



Legislative Fiscal Bureau

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November 15, 2010

TO: Members
Legislative Council Special Study Committee on Infant Mortality

FROM: Sam Austin and Kim Swissdorf

SUBJECT: Maternal and Child Health Programs

This memorandum provides information on the state's maternal and child health (MCH) programs administered by the Department of Health Services (DHS) and the home visiting program administered by the Department of Children and Families, including state and federal funds that are available to support these programs.

Maternal and Child Health Block Grant

Title V of the Social Security Act authorizes the U.S. Department of Health and Human Services (DHHS) to distribute federal funds to states under the MCH block grant program. Federal law specifies the eligible uses of these funds, which include activities to enable states to meet the following objectives:

- Reduce infant mortality and disabling conditions among children;
- Increase appropriate immunizations for children;
- Increase the number of children in low-income households who receive assessments and follow-up diagnostic and treatment services;
- Ensure comprehensive perinatal care for women, preventive and child care services, comprehensive care and long-term care services for children and youth with special health care needs (CYSHCN), and rehabilitation services for blind and disabled children who are eligible for Supplemental Security Income; and
- Facilitate the development of comprehensive, family-centered, community-based, culturally competent, coordinated systems of care for CYSHCN and their families.

In federal fiscal year (FFY) 2010-11, Wisconsin's MCH block grant allocation was \$10,732,515.

States must submit an expenditure plan for this grant to DHHS each year. Wisconsin's expenditure plan for 2010-11 allocates \$6,071,735 for local public health departments and tribes, and \$4,660,780 to support staff and state operations in the Division of Public Health (DPH).

States must use at least 30 percent of the grant funding on preventive and primary care services for children, and at least 30 percent on CYSHCN. To receive this funding, each state must maintain total funding for state-funded qualifying MCH programs at a level at least equal to the amount the state expended for these programs in 1989 (\$4,721,800). There is also a state match requirement of \$3 of state funding for every \$4 of federal funding that the state receives (a 75% match requirement).

Local Aids. DHS provides \$6.1 million of the Title V MCH block grant to local units of government, tribal agencies, and non-governmental agencies. This funding is allocated as follows: (a) \$4.2 million in grants to local public health departments and tribal agencies; (b) \$1.2 million in funding for regional centers for CYSHCN; (c) and \$0.7 million for statewide projects.

Attachment 1 lists the local aids programs supported with Title V funding in FFY 2010-11. The attachment shows that over half of this funding is distributed for MCH contracts to local public health departments (\$2.0 million) and for the provision of family planning services in 50 counties (\$1.3 million). Family planning services in the remaining 22 Wisconsin counties are provided with federal Title X block grant funding, which DHHS provides directly to Planned Parenthood of Wisconsin. Additional information on the projects listed in the attachment can be requested.

State Operations. In FFY 2010-11, DHS has allocated \$4.7 million of MCH block grant funds to fund state operations. This funding supports 35.06 FTE positions in the DHS Division of Public Health (DPH). The total FTE positions does not reflect the number of individuals whose positions are partially supported with Title V funding, as many positions are funded with a combination of Title V funding and other state and federal sources. Table 1 lists the types of positions in DPH that are currently supported with Title V funds.

TABLE 1

DPH Positions Currently Supported with Title V Funds

<u>Position Title</u>	<u>FTE Positions</u>
Audiologist	1.00
Budget & Policy Analyst	0.80
Budget & Policy Supervisor	0.30
Dentist	1.00
Epidemiologist	2.70
Management Supervisor	2.44
Supervisor	1.00
Human Services Program Coordinator	1.00
Office Associate	1.00
Operations Program Associate	0.77
Physician	0.75
Physician Management	1.00
Program And Policy Analyst	1.00
Public Health Educator	10.60
Public Health Manager	1.00
Public Health Nurse	6.30
Public Health Nutritionist	<u>2.40</u>
Total	35.06

Public Input on Title V Expenditures. Federal law requires each state to make public its annual allocation of MCH block grant funds "in such a manner as to facilitate comment from any person (including any federal or other public agency) during its development and after its transmittal." Annually, DHS has sought input from dozens of individuals, both from within and outside of the Department, who have expertise in MCH issues relating to maternal and child health. Attachment 2 lists individuals from whom DHS has sought recommendations in the current year.

In addition, the DHS MCH website allows individuals to submit comments on the state's MCH block grant application. The website currently contains links to the federal fiscal year 2010-11 grant application, as well as the most recent state five-year needs assessment for 2011 through 2015, completed in September, 2010.

State Title V Matching Funds

As described above, Wisconsin must satisfy a 75% state match requirement to qualify for Title V funds. In its FFY 2010-11 application, DHS demonstrated its compliance with this requirement by listing the following state and local funding sources and programs identified in Table 2.

TABLE 2

**State Match to MCH Block Grant Funds
FFY 2010-11**

MCH Block Grant Total	\$10,732,515
Required State and Local Match (75% of Total)	\$8,049,386
State Programs	
Reproductive Health	\$1,935,600
Pregnancy Counseling	76,800
Congenital Disorders	2,391,400
Poison Control	220,700
Birth Defects Prevention and Surveillance	95,000
Preventive Oral Health	230,000
Rural Cervical Cancer	25,000
Colposcopy Testing	74,200
Fetal and Infant Mortality Activities	<u>272,500</u>
Subtotal	\$5,321,200
Match Contributed by Local Agencies	\$4,073,568
Total Match Demonstrated by DHS	\$9,394,768

Wisconsin also generates approximately \$7.7 million in fee revenue for family planning services provided by counties. These fees are charged on a sliding scale based on income.

Other Federal Funding for State Maternal and Child Health Programs

As part of the annual application for Title V MCH block grant funding to DHHS, DHS identifies other federal funds administered by the Department that deal directly or indirectly with MCH issues. The total identified in the FFY 2010-11 application is approximately \$109.8 million. Two programs account for over 90% of this funding -- the women, infants and children (WIC) supplemental food program (\$91.3 million) and the immunization program (\$4.7 million). Attachment 3 provides a list of these programs and grants, and the amount budgeted for each.

Home Visiting Program

The federal Patient Protection and Affordable Care Act of 2010 (Affordable Care Act) authorizes states to create home visiting programs to: (a) strengthen and improve the programs and activities carried out under the MCH block grant; (b) improve coordination of services for at-risk communities; and (c) identify and provide comprehensive services to improve outcomes for families who reside in at-risk communities. Home visiting programs provide case management

services, health education services, and related social support services in the home to pregnant women or families with an infant by an appropriate health professional or by a qualified nonprofessional acting under the supervision of a health care professional.

As a condition of receiving the MCH block grant in FFY 2010-11, each state was required to conduct a statewide needs assessment that identified the state's capacity for providing substance abuse treatment and counseling services to individuals and families in need of such treatment or services and the quality and capacity of existing programs or initiatives for early childhood home visitation in the state. The assessment also had to identify communities with concentrations of: (a) premature birth, low-birth weight infants, and infant mortality; (b) poverty; (c) crime; (d) domestic violence; (e) high rates of high-school drop-outs; (f) substance abuse; (g) unemployment; or (h) child maltreatment. This assessment was required to be submitted by September 20, 2010, in order for a state to receive its allocation of the MCH grant.

In addition, the federal Affordable Care Act provides \$1.5 billion for grants to states for the home visiting program over a five-year period. In FFY 2009-10, \$100 million is appropriated for the home visiting program. The funding increases to \$250 million in FFY 2010-11, \$350 million in FFY 2011-12, and \$400 million in both FFY 2012-13 and FFY 2013-14. In FFY 2009-10, an allocation was set aside for each state to access based on the number of young children in families at or below 100% of the federal poverty level.

To apply for these grants, states had to submit an application for the funding, submit the required statewide needs assessment, and submit an updated state plan that incorporates an effective home visiting model targeted to at-risk communities based on the assessment.

Wisconsin submitted an application for its allocation of home visiting grant funding for FFY 2009-10. The application was approved and a grant in the amount of \$1,212,698 was awarded to the Department of Children and Families on September 16, 2010. The following table shows the expenditures for the first year grant funding from the federal Affordable Care Act's home visiting program. The state may expend these funds over a two-year period.

TABLE 3
Home Visiting Grant Expenditures

FFY 2009-10

<u>Expenditure</u>	<u>Amount</u>
Home Visiting Nurse Consultant	
Salary	\$56,386
Fringe Benefits	25,491
Indirect Costs	3,551
Travel	7,300
Equipment	1,500
Supplies and Services	10,356
Subcontracts	1,046,130
Administrative Costs	<u>61,984</u>
 Total	 \$1,212,698

The MCH home visiting nurse consultant will be a full-time position to provide guidance in the development of a coordinated statewide system of early childhood home visiting and to assure connection to the MCH program. Subcontracts would include interagency agreements with: (a) DHS to update the data system to include reports needed for the benchmark outcome measures under the federal Affordable Care Act; (b) the University of Wisconsin-Extension for training on assessment tools and skill-building sessions; and (c) the University of Wisconsin-Milwaukee for the local evaluation process. The remaining subcontracts will be awarded through a request for proposals process to carry out the home visiting program.

This funding was awarded based on the application, which specified the expenditures as shown in the table above. These funds may not be used for another purpose.

States must demonstrate, at the end of a three-year period and at the end of the five-year period, improvements in: (a) maternal and newborn health; (b) the prevention of child injuries, child abuse, neglect, or maltreatment, and the reduction of emergency department visits; (c) school readiness and achievement; (d) the reduction in crime or domestic violence; (e) family economic self-sufficiency; and (f) the coordination and referrals for other community resources and supports. The U.S. Department of Health and Human Services has awarded only FFY 2009-10 grant funding. It is anticipated that the state would have to re-apply for future grants over the five-year period.

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Attachments

ATTACHMENT 1

Title V Maternal and Child Health (MCH) Block Grant Local Aids Expenditure Plan FY 2010-11

<u>Contract</u>	<u>Amount</u>
Consolidated MCH Contract	\$2,121,043
Contract to Local Public Health Departments (LPHDs)	2,049,418
Sub-awards, Milwaukee County Public Health Department	
Medical College of Wisconsin	35,455
16th St. Health Center	15,348
Milwaukee Health Services	15,348
Menominee County Local Public HD to Tribes	5,474
 Family Planning	 \$1,510,215
Early Intervention and Detection of Pregnancy (EIDP), LPHDs	85,482
Reproductive Health (RH), LPHDs	1,355,021
Special Access Projects (Health Care Education & Training, Inc.)	38,329
Milwaukee Adolescent Pregnancy Prevention Partnership	31,383
 Maternal and Child Health Hot Line	 \$80,116
 Secure Public Health Electronic Record Environment (SPHERE)	 \$97,500
 Tribes	 \$388,067
EIDP	3,600
Menominee RH	17,228
Great Lake Inter-Tribal Council	367,239
 Children and Youth with Special Health Care Needs	 \$1,218,526
Regional Center Allocations (Request For Proposals)	
Southeast: Children's Hospital - Milwaukee	242,633
West: Chippewa County Health Department	143,420
North Marathon County Health Department	125,399
South: Waisman Center	256,798
Northeast: Children's Hospital - Fox Valley	165,276
Parent to Parent Matching, Children's Hospital - Milwaukee	50,000
CYSHCN Statewides (Request For Proposals)	
Parent Health Leadership	50,000
Medical Home (Children's Hospital of Wisconsin)	95,000
Health Benefits Access	45,000
Transitions	45,000
 Statewide Projects	 \$656,268
Children's Hospital - Genetics	190,066
Health Care Education and Training, Inc.	30,000
Wisconsin Association of Perinatal Care	40,000
Statewide Pre-conception	5,000

<u>Contract</u>	<u>Amount</u>
Keeping Kids Alive	215,000
Bright Futures	130,000
Pregnancy Risk Assessment Monitoring System	15,000
Maternal Mortality	15,000
Website Contract	5,185
Request for Proposals Yet to Be Awarded (incentives for local health departments -- part of consolidated contracts)	<u>21,017</u>
Total Title V Budget, Local Aids	\$6,071,735

ATTACHMENT 2

List of Individuals Invited to Comment by DHS on 2010-11 MCH Block Grant Plan

<u>Individual</u>	<u>Organization</u>
Therese Ahlers	WI Alliance for Infant Mental Health
Beth Bailo	WI Coalition Against Sexual Assault
Linda Benton	Great Lakes Inter-Tribal Council (GLITC)
Gabrielle Blood	DCF / Child Care Section
Diane Bosovich	Kenosha County Department of Health
Jackie Bremer	DHS Division of Public Health (DPH): Northern Region
Eva Brummel	WAPC / McConnell Hall
Ann Buedel	DHS Bureau of Health Information and Policy (BHIP)
Rebecca Cohen	DHS Division of Mental Health and Substance Abuse Services
Ann Conway	WI Association of Perinatal Care / McConnell Hall
Hugh Davis	Wisconsin Family Ties
Cynthia DeSteffen	Portage County Health Department
Lisa Dobberke	Children's Service Society of Wisconsin
Julie Driscoll	Milwaukee Health Department
Ann Ebert	WI Association of Perinatal Care / McConnell Hall
Yvonne Eide	DPH: Southern Region
Kim Eithun	DCF
Kathleen Endres	Dental Hygiene Association of WI
Terri Enters	WI Alliance for Infant Mental Health
Elizabeth Feder	UW Population Health Institute
Sara Finger	Wisconsin Alliance for Women's Health
Charlanne FitzGerald	UW School of Medicine & Public Health
Sharon Fleischfresser	Bureau of Community Health Promotion, DHS (BCHP)
Mary Ellen Freeman	Children's Hospital of WI- Cystic Fibrosis Program
Rachel Gallagher	Department of Public Instruction
Mary Jo Gerlach	Milwaukee Health Department
Philip Giampietro	Waisman Center- UW Medical School
Lieske Giese	DPH: Western Region
Katie Gillespie	BCHP
Claude Gilmore	BCHP
Mary Gothard	BCHP
Kristin Gowan	Waisman Center
Lynn Halatek	Wisconsin FACETS
Linda Hale	BCHP
Teresa Halverson	MCH Hotline, Gundersen Lutheran

Individual

Organization

Jennifer Hammel
Anne Harris
Robert Harris
Anne Harvieux
Peggy Helm-Quest

Children's Hospital and Health System
Waisman Center Clinical Services
DPH: Southeastern Region
Waukesha
BCHP

Dennis Hibray
Tami Horzewski
Anne Hvizdak
Cynthia Johnson
Millie Jones

DPH: Northeastern Region
BCHP
Dental Hygiene Association of WI
Kenosha County Department of Health
BCHP

Murray Katcher
Barbara Katz
Michelle Kempf-Weibel
Sue Kettner
Susan Kratz

BCHP
Family Voices of Wisconsin
BCHP
Family Planning Health Services, Inc
BCHP

Terry Kruse
Lynn Kryfke
Kate Kvale
Susan LaFlash
Audrey Laszewski

BCHP
Children's Community Health Plan
BCHP
BCHP
Performance Works

James Lawrence
Diane Liebenthal
Loraine Lucinski
Merta Maaneb de Macedo
Robin Mathea

DPH: Northern Region
Sheboygan County Health and Human Services
BCHP
Parent Representative
Parent to Parent of Wisconsin

Jennie Mauer
Leslie McAllister
Millie McCarthy
Sherry Mickelson
Gail Moore-Lightfoot

BCHP
DCF
Gerald L. Ignace Indian Health Center, Inc.
Alverno College
Gail's Child Supervision Services

Rachel Morgan
Karen Nash
Lana Nenide
Liz Oftedahl
Amy Beth Olejnickzak

Black Health Coalition of WI
Children's Hospital of WI - Infant Death Center
WI Alliance for Infant Mental Health
BCHP
Wisconsin Alliance for Women's Health

Patrice Onheiber
Karen Ordinans
Jill Paradowski
Sandra Poehlman
Jill Radowicz

BCHP
Children's Health Alliance of WI
Retired Public Health Nursing Supervisor
DPH: Southeastern Region
Milwaukee Health Department

Individual

Organization

Kitty Rahl
Lynn Renner
Angela Rohan
Mary Rosecky
Jessica Seay

Eau Claire City/County Health Department
Family Voices of Wisconsin
BCHP
Dodge County Human Services & Health Department
BCHP

Joanne Selkurt
Sheri Siemers
Jeff Spitzer-Resnick
Daniel Stattelmann-Scanlan
Meg Steimle

Gundersen Lutheran Whitehall
DPH: Southern Region
Disability Rights Wisconsin
Public Health Madison & Dane County
Children's Hospital of WI

Ann Stueck
Terri Timmers
Susan Uttech
Kara Van Vooren
Jayne Vargas

BCHP
DPH: Northern Region
BCHP
Children's Hospital of WI- Fox Valley
BCHP

Linda Walter
Wendy Walter
Cindy Weborg
LuAnn Weik
Amy Whitehead

Washington County Health Department
Parent Representative
GLITC
Children's Hospital of WI - Genetics Center
BCHP

Kevin Wymore
Karen Yaccarino
Mary Young
Molly Zemke

BHIP
Parent Representative
DPH: Southern Region
First Breath Program- WI Women's Health

ATTACHMENT 3

Other Federal Funds Identified in Title V Application

SSDI	\$100,000
EMSC	130,000
WIC	91,296,219
AIDS	1,577,285
CDC:	
Sexual Assault Prevention	\$850,017
Immunization	4,654,945
STD Control	969,352
Lead Control	1,284,455
Cardiovascular Health	52,800
Tobacco Control	470,467
Breast/Cervical Cancer Early Detection	430,651
Comprehensive Cancer Control	145,033
Diabetes Control	222,925
AIDS/HIV	1,007,200
Asthma	450,000
Early Hearing Detection/Intervention	186,997
Public Health Infrastructure and Surveillance	125,158
National Violent Death Reporting System	218,686
Arthritis	53,752
PRAMS	148,262
State Based Oral Disease Prevention	341,000
Nutrition/Physical Activity (ARRA)	1,931,490
Other:	
Autism Spectrum Disorders ASC (MCHB)	\$300,000
Universal Newborn Hearing Screening (MCHB)	212,500
ECCS (MCHB)	140,000
Lead (EPA)	325,000
Lead (HUD)	1,000,000
AODA Aids/HIV	26,250
Project Launch (SAMSA)	850,000
Oral Health (HRSA)	<u>325,000</u>
Total	\$109,825,444