

Chair Pronschinske and esteemed members of the committee, I appreciate the opportunity to address you today regarding Assembly Bill 34 and its significance for wildlife management and the rights of our citizens. My testimony aims to emphasize the need for legislative refinement, particularly concerning the regulations that pertain to deer baiting and feeding.

The initial bill from the 2017/2018 session regarding the feeding and baiting of deer was well-intentioned but unfortunately did not clearly differentiate between captive deer operations and wild deer populations. This has resulted in regulations that apply uniformly without consideration for the differing circumstances and risks each group presents. For example, deer farms, where animals are maintained in controlled conditions, are facing the same constraints designed to address disease spread in wild deer, such as Chronic Wasting Disease (CWD) and Tuberculosis.

In response to this situation, the DNR has been diligent in implementing state regulations, which include extensive testing for CWD on deer farms. When CWD is detected, regulations necessitate a county-wide baiting ban for a set period. This is in line with the department's commitment to disease management; however, the measures have also affected deer hunting practices and those citizens who engage in recreational feeding of deer, highlighting a need for a more nuanced approach.

The bill I support seeks to refine the scope of the DNR's enforcement by focusing baiting bans specifically where CWD is found in wild deer populations. This bill is designed to allow for a more precise and scientific response. Importantly, this proposal maintains the DNR's ability to regulate effectively in response to CWD in wild populations.

I would like to underscore the essential role of the DNR in safeguarding our wildlife resources. The adjustments proposed by this bill are meant to enhance, not hinder, the department's capacity to fulfill its mission by ensuring that regulations are as effective and fair as possible.

I urge the committee to support clear distinctions between captive and wild deer in our legislation and to recognize the bill as a step toward rectifying the unintended impacts of prior laws. I am grateful for your time and your consideration of my views on this vital issue. Thank you.

Support for Assembly Bill 34

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Assembly Committee on Sporting Heritage

2023 Assembly Bill 34

Restrictions on Baiting Deer in Counties Based on Chronic Wasting Disease or Bovine Tuberculosis

November 8 2023

Good morning, Chair Pronschinske and members of the Committee. My name is Erin Larson, and I am the Deer Herd Specialist for the Wisconsin Department of Natural Resources. Thank you for the opportunity to testify, for informational purposes, on Assembly Bill 34, related to restrictions on baiting deer in counties based on chronic wasting disease or bovine tuberculosis.

Assembly Bill 34 would remove the requirement that DNR promulgate rules prohibiting the baiting and recreational feeding of deer in counties within 10 miles of a confirmed positive chronic wasting disease (CWD) or bovine tuberculosis (TB) test result from an animal at a captive facility.

Baiting and feeding is a known risk factor for establishment and spread of CWD and bovine TB, as it facilitates increased transmission of these diseases, both directly by deer-to-deer contact and indirectly by contaminated environment-to-deer contact. Although deer naturally come into contact and congregate due to a range of behavioral, seasonal and resource factors, research has shown that human-associated concentrations, such as those created through baiting and feeding practices, can significantly increase both direct and indirect disease transmission. The Association of Fish and Wildlife Agencies (AFWA) further identifies the unnatural concentration of cervids as one of four priority risks to address for the prevention of, introduction, and establishment of CWD, and one of the key best management practices they identify is to prohibit baiting and feeding of wild cervids.

There is no evidence to suggest that CWD behind a fence is not a risk to wild deer outside the fence. Annually, escapes are routinely reported, even when adequate precautions are taken. Fences are damaged after weather events, gates are left open, and deer have been documented to clear 8-foot fences. Further, escapes sometimes go unreported, as evidenced by occasional public observations of farm-raised deer free-ranging on the landscape. Additionally, prions which cause CWD are known to persist in the environment and remain infectious for many years. Since 2001, DATCP has reported 44 deer farms with a CWD positive test in Wisconsin, but only 22 of those have been depopulated. Positive farms may become environmental "hot spots," as transmission dynamics likely perform differently in a confined setting. The highest rate of CWD prevalence ever reported, over 80 percent, has come from a deer farm. Finally, research has shown that transmission may occur at facilities with a single fence through nose-to-nose contact between farm-raised and wild deer. The only requirement for double-fencing currently in Wisconsin is for farms that are enrolled in the CWD Herd Status program and are located within 5-miles of at least two CWD detections in wild deer. DATCP reports that 98 of 243 premises are currently enrolled in the CWD Herd Status program, resulting in CWD-positive premises with single fences on the landscape today.



Also of concern is the increased risk for the establishment of bovine tuberculosis in wildlife. Assembly Bill 34 removes the requirement to institute a baiting and feeding ban in response to a finding of bovine tuberculosis within a captive facility. All mammals are susceptible to infection with the bacterium that cause bovine TB, and white-tailed deer have demonstrated the ability to act as a reservoir for the disease. Fortunately, to date, bovine TB has not been detected in wild deer in our state. The impacts on wildlife and the cattle and cervid industries would be extremely serious should bovine tuberculosis become established in the state. Bovine TB spreads through oral and nasal secretions, and removing the artificial congregation of animals at baiting and feeding sites, where bovine TB can spread through oral and nasal secretions, is one small but important measure available to states in attempts to prevent the establishment and spread of this disease to free-ranging wildlife. Once established in wildlife populations, this disease has significant regulatory impacts on the agricultural industry, and it is extremely difficult and expensive to control in wild animals. In addition, as a zoonotic disease, the establishment of bovine tuberculosis would require additional biosecurity measures be established for the handling and testing of white-tailed deer for CWD and other diseases.

While to date bovine TB has not been found in wild deer, CWD has spread significantly since its initial detection in 2001, although there are still significant portions of our deer herd that are not yet impacted. This bill would increase the likelihood of expansion of CWD into new areas of the state as well as increase the risks that bovine tuberculosis becomes endemic in wild deer in the future.

On behalf of the Department of Natural Resources, we would like to thank you for your time today. I would be happy to answer any questions you may have.

My Name is Michael Janke. I'm 52 years old. I've lived in Burnett County Wisconsin my entire life except for 2 years I spent in Detroit Michigan.

I have owned a Tavern in Burnett County for 17 years.

I have hunted deer for 40 years In Burnett County.

We are here today to ask that the baiting and feeding ban law be changed to only include Wild Deer.

Burnett County which is on the farthest west side of the state, it borders Minnesota, it is 80 miles north Minneapolis. The county has collectively been in a baiting ban for 14 years, yet there has never been a confirmed case of CWD in a wild deer ever in Burnett County.

Every feeding ban has been initiated because someone's pet deer in a game farm. When such a deer is discovered, it triggers the ban for that county and any county within 10 miles of the infected deer.

We are told the hypothesis is that deer pass CWD from saliva to each other. If this is the case, the entire farm of pet deer should be infected, yet they are not euthanized.

I am not here to debate deer farms, but if these farms are secure enough that we feel the infected deer in them pose no risk to the wild deer population and there is no need to euthanize them, then why in the world would there need to be a feeding ban around them.

We live in the north woods for a reason. We love our wildlife and watching them in our yards and on our property. To have a feeding ban with a minimum penalty of \$100.00 and a maximum 0f \$343.50 for putting out sunflower seeds so we can look out our windows and see the wildlife, defeats the purpose of why we live here.

There has never been a wild deer north of highway 8 found with CWD. Every ban in the north has been initiated from Pets on Game Farms.

I have watched the non-resident and younger hunters decline in great numbers. Are they not hunting because of baiting bans? There is no way to prove it, but the vast majority of counties boarding Minnesota have been and are now in baiting bans. According to a report by the Milwaukee journal 2016 was the worst deer hunting license sales in 30 years, in the same time period we also saw the number of feeding ban counties jump to the highest in the history of the state.

Collectively now 80 % of the counties in Wisconsin are in feeding bans. The majority of them are due to game farm infections.

I have personally talked with hundreds of non-resident hunters that stopped coming over to hunt because sitting in a tree stand for 6 or 8 hours a day and not seeing even a squirrel doesn't sound like much fun.

I have seen countless Deer Camps close and sell their land, to go back to Minnesota and purchase land there. If they can't see anything in Wisconsin they might as well not see anything from home.

Kids these days have the attention span of 25 minutes. Do you think they will continue to hunt in a tree stand when don't see anything? They are deciding the call of duty in the basement is more fun than being alone in the woods. The food placed on the ground brings more than deer in, it occupies your time with the other creatures of the forest as they too reap the benefits.

These Bans have huge economic impacts on tourism, which we all depend on to keep our businesses going.

We are not asking to get rid of the bans, we are asking to change the wording of the law so it only includes wild free roaming deer. This will make the law work as it was originally intended, and protect the wild deer population.

I have attached some maps and information from the department's web site.

Thank you for your time



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Polk County is now included in the Ban. 11-1-2023



Please check for any county or local baiting and feeding ordinances in unshaded counties

Baiting and feeding bans will renew with each new wild or captive positive CWD/TB result, and the map will be updated with any changes as soon as they are regulatory. Please check this

AGENDA ITEM #6F, Jasmine Batten, Wildlife Health Section Supervisor





as of 4/13/2023

- Fast postive CVD farms, depopulated
 - Deer farms inferted with GVD currently in operation
 - Hunting ranches infected with CWD currently in operation
- CWB wild positive beason
- County Boundary
- CWE affected county per positive(s) detected in the county
 - CWE afterted cruzzly "watch courtry" per teing within 15 mues of.

 J CVD positive detection (z.g. CVD has not been if-tended in these counties).

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CWD PREVALENCE IN WISCONSIN

Prevalence is the proportion or percentage of a population that tests positive for a disease. Chronic Was,ing Disease (CWD) prevalence depends on the deer's location, sex and age. Since testing is done regionally, results can't be used to estimate the statewide prevalence.

Analyses of the geographic distribution of disease show that the disease is not evenly distributed throughout the affected area. Disease prevalence is much higher near the centers of each infection and declines with increasing distance from the center, as would be expected with this introduced disease which is now endemic in southern Wisconsin.

Adult deer have a higher prevalence than yearlings, and males have a higher prevalence than females.

CWD PREVALENCE TRENDS

Click on the map below to view prevalence graphs by deer sex and age. The prevalence depicted in the graphs are

Wildlife Habitat

Keep Wildlife W Id

Rare Species & Natural Communities

Nuisance Wildlife

Wildlife Lealth

Additional Resources

Chronic Wasting Discase































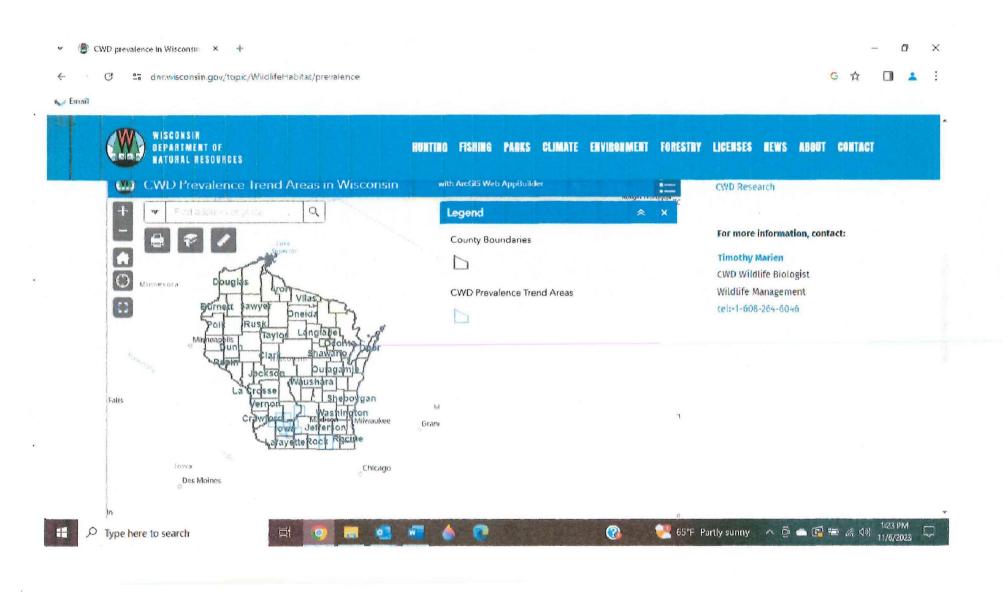












Northern Forest Zone

CopyCSV

| CWD Year | Period | # Sampled | # Analyzed | Positive for CWD |
|-------------|-----------------------------|-----------|------------|------------------|
| 2023 | Hunting Season Surveillance | 221 | 218 | 0 |
| 2023 | Out-of-Season Surveillance | 25 | 25 | 0 |
| 2022 | Hunting Season Surveillance | 2300 | 2300 | 2 |
| 2022 | Out-of-Season Surveillance | 79 | 79 | 0 |
| 2021 | Hunting Season Surveillance | 2196 | 2196 | 1 |
| 2021 | Out-of-Season Surveillance | 54 | 54 | 0 |
| 2020 | Hunting Season Surveillance | 2305 | 2305 | 0 |
| 2020 | Out-of-Season Surveillance | 29 | 29 | 0 |
| 2019 | Hunting Season Surveillance | 2908 | 2908 | 2 |
| 2019 | Out-of-Season Surveillance | 192 | 192 | 0 |
| 2018 | Hunting Season Surveillance | 2254 | 2254 | 1 |
| 2018 | Out-of-Season Surveillance | 106 | 106 | 0 |
| 2017 | Hunting Season Surveillance | 796 | 796 | 1 |
| 2017 | Out-of-Season Surveillance | 62 | 62 | 1 |
| 2016 | Hunting Season Surveillance | 540 | 540 | 0 |
| 2016 | Out-of-Season Surveillance | 39 | 39 | 0 |
| 2015 | Hunting Season Surveillance | 152 | 152 | 0 |

| CWD Year | Period | # Sampled | # Analyzed | Positive for CWD |
|-------------|-----------------------------|-----------|------------|------------------|
| 2015 | Out-of-Season Surveillance | 19 | 19 | 0 |
| 2014 | Hunting Season Surveillance | 343 | 343 | 0 |
| 2014 | Out-of-Season Surveillance | 29 | 29 | 0 |
| 2013 | Hunting Season Surveillance | 549 | 549 | 0 |
| 2013 | Out-of-Season Surveillance | 20 | 20 | 0 |
| 2012 | Hunting Season Surveillance | 893 | 893 | 0 |
| 2012 | Out-of-Season Surveillance | 111 | 111 | 0 |
| 2011 | Hunting Season Surveillance | 18 | 18 | 1 |
| 2011 | Out-of-Season Surveillance | 1 | 1 | 0 |
| 2010 | Hunting Season Surveillance | 191 | 191 | 0 |
| 2010 | Out-of-Season Surveillance | 22 | 22 | 0 |
| 2009 | Hunting Season Surveillance | 20 | 20 | 0 |
| 2009 | Out-of-Season Surveillance | 6 | 6 | 0 |
| 2008 | Hunting Season Surveillance | 4493 | 4492 | 0 |
| 2008 | Out-of-Season Surveillance | 738 | 738 | 0 |
| 2007 | Hunting Season Surveillance | 508 | 508 | 0 |
| 2007 | Out-of-Season Surveillance | 1239 | 1238 | 0 |
| 2006 | Hunting Season Surveillance | 204 | 204 | 0 |
| 2006 | Out-of-Season Surveillance | 558 | 558 | 0 |
| 2005 | Hunting Season Surveillance | 367 | 367 | 0 |

| CWD Year | Period | # Sampled | # Analyzed | Positive for CWD |
|-------------|---------------------------------------|--|------------|------------------|
| 2005 | Out-of-Season Surveillance | A State of the second s | 4 | |
| 2004 | Hunting Season Surveillance | 14 | 14 | 0 |
| 2003 | Hunting Season Surveillance | 199 | 199 | 0 |
| 2003 | Out-of-Season Surveillance | 4 | 4 | 0 |
| 2002 | Eradication Zone Hunts | 1 | 1 | 0 |
| 2002 | Hunting Season Surveillance | 7232 | 7229 | 0 |
| 2002 | Ojibway | 117 | 117 | 0 |
| 2002 | Out-of-Season Surveillance | 2 | 2 | 0 |
| 1999-2001 | Initial CWD Discovery Surveillance | 234 | 234 | |
| | Totals: | 32394 | 32386 | 9 |

.0028% out of 32,394 in 23 years have tested positive for CWD All positive tests were game farm deer

| DNR Zone | # Sampled | # Analyzed | Positive for CWD |
|------------------------|-----------|------------|------------------|
| Central Farmland Zone | 62697 | 62660 | 170 |
| Central Forest Zone | 7748 | 7746 | 73 |
| Northern Forest Zone | 32394 | 32386 | 9 |
| Southern Farmland Zone | 196267 | 196215 | 10945 |
| Unknown Zone | 2974 | 2966 | 5 |
| Statewide Totals: | 302080 | 301973 | 11202 |