



WISCONSIN LEGISLATIVE COUNCIL
PROPOSED REPORT TO THE LEGISLATURE

SPECIAL COMMITTEE ON PLACEMENT OF SEX OFFENDERS

April 27, 2007

PRL 2007-08

Special Committee on Placement of Sex Offenders

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April 27, 2007

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PART I

KEY PROVISIONS

OF COMMITTEE RECOMMENDATION

The Special Committee on Placement of Sex Offenders recommends the following bill draft to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature.

LRB-2293/1

LRB-2293/1, relating to the sex offender registry, child safety zones, disclosure of sexually violent person information to law enforcement, and sex offender information to post-secondary educational institutions, does the following:

- Permits the Department of Health and Family Services (DHFS) to release information relating to a person committed or detained as a sexually violent person to a law enforcement agency.
- Requires the Department of Corrections (DOC) to prohibit a person from going to places or entering zones containing places where children congregate and where it would be in the best interest of public protection to prohibit the person from going, as determined by DOC, as a condition of probation, parole, or extended supervision for a violation or first- or second-degree sexual assault of a child. In addition, requires the sentencing court to impose such conditions during any part of the person's sentence or period of probation.
- Requires a person registered as a sex offender to register every six months in person. At that time, DOC is required to photograph the person and update the registry with the most current photograph.
- Requires a registered sex offender to provide as part of his or her registry information his or her email account and the Internet address of any website he or she maintains.
- Requires DOC to make specified information, currently made available to law enforcement agencies, available to the director of security for a postsecondary educational institution when a person registers as a sex offender if the postsecondary educational institution is located in the community in which the person is residing, is employed, or is attending school. However, no information concerning a minor who is registered as a sex offender or concerning a juvenile delinquency adjudication requiring sex offender registration may be disclosed to a director of security for a postsecondary educational institution.
- Requires DOC to provide a director of security for a postsecondary educational institution with information obtained through the global positioning system (GPS) for tracking certain sex offenders upon request of the director of security.
- Expands the information relating to registered sex offenders that must be included on the Internet site maintained by DOC to include: (a) the geographic area of any current employer of the person or any business the person is operating and the geographic area of any school the person is attending if the person is a sexually violent person or a high-risk sex offender [The bill draft creates a definition of "high-risk sex offender."]; (b) a full-body

photograph of the person; (c) two or more current color photographs of the person; and (d) a specific description of any distinguishing marks on the person's body.

- Requires DOC to include on the sex offender Internet site links to other state agency websites that provide information on the prevention and identification of sexual abuse and other sex crimes and information on how to report suspected sexual abuse or other sex crimes.

PART II

COMMITTEE ACTIVITY

Assignment

The Joint Legislative Council established the Special Committee on Placement of Sex Offenders and appointed the chairperson by a June 9, 2006 mail ballot. The Special Committee was directed to study current policies and practices of DOC relating to placement of persons who have been convicted of a sex offense in the community. The Special Committee was also directed to review current statutes relating to placement of sex offenders and determine whether additional statutory requirements on where such offenders may be placed would enhance public safety. Finally, the Special Committee was directed to study the effect of placing additional statutory requirements on the ability to place offenders and the impact of additional requirements on urban and rural areas of Wisconsin.

Membership of the Special Committee, appointed by an August 1, 2006 mail ballot, consisted of one Senator, two Representatives, and 8 public members. A list of committee members is included as *Appendix 3* to this report.

Summary of Meetings

The Special Committee held four meetings in Madison on the following dates:

September 14, 2006
November 30, 2006
January 4, 2007
February 15, 2007

At the September 14, 2006 meeting, the Special Committee heard testimony from several invited speakers. **Steve Watters**, Director of the Sand Ridge Secure Treatment Center for sexually violent persons, DHFS, described the process for supervised release of sexually violent persons (committed under ch. 980, Stats.) and the process for placing these persons in the community. **Bill Grosshans**, **Melissa Roberts**, and **Doug Milsap**, Division of Community Corrections, DOC, described: (1) how sex offenders who are on probation, parole, and extended supervision are supervised in the community; (2) the factors taken into account in determining where these sex offenders may reside; and (3) current technology that is used to track offenders' locations. **Mike Murray**, Policy Specialist, Wisconsin Coalition Against Sexual Assault, discussed the impact of a sexual assault on the victim and how policy relating to placement of sex offenders should recognize that different victims have different needs. He stressed his support for targeting limited public resources to supervision of sex offenders who are the most likely to re-offend.

At the November 30, 2006 meeting, the Special Committee heard testimony from **Sandy Maher-Johnson**, a representative from Citizens for a Safe Wisconsin, a grass-roots organization that advocates for more severe sanctions and more extensive supervision of sex offenders. She made recommendations concerning placement of sexually violent persons, providing a coordinated approach to sex offender supervision, changes to the sex registry website, and more severe penalties for offenses such as failing to register as a sex offender. The committee also heard testimony from **William Kruzicki**, U.S. Marshall, and **Melissa Roberts**, DOC, on a recently enacted federal law that will affect sex offender registration on the federal and state levels. **Steve Watters** and **Dr. David Thornton**, Sand Ridge Secure Treatment Center, DHFS, presented information to the committee on the treatment of sexually violent persons at Sand Ridge and research on sex offenders and appropriate sex offender treatment. **Diane Murphy**, Mayor of Neillsville, discussed concerns she has regarding a Transitional Living Program that DOC proposes to establish in downtown Neillsville. **Kathy Walter**, Field Supervisor, Division of Community Corrections, DOC, described her work in a probation and parole office supervising sex offenders. She emphasized the importance of strict and intensive supervision, sex

offender treatment, and polygraph examinations of sex offenders on community supervision. She also stated that she believes it is very important that sex offenders on community supervision have stable housing that is accessible to the person's probation and parole agent.

At the January 4, 2007 meeting, **Steve Watters**, Director, and **Deb McCulloch**, Community Services Director, Sand Ridge Secure Treatment Center, DHFS, described the Supervised Release Program for sexually violent persons. **Melissa Roberts**, DOC, and **Tom Snyder**, Captain of Investigative Services, Madison Police Department, discussed the community notification process related to released sex offenders. **Brian Bridges**, Captain of Field Services, University of Wisconsin (UW)-Madison Police Department, described UW-Madison's policies for keeping track of, and finding out about, convicted sex offenders on campus. **Mary Anne Snyder**, Executive Director, and **Norma Sampson**, Communications Director, Children's Trust Fund, discussed a new campaign, including a website, to prevent sexual abuse of children.

The committee then discussed various options for changes in laws relating to placement of, and enhanced notification and information about, sexually violent persons on supervised release and sex offenders released to probation, parole, or supervision, and directed the staff to draft various options in bill form for committee consideration.

At the February 15, 2007 meeting, the Special Committee heard testimony from **Dr. Anna Salter**, a psychologist with DOC. She presented information on the main types of sex offenders who offend against children and those who offend against adults. She described research showing that approximately 51-62% of offenders are at low risk for committing additional sex offenses and 10-12% are at high risk of reoffense. She described current risk assessment instruments and the effectiveness of sex offender treatment. She noted that effective treatment appears to reduce the risk of recidivism by as much as 40%.

The committee voted to include in its final recommendation bill drafts requiring the inclusion of additional information on DOC's sex offender registry website, requiring registered sex offenders to register with DOC every six months in person and have his or her photograph updated at that time, releasing specified information to law enforcement relating to sexually violent persons, requiring sentencing courts and DOC to establish child safety zones as a condition of supervision for certain child sex offenders, disclosing sex offender registry and GPS tracking information to directors of security for postsecondary educational institutions, creating a definition of "high-risk sex offender," and requiring registered sex offenders to provide DOC with the offender's email address and any Internet site maintained by the offender.

The committee withdrew from consideration bill drafts permitting placement of sexually violent persons on supervised release in Huber facilities and requiring placement of sexually violent persons in their city, town, or village of residence.

PART III

RECOMMENDATION INTRODUCED BY THE JOINT LEGISLATIVE COUNCIL

This part of the report provides background information on, and a description of, the bill draft as recommended by the Special Committee on Placement of Sex Offenders.

Release of Information to Law Enforcement Regarding Sexually Violent Persons

Background

Under a provision in the Mental Health Act (ch. 51, Stats.), treatment records of an individual may be released without informed written consent under certain specified circumstances. One of these circumstances, set forth in s. 51.30 (4) (b) 16., Stats., permits such a release, if authorized by the secretary of DHFS, to a law enforcement officer, upon request, if the individual was admitted under ch. 971 (not responsible by reason of mental disease or defect) or 975 (the sex crimes law), Stats., or transferred under other specified statutory provisions. That subdivision limits the information that is permitted to be released to certain specified information, including information as to the individual's whereabouts during any time period. Individuals committed under ch. 980 as sexually violent persons are not included in s. 51.30 (4) (b) 16. Thus, this ch. 51 provision treats the disclosure of information related to ch. 980 patients differently from other high-risk mental health patients (i.e., patients who are committed, in part, because of their commission of a crime).

The committee received testimony from DHFS that having the authority to release information relating to sexually violent persons to a law enforcement officer would enhance public safety by informing law enforcement when a sexually violent person is in the area and would be consistent with how records of other high-risk mental health patients are released.

Description

The bill draft revises s. 51.30 (4) (b) 16. to make it apply to individuals committed or detained under ch. 971, 975, or 980 thus permitting a law enforcement officer to obtain the information set forth in that subdivision about ch. 980 commitments, including the individual's whereabouts during any time period. The bill draft also:

1. Modifies the focus of the current provision on inpatient commitments by substituting "committed or detained" for "admitted." This change permits DHFS to provide this information relating to patients on supervised release in the community.
2. Deletes the language in this provision that allows DHFS to provide this information only "upon request" of a law enforcement officer.

Child Safety Zones

Background

Under current law, persons under correctional supervision for a sex offense may be prohibited, on a case-by-case basis, from going to certain places. However there is no general prohibition on where sex offenders, in general, may go or live. Committee members raised concerns about creating zones

where no sex offender may go because that may not be appropriate for every sex offender and may prevent sex offenders from being placed in urban areas of the state.

Description

The bill draft requires DOC to prohibit a person, as a condition of probation, parole, or extended supervision for a violation of first- or second-degree sexual assault or engaging in repeated acts of sexual assault of the same child, from going to places or entering zones containing places where children congregate and where it would be in the interest of public protection to prohibit the person from going, as determined by DOC, during any part of the person's period of probation, parole, or extended supervision.

The bill draft also requires the court to impose such conditions during any part of the person's sentence or period of probation when sentencing a person for first- or second-degree sexual assault or engaging in repeated acts of sexual assault of the same child.

Sex Offender Registry Information

Background

Under current law, a person must register with DOC as a sex offender if he or she has been convicted of certain sex offenses, found not guilty of certain sex offenses by reason of mental disease or defect, or adjudicated delinquent on the basis of certain sex offenses.

DOC may require a person registered as a sex offender to provide DOC with his or her fingerprints, a recent photograph, and certain other information including the address at which he or she is or will be residing, the name and address of the place at which he or she is or will be employed, and the name and location of any school in which he or she is or will be enrolled. If any information contained in DOC's registry of sex offenders changes, the registrant must provide DOC with the updated information within 10 days after the change occurs, except that, if the registrant is on parole or extended supervision and the registrant knows that the address of his or her residence will be changing, the registrant must provide DOC with the updated information before the change in address occurs, or, if the registrant did not know that his or her address would be changing, the registrant must provide DOC with that updated information within 24 hours after the change in address occurs.

Description

Under the bill draft, a person who is required to register with DOC as a sex offender must also provide, and update, his or her email account and the Internet address of any website he or she maintains.

Annual Sex Offender Registration

Background

Under current law, in general, a person who is registered as a sex offender must register annually with DOC, as directed by DOC. At that time, the person must provide DOC with information such as his or her current address and the name and location of any employer or school the person attends.

A person who is subject to lifetime sex offender registration and has been found to be a sexually violent person must register every 90 days, as directed by DOC.

Currently, for some sex offender registrants, the registry information is updated through the mail. Committee members raised concerns that face-to-face contact with registrants may be too infrequent and received testimony on the advantages of having photos on the sex offender registry Internet site updated more frequently.

Description

The bill draft requires a person registered as a sex offender to register every six months and to provide DOC with the registry information in person. At the time of the registration, DOC must photograph the person and then update the registry with the person's most current photograph.

The bill draft maintains the requirement that certain persons subject to lifetime sex offender registration register every 90 days but requires that registration be in person at least once every six months. At the time of in-person registration, DOC must photograph the person and then update the registry with the person's most current photograph.

Information Provided to Postsecondary Educational Institutions

Background

Under current law, when a person is registered as a sex offender with DOC, DOC must immediately make specified information available to the police chief of any community and the sheriff of any county in which the person is residing, is employed, or is attending school. DOC must make the information available through a direct electronic data transfer system. Also under current law, DOC is required to provide the police chief of any community and the sheriff of any county in which the person is residing, is employed, or is attending school with special bulletin notices relating to certain sex offenders and may provide special bulletin notice concerning any sex offender.

The committee received testimony that universities whose security is comprised of non-sworn officers do not have access to the same sex offender registry information that is available to law enforcement although such security has law enforcement duties.

Description

The bill draft requires DOC to make information currently available to law enforcement available to the director of security for any postsecondary educational institution in the community in which the person is residing, is employed, or is attending school. Postsecondary educational institution is defined as a public or private college or university, or a vocational or technical institution or school.

However, under the bill draft, DOC may not provide information to a director of security that relates to a child who is registered as a sex offender or that relates to a juvenile delinquency adjudication for a sex offense.

The bill draft also requires DOC to provide a director of security for a postsecondary educational institution with information obtained through the global positioning tracking system for certain sex offenders, upon request of the director of security. The information provided and the manner in which it is provided is determined by DOC.

Information on Sex Offender Registry Internet Site

Background

Under current law, DOC is required to provide access to information concerning registered sex offenders by creating and maintaining an Internet site and by any other means that DOC determines is appropriate. DOC must provide the following information on a registered sex offender on the site:

1. If the person is a sexually violent person under ch. 980, Stats., a notice, written in red letters, of that status.
2. A current color photograph of the person, if available, and a physical description including sex, race, height, weight, eye color, and hair color.
3. The person's name and home address.
4. Whether the person has responded to the last contact letter from DOC.
5. The crime committed for which the person must register.
6. Any conditions of the person's supervised release, except for any condition that may reveal the identity of the victim of the crime that the person committed for which he or she must register.
7. The date, time, and place of any scheduled hearings for supervised release or discharge under ch. 980, Stats.
8. The name of the judge who authorized supervised release or discharge for the person.
9. The most recent date on which the information was updated.

Description

The bill draft requires DOC to include links to other state agency websites that provide information on the prevention and identification of sexual abuse and other sex crimes and information on how to report suspected sexual abuse or other sex crimes.

The bill draft also requires the sex offender registry Internet site to include a full-body photograph of each person and also two or more color photographs of each person. The color photographs must be updated at least every six months. If one or more current color photographs of the person are impossible to obtain, one or more other photographs of the person may be used.

Finally, the bill draft requires the sex offender registry Internet site to include the geographic area of any current employer of the person or any business the person is operating and the geographical area of any school the person is attending if the person is a sexually violent person or is a high-risk sex offender. Under the bill draft, "high-risk sex offender" is defined as a person who has been found to have committed a sex offense for which sex offender registration is required, or to have violated a comparable federal law or law of another state, and who meets, as determined by DOC, one of the following criteria:

- Has been found to have committed offenses involving two separate victims if at least one of the victims was a victim of a serious sex offense, as defined in s. 304.06 (2m) (a), Stats., and one victim was the victim of such a serious sex offense or a serious felony, as defined in s. 939.62 (2m) (a) 2m., Stats.

- Has been found to have committed a serious child sex offense, as defined in s. 939.62 (2m) (am) 1m., Stats., involving a victim less than 12 years of age and the offense was directed toward a person with whom a relationship had been established or exploited for the purpose of victimization, a person of casual acquaintance, or a stranger.
- Has been found to have committed a serious sex offense, as defined in s. 304.06 (2m) (a), Stats., or a serious child sex offense, as defined in s. 939.62 (2m) (am) 1m., Stats., involving a victim 12 years of age or older and the offense was directed toward a person with whom a relationship had been established or exploited for the purpose of victimization, a person of casual acquaintance, or a stranger.
- Meets criteria established by DOC, by administrative rule.

Appendix 1

Committee and Joint Legislative Council Votes

LRB-2293/1 was recommended by the Special Committee on Placement of Sex Offenders to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature.

Special Committee Vote

The Special Committee voted to recommend WLC: 0092/1 to the Joint Legislative Council for introduction in the 2007-08 Session of the Legislature. The vote on the draft was as follows:

- WLC: 0092/1, relating to disclosure of information regarding sexually violent persons, creating a definition of “high-risk sex offender,” child safety zones, sex offender registry requirements, the sex offender registry website, and disclosure of sex offender registry and global positioning system tracking information to postsecondary educational institutions by a vote of Ayes, 10 (Reps. Bies and Suder; Sen. Taylor; and Public Members Eberhard, Kirn, Maher-Johnson, Marshall, Rickard, Stephens, and Skwierawski); Noes, 0; and Not Voting, 1 (Public Member Flanagan).

Joint Legislative Council

[Joint Legislative Council Members Who Selected and Appointed Committee and Its Membership]

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This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

Joint Legislative Council

[Current Joint Legislative Council Members Who Received Committee Report]

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This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

Placement of Sex Offenders

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STUDY ASSIGNMENT: The committee is directed to study current policies and practices of the Department of Corrections relating to placement of persons who have been convicted of a sex offense in the community. The special committee shall also review current statutes relating to placement of sex offenders and determine whether additional statutory requirements on where such offenders may be placed would enhance public safety. The special committee shall also study the effect of placing additional statutory requirements on the ability to place offenders and the impact of additional requirements on urban and rural areas of Wisconsin.

11 MEMBERS: 1 Senator, 2 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Don Salm and Anne Sappenfield, Senior Staff Attorneys; and Kelly Mautz, Support Staff.

Appendix 4

Committee Materials List

(Copies of documents are available at www.legis.state.wi.us/lc)

February 23, 2007 Mail Ballot				
<ul style="list-style-type: none"> • WLC: 0092/1, relating to disclosure of information regarding sexually violent persons, creating a definition of "high-risk sex offender," child safety zones, sex offender registry requirements, the sex offender registry website, and disclosure of sex offender registry and global positioning system tracking information to postsecondary educational institutions. 				
February 15, 2007 Meeting	Notice	Agenda	Audio	Minutes
<ul style="list-style-type: none"> • WLC: 0071/1, relating to the sex offender website (January 31, 2007). • WLC: 0072/1, relating to requiring persons registered as sex offenders to register every 6 months in person and have a photograph taken (January 31, 2007). • WLC: 0076/1, relating to additional information on department of corrections Internet site regarding sex offenders (February 5, 2007). • WLC: 0077/1, relating to placement of sexually violent person in municipality of residence (February 5, 2007). • WLC: 0079/1, relating to placement in Huber facility (February 2, 2007). • WLC: 0080/1, relating to release of additional information to law enforcement under ch. 51 (February 6, 2007). • WLC: 0082/1, relating to child safety zones (February 6, 2007). • WLC: 0083/1, relating to providing sex offender registry information to the director of security of a postsecondary educational institution in a community where a sex offender is residing, is employed, or is attending school (February 6, 2007). • WLC: 0084/1, relating to creating definitions of "high-risk sex offender" and "predatory" (February 6, 2007). • WLC: 0085/1, relating to providing information obtained through the global positioning tracking system to the director of security for a postsecondary educational institution (February 6, 2007). • WLC: 0086/1, relating to information provided by a person required to register as a sex offender (February 7, 2007). • Letter from Steve Olson, Alderman, Dist. 1, City of Franklin (February 5, 2007). • Pamphlet, <i>An Overview of Sex Offender Management</i>, Center for Sex Offender Management (July 2002). • Report, <i>Myths and Facts About Sex Offenders</i>, Center for Sex Offender Management (August 2000). • Report, <i>Recidivism of Sex Offenders</i>, Center for Sex Offender Management (May 2001). • Letter to Mary Anne Snyder, Executive Director, Children's Trust Fund, from Co-Chair Suder and Co-Chair Bies (February 15, 2007). 				
January 4, 2007 Meeting	Notice	Agenda	Audio	Minutes
<ul style="list-style-type: none"> • Memo No. 4, <i>Options for Legislation</i> (December 20, 2006; Revised December 26, 2006) <ul style="list-style-type: none"> ◦ Enclosure • Letter, to Co-Chair Bies and Co-Chair Suder from Public Member Larry Rickard (December 21, 2006) <ul style="list-style-type: none"> ◦ Enclosure • Handout, from Mary Anne Snyder, Executive Director, and Norma Sampson, Communications Director, Children's Trust Fund • Memorandum, from Steve Watters, Sand Ridge Secure Treatment Center (January 4, 2007) • Presentation, by Deb McCulloch, MMSW, Community Services Director (January 4, 2007) • Presentation, by Melissa Roberts, Director of Sex Offender Programs, Department of Corrections (DOC) <ul style="list-style-type: none"> ◦ Handout, <i>Sex Offender Community Notification Meeting</i>, from Melissa Roberts, DOC ◦ Handout, <i>Sex Offender Community Notification: Assessing the Impact in Wisconsin</i>, from Melissa Roberts, DOC 				
November 30, 2006 Meeting	Notice	Agenda	Audio	Minutes
<ul style="list-style-type: none"> • Response to initial committee meeting, from Susan Eberhard, committee member (September 27, 2006) 				

- [Letter](#), from Representative Mary Williams, to Representative Garey Bies and Representative Scott Suder, Co-Chairs, Special Committee on Placement of Sex Offenders (September 21, 2006)
- [Memo No. 2](#), *Suggestions for Consideration by the Special Committee* (November 13, 2006)
- [Memo No. 3](#), *GPS Tracking and Exclusion Zones Under 2005 Wisconsin Act 431* (November 21, 2006)
- [Memorandum](#), *2006 National Symposium on Sex Offender Management and Accountability*, from Public Member Mel Flanagan, Milwaukee Circuit Court Branch 4 (October 24, 2006)
- [Report](#), *Level Three Sex Offenders Residential Placement Issues*, 2003 Report to the Legislature, Minnesota Department of Corrections (January 2003)
- [Report](#), *The Impact of Residency Restrictions on Sex Offenders and Correctional Management Practices: A Literature Review*, California State Library (August 2006)
- [The Sex Offender Registration and Notification Provisions](#), from the Adam Walsh Child Protection and Safety Act of 2006 (P.L. 109-248)
- [Wisconsin Sex Offender Registration and Community Notification](#), *Working Together to Make a Difference: A Manual for Law Enforcement*, DOC (April 2004)
- Presentation, *Housing of Sex Offenders in Wisconsin*, Citizens for a Safe Wisconsin, Inc. (November 30, 2006)

September 14, 2006 Meeting	Notice	Agenda	Audio	Minutes
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- [Memo No. 1](#), *Current Statutes Relating to Placement of Sex Offenders and Persons Committed Under ch. 980, Stats., in Residential Areas* (September 5, 2006)
- [Presentation](#), *Wisconsin's Sexually Violent Persons Law, Chapter 980*, by Steve Watters, Director, Sand Ridge Secure Treatment Center (September 14, 2006)
- [Sex Offender Residence Restrictions](#), distributed by Mike Murray, Policy Specialist, Wisconsin Coalition Against Sexual Assault, Inc. (undated)
- [Handout](#), *Iowa County Attorneys Association Statement on Sex Offender Residency Restrictions in Iowa*, distributed by Mike Murray, Policy Specialist, Wisconsin Coalition Against Sexual Assault, Inc. (January 20, 2006)
- [Handout](#), *Facts About Adult Sex Offenders*, distributed by Mike Murray, Policy Specialist, Wisconsin Coalition Against Sexual Assault, Inc. (undated)
- [Press Release](#), *National Sexual Offender Treatment/Assault Prevention Group Files Brief with the Supreme Court in Opposition to Sex Offender Residency Restrictions Claiming that Such Laws Harm Children*, distributed by Mike Murray, Policy Specialist, Wisconsin Coalition Against Sexual Assault, Inc. (November 3, 2005)
- [Testimony](#), to Nebraska Judiciary Committee by Elizabeth Barnhill, Iowa Coalition Against Sexual Assault, distributed by Mike Murray, Policy Specialist, Wisconsin Coalition Against Sexual Assault, Inc. (February 16, 2006)