

State of Misconsin 2017 - 2018 LEGISLATURE

LRB-0821/1 MED/MPG/FFK:all

2017 BILL

AN ACT to repeal 157.70 (2) (b) and 157.70 (2) (f); to consolidate, renumber 1 $\mathbf{2}$ and amend 157.70 (5) (b) (intro.) and 1.; to amend 15.705 (1) (b), 44.02 (23), 3 70.11 (13), 157.70 (1) (c), 157.70 (2) (a), 157.70 (2) (e), 157.70 (2m) (b), 157.70 4 (2m) (c), 157.70 (2m) (d), 157.70 (3) (b), 157.70 (4) (a), 157.70 (4) (d), 157.70 (5) 5 (b) 2., 157.70 (5) (c) 1., 157.70 (5) (c) 2. (intro.), 157.70 (5) (c) 2m., 157.70 (5) (c) 3., 157.70 (5) (c) 5., 157.70 (6) (a) (intro.) and 157.70 (6) (c); and *to create* 157.70 6 7 (1) (em), 157.70 (1) (gm), 157.70 (2) (j), 157.70 (2c), 157.70 (2g), 157.70 (2j), 8 157.70 (2m) (g) and (h), 157.70 (4) (cm), 157.70 (5) (c) 20., 157.70 (6) (bm), 157.70 9 (9m) and 709.03 (form) C. 21m. of the statutes; relating to: disclosure of burial 10 sites located on residential real estate and various changes relating to the 11 preservation and disturbance of burial sites.

Analysis by the Legislative Reference Bureau

This bill is explained in the NOTES provided by the Joint Legislative Council in the bill.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

JOINT LEGISLATIVE COUNCIL PREFATORY NOTE: This bill was prepared for the Joint Legislative Council's Study Committee on the Preservation of Burial Sites. Key provisions of the bill are summarized below.

Procedure and Evidence for Recording a Site in a Catalog

The bill specifies types of evidence that the director of the Wisconsin Historical Society (WHS) must consider when determining whether to record a burial site in a catalog and clarifies certain aspects of the WHS director's cataloging authority. Current law directs the director to utilize a special inspection warrant procedure to identify burial sites and record such sites in a catalog. Current law also directs the director to record sites that are likely to be of archaeological interest or areas likely to contain burial sites in the catalog. The statutes do not currently specify types of evidence that the director must consider when determining whether to record a site in the catalog.

The bill removes the directive to record sites that are likely to be of archaeological interest or areas likely to contain burial sites in a catalog. The bill amends the directive regarding the cataloging of burial sites to clarify that the director may, but is not required to, utilize a special inspection warrant when identifying and recording burial sites in a catalog. The bill also requires the director to consider the following types of evidence from any person when determining whether to record a site in the catalog: (1) physical evidence, as demonstrated by archaeological or written historical reports showing the presence of human remains or grave markers; (2) historical documentation; (3) oral depositions or affidavits; and (4) oral histories.

Procedure for Contesting a Decision to Record a Site in the Catalog

The bill creates a new procedure that applies when a landowner wishes to contest the WHS director's decision to record a site in the catalog. At least 30 days prior to the date on which the director intends to record a site in the catalog, the director must notify the landowner that the site will be recorded in the catalog unless the owner requests a hearing before the Burial Sites Preservation Board. From the time of that notice and until all proceedings concerning whether to record a site in the catalog are concluded, no person may conduct any soil disturbance activity on the site or land, unless the director determines that the proposed activity will not disturb the burial site. The bill does not modify the general prohibition against disturbances to all burial sites under current law.

If the owner requests a hearing before the date on which the site is to be recorded in the catalog, the board must hold a hearing within 90 days of the hearing request. At the hearing, the director has the burden of proving that there is sufficient evidence to catalog the site, using types of evidence specified under the bill. Following a hearing, the board must issue a decision regarding whether sufficient evidence exists to record the site in the catalog. The owner shall have the right to a contested case hearing on the board's decision.

If a hearing to contest the decision to record the site in the catalog has been requested, the bill requires the director to physically inspect the land prior to recording a site in the catalog, if the director has not already done so.

Sufficient Contiguous Land Surrounding a Burial Site

The bill increases the minimum width of sufficient contiguous land that must be included around a burial site that is recorded in the catalog. Under current law, "sufficient contiguous land" means land that is at least five feet from any part of a burial

site. The bill defines "sufficient contiguous land" to mean at least 10 feet from any part of a burial site, unless the director determines, based on the unique characteristics of the land, that a shorter distance is sufficient to protect the burial site from disturbance.

Burial Sites Preservation Board Composition

The bill modifies the method for selecting members of Indian tribes or bands to serve as members of the Burial Sites Preservation Board. Under current law, three members of the board are selected from names submitted by the Great Lakes Inter-Tribal Council and the Menominee Tribe. Under the bill, those three members of the board are selected from names submitted by federally recognized Indian tribes or bands in this state.

Scope of the Registry of Interested Persons

The bill modifies the scope of the registry of persons interested in burial sites. Under current law, the WHS director must maintain a registry of persons with an interest in a cataloged burial site or class of cataloged burial sites. Under the bill, the registry includes persons with an interest in any burial site.

Notice to Interested Persons of Application for Permit to Disturb

The bill requires the WHS director, rather than an applicant as under current law, to notify any interested person shown on the registry of a proposed disturbance and information regarding the person's right to a hearing.

Electronic Submission

The bill requires WHS and the Burial Sites Preservation Board to accept, by any electronic means approved by the director, any application and other document required under the burial sites preservation law.

Real Estate Disclosure

The bill requires that an owner of real property that includes one to four dwelling units disclose to a prospective buyer whether the owner is aware of one or more burial sites on the property. The bill adds this disclosure as a mandatory component of the "Real Estate Condition Report" used in residential real estate transactions. The bill directs the prospective buyer to contact WHS for further information regarding the presence, preservation, and potential disturbance of burial sites. The bill provides an effective date of July 1, 2018, for the changes relating to the real estate disclosure form under s. 709.03, Stats.

Definition of Notify

For purposes of the burial sites preservation law, the bill defines "notify" to mean "communicate by letter or by electronic mail or other electronic means approved by the director."

<u>Annual Report Requirement</u>

The bill creates a new annual report requirement. Under the bill, the WHS director must submit an annual report to the Legislature that contains all of the following information: (1) the director's current recommendations concerning burial sites on private property for acquisition by the state or public agencies; (2) the number of burial sites recorded in the catalog at the time the report is prepared; (3) a summary of disturbance activities authorized under the uncataloged site disturbance procedure; (4) a summary of applications received under the cataloged site disturbance procedure; (5) a summary of appeals to the Burial Sites Preservation Board to contest a decision to record a site in the catalog; (6) a summary of any other activities of the board; and (7) a summary of all violations of the burial sites preservation law and all penalties imposed as a result of those violations. The initial report must be submitted seven months after the Act takes effect.

Procedure for Removal from the Catalog

The bill requires the WHS director, on the director's own initiative or in response to a request from the owner or another interested person, to propose that land be removed

from the catalog, if the director determines that no burial site is present on the land because of any of the following: (1) naturally occurring changes to the landscape; (2) removal of human remains from the burial site pursuant to removal and disposition procedures; or (3) newly discovered evidence that, if known at the time of the determination to record in the catalog, and taking into account the types of evidence required to be considered when determining whether to record a burial site or land in the catalog, would have resulted in a determination not to record in the catalog the burial site or land. If the director proposes to remove land from the catalog, the director must notify the owner, interested persons, county or local historical societies, the relevant municipality, and, if applicable, the person who submitted an application to have the site recorded. The director must provide those persons with an opportunity to comment.

Following the comment period, the director must review any comments, make appropriate modifications, issue a decision, and provide notice of the decision to the same persons who received the notice of the proposal. Those persons may appeal the director's decision within 30 days. Such appeals are heard by the Burial Sites Preservation Board. Any person who was notified and given the opportunity to comment has the right to a contested case hearing conducted by the Division of Hearings and Appeals regarding the board's decision. In the event that no appeal is filed, or the board upholds the director's decision and no contested case hearing is requested, or if a decision to remove land from the catalog is upheld by the division following a contested case hearing, the bill requires the director to remove the land from the catalog and submit a request to the relevant register of deeds to record a notice that the land has been removed from the catalog.

Timeline for Certain Procedures Concerning Uncataloged Sites

The bill requires the WHS director to immediately provide confirmation to a person who reports a disturbance or possible disturbance to a burial site that the director has received the report. Within 30 days after providing that confirmation, the director must notify an owner that the owner may or may not cause or permit a proposed activity. If the director requires the owner to either modify the activity or excavate the burial site, the director must notify the owner of the owner's right to cause or permit the activity within 30 days of determining that the owner has satisfied one of those requirements.

Disposition of Remains Determined to be of Tribal Descent

The bill requires the WHS director, or the division under the procedure for cataloged burial sites, to request that the Wisconsin Inter-Tribal Repatriations Committee or its designee determine the appropriate disposition of any remains and objects that are determined by a qualified archaeologist to be of tribal descent. Current law generally requires the WHS director, or, in some cases, the division, to determine the appropriate disposition of human remains and objects removed from a burial site.

1 S	ECTION 1.	15.705 (1) (b)	of th	ie statutes :	is amende	d to read:
------------	-----------	----------	--------	-------	---------------	-----------	------------

- 2 15.705 (1) (b) Three members who shall be members of federally recognized
- 3 Indian tribes or bands in this state, selected from names submitted by the Great
- 4 Lakes inter-tribal council and the Menominee tribe those tribes or bands. Each such

5 member shall be knowledgeable in the field of tribal preservation planning, history,

- 6 archaeology, or a related field or shall be an elder, traditional person, or spiritual
- 7 leader of his or her tribe.

2017 – 2018 Legislature – 5 – BILL

1	SECTION 2. 44.02 (23) of the statutes is amended to read:
2	44.02 (23) Identify any archaeological site, including contiguous land
3	necessary to protect the site, in this state that is listed in the national register of
4	historic places in Wisconsin or the state register of historic places and that is not
5	cataloged under s. 157.70 (2) (a). Any information collected under this subsection the
6	disclosure of which would be likely to result in the disturbance of an archaeological
7	site is not subject to s. 19.35 (1).
8	SECTION 3. 70.11 (13) of the statutes is amended to read:
9	70.11 (13) CEMETERIES. Land owned by cemetery authorities, as defined in s.
10	157.061 (2), and used exclusively as public burial grounds and tombs and
11	monuments therein, and privately owned burial lots; land adjoining such burial
12	grounds, owned and occupied exclusively by the cemetery authority for cemetery
13	purposes; personal property owned by any cemetery authority and necessary for the
14	care and management of burial grounds; burial sites and contiguous lands which are
15	cataloged under s. 157.70 (2) (a) .
16	SECTION 4. 157.70 (1) (c) of the statutes is amended to read:
17	157.70 (1) (c) "Cataloged" means recorded under sub. (2) (a), (4) (e) or (6) (c) \underline{or}
18	<u>s. 157.70 (2) (a), 2015 stats., or s. 157.70 (2) (b), 2015 stats</u> .
19	SECTION 5. 157.70 (1) (em) of the statutes is created to read:
20	157.70 (1) (em) "Division" means the division of hearings and appeals in the
21	department of administration.
22	SECTION 6. 157.70 (1) (gm) of the statutes is created to read:
23	157.70 (1) (gm) "Notify" means to communicate by letter or by electronic mail
24	or other electronic means approved by the director.
25	SECTION 7. 157.70 (2) (a) of the statutes is amended to read:

1 157.70 (2) (a) Under a special inspection warrant as required under s. 66.0119, $\mathbf{2}$ identify and record in a catalog Identify burial sites in this state and, for burial sites 3 which that are not dedicated, sufficient contiguous land necessary to protect the 4 burial site from disturbance, and. For any such burial site for which the director 5 determines there is sufficient evidence under sub. (2c), the director shall notify in writing every owner of a the burial site or of such and contiguous land so recorded 6 7 and identified that the site or land will be recorded in a catalog unless the owner requests a hearing under sub. (2g) (a). The director shall include in the notice the 8 9 date by which the director intends to record the site or land in the catalog, which shall 10 be no less than 30 days after the date of the notice. If the director's determination is not contested under sub. (2g) (a), the director shall record the site and land so 11 12identified in a catalog. If the director's determination is contested under sub. (2g) 13(a), the director shall record the site and land in the catalog only as subsequently 14permitted by a final decision of the board, the division, or a court. Whenever a burial 15site and land are recorded in the catalog under this paragraph, the director shall notify every owner and any county or local historical society in the county where the 16 17burial site or the land is located. Any information in the catalog related to the 18 location of any burial site, the disclosure of which would be likely to result in the 19 disturbance of the burial site or the cataloged land contiguous to the burial site, is 20not subject to s. 19.35 (1). The A notice of a recording in the catalog shall include 21information about the permit required under sub. (5) and the toll free number the 22owner may call for more information. The director may, in order to carry out his or 23her duties under this paragraph, obtain a special inspection warrant as provided in $\mathbf{24}$ s. 66.0119 if entry to the site has been refused. In this paragraph, "sufficient 25contiguous land" means land that is within at least 5 10 feet from any part of a burial

2017 - 2018 Legislature - 7 -BILL

1	site <u>, unless the director determines based on the unique characteristics of the land</u>
2	that a shorter distance is sufficient to protect the burial site from disturbance.
3	SECTION 8. 157.70 (2) (b) of the statutes is repealed.
4	SECTION 9. 157.70 (2) (e) of the statutes is amended to read:
5	157.70 (2) (e) Establish a registry for any person whom the board determines
6	to have an interest in a cataloged burial site or class of cataloged burial sites under
7	sub. $(2m)$ (b) or (c) . The registry shall include the name of every person whom the
8	board determines to have an interest in the preservation of a burial site or in
9	providing for the reinterment of the human remains and objects related to burial in
10	the burial site if the burial site is disturbed and identify the burial site in which the
11	person is determined to have an interest. Any information in the registry related to
12	the location of any burial site, the disclosure of which would be likely to result in
13	disturbance of the burial site, is not subject to disclosure under s. 19.35 (1) .
14	SECTION 10. 157.70 (2) (f) of the statutes is repealed.
15	SECTION 11. 157.70 (2) (j) of the statutes is created to read:
16	157.70 (2) (j) Submit an annual report to the legislature under s. 13.172 (2)
17	containing all of the following:
18	1. The director's current recommendations under par. (c).
19	2. The number of burial sites recorded in the catalog at the time the report is
20	prepared.
21	3. A summary of disturbance activities authorized under sub. (4), including a
22	summary of information submitted to the board in written reports under sub. (4) (f),
23	since the previous report was issued.

2017 - 2018 Legislature - 8 -

BILL

1	4. A summary of applications received under sub. (5) since the previous report
2	was issued, and information regarding the approval or denial of those applications
3	by the director or the division.
4	5. A summary of appeals to the board under sub. (5) (c) 5. made since the
5	previous report was issued.
6	6. A summary of any other activities of the board since the previous report was
7	issued.
8	7. A summary of all violations of this section and all penalties imposed as a
9	result of those violations.
10	SECTION 12. 157.70 (2c) of the statutes is created to read:
11	157.70 (2c) Relevant evidence for recording in the catalog. (a) In this
12	subsection:
13	1. "Grave marker" means any surface indication of a burial, including
14	monuments, spirit houses, wooden crosses, or Indian mounds.
15	2. "Historical documentation" means information from any of the following
16	types of independent sources:
17	a. Church records.
18	b. Deeds.
19	c. Maps.
20	d. Other written and oral sources.
21	(b) In determining whether to record burial sites in the catalog under sub. (2)
22	(a), the director shall consider the following types of evidence from any person:
23	1. Physical evidence, as demonstrated by archaeological or written historical
24	reports showing the presence of human remains or grave markers.
25	2. Historical documentation.

2017 - 2018 Legislature

- BILL
- 1

 $\mathbf{2}$

- 3. Oral depositions or affidavits.
- 4. Oral histories.

SECTION 13. 157.70 (2g) of the statutes is created to read:

4 157.70 (2g) PROCEEDINGS TO CONTEST RECORDING IN THE CATALOG. (a) If an owner $\mathbf{5}$ wishes to contest a determination by the director under sub. (2) (a), the owner may, prior to the date stated in the notice under sub. (2) (a) that the director will record 6 7 the burial site and land in the catalog, request a hearing before the board to review 8 the director's determination. If such a request is made, the board shall hold a hearing 9 within 90 days after the date of the request. At the hearing, the director has the 10 burden of proving, using the types of evidence described under sub. (2c) (b), that a 11 burial site is present on the land. If a hearing is requested under this paragraph and 12 the director has not yet physically inspected the land in question as permitted under 13 sub. (2) (a), the director shall do so prior to the hearing. Following the hearing, the 14board shall issue a decision regarding whether to record the burial site or land in the catalog and, no later than 60 days after the hearing, shall send a copy of its decision 1516 to the director and the owner. A hearing held under this paragraph is not a contested 17case hearing under ch. 227.

(b) Within 30 days after the date of the board's decision under par. (a), the owner
shall have the right to a contested case hearing regarding whether the director
should record the burial site or land in the catalog. A hearing under this paragraph
shall be conducted by the division.

(c) From the time of the notice under sub. (2) (a) that the site or land will be
recorded in the catalog unless the owner requests a hearing under par. (a) until all
proceedings under this subsection are concluded, notwithstanding sub. (4), no
person may conduct any soil disturbance activity on the site or land, except that the

2017 – 2018 Legislature

BILL

LRB-0821/1 MED/MPG/FFK:all SECTION 13

1	proposed activity may be conducted if the director determines that the proposed
2	activity will not disturb the burial site.
3	SECTION 14. 157.70 (2j) of the statutes is created to read:
4	157.70 (2j) REMOVAL FROM CATALOG. (a) The director shall, on his or her own
5	initiative or in response to a request from the owner or another interested person,
6	propose that land be removed from the catalog if the director determines that no
7	burial site is present on the land because of any of the following:
8	1. Naturally occurring changes to the landscape.
9	2. Removal of human remains from the burial site under sub. (4) (c) 3. a. or (5)
10	(c) 3.
11	3. Newly discovered evidence that, if known at the time of the determination
12	to record in the catalog, and taking into account the types of evidence required to be
13	considered under sub. (2c), would have resulted in a determination not to record the
14	burial site or land in the catalog.
15	(b) 1. If the director proposes to remove land from the catalog under par. (a),
16	the director shall notify the owner, interested persons listed on the registry under
17	sub. (2) (e), county or local historical societies, the relevant municipality, and, if
18	applicable, the person who submitted an application to have the site recorded in the
19	catalog of the director's proposal to remove the land from the catalog, and invite those
20	persons to submit comments on the proposal. The director shall allow comments for
21	a period of no less than 60 days.
22	2. Following the expiration of the comment period under subd. 1., the director
23	shall review any comments submitted, make any appropriate modifications in
24	response to those comments, and issue a decision regarding removal of the land from

- 10 -

2017 – 2018 Legislature BILL

the catalog. The director shall provide notice of his or her decision to the persons
 notified under subd. 1.

3 3. Within 30 days after the date of the notice described in subd. 2., a person
notified under subd. 1. may appeal the director's decision to the board. The board
shall review the director's decision and issue a decision as to whether the land should
be removed from the catalog.

- 4. Within 30 days after the date of the board's decision under subd. 3., a person
 notified under subd. 1. shall have the right to a contested case hearing regarding
 whether the land should be removed from the catalog. A hearing under this
 subdivision shall be conducted by the division.
- 5. If no appeal of a decision to remove land from the catalog is filed within the period specified under subd. 3., if a decision to remove land from the catalog is upheld by the board following an appeal to the board under subd. 3. and no hearing is requested under subd. 4., or if a decision to remove land from the catalog is upheld by the division following a hearing requested under subd. 4., the director shall immediately do all of the following:
- 17
- a. Remove the land from the catalog.

b. Submit a request to the register of deeds for the county in which the land is
located to record a notice that the land has been removed from the catalog.

20 SECTION 15. 157.70 (2m) (b) of the statutes is amended to read:

157.70 (2m) (b) Determine which Indian tribes in this state have an interest
in any cataloged burial site or class of cataloged burial sites and notify the director
for entry in the registry under sub. (2) (e).

24 SECTION 16. 157.70 (2m) (c) of the statutes is amended to read:

- 12 -2017 - 2018 Legislature

BILL

1	157.70 (2m) (c) Determine which applicants for entry in the registry under sub.
2	(2p) have an interest in a cataloged burial site or class of cataloged burial sites.
3	SECTION 17. 157.70 $(2m)$ (d) of the statutes is amended to read:
4	157.70 (2m) (d) As it deems necessary, review determinations of the director
5	and the division of hearings and appeals in the department of administration under
6	sub. (5).
7	Section 18. 157.70 $(2m)$ (g) and (h) of the statutes are created to read:
8	157.70 (2m) (g) Hold hearings and issue decisions under sub. (2g) (a).
9	(h) Review decisions of the director and issue decisions regarding removal of
10	land from the catalog under sub. $(2j)$ (b) 3.
11	SECTION 19. 157.70 (3) (b) of the statutes is amended to read:
12	157.70 (3) (b) Upon receipt of any notice under par. (a), the director shall
13	determine if the burial site which is the subject of the notice has been cataloged under
14	sub. (2) (a) .
15	SECTION 20. 157.70 (4) (a) of the statutes is amended to read:
16	157.70 (4) (a) If the director determines that a burial site reported under sub.
17	(3) (a) is not cataloged under sub. (2) (a), he or she shall immediately provide the
18	person who made the report under sub. (3) (a) with confirmation that the report has
19	been received and shall also immediately notify the owner of the burial site of the
20	procedure under this subsection and of the liabilities and penalties which apply for
21	failure to comply with the procedure. If the director deems it appropriate, he or she
22	may give notice to notify the board, and to any person who has or may have an
23	interest in the burial site, that a burial site has been reported under sub. (3).
24	SECTION 21. 157.70 (4) (cm) of the statutes is created to read:

1 157.70 (4) (cm) The director shall notify an owner under par. (c) 2. or 3., 2 whichever is applicable, within 30 days after confirming receipt of a notification of 3 a disturbance or possible disturbance under sub. (3) (a), except that if the director 4 cannot make a determination under par. (c) 2. or 3. within that period, he or she shall 5 notify the owner that additional time, which may not exceed 30 days, is necessary 6 to make the determination, and include in that notification the reasons he or she 7 needs additional time to make the determination.

8

SECTION 22. 157.70 (4) (d) of the statutes is amended to read:

9 157.70 (4) (d) If the director determines that an owner has satisfied the 10 requirements under par. (c) 3., he or she shall, within 30 days after making that 11 <u>determination</u>, notify the owner of the owner's right to cause or permit any activity 12 which is in keeping with the owner's action under par. (c) 3.

13 SECTION 23. 157.70 (5) (b) (intro.) and 1. of the statutes are consolidated,
14 renumbered 157.70 (5) (b) 1. and amended to read:

15 157.70 (5) (b) 1. Any person who intends to cause or permit any activity on a 16 cataloged burial site or on cataloged land contiguous to a cataloged burial site which 17 in any way might disturb the burial site or the land shall: 1. Apply apply to the 18 director for a permit to disturb the burial site or the land. The application shall 19 include the purpose of the disturbance and the names and addresses of any persons 20 notified under subd. 2. The director shall send the applicant the names of any person 21 in the registry with an interest in the burial site.

22 **SECTION 24.** 157.70 (5) (b) 2. of the statutes is amended to read:

157.70 (5) (b) 2. On a form provided by the <u>The</u> director, <u>shall</u> notify any person
whose name the director has sent under subd. 1. <u>shown on the registry under sub.</u>
(2) (e) to have an interest in the burial site of the proposed disturbance. The notice

2017 – 2018 Legislature

BILL

4

to any person under this subdivision shall include information on the notified
person's right to a hearing on whether the director should grant a permit to disturb
the burial site or the land.

SECTION 25. 157.70 (5) (c) 1. of the statutes is amended to read:

5 157.70 (5) (c) 1. Upon request of the applicant or any person notified under par. (b), or if the director determines that a hearing is necessary, the director shall request 6 7 the division of hearings and appeals in the department of administration to conduct 8 a hearing on whether a permit should be issued to disturb the burial site or the land 9 which is the subject of the request. If in any part of the hearing the location of a burial 10 site is the subject of the testimony, such part of the hearing shall be conducted in a 11 session closed to the public and the record of such part of the hearing shall be exempt 12from disclosure under s. 19.35 (1).

13 **SECTION 26.** 157.70 (5) (c) 2. (intro.) of the statutes is amended to read:

14157.70 (5) (c) 2. (intro.) If a hearing is requested or determined to be necessary 15under subd. 1., the division of hearings and appeals in the department of 16 administration shall conduct a hearing to determine whether the benefits to the 17permit applicant in disturbing the burial site or the land outweigh the benefits to all other persons shown on the registry under sub. (2) (e) to have an interest in not 18 19 disturbing the burial site or the land. If the division finds in favor of the applicant, 20the division shall issue a determination in favor of granting a permit to disturb a 21burial site or the land which is the subject of the hearing under this paragraph. In 22making the determination, the division shall consider the interest of the public in 23addition to the interests of the parties. If any of the following classes of interest are $\mathbf{24}$ represented in the hearing, the division shall weight the interests in the following 25order of priority:

2017 – 2018 Legislature BILL

1 **SECTION 27.** 157.70 (5) (c) 2m. of the statutes is amended to read: $\mathbf{2}$ 157.70 (5) (c) 2m. If the division makes a determination for granting a permit 3 to disturb a burial site which that is the subject of the hearing under this paragraph, the division may, except as provided in subd. 20., determine the person to whom the 4 $\mathbf{5}$ human remains and objects related to the burial in the burial site should be 6 transferred for analysis and reinterment or other appropriate disposition when the 7 burial site is disturbed. In making such a determination, the division shall follow 8 the order of priority prescribed in sub. (6) (a). 9 **SECTION 28.** 157.70 (5) (c) 20. of the statutes is created to read: 10 157.70 (5) (c) 20. If human remains and objects related to the burial in the 11 burial site are determined by a qualified archaeologist approved by the director to 12be of tribal descent, the division shall request that the Wisconsin Inter-Tribal 13 Repatriations Committee or its designee determine the appropriate disposition of 14 the remains or objects. If the Wisconsin Inter-Tribal Repatriations Committee or its 15designee declines the director's request, the division shall determine the person to 16 whom the remains and objects should be transferred as otherwise provided in subd. 172m. The Wisconsin Inter-Tribal Repatriations Committee or its designee shall 18 submit to the director a written report of any disposition action taken under this subdivision. 19

20

SECTION 29. 157.70 (5) (c) 3. of the statutes is amended to read:

21 157.70 (5) (c) 3. If the determination under subd. 1m. or 2. is for granting a 22 permit to disturb a burial site which is the subject of the hearing under this 23 paragraph, the director shall grant the permit if the owner authorizes the director 24 or a qualified archaeologist approved by the director to excavate the burial site to 25 remove, within a reasonable time, beginning within 30 days of when ground 2017 – 2018 Legislature – 16 – BILL

conditions permit, for disposition under sub. (6), any human remains and objects
 related to the burial in the burial site to be disturbed under the permit.

3 SECTION 30. 157.70 (5) (c) 5. of the statutes is amended to read:

4 157.70 (5) (c) 5. Any party in a hearing under this paragraph may appeal the
5 determination made by the director or the division under subd. 1m. or 2. may be
6 appealed to the board.

7

SECTION 31. 157.70 (6) (a) (intro.) of the statutes is amended to read:

8 157.70 (6) (a) (intro.) If Except as provided in par. (bm), if human remains and 9 objects related to the burial in the site are removed from a burial site under sub. (4) 10 (c) 3. a. or (5) (c) 3. and the division has not determined under sub. (5) (c) 2m. the person to whom such remains and objects should be transferred for analysis and 11 12reinterment or other appropriate disposition, the director shall notify any person in 13the registry under sub. (2) (e) with an interest in the analysis and reinterment or 14appropriate disposition of such human remains and objects. The director shall transfer the remains and objects to such person for appropriate reinterment or other 1516 appropriate disposition upon receipt of a written application by any person with an 17interest in the analysis and reinterment or other appropriate disposition based on 18 the following, in the order of priority stated, when persons in prior classes are not 19 available at the time of application and in the absence of actual notice of opposition 20by a member of the same or a prior class:

SECTION 32. 157.70 (6) (bm) of the statutes is created to read:

157.70 (6) (bm) If human remains and objects related to the burial are removed
from a burial site under sub. (4) (c) 3. a. or (5) (c) 3., the remains or objects are
determined by a qualified archaeologist approved by the director to be of tribal
descent, and the division has not determined under sub. (5) (c) 2m. the person to

²¹

2017 - 2018 Legislature BILL

1 whom such remains and objects should be transferred for reinterment or other $\mathbf{2}$ appropriate disposition, the director shall request that the Wisconsin Inter-Tribal 3 Repatriations Committee or its designee determine the appropriate disposition of any tribal human remains or objects related to the burial. The director shall transfer 4 5 the remains and objects for appropriate reinterment or other appropriate disposition 6 as directed by the Wisconsin Inter-Tribal Repatriations Committee or its designee, 7 unless the Wisconsin Inter-Tribal Repatriations Committee or its designee declines 8 the director's request, in which case the director shall proceed with disposition of the 9 remains and objects as otherwise provided in par. (a). The Wisconsin Inter-Tribal 10 Repatriations Committee or its designee shall submit to the director a written report 11 of any disposition action taken under this paragraph. **SECTION 33.** 157.70 (6) (c) of the statutes is amended to read: 1213 157.70 (6) (c) The director shall enter into record in the catalog prepared under 14 sub. (2) (a) the site of any reinterment under par. (a) or, (b), or (bm). 15**SECTION 34.** 157.70 (9m) of the statutes is created to read: 16 157.70 (9m) ELECTRONIC SUBMISSION OF DOCUMENTS. The historical society and 17the board shall accept transmittal by any electronic means approved by the director 18 of any application or other document required to be submitted under this subchapter. 19 **SECTION 35.** 709.03 (form) C. 21m. of the statutes is created to read: 20 709.03 (form)

2017 - 2018 Legislature

BILL

1 C. 21m. I am aware of one or more burial sites on the 2 property. (For information regarding the 3 presence, preservation, and potential distur-4 bance of burial sites, contact the Wisconsin $\mathbf{5}$ Historical Society at 800-342-7834 or 6 www.wihist.org/burial-information.) SECTION 36. Nonstatutory provisions. 7 8 (1) Notwithstanding section 709.035 of the statutes, the treatment of section 9 709.03 (form) C. 21m. of the statutes does not require a property owner who has 10 furnished to a prospective buyer of the property an original or amended report before 11 the effective date of this subsection to submit an amended report with respect to the 12information required by section 709.03 (form) C. 21m. of the statutes. 13The director of the historical society or his or her formally appointed (2)14designee shall submit the initial report required under section 157.70 (2) (j) of the 15statutes no later than the first day of the 7th month beginning after the effective date 16 of this subsection. With respect to the information under section 157.70 (2) (j) 3. to 176. of the statutes, the director shall include in the initial report information covering 18 the one-year period prior to the date the report is issued. 19 **SECTION 37. Initial applicability.** 20(1) The treatment of section 709.03 (form) C. 21m. of the statutes first applies 21to reports furnished on the effective date of this subsection. 22(2) The treatment of section 157.70 (2) (a) of the statutes (with respect to the definition of "sufficient contiguous land") first applies to a burial site that is 23 $\mathbf{24}$ cataloged under section 157.70 (2) (a) of the statutes on the effective date of this 25subsection.

2017 – 2018 Legislature – 19 – BILL

SECTION 38. Effective dates. This act takes effect on the first day of the 4th
 month beginning after publication, except as follows:

- 3 (1) The treatment of section 709.03 (form) C. 21m. of the statutes and SECTIONS
- 4 36 (1) and 37 (1) of this act take effect on July 1, 2018.
- $\mathbf{5}$

(END)