

GENERAL REPORT  
OF THE JOINT  
LEGISLATIVE COUNCIL  
TO THE  
2017-18 LEGISLATURE



Access to Civil Legal Services  
Law Revision Committee  
Preservation of Burial Sites  
Publication of Government Documents and  
Legal Notices  
Reducing Recidivism and Removing  
Impediments to Ex-Offender Employment  
Rural Broadband  
School Data  
State-Tribal Relations  
Volunteer Firefighter and Emergency  
Medical Technician Shortages

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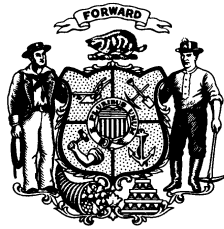
Wisconsin Legislative Council  
One East Main Street, Suite 401  
Madison, Wisconsin  
July 2018

*[Copies of this report are available at <http://www.legis.wisconsin.gov/lc>.]*

*Co-Chairs*

**ROGER ROTH**  
Senate President

**ROBERT BROOKS**  
Assistant Majority Leader



**LEGISLATIVE COUNCIL STAFF**

**Terry C. Anderson**  
*Director*

**Jessica Karls-Ruplinger**  
*Deputy Director*

July 2018

To the Honorable Governor Scott Walker  
and Members of the 2017-18 Wisconsin Legislature:

We are pleased to submit this **General Report** of the Joint Legislative Council. This General Report summarizes the work of the Joint Legislative Council and its committees during the period from July 1, 2016 to June 30, 2018. These committees were established to examine major issues and problems identified by the Council or referred to the Council.

Sincerely,

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Senator Roger Roth, Co-Chair  
Joint Legislative Council

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Representative Robert Brooks, Co-Chair  
Joint Legislative Council

STATE OF WISCONSIN  
JOINT LEGISLATIVE COUNCIL

GENERAL REPORT  
OF THE  
JOINT LEGISLATIVE COUNCIL  
TO THE  
2017-18 LEGISLATURE

JULY 2018



**JOINT LEGISLATIVE COUNCIL**  
*[Joint Legislative Council Members Who Received Final Committee Reports]*  
 [s. 13.81, Stats.]

<u>SENATE MEMBERS</u>	<u>ASSEMBLY MEMBERS</u>
<b>Roger Roth, Co-Chair</b> Senate President Appleton	<b>Robert Brooks, Co-Chair</b> Assistant Majority Leader Saukville
<b>Alberta Darling</b> JFC Co-Chair River Hills	<b>Tyler August</b> Speaker Pro Tempore Lake Geneva
<b>Scott Fitzgerald</b> Majority Leader Juneau	<b>Joan Ballweg</b> Markesan
<b>Howard Marklein</b> President Pro Tempore Spring Green	<b>Peter Barca</b> Minority Leader Kenosha
<b>Mark Miller</b> Monona	<b>Dianne Hesselbein</b> Assistant Minority Leader Middleton
<b>Terry Moulton</b> Chippewa Falls	<b>Gordon Hintz</b> JFC Ranking Minority Oshkosh
<b>Jerry Petrowski</b> Marathon	<b>Cory Mason</b> Racine
<b>Fred A. Risser</b> Madison	<b>John Nygren</b> JFC Co-Chair Marinette
<b>Jennifer Shilling</b> Minority Leader La Crosse	<b>John Spiros</b> Marshfield
<b>Lena Taylor</b> JFC Ranking Minority Milwaukee	<b>Jim Steineke</b> Majority Leader Kaukauna
<b>Van Wanggaard</b> Racine	<b>Robin Vos</b> Speaker Rochester

This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

Terry C. Anderson, Director, Legislative Council Staff  
 1 East Main Street, Suite 401, Madison, WI 53703-3382

# WISCONSIN LEGISLATIVE COUNCIL STAFF

Terry C. Anderson  
**Director**

Jessica Karls-Ruplinger  
**Deputy Director**

## **Principal Attorneys**

Rachel Letzing  
Scott Grosz  
Larry Konopacki

## **Principal Analyst/Operations Manager**

Dan Schmidt

## **Senior Staff Attorneys**

Katie Bender-Olson  
Anna Henning  
Margit Kelley  
Brian Larson  
David Moore  
Jessica Ozalp  
Michael Queensland  
Melissa Schmidt

## **Staff Attorneys**

Andrea Brauer  
Steve McCarthy  
Julia Norsetter  
Amber Otis  
Zach Ramirez  
Rachel Snyder

## **Support Services**

Julie Learned, Senior Administrative Assistant  
Miranda Machgan, Administrative Assistant  
Kelly Mautz, Senior Administrative Assistant-Lead  
Anglinia Washington, Finance Officer  
Tracey Young, Senior Administrative Assistant

## PREFACE

This **General Report** of the Joint Legislative Council to the 2017-18 Legislature is prepared pursuant to s. 13.81 (3) of the Wisconsin Statutes. It summarizes the work of the Joint Legislative Council from July 1, 2016 to June 30, 2018, and of those statutory and study committees established by the Council to report to the 2017-18 Legislature.

The Joint Legislative Council continued two statutory committees and established seven study committees to conduct various studies and to make reports to the 2017-18 Legislature. [See list on page 1 of Part I.]

As of June 30, 2018, the following eight reports containing the recommendations of the study committees were submitted to the 2017-18 Legislature dealing with the substantive issues considered by these committees. These reports are listed below. Copies may be obtained from the Legislative Council staff offices or website (<http://www.legis.wisconsin.gov/lc>).

LCR 2017-01	Study Committee on School Data
LCR 2017-02	Study Committee on Publication of Government Documents and Legal Notices
LCR 2017-03	Study Committee on the Preservation of Burial Sites
LCR 2017-04	Study Committee on Rural Broadband
LCR 2017-05	Study Committee on Volunteer Firefighter and Emergency Medical Technician Shortages
LCR 2017-06	Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment
LCR 2017-07	Special Committee on State-Tribal Relations
LCR 2017-08	Study Committee on Access to Civil Legal Services

The Council's Law Revision Committee does not report to the Council; rather, it introduces its legislation separately.

This General Report is organized into the following parts:

Part I describes the Joint Legislative Council, and particularly, the activities of the 2016-17 Council.

Part II contains a list of, and briefly describes the work of, each of the Council's committees, as well as the Joint Legislative Council and legislative actions on the committee recommendations.

The Appendix lists the members of the study committees that were established during the period covered by this report.

Complete information on each study committee from the 2016 interim, and previous interims, are available at the Council's website: <http://www.legis.wisconsin.gov/lc>.



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PART I

WORK OF THE 2017-18 JOINT LEGISLATIVE COUNCIL



## WORK OF THE 2017-18 JOINT LEGISLATIVE COUNCIL

The Joint Legislative Council held two meetings between January 1, 2017 and June 30, 2018 (the period covered by this report), on the following dates:

February 1, 2017  
February 15, 2017

The proposals introduced by the Joint Legislative Council and the Law Revision Committee are discussed in Part II of this report.

### Council Study Committees

During the period covered by this report, the Council functioned with two statutory committees and seven study committees, that were established to report to the 2017-18 Joint Legislative Council.

The statutory committees were:

- Law Revision
- State-Tribal Relations

The study committees that the Council created to report to the 2017-18 Council were:

- Access to Civil Legal Services
- Preservation of Burial Sites
- Publication of Government Documents and Legal Notices
- Reducing Recidivism and Removing Impediments to Ex-Offender Employment
- Rural Broadband
- School Data
- Volunteer Firefighter and Emergency Medical Technician Services

### Organization and Activities of the Joint Legislative Council

The Joint Legislative Council is composed of 22 legislators, 11 from the Senate and 11 from the Assembly. Twelve of these members are *ex officio* and serve on the Council because of their positions as legislative leaders. They are the following: the Speaker of the Assembly; the President of the Senate; the Speaker Pro Tempore of the Assembly; President Pro Tempore

of the Senate; the Assembly and Senate Majority and Minority Leaders; the two Co-Chairs of the Joint Committee on Finance; and the ranking minority member of the Joint Committee on Finance from each house. The other 10 members are appointed as are members of standing committees: five are appointed by the Chair of the Senate Committee on Organization; and five by the Speaker of the Assembly. [s. 13.81 (1), Stats.]

The Joint Legislative Council establishes study committees during the recess periods of the Legislature. The Council determines which studies will be conducted and assigns these studies to particular committees created by the Council for review, study, and recommendations. These studies generally are of four types:

1. Intensive examination of problems that are expected to confront a succeeding Legislature.
2. Review of controversial subjects that were unresolved by the previous Legislature.
3. Major codifications and revisions of portions of the law.
4. Methods of improving the operation and effectiveness of state agencies.

There are two continuing Council committees currently required by statute: the Special Committee on State-Tribal Relations and the Law Revision Committee. [s. 13.83, Stats.]

Under s. 13.82 (1), Stats., all studies or investigations that are proposed by the Legislature to be conducted are referred to the Council. Individual legislators and others often request that a particular study be undertaken. Also, the Council is given specific statutory authority to initiate such studies as it feels will be of value to the citizens of the state. The Council determines which of the studies will be conducted, based on its judgment of which studies should have priority within the limits of the Council appropriation and staff resources.

The end result of this study activity is the submission by the committees of reports and, in almost all cases, implementing legislation to the Joint Legislative Council. The Council reviews the legislative proposals and introduces in the Legislature those it approves by a majority of the membership of the Council (12 votes).

## **Operation of Council Staff**

The Joint Legislative Council and the Council's study committees are staffed by a central nonpartisan legislative service agency. The Legislative Council staff serves in the unclassified service. As of June 30, 2018, the Council staff included, in addition to the Director, 17 attorneys, one analyst, and five administrative/support staff.

The basic duties of the staff include:

1. To provide legal and policy research, and administrative services for the Council and its committees.

2. To provide legal and policy research, and analysis services for the Legislature's substantive standing and joint committees.
3. To provide legal and policy research services for individual legislators.
4. To serve as the Administrative Rules Clearinghouse for review of all proposed administrative rules.
5. To provide information to the public.

Each of these activities is discussed briefly below.

**Services for the Council and its Committees.** The Council staff provides services for the Joint Legislative Council and its study committees.

**Services for Legislative Committees.** The Council staff provides nonpartisan legal counsel and policy research for standing committees and their subcommittees, select or special committees of the Legislature, and a number of joint statutory committees. The Council staff serves as the secretariat for the Joint Committee on Legislative Organization and for the Joint Committee on Employment Relations.

**Services for Individual Legislators.** Upon request, the Council staff provides legal analysis and other research to individual legislators.

**Administrative Rules Clearinghouse.** Prior to any public hearing on a proposed rule, or prior to notification of the chief clerks if no hearing is required, the agency proposing the rule must submit the proposed rule to the Council staff for review. The Council staff is required to review the rule for various technical requirements, such as statutory authority for promulgation of the rule and the form and clarity of the rule and issue a clearinghouse report with its comments on the rule. The Council staff also works with and assists the appropriate standing committees throughout the rule-making process. For additional information, see the Clearinghouse's 2017 Annual Report to the Legislature, which is available at <http://www.legis.wisconsin.gov/lc>. [See s. 227.15, Stats.]

**Services to the Public.** The Council staff is available to answer questions from members of the general public and from research agencies and legislators of other states. Information about the Council staff, as well as publications prepared by the staff, is available at <http://www.legis.wisconsin.gov/lc>.





PART II

JOINT LEGISLATIVE COUNCIL COMMITTEES



## ACCESS TO CIVIL LEGAL SERVICES

[A summary of the Study Committee's meetings, materials, and membership, as well as the final report for the Study Committee, are available at [http://www.legis.wisconsin.gov/lc/.](http://www.legis.wisconsin.gov/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Study Committee on Access to Civil Legal Services and appointed the chairperson by an April 18, 2016 mail ballot. The committee's assignment was the following:

...review the funding and delivery of legal services for the indigent in civil cases. The committee shall: (1) review the need for legal services by indigent civil litigants; (2) identify additional non-GPR sources of revenue to provide civil legal services for the indigent; and (3) review current operations.

Membership of the Study Committee was appointed by a June 10, 2016 mail ballot. Final committee membership consisted of two Senators, four Representatives, and 10 public members. A list of the committee membership can be found in the **Appendix** to this report.

The Study Committee held four meetings on the following dates:

July 27, 2016

September 14, 2016

November 14, 2016

December 19, 2016

### Actions of the Joint Legislative Council

At its February 15, 2017 meeting, the Joint Legislative Council voted to introduce the following legislation:

- 2017 Assembly Bill 115, relating to the authority of the departments of administration, children and families, workforce development, justice, and health services to allocate federal grant money for civil legal aid.
- 2017 Assembly Bill 116, relating to the creation of the Interagency Legal Aid Coordinating Council.
- 2017 Assembly Bill 117, relating to allowing district attorneys, deputy district attorneys, and assistant district attorneys to engage in the private practice of law for certain civil purposes.

## **Actions of the Legislature**

The recommendations of the committee failed to be enacted during the 2017-18 Legislative Session.

## LAW REVISION COMMITTEE

[A summary of the committee's meetings, materials, and membership are available at <http://www.legis.wisconsin.gov/lc/>.]

### Summary of Committee Activity

The Law Revision Committee was first created by the Legislative Council at its May 30, 1980 meeting, as a statutory committee of the Council, pursuant to s. 13.83 (1), Stats., as created by Ch. 204, Laws of 1979. The membership of the committee is to be appointed in "each biennium." Members were most recently appointed on April 5, 2017. The membership of the committee consisted of four Senators and four Representatives. A list of the committee membership can be found in the **Appendix** to this report.

The statute directs the committee to:

1. Review remedial legislation based on nonsubstantive changes recommended by agencies;
2. Review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous, or otherwise in need of revision; and
3. Review correction bills and minor substantive revision bills prepared by the Legislative Reference Bureau.

The committee is also directed to introduce the bills prepared on these subjects directly, not through the Council, into the Legislature.

The committee's activity for the period covered by this report is summarized below.

During the period covered by this report, the committee held two meetings on the following dates:

December 12, 2017

January 11, 2018

### Remedial Legislation and Correction Bills

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
<i>Remedial Legislation</i>			
A.B. 838/S.B. 723	Department of Revenue	changes to board of review proceedings and elimination of the property tax assessment freeze	2017 Wis. Act 358
A.B. 839/S.B. 722	State Public Defender	the determination of indigency prior to the state public defender appointing an attorney to represent a parent in a proceeding under chapters 48 and 938, the description of defendant indigency for public defender fees, and recusal	2017 Wis. Act 359

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
		from juvenile justice proceedings	
A.B. 840/S.B. 721	Legislative Technology Services Bureau	municipal boundary information	2017 Wis. Act 360
A.B. 841/S.B. 720	Department of Administration	various changes to bingo and raffles	2017 Wis. Act 361
A.B. 842/S.B. 719	Department of Employee Trust Funds	various changes to the Wisconsin Retirement System, cancelling coverage under the Wisconsin Public Employers Group Life Insurance Program, and Income Continuation Insurance Premiums for Certain Teachers Employed by the University of Wisconsin System	2017 Wis. Act 362
A.B. 843/S.B. 718	Department of Public Instruction	open enrollment and repealing outdated or expired reporting requirements and tuberculosis screening	2017 Wis. Act 143
A.B. 844/S.B. 717	Department of Public Instruction	planning for certain federal highway money distribution transfers; correcting a cross-reference related to penalties for drunk driving; penalties for violations of motor vehicle mileage disclosure requirements; certain references to obsolete federal motor carrier law, and providing a criminal penalty	2017 Wis. Act 363
<b><i>Correction Bills</i></b>			
A.B. 845/S.B. 716		revising various provisions of the statutes for the purpose of making corrections and reconciling conflicts	2017 Wis. Act 364
A.B. 846/S.B. 715		revising various provisions of the statutes for the purpose of making corrections and reconciling conflicts	2017 Wis. Act 365
A.B. 847/S.B. 714		revising various provisions of the statutes for the purpose of making corrections and reconciling conflicts	2017 Wis. Act 366

## PRESERVATION OF BURIAL SITES

[A summary of the Study Committee's meetings, materials, and membership, as well as the final report for the Study Committee, are available at [http://www.legis.wisconsin.gov/lc/.](http://www.legis.wisconsin.gov/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Study Committee on the Preservation of Burial Sites and appointed the chairperson by an April 18, 2016 mail ballot. The committee's assignment was the following:

...review s. 157.70, Stats., to determine whether the statute adequately balances the interests of scientists, landowners, developers and others with an interest in a burial site, including those with a kinship interest and those with a general cultural, tribal or religious affiliation with the burial site. The Study Committee shall consider whether modifications to these procedures are necessary to protect all interests related to any human burial site encountered during archaeological excavation, metallic or nonmetallic mining, construction, agricultural activities, environmental impact assessments or other ground-disturbing activities, without causing avoidable or undue delay or hardship to any person who has an interest in using the land on which the burial site is located.

Membership of the Study Committee, appointed by a June 10, 2016 mail ballot, consisted of one Senator, three Representatives, and nine public members. Final committee membership can be found in the **Appendix** to this report.

The Study Committee held five meetings on the following dates:

August 2, 2016

September 8, 2016

October 5, 2016

November 10, 2016

December 8, 2016

### Actions of the Joint Legislative Council

At its February 15, 2017 meeting, the Joint Legislative Council voted to introduce:

- 2017 Assembly Bill 118, relating to disclosure of burial sites located on residential real estate and various changes relating to the preservation and disturbance of burial sites.

## **Actions of the Legislature**

2017 Assembly Bill 118 became 2017 Wisconsin Act 222 during the 2017-18 Legislative Session. Copies of the Act and a memorandum describing the Act are available at: <http://www.legis.wisconsin.gov/lc>.



## PUBLICATION OF GOVERNMENT DOCUMENTS AND LEGAL NOTICES

[A summary of the Study Committee's meetings, materials, and membership, as well as the final report for the Study Committee, are available at [http://www.legis.wisconsin.gov/lc/.](http://www.legis.wisconsin.gov/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Study Committee on Publication of Government Documents and Legal Notices and appointed the chairperson by an April 18, 2016 mail ballot. The committee's assignment was the following:

...to update and recodify chs. 35 and 985, Stats., relating to the publication and distribution of government documents and legal notices, to reflect technological advances and remove obsolete provisions. The committee shall also study whether, and in what circumstances, current law regarding the publication and distribution of government documents and legal notices, including qualifications for official newspapers, should be modified to allow for information to be made available only electronically or through nontraditional media outlets, and the committee shall recommend legislation regarding any such modifications.

Membership of the Study Committee was appointed by a June 10, 2016 mail ballot. Final committee membership consisted of one Senator, three Representatives, and seven public members. A list of the final committee membership can be found in the **Appendix** to this report.

The Study Committee held three meetings on the following dates:

July 26, 2016  
August 30, 2016  
October 10, 2016

### Actions of the Joint Legislative Council

At its February 15, 2017 meeting, the Joint Legislative Council voted to introduce the following legislation:

- 2017 Assembly Bill 119, relating to method of notification when a legal notice is provided electronically.
- 2017 Assembly Bill 120, relating to information required to be included in class 2 and class 3 legal notices.

## **Actions of the Legislature**

2017 Assembly Bill 120 became 2017 Wisconsin Act 353 during the 2017-18 Legislative Session. Copies of the Act and a memorandum describing the Act are available at: <http://www.legis.wisconsin.gov/lc>. The remaining recommendation of the committee failed to be enacted during the 2017-18 Legislative Session.

## REDUCING RECIDIVISM AND REMOVING IMPEDIMENTS TO EX-OFFENDER EMPLOYMENT

[A summary of the Study Committee's meetings, materials, and membership, as well as the final report for the Study Committee, are available at [http://www.legis.wisconsin.gov/lc/.](http://www.legis.wisconsin.gov/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Study Committee on Reducing Recidivism and Removing Impediments to Ex-Offender Employment and appointed the chairperson by an April 18, 2016 mail ballot. The committee's assignment was the following:

...review effective strategies and best practices for reducing recidivism. The committee shall: (a) consider evidence-based strategies to decrease recidivism that have achieved success in Wisconsin or in other states for possible expansion or implementation; (b) investigate systems of earned-time credits for possible implementation as part of a recidivism reduction program; and (c) explore existing impediments to reacclimating to society, including continuity of medication, impediments to occupational licensure and professional credentials, and other collateral consequences of conviction.

Membership of the Study Committee, appointed by a June 10, 2016 mail ballot, consisted of two Senators, four Representatives, and 10 public members. A list of the committee membership can be found in the **Appendix** to this report.

The Study Committee held four meetings on the following dates:

July 13, 2016

August 31, 2016

October 19, 2016

November 30, 2016

### Actions of the Joint Legislative Council

The chairperson permanently adjourned the Study Committee. The Study Committee made no recommendation for legislation to the Joint Legislative Council.

The Joint Legislative Council received the final report of the Study Committee at its February 1, 2017 meeting, which made non-legislative recommendations.

## RURAL BROADBAND

[A summary of the Study Committee's meetings, materials, and membership, as well as the final report for the Study Committee, are available at [http://www.legis.wisconsin.gov/lc/.](http://www.legis.wisconsin.gov/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Study Committee on Rural Broadband and appointed the chairperson by an April 18, 2016 mail ballot. The committee's assignment was the following:

..review the Wisconsin Broadband Expansion Grant Program and the extent to which it has encouraged construction of broadband infrastructure in areas of the state with few broadband service providers. The committee shall discuss the criteria used to evaluate applications and award grants, consider alternatives for determining eligibility and prioritizing proposed projects, consider alternative methods for encouraging construction of broadband infrastructure, and identify options to recommend.

Membership of the Study Committee, appointed by a June 10, 2016 mail ballot, consisted of one Senator, three Representatives, and nine public members. A list of the committee membership can be found in the **Appendix** to this report.

The Study Committee held three meetings on the following dates:

August 3, 2016  
September 7, 2016  
October 5, 2016

### Actions of the Joint Legislative Council

At its February 1, 2017 meeting, the Joint Legislative Council voted to introduce:

- 2017 Senate Bill 26, relating broadband expansion grants and making an appropriation.

### Actions of the Legislature

The recommendation failed to be enacted during the 2017-18 Legislative Session.

## SCHOOL DATA

[A summary of the Study Committee's meetings, materials, and membership, as well as the final report for the Study Committee, are available at [http://www.legis.wisconsin.gov/lc/.](http://www.legis.wisconsin.gov/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Study Committee on School Data and appointed the chairperson by an April 18, 2016 mail ballot. The committee's assignment was the following:

....review all student data gathered by the Department of Public Instruction (DPI) and the data security measures that protect student privacy. The committee will study whether the data is required by federal law, state statute, or administrative rule and the purposes for which the data is utilized, and consider developing legislation to limit the types of student data collected by DPI and to improve the security of that data.

Membership of the Study Committee was appointed by a June 10, 2016 mail ballot. The final committee membership consisted of two Senators, four Representatives, and nine public members. A list of committee membership can be found in the **Appendix** to this report.

The Study Committee held four meetings on the following dates:

July 12, 2016

August 16, 2016

September 14, 2016

November 17, 2016

### Actions of the Joint Legislative Council

At its February 1, 2017 meeting, the Joint Legislative Council voted to introduce the following legislation:

- 2017 Assembly Bill 71, relating to an inventory of pupil data.
- 2017 Assembly Bill 72, relating to responsibilities of state superintendent related to privacy and security of pupil data.

### Actions of the Legislature

The recommendations of the committee failed to be enacted during the 2017-18 Legislative Session.

## STATE-TRIBAL RELATIONS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.wisconsin.gov/lc/>.]

### Summary of Committee Activity

The Special Committee on State-Tribal Relations is a permanent committee of the Joint Legislative Council established under s. 13.83 (3), Stats. The committee is directed by statute to study issues related to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues.

The membership of the committee, appointed by the Joint Legislative Council, consists of not fewer than six nor more than 12 legislator members of the Senate and Assembly, including at least one member of the majority party and at least one member of the minority party from each house, and not fewer than six nor more than 11 members selected from names submitted by the federally recognized American Indian tribes and bands in this state (tribes) or the Great Lakes Inter-Tribal Council (GLITC), including not more than one member based on the recommendation of any tribe or GLITC. The committee is assisted by a Technical Advisory Committee (TAC) composed of a representative of each of the following state departments: Children and Families; Health Services; Justice; Natural Resources; Public Instruction; Revenue; Transportation; and Workforce Development. A list of the committee membership and the TAC membership can be found in the **Appendix** to this report.

The Special Committee held two meetings on the following dates:

August 1, 2016

November 29, 2016

### Actions of the Joint Legislative Council

At its February 15, 2017 meeting, the Joint Legislative Council voted to introduce the following legislation:

- 2017 Assembly Bill 112, relating to grants for treatment and diversion programs
- 2017 Assembly Bill 113, relating to the collection and sharing of information regarding an Indian child relinquished under the safe haven law and restoration of physical custody of an Indian child less than 11 days of age to a parent.
- 2017 Assembly Bill 114, relating to battery of a tribal judge, tribal prosecutor, or tribal law enforcement officer and providing criminal penalties.

## **Actions of the Legislature**

2017 Assembly Bill 112 became 2017 Wisconsin Act 351 and 2017 Assembly Bill 114 became Wisconsin Act 352 during the 2017-18 Legislative Session. Copies of these Acts and memoranda describing the Acts are available at: <http://www.legis.wisconsin.gov/lc>. The remaining recommendation of the committee failed to be enacted during the 2017-18 Legislative Session.

## VOLUNTEER FIREFIGHTER AND EMERGENCY MEDICAL TECHNICIAN SHORTAGES

[A summary of the Study Committee's meetings, materials, and membership, as well as the final report for the Study Committee, are available at [http://www.legis.wisconsin.gov/lc/.](http://www.legis.wisconsin.gov/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Study Committee on Volunteer Firefighter and Emergency Medical Technician Shortages and appointed the chairperson by an April 18, 2016 mail ballot. The committee's assignment was the following:

...examine issues related to the shortage of volunteer firefighters and emergency medical technicians (EMTs) in the state, particularly in rural areas, and propose measures to address the shortage. Specifically, the Study Committee shall study all of the following: (a) the magnitude of volunteer shortages, the areas of the state most affected, and the potential impact of shortages on public health and safety and economic development; (b) whether current training and continuing education requirements contribute to the shortage; (c) relationships between full-time and volunteer emergency response departments and the impact that the shortage of volunteers has on nonvolunteer departments in neighboring communities; and (d) whether the creation of organizations, particularly in rural areas, may help address the shortage. The committee shall develop legislative options to meet the needs of full time and volunteer fire departments, including proposals designed to increase the recruitment and retention of volunteer firefighters throughout the state.

Membership of the Study Committee was appointed by a June 10, 2016 mail ballot. The final committee membership consisted of two Senators, two Representatives, and 11 public members. A list of committee membership can be found in the **Appendix** to this report.

The Study Committee held five meetings on the following dates:

July 26, 2016

August 30, 2016

September 20, 2016

October 18, 2016

November 15, 2016



## **Actions of the Joint Legislative Council**

At its February 1, 2017 meeting, the Joint Legislative Council voted to introduce the following legislation:

- 2017 Senate Bill 27, relating to intravenous technician endorsement for emergency medical technicians.
- 2017 Senate Bill 28, relating to licensure or certificate renewal for certain emergency medical services personnel.
- 2017 Senate Bill 29, relating to funding for first responder and emergency medical technician training and certification and making an appropriation.
- 2017 Senate Bill 31, relating to revising the length-of-service awards program in the Department of Administration for volunteer emergency response personnel.
- 2017 Senate Bill 32, relating to creating a refundable individual income tax credit for emergency responders and making an appropriation.
- 2017 Senate Bill 33, relating to creating an individual income tax credit for certain expenses incurred by an emergency responder and making an appropriation.

## **Actions of the Legislature**

The recommendations of the committee failed to be enacted during the 2017-18 Legislative Session.



## APPENDIX

### COMMITTEE MEMBERSHIP LISTS



## Access to Civil Legal Services

**Chair Cody Horlacher**, Representative  
1254 Bear Pass #7  
Mukwonago, WI 53149

**Joan Ballweg**, Representative  
170 W. Summit St.  
Markesan, WI 53946

**Rick Esenberg**, President and General Counsel  
Wisconsin Institute for Law & Liberty, Inc.  
1139 E. Knapp St.  
Milwaukee, WI 53202

**Kimberly Haas**, Executive Director  
Wisconsin Judicare  
401 N. Fifth Street  
Suite 200  
Wausau, WI 54403

**David Pifer**, Executive Director  
Legal Action of Wisconsin  
230 West Wells Street  
Room 800  
Milwaukee, WI 53203

**Michael Rust**, Executive Director  
Winnebago Conflict Resolution Center, Inc.  
415 Jackson St., Suite 412  
Oshkosh, WI 54901

**Lisa Subeck**, Representative  
818 S. Gammon Rd. #4  
Madison, WI 53719

**Amy Wochos**, Legal Counsel/Senior Administrator  
Milwaukee County Clerk of Circuit Court  
901 N. 9th St.  
Rm. 104  
Milwaukee, WI 53233

**Vice Chair Duey Stroebel**, Senator  
2428 Covered Bridge Road  
Saukville, WI 53080

**Erin Boyd**, Associate Attorney  
Sterling Law Offices, S.C.  
2606 Crest lane, Apt. 304  
Waukesha, WI 53188

**James Gramling**, President  
Wisconsin Access to Justice Commission  
P.O. Box 7158  
Madison, WI 53707

**Gregg Moore**, Chair  
Eau Claire County Board  
428 E. Tyler Ave.  
Eau Claire, WI 54701

**David Prosser**  
57 Golf Course Road, Unit F  
Madison, WI 53704

**Amanda Stuck**, Representative  
1404 N. Harriman St.  
Appleton, WI 54911

**Robert Wirch**, Senator  
979 Wood Road #104  
Kenosha, WI 53144

**Glenn Yamahiro**, Judge  
Milwaukee County Courthouse  
901 N. 9th Street  
Room 402  
Milwaukee, WI 53233

**STUDY ASSIGNMENT:** The Study Committee is directed to review the funding and delivery of legal services for the indigent in civil cases. The committee shall: (1) review the need for legal services by indigent civil litigants; (2) identify additional non-GPR sources of revenue to provide civil legal services for the indigent; and (3) review current operations.

**16 MEMBERS:** 4 Representatives; 2 Senators; and 10 Public Members.

**LEGISLATIVE COUNCIL STAFF:** David Moore, Senior Staff Attorney; Rachel Snyder, Staff Attorney; and Kelly Mautz, and Miranda Machgan, Support Staff.

## Law Revision

Representative Jim Ott, **Co-Chair**  
Room 317 North, State Capitol  
Madison, WI 53703

Senator Van Wanggaard, **Co-Chair**  
Room 319 South, State Capitol  
Madison, WI 53703

Representative Tyler August  
Room 119 West, State Capitol  
Madison, WI 53703

Senator Devin LeMahieu  
Room 323 South, State Capitol  
Madison, WI 53703

Representative Daniel Riemer  
Room 122 North, State Capitol  
Madison, WI 53703

Senator Fred Risser  
Room 130 South, State Capitol  
Madison, WI 53703

Senator Lena Taylor  
Room 5 South, State Capitol  
Madison, WI 53703

Representative Dana Wachs  
Room 107 North, State Capitol  
Madison, WI 53703

**STUDY ASSIGNMENT:** The committee is directed, pursuant to s. 13.83 (1), Stats., to (a) review remedial legislation based on nonsubstantive changes recommended by agencies; (b) review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous or otherwise in need of revision; (c) review Legislative Reference Bureau correction bills; (d) review suggestions for major codifications and revisions of the statutes; and (e) perform functions related to interstate compacts and agreements.

**8 MEMBERS:** 4 Senators and 4 Representatives.

**LEGISLATIVE COUNCIL STAFF:** Katie Bender-Olson, and Michael Queensland, Senior Staff Attorneys, and Tracey Young, Support Staff.

## Preservation of Burial Sites

**Chair Amy Loudenbeck**, Representative  
10737 S. State Rd. 140  
Clinton, WI 53525

**Dave Considine**, Representative  
N6194 Breezy Hill Rd.  
Baraboo, WI 53913

**Conrad Goodkind**, President, Board of Curators  
Wisconsin Historical Society  
Quarles and Brady, LLP  
411 W. Wisconsin Ave., Ste. 2350  
Milwaukee, WI 53202

**David Grignon**, Historic Preservation Dept. Director  
Menominee Indian Tribe of WI  
P.O. Box 910  
Keshena, WI 54135

**Justin Oeth**, Attorney  
Reinhart Attorneys at Law  
22 East Mifflin Street, Suite 600  
P.O. Box 2018  
Madison, WI 53701

**Bill Quackenbush**, Preservation Representative  
Ho-Chunk Nation  
W7972 U.S. Highway 12  
Black River Falls, WI 54615

**Chad Wuebben**, Owner/President  
Encore Construction  
6840 Schneider Rd.  
Middleton, WI 53562

**Vice Chair Robert Brooks**, Representative  
204 E. Dekora St.  
Saukville, WI 53080

**Jon Erpenbach**, Senator  
2316 Clark Street  
Middleton, WI 53562

**William Green**, Director, Logan Museum of Anthropology  
Beloit College  
700 College Street  
Beloit, WI 53511

**Kira Kaufmann**, Principal Investigator  
Midwest Archaeological Research Services  
10408 Coraggio Ct.  
P.O. Box 203  
Argonne, WI 54511

**E. Glen Porter**, Owner/Operator/Cematarian  
Highland Memorial Park  
14875 W. Greenfield Ave.  
New Berlin, WI 53151

**Robert Shea**, President  
Wingra Stone Company/Wingra Redi-Mix  
P.O. Box 44284  
Madison, WI 53744

**STUDY ASSIGNMENT:** The Study Committee is directed to review s. 157.70, Stats., to determine whether the statute adequately balances the interests of scientists, landowners, developers and others with an interest in a burial site, including those with a kinship interest and those with a general cultural, tribal or religious affiliation with the burial site. The Study Committee shall consider whether modifications to these procedures are necessary to protect all interests related to any human burial site encountered during archaeological excavation, metallic or nonmetallic mining, construction, agricultural activities, environmental impact assessments or other ground-disturbing activities, without causing avoidable or undue delay or hardship to any person who has an interest in using the land on which the burial site is located.

**13 MEMBERS:** 3 Representatives; 1 Senator; and 9 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Anna Henning, Senior Staff Attorney; Amber Otis, Staff Attorney; and Tracey Young, Support Staff.

# Publication of Government Documents and Legal Notices

**Chair John Spiros**, Representative  
1406 E. Fillmore  
Marshfield, WI 54449

**Matt Blessing**, Library/Archives Division Administrator  
Wisconsin Historical Society  
816 State St.  
Madison, WI 53706

**Eric Genrich**, Representative  
1089 Division Street  
Green Bay, WI 54303

**Tim Lyke**, Publisher  
Ripon Commonwealth Press  
P.O. Box 6  
Ripon, WI 54971

**Michael Schlaak**, Treasurer  
Calumet County  
2424 S. Kernan Ave.  
Appleton, WI 54915

**Maribeth Witzel-Behl**, City Clerk  
City of Madison  
210 Martin Luther King, Jr. Blvd.  
Room 103  
Madison, WI 53703

**Vice Chair Mark Miller**, Senator  
4903 Roigan Terrace  
Monona, WI 53716

**Caroline Burmaster**, City Clerk  
City of Onalaska  
415 Main Street  
Onalaska, WI 54650

**André Jacque**, Representative  
1615 Lost Dauphin Rd.  
DePere, WI 54115

**Heather Rogge**, Publisher  
Conley Media  
1058 Tuscola Lane  
West Bend, WI 53095

**Mark Stodder**, President  
Xcential Legislative Technologies  
3820 Downer Ave.  
Shorewood, WI 53211

**STUDY ASSIGNMENT:** The Study Committee is directed to update and recodify chs. 35 and 985, Stats., relating to the publication and distribution of government documents and legal notices, to reflect technological advances and remove obsolete provisions. The committee shall also study whether, and in what circumstances, current law regarding the publication and distribution of government documents and legal notices, including qualifications for official newspapers, should be modified to allow for information to be made available only electronically or through nontraditional media outlets, and the committee shall recommend legislation regarding any such modifications.

**11 MEMBERS:** 3 Representatives; 1 Senator; and 7 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Scott Grosz, Principal Attorney, Steve McCarthy, Staff Attorney, and Kelly Mautz, Support Staff.



## Reducing Recidivism and Removing Impediments to Ex-Offender Employment

**Chair Alberta Darling**, Senator  
1325 West Dean Road  
River Hills, WI 53217

**John Nygren**, Representative  
N2118 Keller Rd.  
Marinette, WI 54143

**Edward Bailey**, Inspector  
Milwaukee County Sheriff's Office  
821 West State Street  
Milwaukee, WI 53233

**David Borowski**, Judge  
Milwaukee Circuit Court  
901 N. 9<sup>th</sup> St.  
Milwaukee, WI 53233

**Jerome Dillard**, Re-Entry Coordinator  
Dane County  
P.O. Box 259234  
Madison, WI 53725

**Eric Johnson**, District Attorney  
Second Floor Room 2301, Convention Center  
1101 Carmichael Rd.  
Hudson, WI 54016

**Amy Schabel**, Milwaukee/Waukesha & Sheboygan Area  
Supervisor  
ATTIC Correctional Services Inc. & ACS Clinical Services  
LLC  
2266 N. Prospect Ave.  
Milwaukee, WI 53203

**Lena Taylor**, Senator  
1518 West Capitol  
Milwaukee, WI 53206

**Vice Chair Rob Hutton**, Representative  
17785 Marseille Dr.  
Brookfield, WI 53045

**Evan Goyke**, Representative  
2734 W. State St.  
Milwaukee, WI 53208

**Jill Billings**, Representative  
1403 Johnson St.  
LaCrosse, WI 54601

**Earl Buford**, President and CEO  
Employ Milwaukee, Inc.  
2338 N. Milwaukee St.  
Milwaukee, WI 53210

**Sadique Isahaku**, Dean of Liberal Arts and Sciences  
Milwaukee Area Technical College, Room M214  
700 W. State Street  
Milwaukee, WI 53233

**Mary Prosser**, Clinical Associate Professor  
UW Law School  
975 Bascom Mall  
Madison, WI 53706

**Lisa Stark**, Judge  
Wisconsin Court of Appeals, Dist. III  
2100 Stewart Avenue  
Suite 310  
Wausau, WI 54401

**Kelli Thompson**, State Public Defender  
Wisconsin State Public Defender Office  
315 N. Henry St.  
2nd Floor  
Madison, WI 53707

**STUDY ASSIGNMENT:** The Study Committee is directed to review effective strategies and best practices for reducing recidivism. The committee shall: (a) consider evidence-based strategies to decrease recidivism that have achieved success in Wisconsin or in other states for possible expansion or implementation; (b) investigate systems of earned-time credits for possible implementation as part of a recidivism reduction program; and (c) explore existing impediments to reacquainting to society, including continuity of medication, impediments to occupational licensure and professional credentials, and other collateral consequences of conviction.

**16 MEMBERS:** 4 Representatives; 2 Senators; and 10 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Michael Queensland and Melissa Schmidt, Senior Staff Attorneys and Tracey Young, Support Staff.

## Rural Broadband

**Chair Howard Marklein**, Senator  
S11665 Soeldner Road  
Spring Green, WI 53588

**Scott Behn**, Chief Executive Officer  
Mosaic Telecom  
P.O. Box 664  
Cameron, WI 54822

**Jim Costello**, General Manager  
LYNXX Lemonweir Valley Telcom  
127 State Hwy. 12 & 16  
Camp Douglas, WI 54618

**Mike Hill**, Senior Government Relations Manager  
Charter Communications  
1201 McCann Dr.  
Altoona, WI 54720

**Michelle Olson**, Town Supervisor  
Town of Harrison, Grant County  
6676 Platte Rd.  
Platteville, WI 53818

**Ben Rivard**, Realtor  
Coldwell Bankers, Brenizer Realtors  
Rice Lake, WI 54868

**Mark Spreitzer**, Representative  
1718 Henderson Ave.  
Beloit, WI 53511

**Vice Chair Warren Petryk**, Representative  
S 9840 Hwy 93  
Eleva, WI 54738

**Ronald Brisbois**, Executive Director  
Grant County Economic Development Corp.  
23759 CTH NN  
Richland Center, WI 53581

**Philip Hejtmanek**  
8443 Little Horsehead Hill Road  
Harshaw, WI 54529

**Beth Meyers**, Representative  
36505 Aiken Rd.  
Bayfield, WI 54814

**Jean Pauk**, State Government Affairs Mgr.  
TDS Telecom  
525 Junction Road  
Madison, WI 53717

**Kelly Shipley**, General Manager-Southern & Eastern WI  
Frontier Communications  
100 Communications Drive  
Sun Prairie, WI 53590

**STUDY ASSIGNMENT:** The Study Committee is directed to review the Wisconsin Broadband Expansion Grant Program and the extent to which it has encouraged construction of broadband infrastructure in areas of the state with few broadband service providers. The committee shall discuss the criteria used to evaluate applications and award grants, consider alternatives for determining eligibility and prioritizing proposed projects, consider alternative methods for encouraging construction of broadband infrastructure, and identify options to recommend.

**13 MEMBERS:** 3 Representatives; 1 Senator; and 9 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Larry Konopacki, Principal Attorney; Zach Ramirez and Julia Norsetter, Staff Attorneys; and Julie Learned, Support Staff.

## School Data

**Chair Jeremy Thiesfeldt**, Representative  
604 Sunset Lane  
Fond du Lac, WI 54935

**David Bowen**, Representative  
4080 N. 21st St. #3  
Milwaukee, WI 53209

**Sally Flaschberger**, Lead Advocacy Specialist  
Disability Rights Wisconsin  
6737 W. Washington, Ste. 3230  
Milwaukee, WI 53214

**Nicole Hafele**, Teacher  
Monona Grove High School  
1007 Sandpiper Trail  
Cottage Grove, WI 53527

**John Humphries**, Director of Pupil  
Services/Acting/Substitute Principal  
Dodgeville School District  
121 North Grove Street  
Mount Horeb, WI 53572

**Chris Larson**, Senator  
3261 S. Herman Street  
Milwaukee, WI 53207

**Margaret Murphy**, Member  
Neenah School Board  
517 Maple Lane  
Neenah, WI 54956

**Ann Steenwyk**, Principal  
Sheboygan County Christian School  
929 Greenfield Ave..  
Sheboygan, WI 53081

**Vice Chair Devin LeMahieu**, Senator  
21 S 8th Street  
Oostburg, WI 53070

**Kevin Bruggink**, District Administrator  
School District of Oostburg  
410 New York Ave.  
Oostburg, WI 53070

**Wendy Greenfield**, Director of Advancement  
Saint Lucas Lutheran School  
648 E. Dover St.  
Milwaukee, WI 53207

**Kelly Hoyland**, Technology Director  
Menomonie School District  
E6447 836<sup>th</sup> Ave.  
Colfax, WI 54730

**Kim Kaukl**, Executive Director  
Wisconsin Rural Schools Alliance  
1755 Oakwood Circle  
Plain, WI 53577

**David Murphy**, Representative  
1777 Ivy Lane  
Greenville, WI 54942

**Sondy Pope**, Representative  
317 Nesheim Trail  
Mt. Horeb, WI 53572

**STUDY ASSIGNMENT:** The Study Committee is directed to review all student data gathered by the Department of Public Instruction (DPI) and the data security measures that protect student privacy. The committee will study whether the data is required by federal law, state statute, or administrative rule and the purposes for which the data is utilized, and consider developing legislation to limit the types of student data collected by DPI and to improve the security of that data.

**15 MEMBERS:** 4 Representatives; 2 Senators; and 9 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Katie Bender-Olson, Senior Staff Attorney, Brian Larson, Staff Attorney, and Kelly Mautz, Support Staff.

## State-Tribal Relations

**Chair Jeffrey Mursau**, Representative  
4 Oak Street  
Crivitz, WI 54114

**Dee Ann Allen**  
Lac du Flambeau Band of Lake Superior Chippewa  
Indians  
P.O. Box 67  
Lac du Flambeau, WI 54538

**Russell “Rusty” Barber**, Vice President  
Lac Courte Oreilles Tribal Governing Board  
13394 West Trepania Road  
Hayward, WI 54843

**Tim Carpenter**, Senator  
2957 South 38th Street  
Milwaukee, WI 53215

**Michael Decorah**, Senior Intergovernmental Affairs  
Specialist  
St. Croix Chippewa Indians of Wisconsin  
St. Croix Tribal Center  
24663 Angeline Ave.  
Webster, WI 54893

**Harold “Gus” Frank**, Chairman  
Forest County Potawatomi Community  
P.O. Box 340  
Crandon, WI 54520

**Mary Lazich**, Senator  
4405 South 129th Street  
New Berlin, WI 53151

**Beth Meyers**, Representative  
36505 Aiken Rd.  
Bayfield, WI 54814

**Vice Chair Kathleen Vinehout**, Senator  
W1490 Cesler Valley Road  
Alma, WI 54610

**Bryan Bainbridge**, Vice Chairman  
Red Cliff Band of Lake Superior Chippewa Indians  
88385 Pike Road  
Highway 13  
Bayfield, WI 54814

**Gary Besaw**, Tribal Legislator  
Menominee Indian Tribe of Wisconsin  
P.O. Box 910  
Keshena, WI 54135

**Wilfrid Cleveland**, President  
Ho-Chunk Nation  
W9814 Airport Rd.  
P.O. Box 667  
Black River Falls, WI 54615

**James Edming**, Representative  
N4998 Edming Rd.  
Glen Flora, WI 54526

**Shannon Holsey**, President  
Stockbridge-Munsee Community  
N8476 Moh He Con Nuck Rd.  
Bowler, WI 54416

**Chris McGeshick**, Chairman  
Sokaogon Chippewa Community  
3160 Indian Route 10  
Crandon, WI 54520

**Lisa Summers**, Secretary  
Oneida Nation  
P.O. Box 365  
Oneida, WI 54155

**STUDY ASSIGNMENT:** The Special Committee is directed to study issues relating to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues. [s. 13.83 (3), Stats.]

**16 MEMBERS:** 3 Representatives; 3 Senators; and 10 Public Members.

**LEGISLATIVE COUNCIL STAFF:** David Moore, Senior Staff Attorney, Jessica Ozalp, Staff Attorney, and Julie Learned, Support Staff.

**STATE-TRIBAL RELATIONS  
TECHNICAL ADVISORY COMMITTEE**

TOM BELLAVIA  
**Department of Justice**  
Assistant Attorney General  
17 W. Main St., Rm. 707  
INTER-D

DAVID O'CONNOR  
**Department of Public Instruction**  
125 South Webster St., 4<sup>th</sup> Flr.  
INTER-D

ANDREW EVENSON  
**Department of Workforce Development**  
201 East Washington Ave., Rm. A300  
INTER-D

GAIL NAHWAHQUAW  
**Department of Health Services**  
1 West Wilson St., Rm. 618  
INTER-D

KELLY JACKSON  
**Department of Transportation**  
4802 Sheboygan Avenue  
P.O. Box 7965  
Madison, WI 53707-3761  
INTER-D

MICHELE ALLNESS  
**Department of Natural Resources**  
101 South Webster LS/5  
INTER-D

THOMAS D. OURADA  
**Department of Revenue**  
2135 Rimrock Rd., #624A  
INTER-D

STEPHANIE LOZANO  
**Department of Children and Families**  
201 East Washington Avenue  
Second Floor  
INTER-D

**ASSIGNMENT:** Established pursuant to s. 13.83 (3) (f), Stats., to assist the Special Committee on State-Tribal Relations in performing its statutory functions.

**8 MEMBERS:** One representative designated by the following departments: Children and Families; Health Services; Justice; Natural Resources; Public Instruction; Revenue; Transportation; and Workforce Development.

# Volunteer Firefighter and Emergency Medical Technician Shortages

**Chair Stephen Nass**, Senator  
N8330 Jackson Road  
Whitewater, WI 53190

**Janet Bewley**, Senator  
60995 Pike River Road  
Mason, WI 54856

**J. Timothy Hillebrand**, Coordinator, EMS  
Dane County Emergency Management  
2144 Hillebrand Dr.  
Cross Plains, WI 53528

**Gregory Michalek**, Fire Chief  
Watertown Fire Department  
612 Hunter Oaks Blvd.  
Watertown, WI 53094

**Jeff Rickaby**, Sheriff-CPA  
Florence County Sheriff's Office  
501 Lake Ave., P.O. Box 678  
Florence, WI 54121

**Dana Sechler**, Chief/EMS Director  
Baraboo District Ambulance Service  
120 5th Street, P.O. Box 195  
Baraboo, WI 53913

**Jody Stoker**, EMS Division Chief  
Black River Falls Fire Department  
P.O. Box 455  
Black River Falls, WI 54615

**Gene Wright**, Fire Chief  
Town of Beloit Fire Department  
2445 S. Afton Rd.  
Beloit, WI 53511

**Vice Chair Jesse Kremer**, Representative  
119 Hillcrest Road  
Kewaskum, WI 53040

**John Eich**, Director  
Wisconsin Office of Rural Health, UW School of Medicine  
and Public Health  
310 N. Midvale Blvd., Suite 301  
Madison, WI 53705

**Debra Kolste**, Representative  
4105 Parkview Dr.  
Janesville, WI 53546

**Jodie Olson**, City Administrator  
City of Berlin  
108 N. Capron St., P.O. Box 272  
Berlin, WI 54923

**David Seager, Jr.**, President  
Milwaukee Professional Fire Fighters Assn.  
10929 West Meadowcreek Ct.  
Milwaukee, WI 53224

**James Small**, Chief  
Palmyra Fire Department  
126 N. 1st St.  
Palmyra, WI 53156

**Jay Tousey**, President  
Village of Suring  
604 East Main Street, P.O. Box 31  
Suring, WI 54174

**STUDY ASSIGNMENT:** The Study Committee is directed to examine issues related to the shortage of volunteer firefighters and emergency medical technicians (EMTs) in the state, particularly in rural areas, and propose measures to address the shortage. Specifically, the Study Committee shall study all of the following: (a) the magnitude of volunteer shortages, the areas of the state most affected, and the potential impact of shortages on public health and safety and economic development; (b) whether current training and continuing education requirements contribute to the shortage; (c) relationships between full-time and volunteer emergency response departments and the impact that the shortage of volunteers has on nonvolunteer departments in neighboring communities; and (d) whether the creation of organizations, particularly in rural areas, may help address the shortage. The committee shall develop legislative options to meet the needs of full time and volunteer fire departments, including proposals designed to increase the recruitment and retention of volunteer firefighters throughout the state.

**15 MEMBERS:** 2 Representatives; 2 Senators; and 11 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Margit Kelley, Senior Staff Attorney; Andrea Brauer, Staff Attorney; and Julie Learned, Support Staff.