



STATE REPRESENTATIVE

JESSE JAMES

(608) 266-9172
Toll Free (888) 534-0068
Rep.James@legis.wisconsin.gov

PO Box 8952
Madison, WI 53708-8952

Chairman Tittl and members of the Committee,

Thank you for hearing Assembly Bill 193 today. Assembly Bill 193 is a recommendation from the Speaker's Task Force on Suicide Prevention and will require the Department of Health Services to award grants to organizations or coalitions for the purpose of training staff at a firearm retailer or range on avoiding selling firearms to persons who may be considering suicide, providing suicide prevention materials for distribution, and providing voluntary, temporary firearm storage.

This bill's intent is to expand on efforts already being done, such as the Gun Shop Project that safely stores firearms for community members without questions asked. The Gun Shop Project helps firearm retailers and ranges become part of the solution when it comes to suicide prevention.

The grant money will allow them to purchase extra safes to store firearms for people who feel they need to give up their firearms for a period of time while they are going through crisis. It will also allow them to receive training to spot signs of suicide in their customers and be able to ask tough questions to their customers about how they are feeling. Every day, firearm retailers and ranges interact with their customers who buy and use firearms. It makes sense to give them more resources to help their customers who may be in a mental health crisis and be considering suicide.

At the end of the day, we are all human beings who need others to look out for us. We need to be able to have conversations that are sometimes uncomfortable to save someone else's life. I am proud to say that there are already businesses and various law enforcement agencies doing this in Wisconsin. The goal is to expand the network of groups who are part of the solution to suicide prevention. This bill will do just that.

I am proud to author this bill and start the conversation on how we can bring our communities together and look out for one another when times get tough.

STATE SENATOR KATHY BERNIER
TWENTY-THIRD SENATE DISTRICT



State Capitol • P.O. Box 7882 • Madison, WI 53707
Office: (608) 266-7511 • Toll Free: (888) 437-9436
Sen.Bernier@legis.wi.gov • www.SenatorBernier.com

From: Senator Kathy Bernier

To: Assembly Committee on Mental Health

Re: Testimony on Assembly Bill 193
Relating to: grants related to preventing suicide by firearm and making an appropriation.

Date: April 28, 2021

Thank you Chairman Tittl and committee members for allowing me to submit testimony on Assembly Bill 193. I am grateful for the opportunity to work with Rep. James on this important piece of legislation.

Assembly Bill 193, recommended by the Speaker's Task Force on Suicide Prevention is meant to help mental health professionals and firearm retailers and ranges become more knowledgeable and helpful in situations that may escalate into a suicide involving firearms. This bill would also allow families experiencing a possible mental health emergency to voluntarily store their firearms in a safe place while they get through their time of crisis.

This bill hopes to build on The Gun Shop Project from New Hampshire. The Project was created after three unrelated people purchased firearms from the same New Hampshire gun store and eventually killed themselves. The local medical examiner's office noticed this coincidence and brought it to the attention of a group that would become the New Hampshire Firearm Safety Coalition. The Coalition's main goal is to bring mental health providers, firearm retailers and firearm rights advocates together to find ways to help prevent firearm-related suicide.

This Project's objectives are to share guidelines on how to avoid selling or renting a firearm to a suicidal customer and to encourage gun stores and firing ranges to display and distribute suicide prevention materials tailored to their customers. Twelve states, including Wisconsin, have already embraced the Project in some way. Gun ranges and stores in Wisconsin are already providing voluntary storage with no questions asked to families in need.

This legislation seeks to make the Gun Shop Project's initiatives available to gun retailers and range owners statewide. This bill directs the Department of Health Services to award grants to organizations that will share guidelines and train staff at firearm retailers/ranges on how to avoid selling firearms to persons who may be considering suicide, provide materials relating to suicide prevention, and provide voluntary firearm storage. The program is voluntary and no gun store or range is required to participate. We do hope they will all take advantage of this important program to better serve their customers and communities.

This bill won't solve Wisconsin's firearm-related suicide problem, but it will help those in crisis by allowing them to store weapons worry-free when they are aware of a potential mental health problem as well as making sure that retailers have access to the information they need to recognize the signs of a firearm owner or buyer in crisis. Please vote to recommend Assembly Bill 193 for passage. Thank you again for allowing me to submit testimony on this important bill.

TO: Honorable Members of the Assembly Committee on Mental Health

FROM: Bert Berger, PhD

DATE: April 28, 2021

RE: Please support Assembly Bill 193, legislation to provide grants to prevent suicide by firearm

Thank you Chairperson Tittl and members of the Assembly Committee on Mental Health. Thank you for holding a public hearing this morning on Assembly Bill 193, legislation to provide grants to prevent suicide by firearm.

Good Morning. I am Bertrand D. Berger, Ph. D. and testifying on my own behalf as a private citizen. I am a licensed clinical psychologist in the state of Wisconsin. I am chairperson for the Southeastern Wisconsin Task Force on Veteran Suicide Prevention and a member of the Governors Challenge to end Veteran Suicides.

According to the CDC, suicide rates in the United States have increased by nearly one third over the past 20 years and suicide is the 10th leading cause of death. In 2017, the suicide rate for Veterans was 1.5 times the rate for non-Veteran adults. In the State of Wisconsin, suicide was ranked as the 10th leading cause of death in 2020 and similar to the rest of the country the suicide rate in Wisconsin increased by 40% from 2000 to 2017. About 1 in 5 suicides between 2012 to 2017 in Wisconsin was a Veteran, at a rate of 33.8 per 100,000. Accounting for age differences, the Veteran suicide rate in Wisconsin was significantly higher than the national Veteran suicide rate, the national suicide rate, and the Wisconsin suicide rate.

In review of data on violent death, the use of firearms is the most frequent mechanism of injury in suicide, higher even than in homicide. About 90% of firearm-related suicide attempts are fatal, as compared to approximately 5% of suicide attempts by all other mechanisms combined. Several studies have shown that rates of suicide are higher in states with higher levels of firearm ownership and these heightened rates are driven by firearm suicides. The per capita registered guns in Wisconsin is 11.9 per 1000, ranked 40th in the country. In the Veteran population, firearms were the method of suicide in 70.7% of male Veteran and 43.2% of female Veteran suicide deaths. In contrast, approximately half of suicides among non-Veteran adults in Wisconsin involved firearms. Additionally, it was found that 33.3% of Veteran firearm owners store at least one firearm loaded and unlocked. Restricting access to lethal means (e.g., ligature points, bridge access, poisons, and firearms) has been shown to be effective in preventing suicide; therefore, interventions to provide lethal means restriction among Veterans, especially regarding firearms is of the utmost importance.

Lethal means counseling which addresses firearm safety strategies within the home has been shown to be effective. However, storage of firearms outside the home is another promising strategy to impact access to firearms for individuals who are at risk of suicide. There are at least 16 firearm storage projects throughout the United States which provide various levels of education materials and firearm storage availability to the public. The Colorado Firearms Safety Coalition's firearm storage program is one of the most comprehensive in the nation. This program provides an interactive map of various firearm storage facilities throughout the state and provides links to educational materials and other similar programs.

The Wisconsin public was informed about a Dane County firearm storage project, (i.e., the Gun Shop Project) through local television and newspaper media interest. I am promoting this program by engaging gun shops and gun ranges throughout the state of Wisconsin on the SE Wisconsin Task Force on Veteran Suicide Prevention's website: BeThereWis.com. Our Task Force has developed a map modeled after the Colorado Firearm Safety Coalition, which shows the location of gun shops that have voluntarily agreed to be part of a program which provides suicide prevention materials and gun storage to customers. We have, to date, signed up 5 gun shops in the state of Wisconsin. The Task Force's website is a free service and I personally update this section of the website.

According to the federal Alcohol, Tobacco and Firearm (ATF) department, there are 1800 Federal Firearms License (FFL) throughout the state of Wisconsin. Therefore, our program and any other programs like ours which could be supported by this bill have many opportunities to engage these Federally Licensed firearm gun shops and ranges. This bill will help facilitate this program to be expanded throughout the state of Wisconsin in every county. However, in our conversations with gun shops, they bring up the following barriers and concerns to participating:

1. We don't have storage space for this project in our store
2. We would like a separate safe or area in our store and don't have the funding to do this.
3. We don't have the time to do the background checks
4. We don't have the time to explain or work with people on this without financial help as we have regular customers to attend to

The appropriations of funds, as written in this bill to support agencies, which support these gun shops and gun ranges will significantly impact the ability of gun shops and ranges to participate in this program.

My personal goal, along with the goals of the Task Force, and the Governor's challenge all align, to provide this voluntary option to Veterans and non-Veterans as is noted in this bill; that anyone can learn about suicide prevention in multiple venues like gun shops, to learn about safe firearm behaviors, to know that suicide is preventable if people are willing to get the help; as well as having the option to store their firearm outside of their home.

This issue for safe gun storage at gun shops and ranges is not about taking guns away from people but by providing another option for people and their friends and family, who are in a crisis to have a way to make their home a safer environment during the crisis. After the crisis, they can still retrieve their firearm. There is research that shows that most suicides are impulsive and happen within minutes to an hour. So the time between a person and their lethal means can save a life.

Take a second to imagine someone that uses a gun to attempt to kill themselves in a fit of frustration, anger or sadness. Most people do not usually survive from a bullet to the heart or head. I have spoken to some of these rare survivors that want to continue to live. It is a devastating life for them due to the ongoing medical fall out they have to live with. So, this program could save the life of someone who is in a crisis and now does not have easy access to their planned way to kill themselves (like a gun). They are more likely to stop, altogether, from attempting suicide. This is how this program can save a life. Even one gun stored outside of the home may save a life and it is difficult to place a cost on that life. I encourage you to approve this bill for the good of the state of Wisconsin.

Chuck Lovelace testimony for Assembly Bill 193 & Senate Bill 200

Chairman Tittl and members of the Committee on Mental Health,

My name is Chuck Lovelace, owner of Essential Shooting Supplies and I am honored to provide testimony on Assembly Bill 193/Senate Bill 200. I want to first thank you for letting me come and speak today. As a Veteran, and a Gun Shop owner I was immediately drawn in when first approached by Safe Communities of Dane County to participate and be a voice for the suicide prevention program designed specifically for firearms retailers. The Gun Shop Project is a grass roots effort to educate the employees and owners of your small town gun shops on being able to recognize the signs of someone who may be in a time of crisis.

What drew me to the project is the way suicide has touched me and my family on many levels from family members, to fellow veterans, my son's classmate, and 2 customers of our shop. There are countless stories of how people are shocked and have/had no clue that someone was in a time of crisis and in need of a helping hand up. The Gun Shop Project really gives retailers a great set of tools to recognize and reach out to someone who just needs someone to recognize that they need help. After seeing the program in action I was so excited to be a voice for Suicide Prevention and urged other retailers in Dane County to participate.

After seeing the program and being a local ambassador I was sitting with Jean from Safe Communities and said we should look into offering a safe storage solution for people in a time of crisis who just need a time out from having their firearms readily accessible without having to get law enforcement or other authorities involved. The unfortunate truth is there are people who are uncomfortable getting these resources involved due to personal or perceived prejudices that they have.

Our program gives them a secure and confidential way to secure and reduce the immediate access to one of the popular means of suicide without judgment by providing storage in a temperature and humidity controlled fire resistant safe so there is no worry on their end about how the program works. We tag their gun with a tag that has a number or bar code and record it in a separate log we maintain to ensure compliance with the ATF rules and regulations. We ask when they come in to drop their firearms off that they come in with a trusted family member or friend. When we return their firearms post crisis we ask that they bring that person again for our protection as well as theirs.

There are no set time limits or restrictions other than if they bring ammunition in with their guns we don't return it at pick up. This is just an additional step we use for our own piece of mind and protection. While not all retailers may want to participate to the point we have by purchasing a fire safe that runs almost \$1,000 my wife and I felt strongly enough about this that we invested in the safe without a second thought. We truly feel that offering this service we are not only helping a person in a time of crisis, but also their friends, family, and the first responders who may be affected by a suicide by firearm. If we can help prevent one suicide then we have received a full return on our investment of time and money as each life is precious and needs to be cherished.

Chuck Lovelace testimony for Assembly Bill 193 & Senate Bill 200

Since the first offering of this bill I have been involved with another program through the Veterans Administration in Milwaukee under the Captain John D. Mason Veteran Peer Outreach Program. They have begun working with Gun Shops in Southeastern Wisconsin to start providing support and information on the Gun Shop Project, and the Safe Storage Initiative. With their work and the new bills being presented I feel we can make a large contribution to suicide prevention in Wisconsin.

Assembly Bill 193 & Senate Bill 200 will offer much needed funding through grants to educate retailers on the signs of someone in a potential time of crisis and how to de escalate or interact appropriately with them and give us another priceless tool for suicide prevention. I can't thank you all enough again for your time, support, and dedication to this critical bill. I especially want to thank the committee that spearheaded this by holding multiple hearings statewide on this difficult and trying subject. As a Father, Veteran, and Gun Shop owner I recognize the need to have as many resources available to not only help prevent suicide, but to build the courage and confidence in people to ask and reach out if they see someone who needs help.

Thank you for your time and consideration of my testimony,

Chuck Lovelace

Owner/Lead Gunsmith

Essential Shooting Supplies, LLC

311 Saunders Avenue

Park Falls, WI 54552

Shop (715) 518-9266 Cell (608) 438-8246

Email: essgunsmith@gmail.com

A Disabled Veteran Owned Small Business



TO: Honorable Members of the Assembly Committee on Mental Health

FROM: Sara Kohlbeck, MPH
*Director, Division of Suicide Prevention
Comprehensive Injury Center
PhD Candidate, Institute for Health and Equity
Medical College of Wisconsin*

Andrew Schramm, PhD
*Assistant Professor, Trauma & Acute Care Surgery
Medical College of Wisconsin*

DATE: April 28, 2021

RE: Please Support Assembly Bill 193, Relating to Grants to Prevent Suicide by Firearm

The Medical College of Wisconsin (MCW) strongly supports Assembly Bill 193 (AB 193), and applauds the work of Representative Jesse James and Senator Kathleen Bernier, for their authorship and advocacy of this legislation, as well as the leadership of Chairperson Tittl and the members of the Assembly Committee on Mental Health for holding a public hearing on this important legislation.

Every year, hundreds of Wisconsinites lose a parent, spouse, brother, or sister to suicide. Suicide is a complex and preventable public health issue. Suicide is the 10th leading cause of death overall and the second leading cause of death among individuals ages 10 to 34 in the United States. Firearm suicide is a concerning issue. Two-thirds of all incidents of gun violence are suicides, and nearly half of all suicide deaths in Wisconsin were the result of a firearm injury. In addition, over 90% of individuals who attempt suicide using a firearm end up dying by suicide. This is because firearms are a highly lethal mechanism of injury, and when a firearm is used in a suicide attempt, there is very little opportunity to intervene to save a person's life.

As noted, roughly half of suicides involve a firearm. However, this percentage is higher among some groups. According to the recent report, *Suicide in Wisconsin: Impact and Response*, approximately 70% of veterans who died by suicide in Wisconsin used a firearm. There are a few reasons for this, including higher firearm ownership rates among veterans than among non-veterans. For this reason, policy efforts, such as AB 193, are critically important in advancing suicide prevention efforts that focus on veterans.

MCW has been actively involved in several suicide prevention efforts over the last several years. Sara Kohlbeck, MPH, is the Director of Suicide Prevention at the Comprehensive Injury Center at MCW and is also a PhD candidate in Public and Community Health at MCW. Ms. Kohlbeck also serves on the Steering Committee of Prevent Suicide Wisconsin. Andrew Schramm, PhD, is a clinical psychologist and Assistant Professor of Trauma & Acute Care Surgery at MCW. Mr. Schramm is also president of the Wisconsin Chapter of the American Foundation for Suicide Prevention. Dr. Schramm's clinical and research focus includes suicide prevention.

The MCW Comprehensive Injury Center is currently engaged in several efforts aiming to prevent veteran suicide. One project, Remembering the Lost, is conducting interviews with families and loved ones of veterans who died by suicide in Wisconsin to uncover biopsychosocial factors that contributed to their suicide. Additionally, this project is examining differences in suicide rates in veterans based on their discharge rating. A veteran's discharge rating is the discharge they receive when they leave military service (for example, honorable discharge or general discharge). This information is important as we know that access to VA services is dependent on discharge rating, and many veterans who die by suicide in Wisconsin do not access VA mental health services.

The Comprehensive Injury Center is also engaged with the Southeast Wisconsin Task Force for Veteran Suicide Prevention. Through our work with the task force, MCW has submitted a funding proposal in partnership with the VA to evaluate the effects of a mass marketing campaign that focuses on promoting safe storage of firearms among veterans who may be experiencing a mental health crisis.

Finally, the Comprehensive Injury Center is convening a Milwaukee Suicide Review Commission, founded by Ms. Kohlbeck and Dr. Schramm, and one of the efforts of the commission is to standardize the collection of veteran information by medical examiners as they investigate suicide deaths. Receiving data on veteran status when a suicide occurs is very important in planning prevention activities.

The Froedtert & Medical College of Wisconsin (F&MCW) Regional Trauma Center is Eastern Wisconsin's only Adult Level I Trauma Center, providing the highest level of specialty expertise, meeting strict national standards with specialized teams, facilities and equipment available around the clock, 365 days a year, to treat life-threatening injuries.

At the F&MCW Trauma Center, rates of self-inflicted injuries increased 70% from 2019 to 2020. A firearm was used in 30% of these cases, and 83% of those who died from the attempt despite emergency medical treatment had used a firearm. These findings, which demonstrate that firearms are associated with a significant portion of suicide deaths, were presented last week at the American Association of Suicidology conference.

Related to AB 193, and the overall landscape of suicide prevention strategies in Wisconsin, partnering with firearm retailers and firearm ranges has a significant potential impact by providing grants to train staff at these settings to identify at-risk individuals, disseminate materials on suicide prevention to these audiences, and would allow for safe storage of firearms for individuals in crisis.

Clinical psychologists work extensively with individuals who have attempted suicide or who are considering it. When someone is in crisis, time is needed to connect that person with resources and to treat any mental health issues that are contributing to the crisis. The good news is that there is a strong evidence base for doing so—mental health disorders are treatable. We need to make resources accessible to those seeking help, which this bill would facilitate.

Additionally, making safe storage of firearms as accessible and easy as possible for someone in crisis buys precious time to intervene. It can keep someone from making a split-second decision that results in their death or, if they survive, significant injury. Oftentimes, patients are open to storing their firearm elsewhere temporarily, while working through their crisis, but do not have someone that they trust to give the firearm to. This legislation would address this barrier by opening options for safe firearm storage.

Providing funding for safe storage for firearms for veterans and others in a mental health or suicide crisis is critically important for suicide prevention. Voluntary safe storage of firearms during a crisis provides time and space between a veteran and a highly lethal mechanism of injury, and this has been shown to prevent suicide. Engaging firearm dealers in this effort is also innovative and important as it helps meet veterans and others in the community, where they are, while engaging business owners who can make a difference. This critical legislation has the potential to save lives in our state.

Thank you for your consideration of this legislation, and please support Assembly Bill 193. If you have any questions or need additional information, please contact Nathan Berken, Director of Government Relations at 414.955.8217, or nberken@mcw.edu.