

Justice Reinvestment

JUSTICE ★ **CENTER**
 THE COUNCIL OF STATE GOVERNMENTS
Collaborative Approaches to Public Safety

Overview



CSG Justice Center

Justice Reinvestment Strategy

Three Examples

JUSTICE★CENTER
THE COUNCIL OF STATE GOVERNMENTS
Collaborative Approaches to Public Safety

- **CSG is a national non-profit, non-partisan membership association of state government officials**
- **Represents all three branches of state government**
- **Justice Center provides practical, nonpartisan advice informed by the best available evidence**
- **Projects include:**

Criminal Justice | Mental Health
CONSENSUS PROJECT
coordinated by the
Council of State Governments

Reentry Policy Council

Charting the Safe and Successful Return of Prisoners to the Community

Justice Reinvestment

Violent Crime Rose in 2006, Officials Say

By THE ASSOCIATED PRESS
Published: June 2, 2007

WASHINGTON, June 1 (AP) — The [F.B.I.](#) is expected to report a 1.3 percent rise in violent crime nationwide in 2006, an increase for the second straight year.

As the Economy Falters, So Do State Budgets

By JENNIFER STEINHAUER
Published: March 17, 2008

Programs for the elderly are being slashed in Maine. Government jobs are being eliminated in New Jersey. Prison construction has been put off in Virginia. Some schools in California will end their music programs.

Study predicts rise in inmate populations

Repeat offenders, parole denials part of increase

By Kevin Johnson
USA TODAY

WASHINGTON — The number of inmates in U.S. prisons likely will rise next year, costing states up to \$27.5 billion in new operating and construction expenses, the Pew Charitable Trusts.

California to Address Prison Overcrowding With Giant Building Program



Max Whittaker for The New York Times

[FOXNEWS.COM HOME](#) > U.S.

Mass Inmate Release Possible in Calif.

Friday, December 21, 2007

Is there a way for policymakers to:

Increase public safety

Avert projected spending

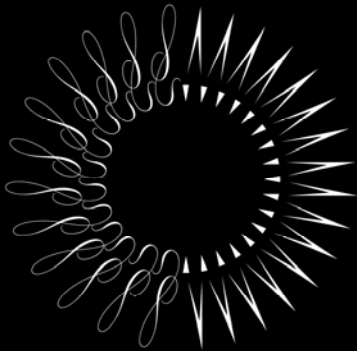
**Improve conditions in high stakes
neighborhoods**

?

Funders



BJA Bureau of Justice Assistance



THE
PEW
CENTER ON THE STATES

Public Safety
Performance
Project

Request by Wisconsin Leaders

In 2008, the CSG Justice Center received a joint request from the Governor, Legislative Leaders from both parties, and the Chief Justice

Requested data-driven and nonpartisan technical assistance to look at the state's criminal justice trends and to develop policy options to avert spending on corrections and reinvest in strategies to increase public safety

Legislative Council established a bipartisan, multi-branch Committee on Justice Reinvestment Oversight to work with the Justice Center in reviewing data and developing policy options

Overview

CSG Justice Center



Justice Reinvestment

Three Examples

Justice Reinvestment Strategy

Bipartisan, inter-branch, bicameral structure

1

Analysis

2

Implementation

3

Accountability

- ✓ Analyze data to look at crime, court, corrections, and supervision trends
- Solicit input from stakeholders
- Map allocation of resources
- Develop policy options & estimate cost savings

Justice Reinvestment Strategy

Bipartisan, inter-branch, bicameral structure

1

Analysis

2

Implementation

3

Accountability

- Identify assistance needed to implement policies effectively
- Deploy targeted reinvestment strategies to increase public safety
- Provide information to oversight committee on implementation progress

Justice Reinvestment Strategy

Bipartisan, inter-branch, bicameral structure

1

Analysis

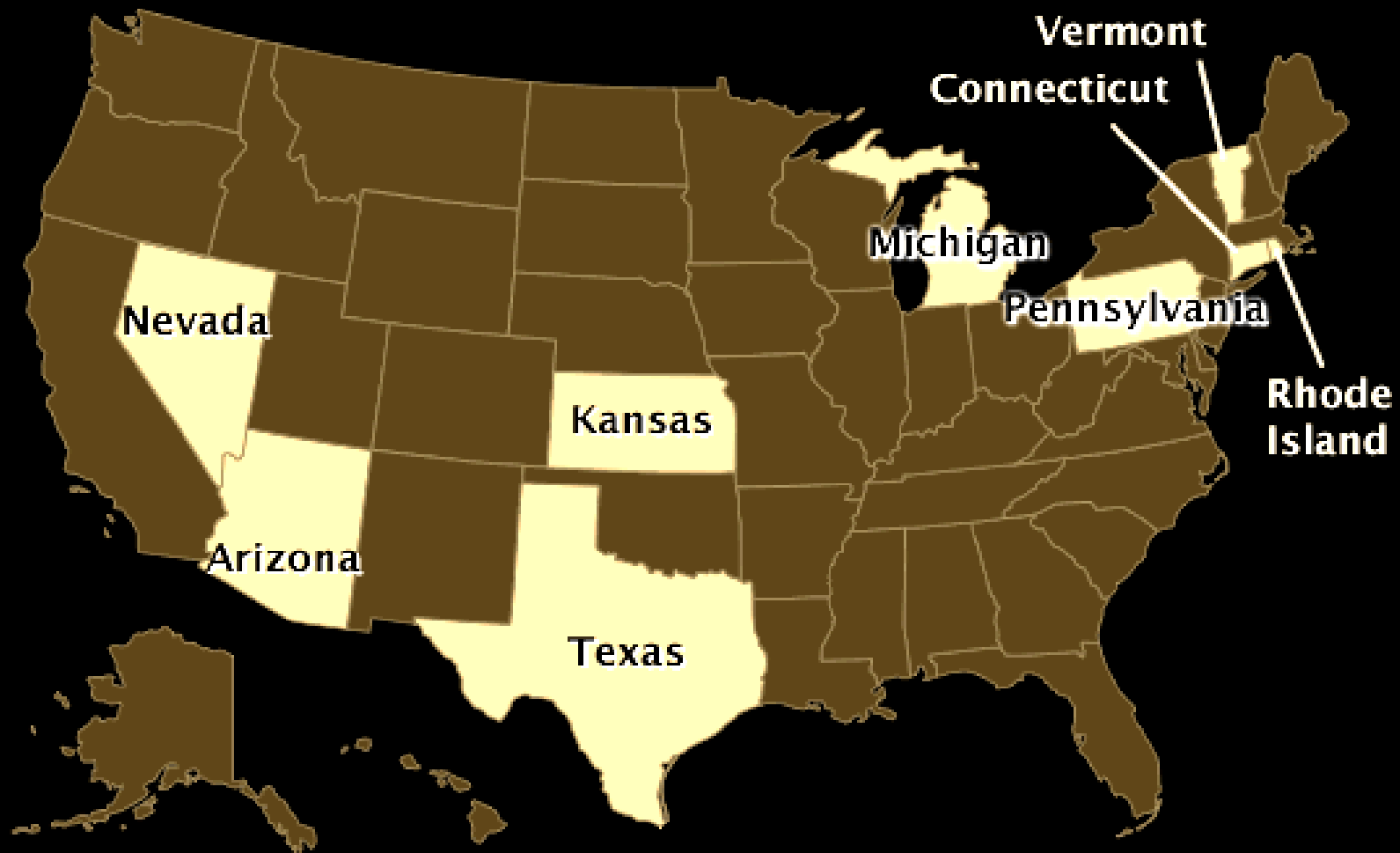
2

Implementation

3

Accountability

- **Track the impact of enacted policies/programs**
 - **Monitor recidivism rates & other key measures**
 - **Update prison population projections**



Nevada

Arizona

Kansas

Texas

Michigan

Pennsylvania

Vermont

Connecticut

Rhode
Island

Participating States

- **Demonstrate bipartisan, bicameral, and inter-branch interest**
- **Commit to using analyses constructively**
- **Provide access to data**

Overview

CSG Justice Center

Justice Reinvestment Strategy



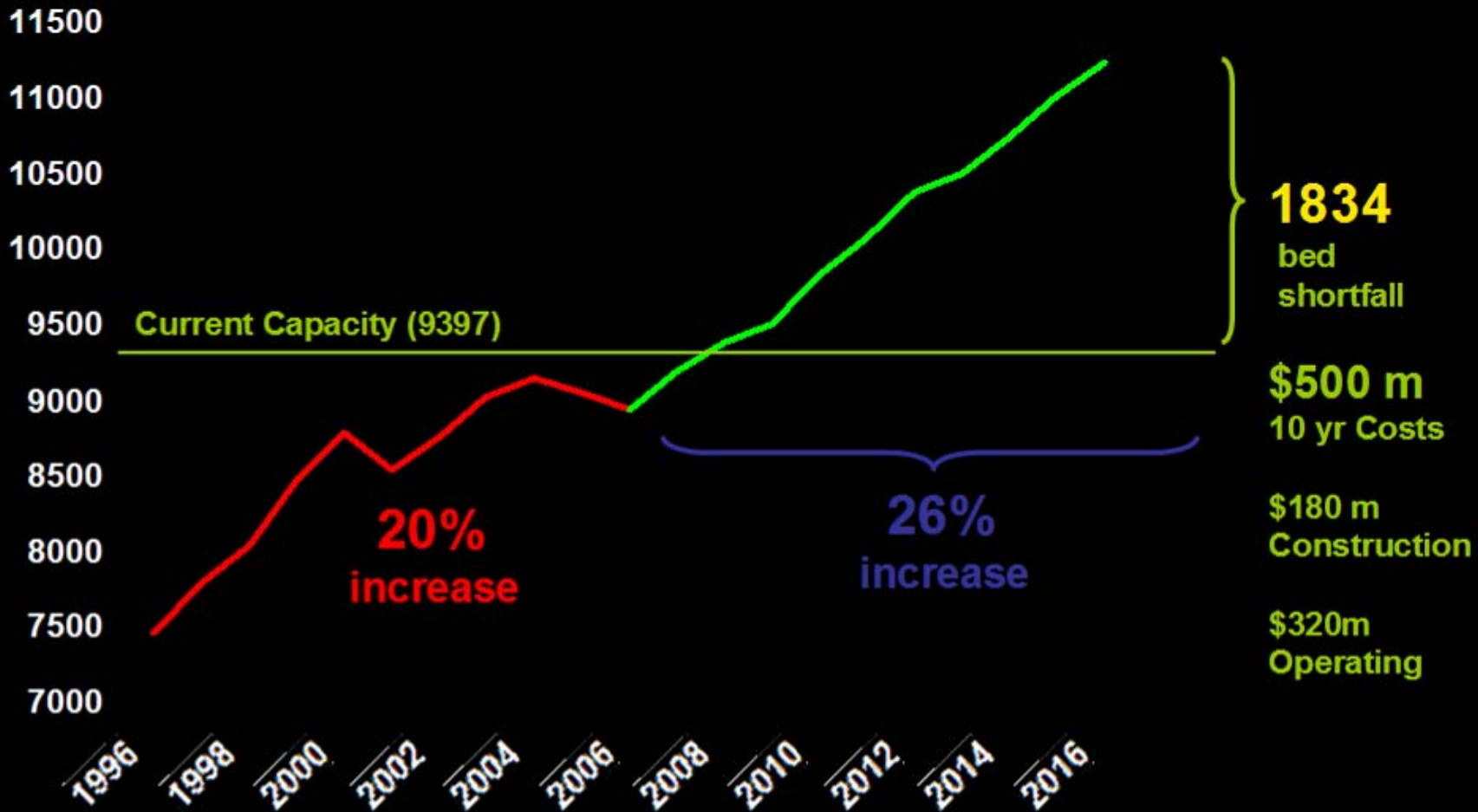
Three Examples





Kansas

Prison Population Projection





Kansas

Recidivism a Key Driver

Prison Admissions FY2006

New Court
Commitments →

27 percent

Probation
Revocations →

36 percent

Parole
Revocations →

29 percent

Prob./Parole,
New Sentence →

5 percent

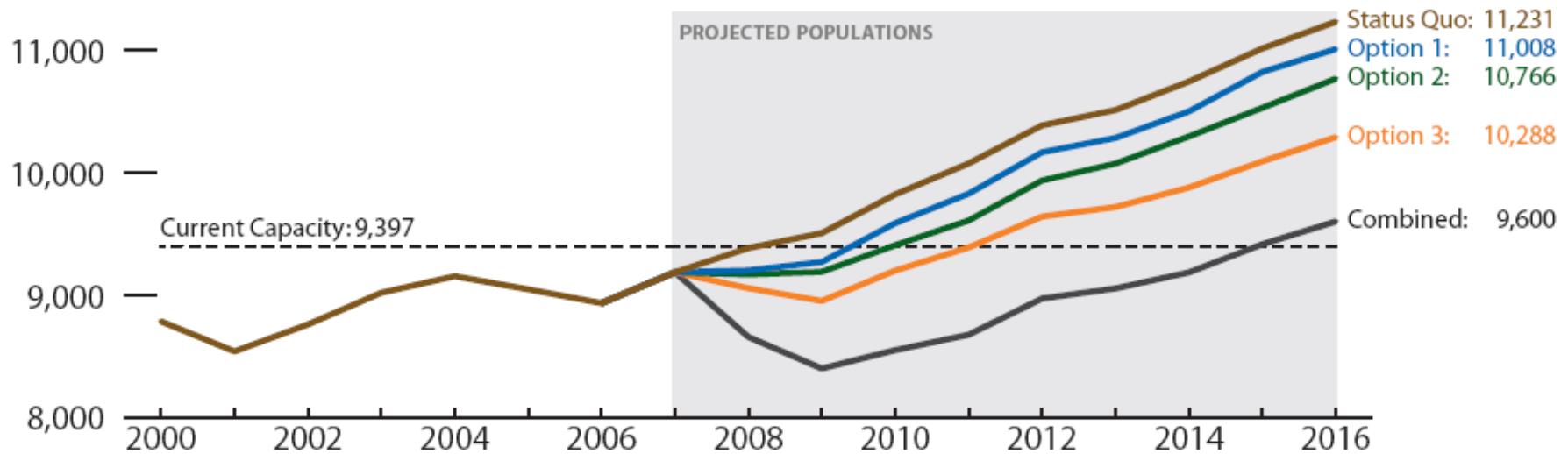
– 65 % of admissions

– 27 % of prison population

– Annual cost of \$53 million

Options for policymakers

FY2008-2016 (9 years) Projected Population Impact



POLICY OPTION	BED SAVINGS	9 YEAR AVERTED OPERATING COSTS
1. Maintain recent reductions in the number of parole revocations at 90 per month	223	\$52 million
2. Reduce the number of probation/community corrections violators by 20 percent	465	\$97 million
3. Create a 10 percent "Risk Reduction Program Credit" for guideline offenders who successfully complete treatment, educational, and vocational programs before release	943	\$171 million
Combined Impact	1,631	\$320 million + \$177 million [AVERTED CONSTRUCTION COSTS] \$497 million



Kansas

State Grant Program

Key Elements

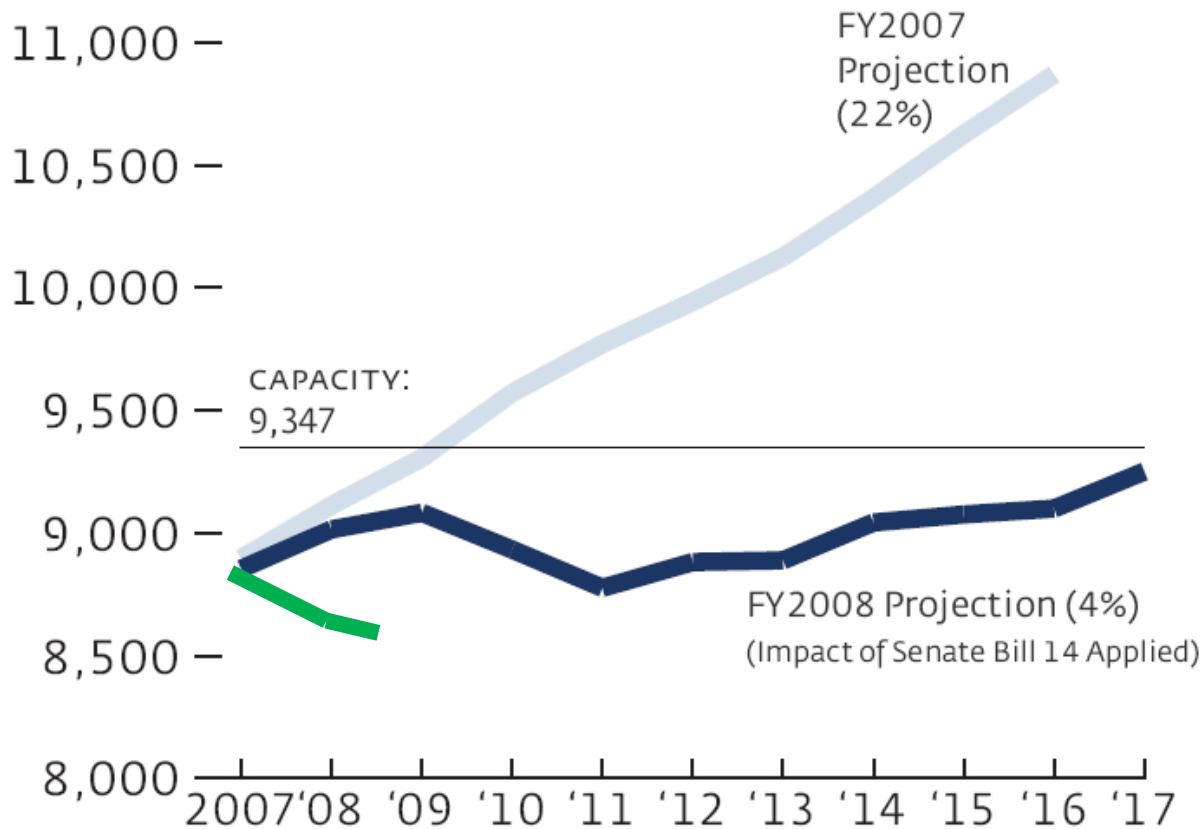
- **Clear goal: Reduce probation revocations by 20 percent**
- **\$4.5 million in new funding**
- **Requires data-driven strategies based on best practices to reduce revocations by targeting high risk offenders**
- **Continued funding contingent on performance**



Kansas

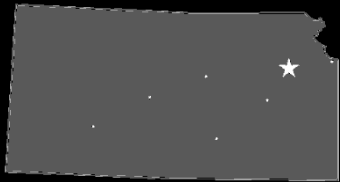
Estimated Savings

Kansas Projected Prison Population (FY2007 & FY2008)



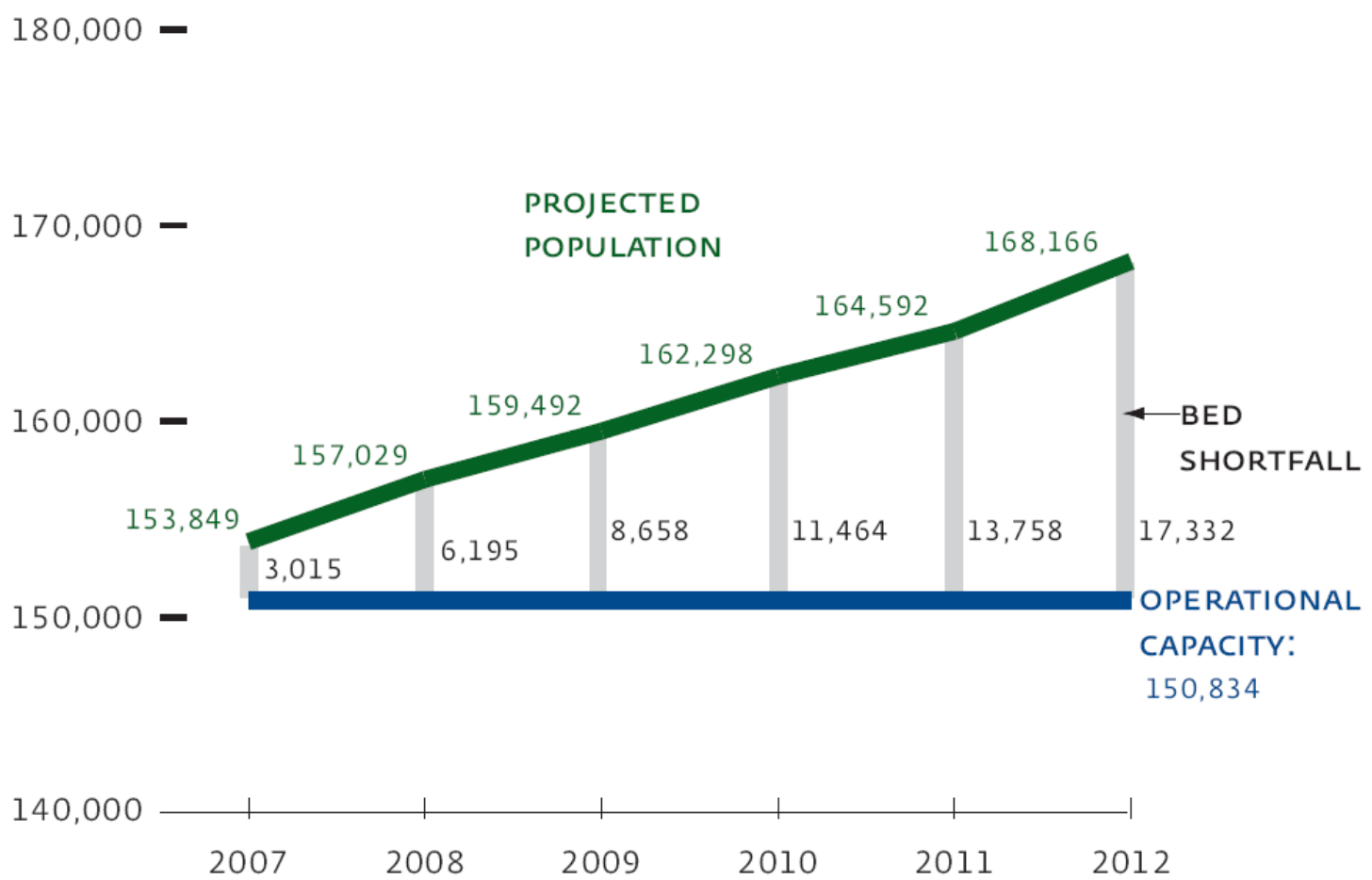
\$80 million in projected savings over the next 5 years

Since 2006 parole & probation revocations and new conviction rates for parolees have declined significantly

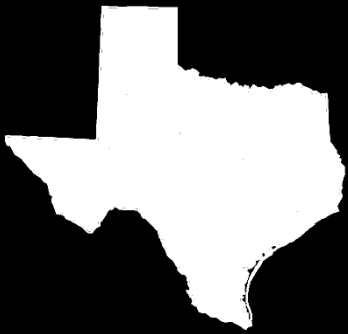




Texas Projected Prison Population, 2007-2012



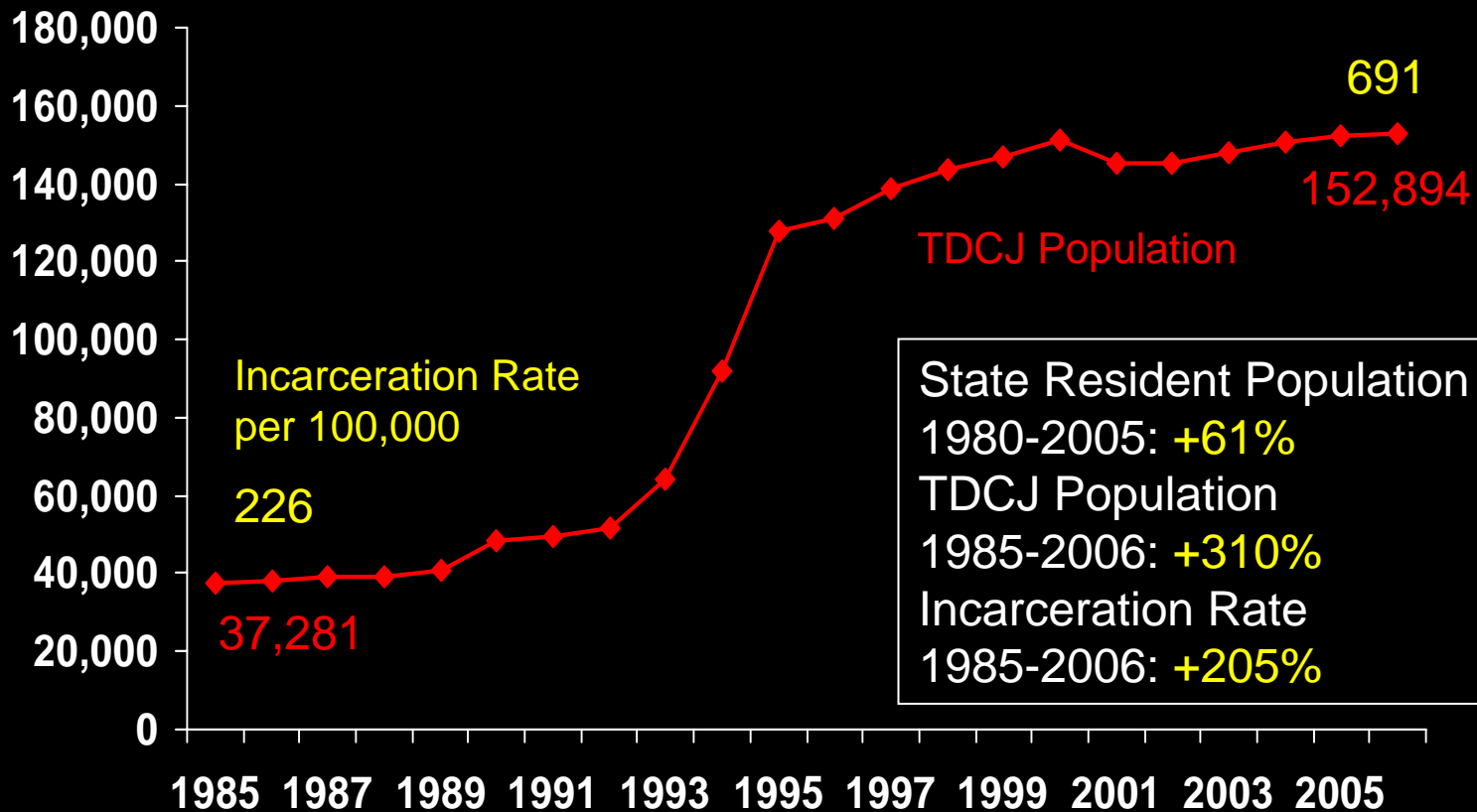
Source: Legislative Budget Board, June 06 and January 07 (Adult and Juvenile Correctional Population Projections). The LBB report with the official projections for the 2007 session can be found at: http://www.lbb.state.tx.us/PubSafety_CrimJustice/3_Reports/Projections_Reports_2007.pdf.



Texas

Prison Growth vs. Population Growth

TDCJ Population, 1985-2006





Texas Problems Staffing Prisons

Prison Population

Correctional Officer Vacancies

154,000
152,000
150,000
148,000
146,000
144,000
142,000
140,000
138,000

4,000
3,500
3,000
2,500
2,000
1,500
1,000
500
0

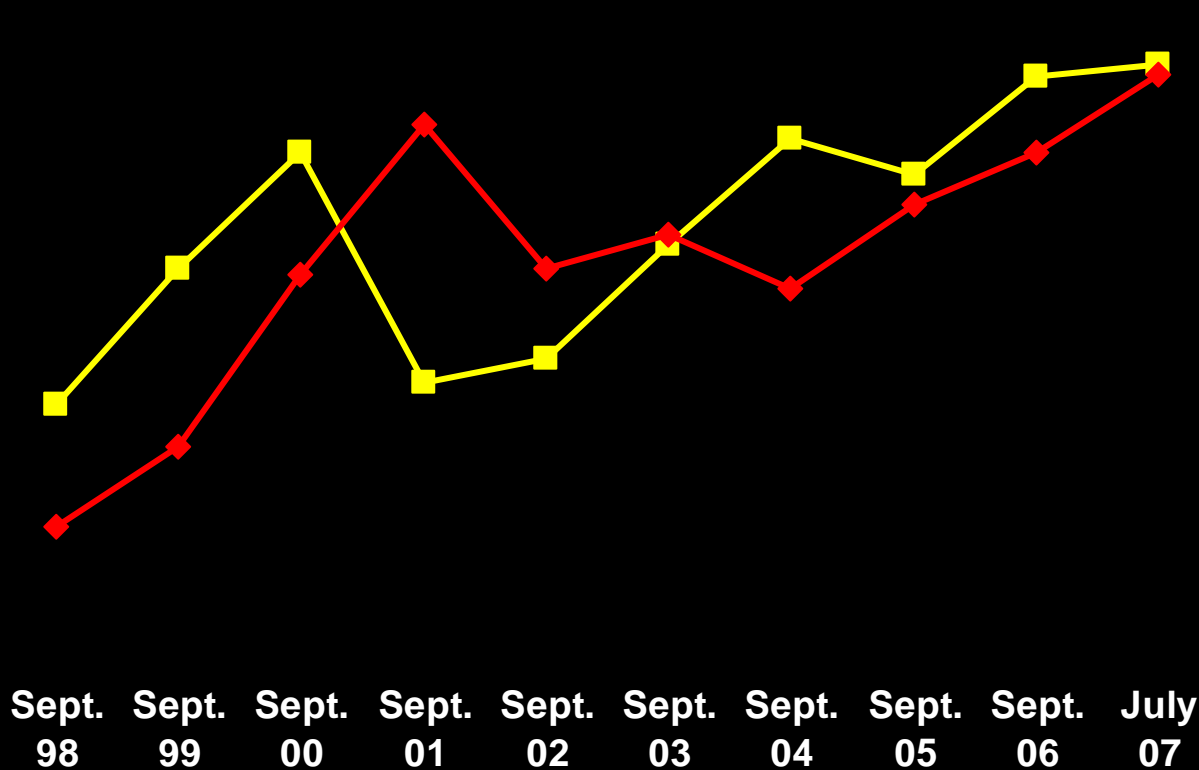
Sept. 98 Sept. 99 Sept. 00 Sept. 01 Sept. 02 Sept. 03 Sept. 04 Sept. 05 Sept. 06 July 07



3% vacancy rate



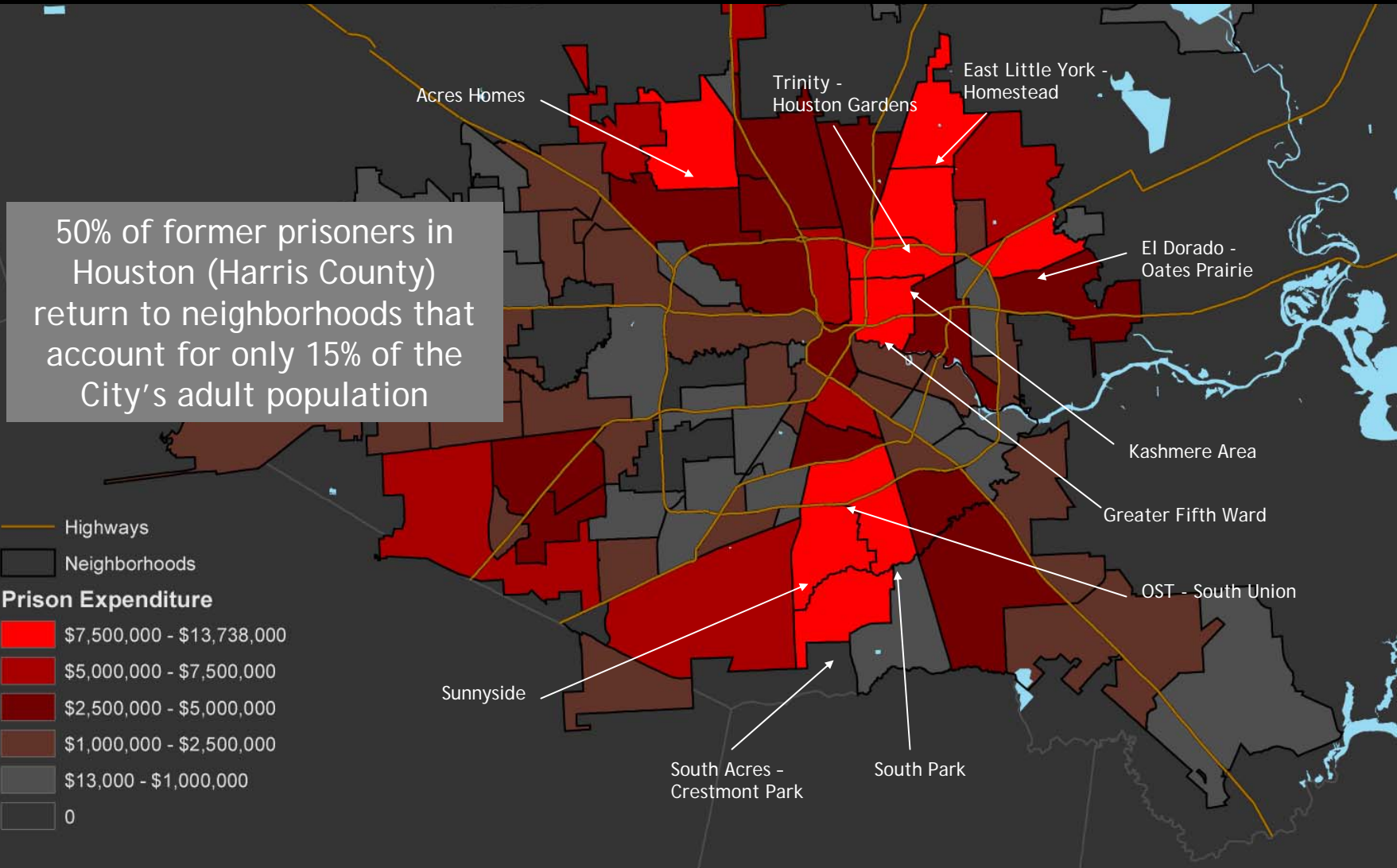
14% vacancy rate





Texas

Reentry High Stakes Neighborhoods





Texas

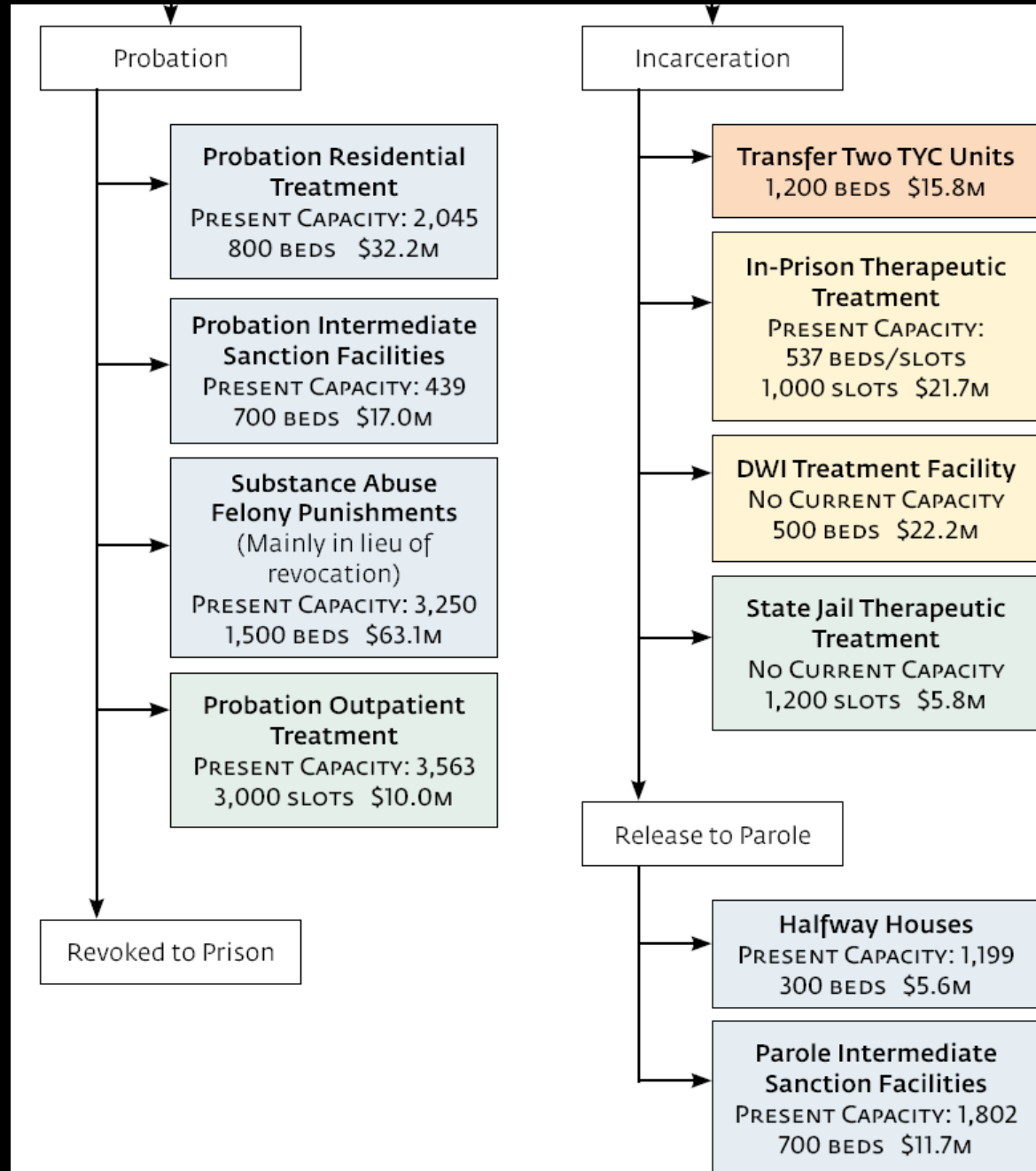
Targeted Risk Reduction Programs

Key Elements

- **Identified a specific cohort being held longer by the parole board due to the waiting list for treatment**
- **Invested \$21m to expand in-prison therapeutic community programs with the clear goal of serving this target population prior to their likely parole date**
- **Also targeted risk reduction programs at parole & probation violators**



Expanding Capacity of Treatment & Diversion Programs

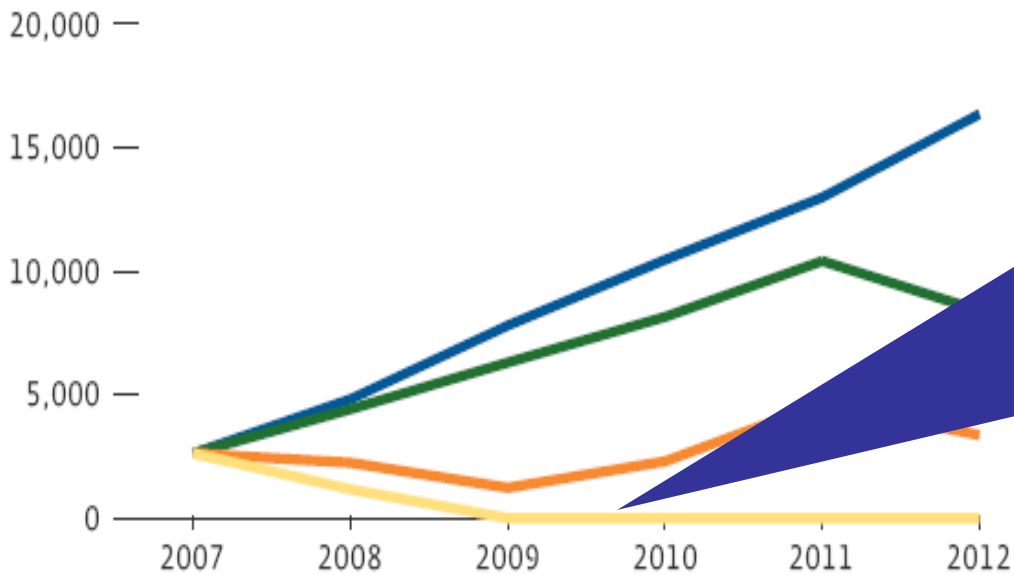




Texas

Impact of Policy Options

FIGURE 6
 Comparison of Projected Prison Bed Shortfall
 TDCJ Original Request
 (Average Number of Projected Beds Short for the Year)



2,624	4,818	7,798	10,454	12,978	16,348	BASELINE
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2,624	4,415	6,300	8,145	10,405	8,399	ORIGINAL REQUEST
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2,624	2,245	1,233	2,302	4,649	3,363	26% WHITMIRE/MADDEN PLAN ASSUMING
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2,624	1,168	0	0	0	0	28% GRANT RATE OF 26/28%
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- \$443 million in projected savings from 2008-2009
- \$241 million to expand in-prison and community-based treatment and diversion programs





Michigan

The Problem

Prison Population

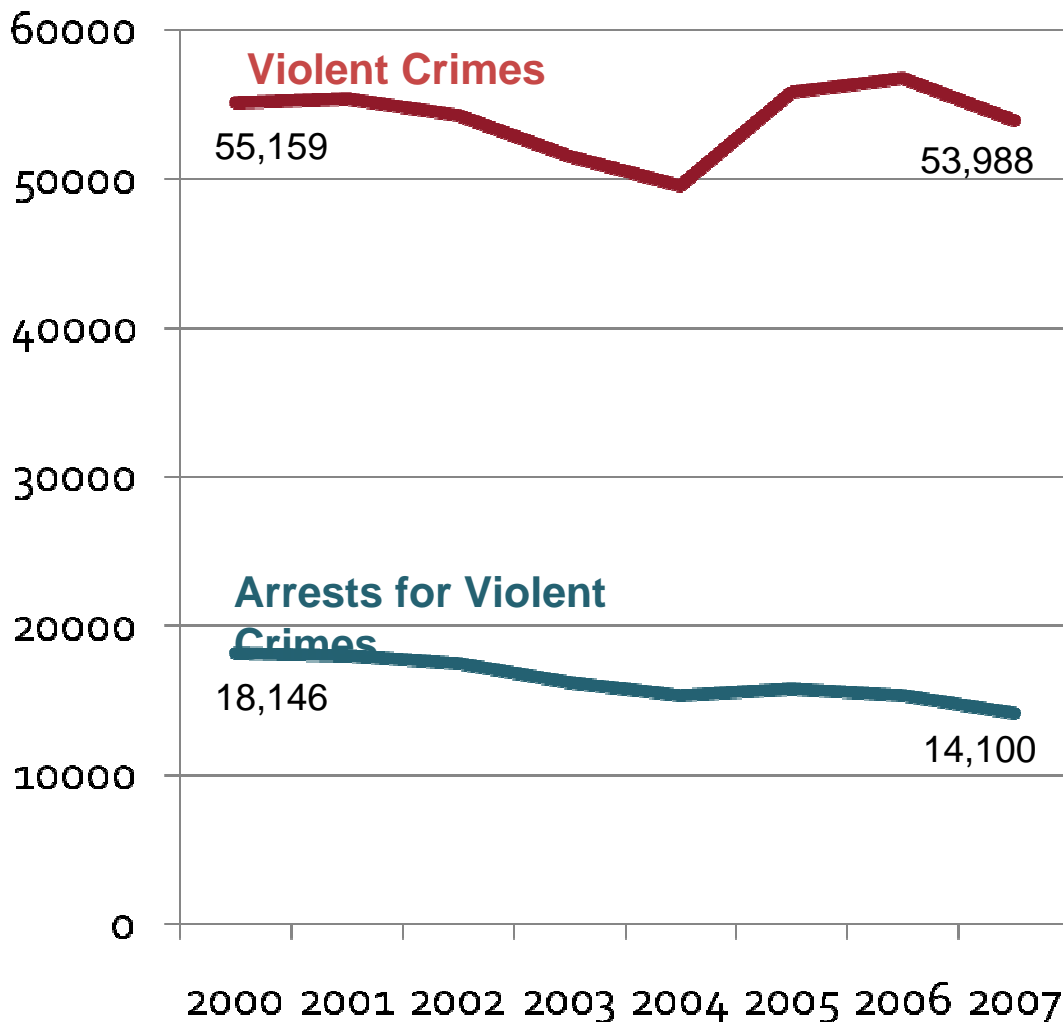
- 48,000 people in state prison
- Highest incarceration rate in the Great Lakes region

Crime

- Highest violent crime rate in the Great Lakes region
- Fewest number of law enforcement personnel per capita
- Low certainty of apprehension

Violent Crime & Arrests

2000-2007

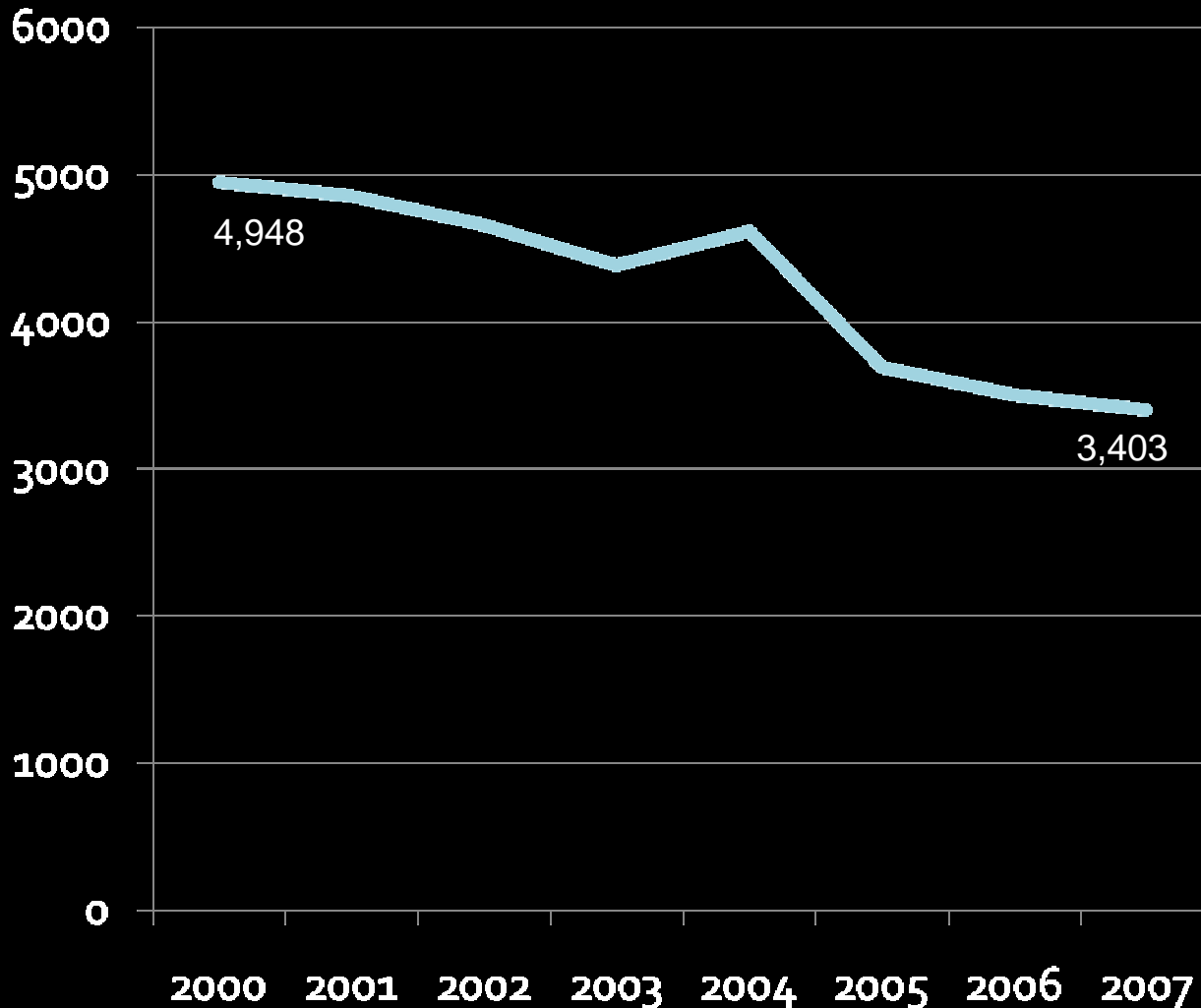


2% decline in violent index crimes (murder, rape, robbery and aggravated assaults) reported to the police

22% decline in arrests for those crimes over the same period

Detroit Law Enforcement Staffing

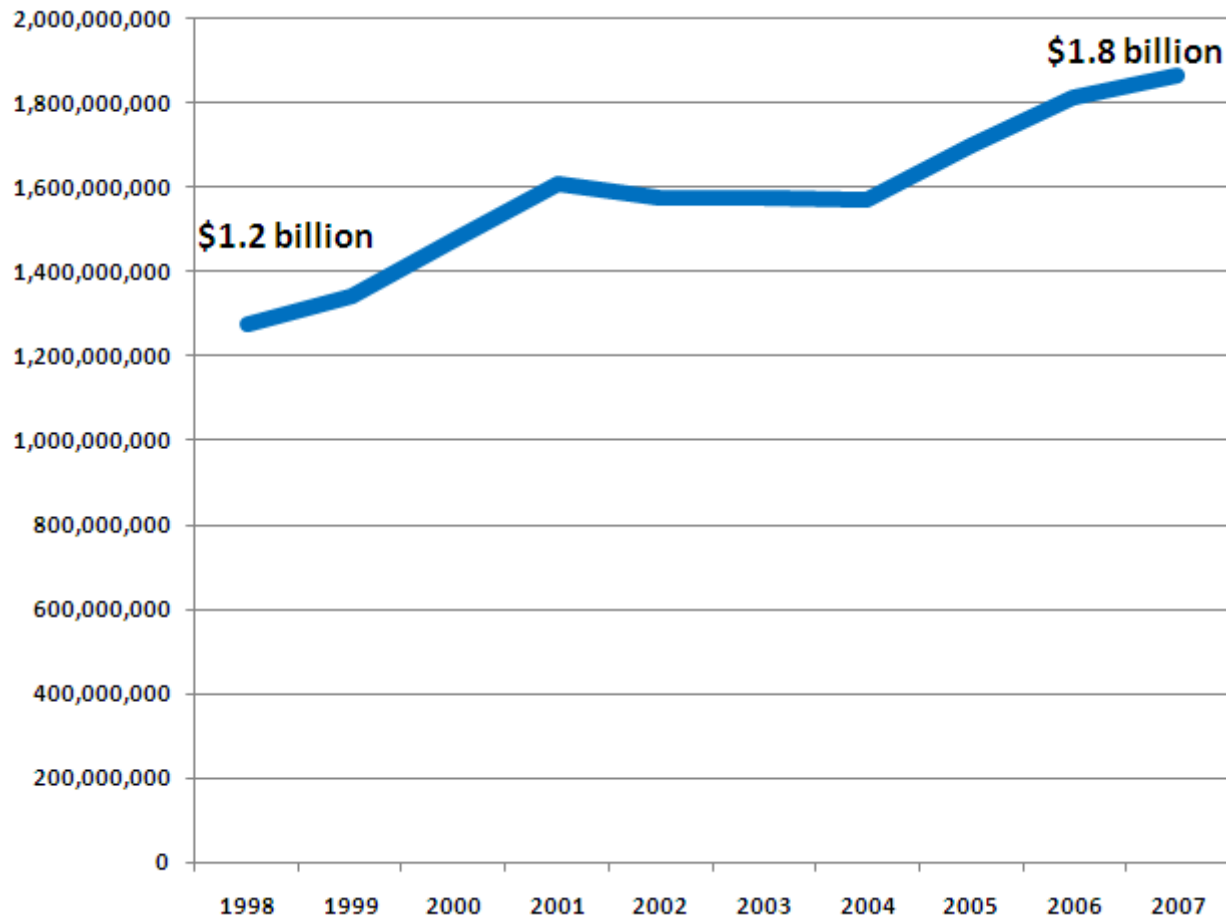
2000-2007



Detroit law enforcement personnel has declined by **31 percent** since 2000, or **1,545**

Detroit's population declined by 4 percent during this time period

MI Corrections Expenditures



Spending on corrections in 2008 was \$2 billion, over 20 percent of state general fund expenditures

One out of every three state workers is employed by the Michigan Department of Corrections

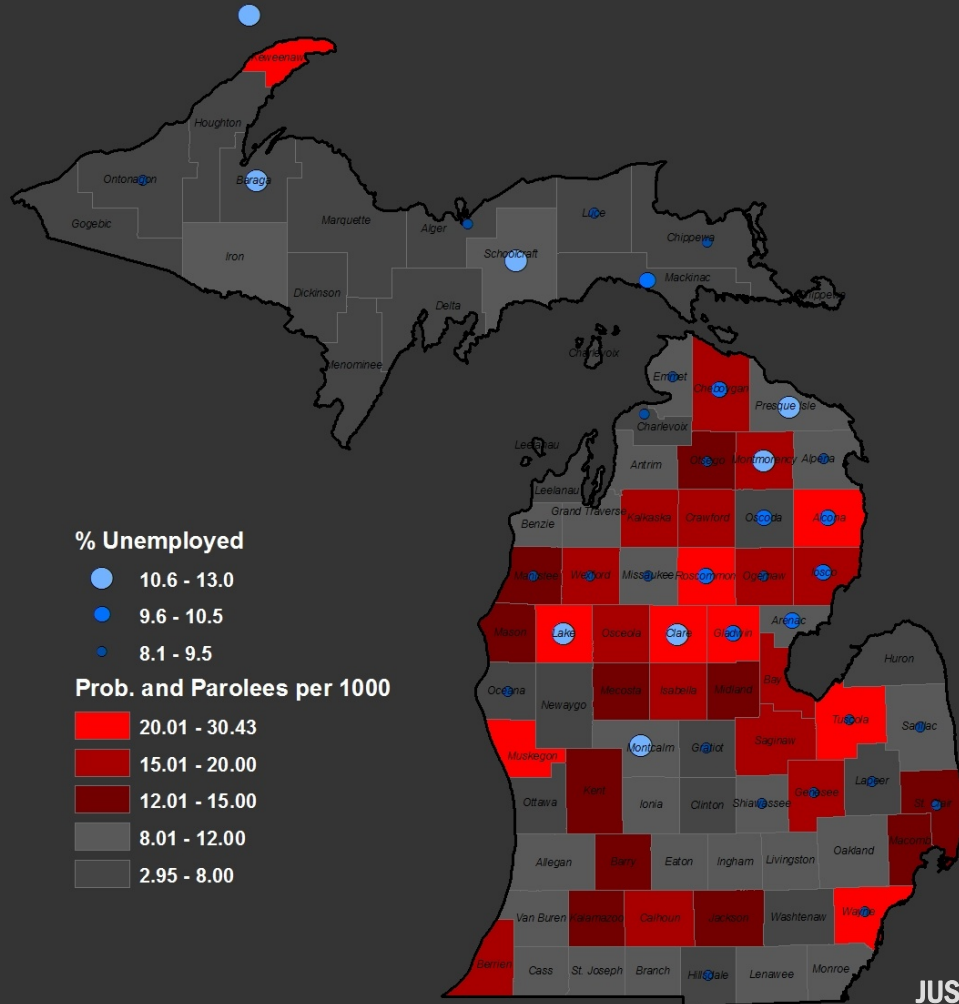
Parolees / Probationers per 1000 (2007)

Unemployment (2007)

Michigan Counties

Eight counties in Michigan have unemployment rates over 10%.

Counties*



Counties	No. Parole Prob.	Parole Prob. Per 1000	% Un-employed
Keweenaw	28	30.4	10.7%
Roscommon	240	23.4	9.6%
Muskegon	2010	22.8	7.1%
Gladwin	261	22.7	10.1%
Lake	109	21.5	10.7%
Tuscola	604	21.4	8.3%
Clare	284	20.7	10.6%
Alcona	91	20.3	10.1%
Wayne	20567	20.2	8.8%

*Counties with Probation/Parole rates > 20 per 1000

JUSTICEMAPPING

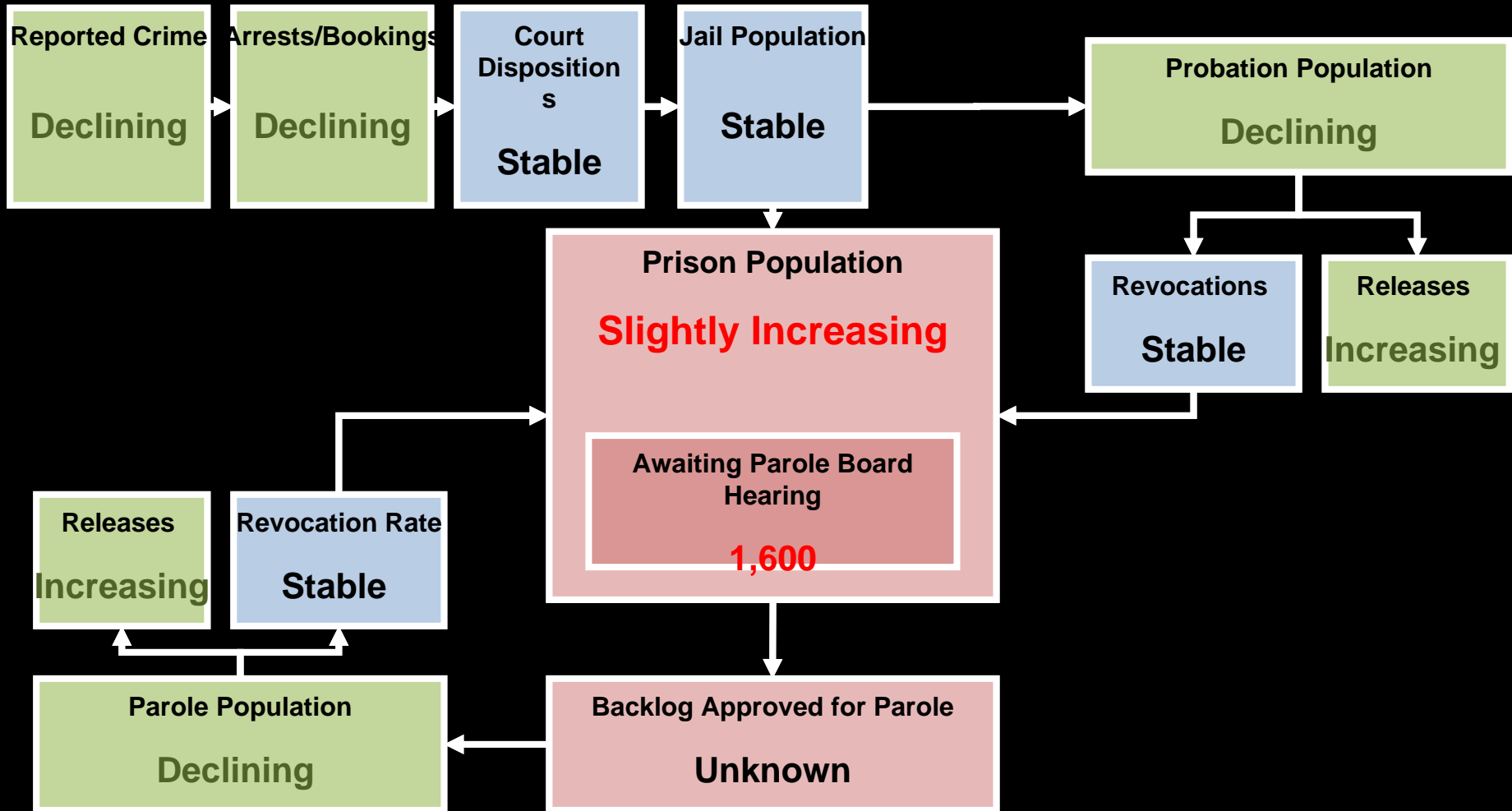


Michigan

Bipartisan Effort to Reduce Spending on Corrections & Reinvest in Other Strategies to Fight Crime

- **The state has closed several prisons over the past three years, generating tens of millions in savings to the state**
- **Michigan's leaders are working to find consensus on a set of policy options to realize greater cost savings over the next 3-5 years & reinvest in crime fighting efforts**
- **Business leaders publicly calling for reductions to spending on corrections by “hundreds of millions.”**

Developing Tracking Systems to Monitor Impact of New Policies



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