



# State of Wisconsin

## 2013 - 2014

# Blue Book

Compiled by the  
Wisconsin Legislative Reference Bureau



*Published Biennially  
In Odd-Numbered Years*

The following LRB staff members produced the  
*2013-2014 Wisconsin Blue Book*:

Julie Pohlman, editor  
Lynn Lemanski, lead publications editor and co-editor

Jason Anderson, legislative analyst  
Kinnic Eagan, legislative analyst  
Lauren Jackson, legislative analyst  
Michael J. Keane, senior legislative analyst  
Jenni Le, legislative analyst  
Kristina Martinez, reference and instruction librarian  
Ryan Miller, legislative analyst  
Robert A. Paolino, senior legislative analyst  
Daniel F. Ritsche, senior legislative analyst

Wisconsin Legislative Reference Bureau, Madison 53703  
<http://legis.wisconsin.gov/lrb>  
©2013 by the Joint Committee on Legislative Organization,  
Wisconsin Legislature  
All Rights Reserved, Published 2013.  
Printed in the United States of America

ISBN-13: 978-0-9752820-6-9

Sold and Distributed By:  
Document Sales Unit  
Department of Administration  
4622 University Avenue  
Madison, WI 53705-2156  
Telephone: (608) 266-3358  
[DOADocumentSalesInformation@wisconsin.gov](mailto:DOADocumentSalesInformation@wisconsin.gov)

Front cover photograph by Greg Anderson, Legislative Photographer  
Back cover image provided by Dane County Land Information Office



**SCOTT WALKER**  
**OFFICE OF THE GOVERNOR**  
**STATE OF WISCONSIN**

P.O. Box 7863  
MADISON, WI 53707

---

July 2013

Fellow Wisconsinites,

Over the past two years, we have worked together to move Wisconsin forward. We turned a \$3.6 billion dollar deficit into a surplus of more than a half billion dollars. The improved business climate is getting people back to work by giving job creators the confidence and optimism they need to grow and expand in Wisconsin. Four years ago, the statewide chamber did a survey of employers and found that just 4 percent said we were heading in the right direction. Today, 94 percent say Wisconsin is heading in the right direction.

Our tough, but prudent, decisions are allowing us to invest in our priorities – growing our economy, developing our workforce, transforming education, reforming government, and investing in infrastructure.

Our current budget includes more than \$1 billion in tax relief for the hard-working people of Wisconsin, a \$322 million investment in our public schools, and a 2-year tuition freeze at all of our UW campuses.

We're not going back to the days of overspending. For the first time in state history, we are making the third consecutive deposit into the Rainy Day Fund. Our pension system is fully funded and our bond rating is solid. We are putting our state on sound fiscal footing, so future generations can enjoy prosperity here in Wisconsin.

Our priorities pave the way for more prosperity, better performance, and true independence for all. By working together, we have achieved success. Our goal is to continue the important work of ensuring every citizen of Wisconsin has the best opportunities available to them.

This year, the *2013-2014 Wisconsin Blue Book* focuses on our state's history with a featured article titled, "The Wisconsin Historical Society: Collecting, Preserving, and Sharing Stories Since 1846." Wisconsin has a rich history, which continuously influences the way we live, work, and play. As you delve into the *2013-2014 Blue Book*, I hope you take the opportunity to also explore something new in our great state.

It is my honor to serve as Governor of Wisconsin. I hope the *Blue Book* is a useful tool for each of you as you learn more about our state government, both past and present.

Together, we are moving Wisconsin forward.

Scott Walker  
Governor



# State of Wisconsin

## LEGISLATIVE REFERENCE BUREAU



## INTRODUCTION

There is a tremendous amount of information available today across mediums and on every manner of topics. For those who are doing the looking, the difficulty lies in identifying a source that is both accurate as well as comprehensive. The *Wisconsin Blue Book* is such a source for information on the state and people of Wisconsin and has been for over 150 years. Its pages detail names and biographies of officials and agencies; statutory references and the complete state constitution; assembly and senate district maps; election information; municipal contacts; population, economical and commercial data, and more. Each biennium, the release of a new *Blue Book* provides the most current intelligence on the state, its people, and those who represent it. It is documentation of where the state is situated at the time of publication and provides the background on how it got there by including relevant historical details. This amalgamation of currency and history documented in the *Blue Book* reflects a parallel in the works of the Wisconsin State Historical Society.

The feature article for this, the 91st edition of the *Wisconsin Blue Book*, is entitled *The Wisconsin Historical Society: Collecting, Preserving, and Sharing Stories Since 1846*. Written by John Zimm at the Wisconsin Historical Society Press, with contributions from other staff and society departments, the article provides a singular, comprehensive look at the history, innovations, and contributions the society has made to Wisconsin.

It was in 1846 that territorial residents first conceived of a historical society and the actual formation occurred a full two years before statehood. In 1853, the same year the first *Blue Book* was published, the Wisconsin State Historical Society began receiving state funding – the first such institution in the country to do so. The society became an example to others across the nation for its inclusionary nature: its membership open to anyone who wanted to join, the partnerships it formed with schools, as well as its broad and varied collections and services.

Today the Wisconsin Historical Society is more than just a library or a museum. It is a press, producing textbooks, magazines, and books; it is a partner in public television and radio; it is the manager of national registers and archaeological programs; and it is an administrator of historical and recreational sites. The society still provides high quality research services and archiving of Wisconsin's rich history, however its recognition should not only be for preserving the past, but encompass its provision for the needs of the present and future.

This edition of the *Blue Book* continues the tradition of providing up-to-date information and historical perspective on Wisconsin government. In particular, there are a few notable updates to watch for in this edition. All the maps found in the legislative biography section are new, reflecting the 2010 redistricting, and includes the adjustments to Assembly Districts 8 and 9 as a result of subsequent judicial action. Agency changes that occurred during the 2011-2012 biennium are more fully detailed as their organization and structure were completed. There is also expanded coverage of elections to accommodate both the 2012 recalls as well as the presidential election. Finally, in June of this year, the state gained a new state symbol in the kringle as state pastry; the endpaper at the back of the book has been updated to include an image of this latest addition.

For this, my first edition as editor of the *Blue Book*, I'm grateful to have had the expertise and professionalism of the entire research staff at the Legislative Reference Bureau. With over 120 combined years of experience, the legislative analysts and publications editor have a keen commitment and skill creating and compiling the information found throughout the book. Their knowledge and dedication are invaluable. I would also like to thank the director of the Wisconsin Historical Society Press, Kathy Borkowski, and editor Barbara Walsh for coordinating the feature article and arranging the amazing images and maps found in both the article and on the divider pages. To successfully summarize such a vast amount of information is not a simple undertaking, and the resulting article is an excellent addition to *2013-2014 Wisconsin Blue Book*.

We hope readers enjoy this latest inclusion to the *Blue Book* series, and that the information within continues to impart knowledge and appreciation for the people and operations of the state.



Julie Pohlman  
*Blue Book* Editor  
July 2013

## TABLE OF CONTENTS

|   |                          |
|---|--------------------------|
| State symbols . . . . .   | Front and back endpapers |
| Governor’s letter . . . . .   | .iii                     |
| Introduction . . . . .  | .iv                      |
| <b>BIOGRAPHIES</b> . . . . .  | 1                        |
| Alphabetical index to biographies . . . . .                             | 2                        |
| Constitutional executive officers . . . . .                             | 4                        |
| Supreme court justices . . . . .  | 8                        |
| Wisconsin members of the 113th Congress . . . . .                       | 11                       |
| Congressional district map . . . . .                                    | 17                       |
| State senate officers . . . . .   | 18                       |
| State assembly officers . . . . .                                       | 19                       |
| Members of the state senate and assembly; district maps . . . . .       | 20                       |
| Chief clerks and sergeants at arms of the state legislature . . . . .   | 86                       |
| Legislative district maps . . . . .                                     | 87                       |
| <b>FEATURE ARTICLE: Wisconsin Historical Society:</b>                   |                          |
| <b>Collecting, Preserving, and Sharing Stories Since 1846</b> . . . . . | 99                       |
| Index to special articles in prior blue books . . . . .                 | 172                      |
| Capitol Visitor’s Guide . . . . .                                       | 173                      |
| <b>WISCONSIN CONSTITUTION</b> . . . . .                                 | 175                      |
| History of constitutional amendments . . . . .                          | 219                      |
| Statewide referenda elections . . . . .                                 | 225                      |
| <b>FRAMEWORK OF WISCONSIN STATE GOVERNMENT</b> . . . . .                | 227                      |
| Location of state agencies in the Madison area; map . . . . .           | 228                      |
| <b>The Framework of Wisconsin Government</b> . . . . .                  | 230                      |
| Organization chart of Wisconsin state government . . . . .              | 234                      |
| <b>LEGISLATIVE BRANCH</b> . . . . .                                     | 237                      |
| Officers of the 2013 legislature . . . . .                              | 238                      |
| <b>A profile of the legislative branch</b> . . . . .                    | 239                      |
| <b>The Wisconsin legislature</b> . . . . .                              | 240                      |
| Session schedule, 2013-2014 . . . . .                                   | 244                      |
| News media correspondents accredited to the 2013 legislature . . . . .  | 247                      |
| <b>How a bill becomes a law</b> . . . . .                               | 250                      |
| Legislative service . . . . .   | 255                      |
| Executive vetoes, 1931-2011 sessions . . . . .                          | 257                      |
| Political composition of the Wisconsin legislature, 1885-2013 . . . . . | 258                      |
| Wisconsin statutes, session laws, administrative code . . . . .         | 259                      |
| <b>Committees of the 2013 legislature</b> . . . . .                     | 260                      |
| Personal data on Wisconsin legislators 2003-2013 sessions . . . . .     | 264                      |
| <b>Joint legislative committees</b> . . . . .                           | 265                      |
| Administrative rules, joint committee for review of . . . . .           | 265                      |
| Building commission, state of Wisconsin . . . . .                       | 267                      |
| Criminal penalties, joint review committee on . . . . .                 | 268                      |
| Employment relations, joint committee on . . . . .                      | 268                      |
| Finance, joint committee on . . . . .                                   | 270                      |
| Information policy and technology, joint committee on . . . . .         | 271                      |
| Legislative audit committee, joint . . . . .                            | 272                      |
| Legislative council, joint . . . . .                                    | 273                      |
| Legislative organization, joint committee on . . . . .                  | 279                      |
| Retirement systems, joint survey committee on . . . . .                 | 280                      |

|  |     |
|--|-----|
| State supported programs study and advisory committee, joint legislative . . . . . | 280 |
| Tax exemptions, joint survey committee on . . . . .                                | 281 |
| Transportation projects commission . . . . .                                       | 282 |
| Uniform state laws, commission on . . . . .  | 283 |
| <b>Legislative service agencies</b> . . . . .                                      | 284 |
| Legislative audit bureau . . . . .   | 284 |
| Legislative fiscal bureau . . . . .  | 287 |
| Legislative reference bureau . . . . .   | 287 |
| Legislative technology services bureau . . . . .                                   | 289 |
| <b>Summary of significant 2011 legislation</b> . . . . .                           | 291 |
| <b>EXECUTIVE BRANCH</b> . . . . .  | 305 |
| Constitutional executive state officers . . . . .                                  | 306 |
| <b>A profile of the executive branch</b> . . . . .                                 | 307 |
| <b>Office of the governor</b> . . . . .  | 316 |
| Governor's appointments to miscellaneous committees and organizations . . . . .    | 320 |
| Governor's special committees . . . . .  | 321 |
| State officers appointed by the governor as required by statute . . . . .          | 332 |
| <b>Office of the lieutenant governor</b> . . . . .                                 | 349 |
| Administration, department of . . . . .  | 350 |
| Agriculture, trade and consumer protection, department of . . . . .                | 372 |
| Children and families, department of . . . . .                                     | 381 |
| Corrections, department of . . . . .   | 386 |
| Educational communications board . . . . .   | 395 |
| Employee trust funds, department of . . . . .                                      | 398 |
| Employment relations commission . . . . .  | 401 |
| Financial institutions, department of . . . . .                                    | 402 |
| Government accountability board . . . . .  | 407 |
| Health services, department of . . . . .   | 409 |
| Higher educational aids board . . . . .  | 419 |
| Historical society of Wisconsin, state . . . . .                                   | 420 |
| Insurance, office of the commissioner of . . . . .                                 | 426 |
| Investment board, state of Wisconsin . . . . .                                     | 429 |
| Justice, department of . . . . .   | 431 |
| Military affairs, department of . . . . .  | 436 |
| Natural resources, department of . . . . .   | 444 |
| Public defender, office of the state . . . . .                                     | 456 |
| Public instruction, department of . . . . .  | 458 |
| Public service commission . . . . .  | 466 |
| Revenue, department of . . . . .   | 470 |
| Safety and professional services, department of . . . . .                          | 474 |
| Secretary of state, office of the . . . . .  | 484 |
| State treasurer, office of the . . . . .   | 485 |
| Technical college system . . . . .   | 486 |
| Tourism, department of . . . . .   | 490 |
| Transportation, department of . . . . .  | 496 |
| University of Wisconsin system . . . . .   | 503 |
| Veterans affairs, department of . . . . .  | 517 |
| Workforce development, department of . . . . .                                     | 522 |
| <b>State authorities</b> . . . . .   | 529 |

|  |     |
|--|-----|
| Aerospace, Economic development corporation, Fox River navigational system,<br>Health insurance risk-sharing plan, Lower Fox River remediation,<br>University of Wisconsin hospitals and clinics, Health and educational<br>facilities, Housing and economic development . . . . . | 529 |
| Nonprofit corporations . . . . .   | 538 |
| Bradley center sports and entertainment corporation, Wisconsin artistic<br>endowment foundation . . . . .  | 538 |
| <b>Regional agencies</b> . . . . .   | 539 |
| Regional planning commissions . . . . .  | 539 |
| Madison cultural arts district board . . . . .   | 543 |
| Professional football stadium district . . . . .   | 543 |
| Southeast Wisconsin professional baseball park district . . . . .  | 543 |
| Wisconsin center district . . . . .  | 544 |
| Interstate agencies and compacts . . . . .   | 545 |
| <b>JUDICIAL BRANCH</b> . . . . .   | 557 |
| Justices of the Wisconsin supreme court . . . . .  | 558 |
| <b>A profile of the judicial branch</b> . . . . .  | 559 |
| <b>Supreme court</b> . . . . .   | 563 |
| Court of appeals . . . . .   | 565 |
| <b>Circuit courts</b> . . . . .  | 567 |
| <b>Municipal courts</b> . . . . .  | 574 |
| <b>Statewide judicial agencies</b> . . . . .   | 575 |
| Director of state courts . . . . .   | 575 |
| State law library . . . . .  | 575 |
| Office of lawyer regulation . . . . .  | 576 |
| Board of bar examiners . . . . .   | 579 |
| Judicial conduct advisory committee . . . . .  | 580 |
| Judicial conference . . . . .  | 580 |
| Judicial education committee . . . . .   | 581 |
| Planning and policy advisory committee . . . . .   | 581 |
| Judicial commission . . . . .  | 582 |
| Judicial council . . . . .   | 583 |
| State bar of Wisconsin . . . . .   | 584 |
| <b>Summary of significant decisions of the supreme court and<br/>court of appeals of Wisconsin, June 2011 – June 2013</b> . . . . .  | 586 |
| <b>STATISTICAL INFORMATION ON WISCONSIN</b> . . . . .  | 601 |
| <b>Agriculture</b> . . . . .   | 602 |
| Number, size, and value of farms, Wisconsin . . . . .  | 603 |
| Cash receipts and income . . . . .   | 605 |
| Wisconsin's rank among the states . . . . .  | 606 |
| Number and acreage of farms . . . . .  | 607 |
| Agricultural land sales, by county . . . . .   | 608 |
| Farm income, assets . . . . .  | 609 |
| <b>Associations, statewide, of Wisconsin</b> . . . . .   | 610 |
| <b>Commerce and industry</b> . . . . .   | 625 |
| Energy, petroleum, and gasoline consumption . . . . .  | 626 |
| Motor vehicle fuel tax, Wisconsin . . . . .  | 627 |
| Value added by manufacturing . . . . .   | 628 |
| Wisconsin exports . . . . .  | 629 |
| Basic data on Wisconsin corporations . . . . .   | 630 |
| Financial institutions in Wisconsin . . . . .  | 631 |
| <b>Conservation and recreation</b> . . . . .   | 633 |



|  |            |
|--|------------|
| Fish and game . . . . .  | 634        |
| State parks, forests, and trails: location, features, size, attendance . . . . . | 635        |
| Natural resources department, funding sources, expenditures . . . . .            | 639        |
| Conservation and recreation land acquisitions . . . . .                          | 641        |
| <b>Education . . . . .</b>   | <b>643</b> |
| Higher education enrollments . . . . .   | 644        |
| Diplomas and earned degrees, by state . . . . .                                  | 649        |
| School districts . . . . .   | 650        |
| Enrollment, completion rates . . . . .   | 651        |
| Public school teacher salaries . . . . .   | 654        |
| Educational costs . . . . .  | 656        |
| Home-based enrollments . . . . .   | 659        |
| State document depository libraries . . . . .                                    | 660        |
| Public library systems . . . . .   | 661        |
| <b>Employment and income . . . . .</b>   | <b>662</b> |
| Employment in Wisconsin . . . . .  | 663        |
| Wisconsin business establishments, by number of employees . . . . .              | 665        |
| Employees in nonagricultural establishments, by state . . . . .                  | 666        |
| Unemployment insurance benefits, by state . . . . .                              | 668        |
| Earned income, by industry . . . . .   | 670        |
| Personal income . . . . .  | 672        |
| <b>Geography and climate . . . . .</b>   | <b>673</b> |
| Wisconsin's lakes and land area . . . . .  | 673        |
| High points in Wisconsin . . . . .   | 675        |
| Wisconsin temperature, precipitation . . . . .                                   | 676        |
| <b>History . . . . .</b>   | <b>677</b> |
| Significant events in Wisconsin history . . . . .                                | 678        |
| Famous citizens of Wisconsin . . . . .   | 689        |
| Historic sites and historical markers . . . . .                                  | 693        |
| Wisconsin vote in presidential elections, 1848-2012 . . . . .                    | 700        |
| Vote for governor, general elections, 1848-2012 . . . . .                        | 703        |
| Wisconsin constitutional officers, 1848-2013 . . . . .                           | 706        |
| Justices of the Wisconsin supreme court, 1836-2013 . . . . .                     | 710        |
| Legislative officers, 1848-2013 . . . . .  | 712        |
| Wisconsin legislative sessions, 1848-2011 . . . . .                              | 717        |
| Members of the U.S. Congress from Wisconsin, 1848-2013 . . . . .                 | 721        |
| <b>Local and state government . . . . .</b>                                      | <b>725</b> |
| State and local government employment and payrolls . . . . .                     | 725        |
| State and local government employees, number and earnings . . . . .              | 727        |
| Local units of government by state and type . . . . .                            | 728        |
| Wisconsin counties, basic data and officers . . . . .                            | 729        |
| Wisconsin municipalities . . . . .   | 735        |
| <b>Military and veterans affairs . . . . .</b>                                   | <b>761</b> |
| Wisconsin's military service . . . . .   | 762        |
| Veterans' benefits, 1943-2012 . . . . .  | 762        |
| Wisconsin national guard units . . . . .   | 764        |
| Wisconsin veterans homes membership, 1888-2012 . . . . .                         | 766        |
| Federal expenditures for veterans . . . . .                                      | 767        |
| <b>News media . . . . .</b>  | <b>768</b> |
| Wisconsin newspapers, periodicals . . . . .                                      | 768        |
| Broadcasting stations in Wisconsin: television, radio . . . . .                  | 780        |
| <b>Population and vital statistics . . . . .</b>                                 | <b>783</b> |

|  |     |
|--|-----|
| Wisconsin population statistics . . . . .  | 784 |
| Wisconsin vital statistics: births, deaths, marriages, divorces . . . . .        | 793 |
| <b>Postal ZIP codes</b> . . . . .  | 798 |
| <b>Social services</b> . . . . .   | 804 |
| Public welfare expenditures . . . . .  | 805 |
| Medical assistance in Wisconsin . . . . .  | 808 |
| Prison and mental institution population and correctional expenditures . . . . . | 810 |
| <b>State and local finance</b> . . . . .   | 813 |
| State government revenues, expenditures . . . . .                                | 814 |
| Per capita state and local revenue, expenditures . . . . .                       | 823 |
| Federal tax collections, by state . . . . .                                      | 825 |
| Distribution of federal funds, by state . . . . .                                | 827 |
| Federal aids to Wisconsin . . . . .  | 828 |
| State and local public debt . . . . .  | 829 |
| Property tax assessments, rates and levies . . . . .                             | 831 |
| <b>Transportation</b> . . . . .  | 834 |
| Wisconsin airports, usage and type . . . . .                                     | 834 |
| Railroad mileage, usage and revenue, 1920-2011 . . . . .                         | 835 |
| Highway and road mileage . . . . .   | 836 |
| Motor vehicles . . . . .   | 837 |
| Transit systems . . . . .  | 841 |
| Harbor commerce . . . . .  | 842 |
| <b>WISCONSIN POLITICAL PARTIES</b> . . . . .                                     | 843 |
| <b>Political party organization in Wisconsin</b> . . . . .                       | 844 |
| Party officers and platforms: Constitution, Democratic, Republican . . . . .     | 847 |
| <b>ELECTIONS IN WISCONSIN</b> . . . . .  | 863 |
| <b>Elections in Wisconsin</b> . . . . .  | 864 |
| Supreme court justice . . . . .  | 871 |
| Court of appeals judges . . . . .  | 873 |
| Circuit court judges . . . . .   | 876 |
| United States Senator . . . . .  | 879 |
| Members of 113th Congress, vote by district . . . . .                            | 881 |
| State senators, vote by county and district . . . . .                            | 887 |
| Representatives to the assembly, vote by county and district . . . . .           | 895 |
| State officers, vote by county . . . . .   | 911 |
| Presidential preference vote, by county . . . . .                                | 916 |
| National convention delegates . . . . .  | 918 |
| President and vice president, by county . . . . .                                | 920 |
| President and vice president, vote by ward . . . . .                             | 921 |
| <b>WISCONSIN STATE SYMBOLS</b> . . . . .   | 949 |
| <b>ALPHABETICAL INDEX</b> . . . . .  | 955 |