ORDER OF THE STATE OF WISCONSIN NATURAL RESOURCES BOARD REPEALING, AMENDING, REPEALING AND RECREATING AND CREATING RULES

The Wisconsin Natural Resources Board proposes an order to repeal NR 10.001 (6d), NR 10.001 (25m), NR 10.085 (1) (d), NR 10.104 (14), NR 10.125 (3), and (4) (a) and (note); to amend NR 10.001 (3x), NR 10.07 (1) (b) (3) and (2m) (g) (2), NR 10.08 (7) (h), NR 10.085 (intro) and (6) (c) 1., NR 10.103 (1), NR 10.104 (6), (7), (8), and (9), NR 10.104 (9m), (10), and (12), NR 10.104 (15) (intro.), (a), (b) and (d), NR 10.106, NR 10.16 (2), (2m), (3) and (4), NR 10.24 (3) (b), NR 10.25 (1) (a) 1., (f), (g), and (4) (intro), NR 10.41 (3) (e), and NR 10.72 (2) (c); to repeal and recrate NR 10.001 (22), NR 10.01 (table (2)) (f), NR 10.01 (table (3)) (e), (em), (ep), (es), (ev) and (ex), NR 10.08 (2) and (3), and NR 10.40 (3) (f) and (note); and to create NR 10.001 (11), NR 10.08 (6m), NR 10.085 (6m) and NR 10.106 (note) relating to wildlife harvest management regulations.

WM-04-18

Analysis Prepared by the Department of Natural Resources

1. Statute Interpreted: Section 29.014 (1), Stats., directs the department to establish and maintain any bag limits and conditions governing the taking of fish and game that will conserve the fish supply and ensure the citizens of this state continued opportunities for good fishing and hunting.

A number of provisions in 2017 Wisconsin ACT 59 provide initiative for this rulemaking project.

In s. 29.164 (2) (a), Stats., the department is prohibited from requiring the possession or validation of a turkey carcass tag.

In s. 29.164 (2) (c) 2., Stats., and in numerous other locations the term "authorization" is established as an alternative to "carcass tag" related to turkey hunting.

The department is prohibited from requiring reporting or registration of Canada goose harvest by provisions of s. 29.192 (1) (b) and 29.192 (1m), Stats.

In s. 29.347 (2), Stats., provisions establishing that the department shall require the possession or validation of a deer carcass tag are eliminated. This change in policy is most clearly seen by reviewing Section 578u. of the 2017 Executive State Budget.

- **2. Statutory Authority:** Statutes that authorize the promulgation of this rule order include sections 29.014, 29.164, 29.192, 29.347, and 227.11, Stats.
- **3. Explanation of Agency Authority:** In the chapter on wild animals and plants, s. 29.014, "rule making for this chapter", establishes that the department shall maintain open and closed seasons for fish and game and any limits, rest days, and conditions for taking fish and game. This grant of rule-making authority allows the department to make changes related to hunting regulations.
- **4. Related Statutes or Rules:** This rule is related to currently active department rule WM-22-18 (E).

5. Plain Language Analysis:

SECTION 1 defines the term "harvest authorization."

SECTIONS 2, 6 to 8, 16 to 18, 19, 24, and 26 to 29 replaces the terms "tag" and "carcass tag", and in certain instances the term "permit" with "harvest authorization", the more appropriate term for describing the hunting privilege that is required in order to harvest certain species of animals. Also, the term "bonus antlerless tag" is changed to the term "bonus antlerless permit" which is consistent with statutory language found in s. 29.181.

SECTION 3 repeals the definition for "current validated deer carcass tags" since deer carcass tags will no longer be issued.

SECTION 4 amends the definition of the term "possession limit."

SECTION 5 repeals the definition of the tern "Tag authorized for use on the type of deer killed"

SECTIONS 9 to 12 and 15 protects harvest integrity as result of the removal of tagging and gifting requirements, as well as the group deer hunting modifications.

SECTION 13 removes tagging and registering requirements for Canada geese.

SECTION 14 corrects an improper section reference so that current rules remain enforceable.

SECTION 19 deletes language that authorizes the issuance of deer carcass tag replacements for hunters that placed the incorrect tag on a harvested deer.

SECTION 21 AND 22 removes the requirement that the individual who tags the deer while group hunting is responsible for registering the deer.

SECTION 23 deletes language describing tagging requirements for Canada geese harvested in the Horicon zone. It also removes requirements of harvest reporting of Canada goose harvest in compliance with sections s. 29.192 (1) (b) and 29.192 (1m), Stats.

SECTION 25 adds the restriction that harvest authorizations, along with permits and carcass tags, are not transferable or replaceable in the Bong state recreation area hunting zone. The terms carcass tags and permits are not deleted here because other species of animals may still require a permit or carcass tag to be harvested in the Bong state recreation area hunting zone.

6. Summary of, and Comparison with, Existing or Proposed Federal Statutes and Regulations: For deer and turkey hunting, there are no related federal regulations. States possess inherent authority to manage the wildlife resources located within their boundaries, except insofar as preempted by federal treaties and laws, including regulations established in the Federal Register.

The state is required by federal regulations to gather and report migratory bird harvest information to the U.S. fish and wildlife service. Under these rules, the department will continue to fulfill those requirements.

- **7.** Comparison with Similar Rules in Adjacent States: Illinois, Iowa, Michigan and Minnesota all issue tags to hunters for both deer and turkey that must be attached to the animal following harvest. Iowa, Illinois and Minnesota require harvesters to write the registration confirmation number on the tags attached to the animal. These states do not require a harvest registration for Canada geese.
- 8. Summary of Factual Data and Analytical Methodologies Used and How Any Related Findings

Support the Regulatory Approach Chosen: Previously, statutes required the department to issue carcass tags that authorized the harvest of a deer or turkey and required validation of the carcass tag upon taking possession of the animal. The department has also required hunters to report the harvest of Canada geese within 48 hours of harvest and used that reporting information to make harvest management decisions. This proposed rule brings NR 10 up to date following the effective date of 2017 Wisconsin ACT 59. That Act prohibited the department from requiring the possession or validation of a physical carcass tag for turkeys and eliminated the requirement that deer hunters possess or validate a physical deer carcass tag. Additional legislation prohibited the department from requiring reporting or registration of Canada goose harvest. The department's recently developed Go Wild system can issue and track tag authorizations without requiring physical carcass tags.

9. Analysis and Supporting Documents Used to Determine the Effect on Small Business or in Preparation of an Economic Impact Report:

These rules, and the legislation which grants the department rule-making authority, do not have fiscal effects on the private sector or small businesses. No costs to the private sector or small businesses are associated with compliance to these rules.

- 10. Effect on Small Business (initial regulatory flexibility analysis): These rules are applicable to individual sportspersons and impose no compliance or reporting requirements for small businesses, and no design standards are contained in the rule.
- **11. Agency Contact Person:** Scott Karel, 101 South Webster Str., PO BOX 7921, Madison, WI 53707-7921. (608) 267-2452, scottr.karel@wisconsin.gov.

Hearing dates and the comment submission deadline are to be determined.

SECTION 1. NR 10.001 (11) is created to read:

NR 10.001 (11): "Harvest Authorization" means an approval that authorizes the hunter to harvest one animal of the type identified, subject to any zone, unit, time period, and other restrictions conditioned upon the authorization, and includes a bonus deer hunting permit. Each harvest authorization is identified by a unique harvest authorization number.

SECTION 2. NR 10.001 (3x) is amended to read:

NR 10.001 (3x) "Bonus deer hunting permit" for purposes of s. 29.181, Stats. <u>and this chapter</u>, means any additional <u>eareass tags harvest authorizations</u> purchased and any antlerless permits issued under s. NR 10.104 (8) (a) and (b).

- SECTION 3. NR 10.001 (6d) is repealed.
- SECTION 4. NR 10.001 (22) is repealed and recreated to read:

(22) "Possession limit" means the maximum number of a game species that a person may possess at any location, and includes all game stored or controlled by a person, regardless of the proximity to the location of storage.

Note: Frozen, canned, or otherwise preserved or processed game remain in the possession of an individual until consumed or gifted to another.

SECTION 5. NR 10.001 (25m) is repealed.

SECTION 6. NR 10.01 (table (2)) (f) is repealed and recreated to read:

10.01 (2) GAME BIRDS. See Table (2).

Table (2)

Kind of animal and locality	Open season (all dates	Limit
	inclusive)	
NR 10.01 (2) (f) Wild Turkey		
1. All wild turkey hunting zones as described in s. NR 10.29, excluding state parks, for which a quota has been established under s. NR 10.25 (5).	Spring seasons beginning on the third Wednesday in April and continuing Wednesday through Tuesday of the following week for 6 consecutive 7–day time periods, except on Ft. McCoy military reservation where the season continues for 40 consecutive days.	The bag limit is one male or bearded turkey for each wild turkey harvest authorization issued under NR 10.25.
2. All wild turkey hunting zones as described in s. NR 10.29 and the Mill Bluff state park portion of zone 1, excluding all other state parks, for which a quota has been established under s. NR 10.25 (5).	Fall season beginning on the Saturday nearest September 15 and continuing through the Friday immediately preceding the Thanksgiving holiday.	The bag limit is one male or one female turkey for each wild turkey harvest authorization issued under NR 10.25.
Wild turkey hunting zones 1–5, as described in s. NR 10.29 and the Mill Bluff state park portion of zone 1, excluding all other state parks, for which a quota has been established under s. NR 10.25 (5).	Fall season reopening on the Saturday immediately preceding the Thanksgiving holiday and continuing through December 31.	The bag limit is one male or one female turkey for each wild turkey harvest authorization issued under NR 10.25.

Note: Glacial Heritage Area state park lands may be leased to another unit of government for management purposes and access permits to hunt turkeys on those lands would be obtained from that unit of government.

- 4. Youth turkey hunt. a. Persons under the age of 16 years of age who possess a valid wild turkey harvest authorization issued for the current license year, and all necessary ch. 29, Stats., approvals may hunt turkeys for 2 consecutive days starting on the Saturday immediately preceding the beginning of the spring turkey hunting season established in subd. 1. in the turkey management zone for which the harvest authorization was issued. The bag limit is one male or bearded turkey for each wild turkey harvest authorization issued under NR 10.25. Hunters shall be accompanied by an adult 18 years of age or older and comply with s. 29.592, Stats. One adult may not accompany more than 2 hunters and pursuant to s. 29.592, Stats., not more than one of the 2 hunters may be age 10 or 11, or be a person who does not possess a certificate of accomplishment under s. 29.591, Stats., or its equivalent from another state, country or province. All other spring turkey hunting regulations apply.
- b. A youth who does not successfully harvest a turkey during the 2-day youth hunt established in subd. 4. a. may use their harvest authorization during the time period and in the zone for which the <u>harvest authorization</u> was issued.

SECTION 7. NR 10.01 (table (3)) (e), (em), (ep), (es), (ev) and (ex) are repealed and recreated to read:

10.01 (3) UPLAND GAME ANIMALS. See Table (3).

Kind of animal and	Open season (all dates	Daily Bag Limit except
locality except when	inclusive)	when modified by the
modified by the		department under s. NR
department under s. NR		10.01 (3) (ex)
10.01 (3) (ex)		
NR 10.01 (3) (e) Gun deer se	ason except as established in s. 10.	01(3)(ex).
1. a. All that part of the	Firearm season beginning on	One buck deer for each gun
state not otherwise listed in	the Saturday immediately	buck deer harvest
subds. 2. to 5.	preceding the Thanksgiving	authorization and one
	Day holiday and continuing for	antlerless deer for each
	9 consecutive days.	antlerless harvest
		authorization issued under s.
		NR 10.104.
b. All that part of the state	Firearm season beginning on	One antlerless deer for each
not otherwise listed in	the second Thursday following	antlerless harvest
subds. 2. to 4.	the Thanksgiving Day holiday	authorization issued under s.
	and continuing for 4	NR 10.104.
	consecutive days.	
2. State parks, trails and forests. State parks, trails, and forests are open during the seasons and		
subject to the same bag limit listed in subd. 1 except as established in subd. par. a. to c., and		
except that no person may hunt deer on the state-owned portions of state parks, trails and		
recreation areas in locations and at times when the department has determined that prohibiting		
hunting is necessary pursuant to s. 29.089 (1m) (b), Stats. Portions of state properties may also		
be posted as closed to hunting. No person may use a firearm, other than a muzzleloading		
firearm, to hunt deer within the boundaries of Perrot, High Cliff, Peninsula, Rib Mountain,		

	drae, and Wildcat Mountain state p	oarks, and the Loew Lake Unit
- Kettle Moraine state forest a. Perrot, High Cliff and Peninsula state parks and the Loew Lake Unit – Kettle Moraine state forest.	Muzzleloading firearm season beginning on the Saturday immediately preceding the Thanksgiving Day holiday and continuing for 9 consecutive days.	One buck deer for each gun buck deer harvest authorization and one antlerless deer for each antlerless harvest authorization issued under s. NR 10.104.
b. Rib Mountain, Harrington Beach, Kohler- Andrae and Wildcat Mountain state parks.	Muzzleloading firearm season beginning on the Saturday immediately preceding the Thanksgiving Day holiday and continuing for 19 consecutive days.	One buck deer for each gun buck deer harvest authorization and one antlerless deer for each antlerless harvest authorization issued under s. NR 10.104.
c. Buckhorn state park in the area east of 19th avenue, north of county HWY G, and north of 31st street.	Firearm seasons listed in subd. 1, the muzzleloader season established in subd. (es) 1., and the youth hunt in par. (ev).	One buck deer for each gun buck deer harvest authorization and one antlerless deer for each antlerless deer harvest authorization issued under s. NR 10.104.
3. Federal properties		
a. Fort McCoy military reservation in Monroe county and Volk Field military facility in Juneau county.	Firearm season type as established by military permit and approved by the department by August 1 annually.	Sex and type of deer is as specified on permit issued by military facility.
Note: The department does not issue deer hunting permits for the Fort McCoy and Volk Field military facilities. Hunters must apply directly to these facilities for a deer hunting permit and are limited to the type of deer specified on the permit.		
4. Menominee county	Firearm season type as established by the Menominee tribe for tribal members only.	As established by the Menominee tribe.
5. Metropolitan deer management subunits LaCrosse, Hudson, Superior, Green Bay, Milwaukee, and Madison as described under s. NR 10.28 (2).	Firearm season beginning on the Saturday immediately preceding the Thanksgiving holiday and continuing for 19 consecutive days.	One buck deer for each gun buck deer harvest authorization and one antlerless deer for each antlerless harvest authorization issued under s. NR 10.104.

(em) Archery deer season except as established in s. NR 10.01 (3) (ex).

1. All that part of the state	Beginning on the Saturday	One buck deer for each
not otherwise listed in	nearest September 15 and	archery buck deer harvest
subds. 2. to 4.	continuing through the Sunday	authorization and one
	nearest January 6.	antlerless deer for each
		antlerless harvest
		authorization issued under s.
		NR 10.104, except that no
		person may harvest a buck in
		an area of the state where an
		antlerless only firearm deer
		hunting season established
		under NR10.01(3)(e) or (ex)
2. Es devel momenties		is open.
2. Federal properties.		
a. Fort McCoy military	As established by military	Sex and type of deer is as
reservation in Monroe	permit and approved by the	specified on permit issued by
county and Volk Field	department by August 1	military facility.
military facility in Juneau	annually.	
county.		
	ot issue deer hunting permits for the	
	ast apply directly to these facilities	for a deer hunting permit and
are limited to the type of deer	*	One deer for each deer
b. Federally owned portions	Beginning on the Saturday	harvest authorization as
of the Apostle Islands.	nearest September 15 and continuing through September	described under s. NR 10.104
	30 and November 1 through the	(15) (a) and (b). Additional
	Sunday nearest January 6.	deer may be taken pursuant to
	Sunday hearest fandary o.	s. NR 10.104 (15) (d).
3. Metropolitan deer manager	ment subunits	,
a. Metropolitan deer	Beginning on the Saturday	One buck deer for each
management subunits as	nearest September 15 and	archery buck deer harvest
described under s. NR 10.28	continuing through January 31.	authorization and one
(2).		antlerless deer for each
		antlerless harvest
		authorization issued under s.
		NR 10.104, except that no
		person may harvest a buck in
		an area of the state where an
		antlerless only firearm deer
		hunting season established
		under NR10.01(3)(e) is open.
-	and recreation areas. State parks, tr	
the seasons and subject to the same bag limit listed in subd. 1. except as established in subd.		
=	o person may hunt deer on the state	=

trails, forests and recreation areas in locations and at times when the department has determined

that prohibiting hunting is necessary pursuant to s. 29.089 (1m) (b), Stats. Portions of

properties may also be posted closed to hunting.

a. Buckhorn state park	During the archery deer season described in subd. 1.	One buck deer for each archery buck deer harvest authorization and one antlerless deer for each antlerless harvest authorizations issued under s. NR 10.104.
b. Big Bay, Blue Mound, Governor Dodge, and Tower Hill state parks.	Beginning on Oct. 15 and continuing through the Sunday nearest January 6.	One buck deer for each archery buck deer harvest authorization and one antlerless deer for each antlerless harvest authorization issued under s. NR 10.104, except that no person may harvest a buck in an area of the state where an antlerless only firearm deer hunting season established under NR10.01(3)(e) is open.

Note: When purchasing an archer license, a person who has already been issued a license authorizing deer hunting with a crossbow will not receive the archery buck deer harvest authorization described in this subsection or an antlerless deer harvest authorization valid in farmland zones. A person may use any harvest authorization issued with a license authorizing hunting deer with a crossbow during the crossbow deer season established in sub. (ep) under the authority of a valid archer license during the archery season established in this subsection.

(ep) Crossbow deer season except as established in s 10.01(3)(ex).			
1. All that part of the state not otherwise listed in subds. 2. to 4.	Beginning on the Saturday nearest September 15 and continuing through the Sunday nearest January 6.	One buck deer for each archery buck deer harvest authorization and one antlerless deer for each antlerless harvest authorization issued under s. NR 10.104, except that no person may harvest a buck in an area of the state where an antlerless only firearm deer hunting season established under NR10.01(3)(e) or (ex) is open.	
2. Federal properties.			
a. Fort McCoy military reservation in Monroe county and Volk Field military facility in Juneau county.	As established by military permit and approved by the department by August 1 annually.	Sex and type of deer is as specified on permit issued by military facility.	

Note: The department does not issue deer hunting permits for the Fort McCoy and Volk Field		
military facilities. Hunters must apply directly to these facilities for a deer hunting permit and		
are limited to the type of deer specified on the permit.		
b. Federally owned portions	Beginning on the Saturday	One deer for each deer
of the Apostle Islands.	nearest September 15 and	harvest authorization as
_	continuing through September	described under s. NR 10.104
	30 and November 1 through the	(15) (a) and (b). Additional
	Sunday nearest January 6.	deer may be taken pursuant to
		s. NR 10.104 (15) (d).
3. Metropolitan deer	Beginning on the Saturday	One buck deer for each
management subunits	nearest September 15 and	archery buck deer harvest
described under s. NR 10.28	continuing through January 31.	authorization and one
(2).		antlerless deer for each
		antlerless-harvest
		authorization issued under s.
		NR 10.104, except that no
		person may harvest a buck in
		an area of the state where an
		antlerless only firearm deer
		hunting season established
		under s. NR 10.01 (3) (e) is
		open.
4 State parks trails forests and recreation areas. State parks trails and forests are open during		

4. State parks, trails, forests and recreation areas. State parks, trails and forests are open during the seasons and subject to the same bag limit listed in subd. 1. except as established in subd. par. a. to c., and except that no person may hunt deer on the state—owned portions of state parks, trails, forests and recreation areas in locations and at times when the department has determined that prohibiting hunting is necessary pursuant to s. 29.089 (1m) (b), Stats. Portions of properties may also be posted as closed to hunting.

a. Buckhorn state park	During the archery deer season described in subd. 1.	One buck deer for each archery buck deer harvest authorization and one
		antlerless deer for each
		antlerless harvest
		authorizations issued under s.
		NR 10.104.
b. Big Bay, Blue Mound,	Beginning on Oct. 15 and	One buck deer for each
Governor Dodge, and Tower	continuing for the remainder of	archery buck deer harvest
Hill state parks.	the archery deer season	authorization and one
	described in subd. 1.	antlerless deer for each
		antlerless harvest
		authorizations issued under s.
		NR 10.104.

Note: When purchasing a crossbow license, a person who has already been issued a license authorizing deer hunting with a bow and arrow will not receive the buck deer harvest authorization described in this subsection or an antlerless deer harvest authorization valid in farmland zones. A person may use any harvest authorization issued with a license authorizing hunting deer with a bow and arrow during the season established in par. (em) under the authority of a valid crossbow license during the crossbow season established in this subsection.

(es) Muzzleloader deer season except as established in s 10.01 (3) (ex).		
1. All that part of the state not otherwise listed in subd. 2., except for metropolitan deer management subunits established in s. NR 10.28 (2).	Beginning on the Monday immediately following the Thanksgiving Day holiday and continuing for 10 consecutive days.	One buck deer for each gun buck deer harvest authorization and one antlerless deer for each antlerless harvest authorization issued under s. NR 10.104.
2. Federally owned portions of the Apostle Islands.	Muzzleloading firearm season October 1–31.	One buck for each harvest authorization as described under s. NR 10.104 (15) (c). Additional deer may be taken pursuant to s. NR 10.104 (15) (d).

(ev) Special youth gun deer hunt event.

Persons under 16 years of age may hunt deer with a firearm for 2 consecutive days beginning on the Saturday nearest October 8 in all deer management units, except state parks other than Buckhorn State Park. No person may hunt deer with any firearm other than a muzzleloading firearm at the Loew Lake Unit of the Kettle Moraine state forest. The bag limit is one buck deer with a gun buck deer harvest authorization and one antlerless deer for each antlerless harvest authorization issued under s. NR 10.104. No person may hunt unless accompanied by an adult 18 years of age or older and in compliance with s. 29.592, Stats. No parent or guardian may knowingly permit a person under 16 years of age to hunt unless accompanied by an adult 18 years of age or older. No adult may accompany more than 2 hunters and pursuant to s. 29.592, Stats., not more than one of the 2 hunters may be age 10 or 11, or be a person who does not possess a certificate of accomplishment under s. 29.591, Stats., or its equivalent from another state, country or province. All other hunting regulations apply. Blaze orange requirements under s. 29.301 (2), Stats., apply to all hunters on these days except waterfowl hunters.

(ex) Deer season framework modifications.

The department may modify the deer hunting seasons and bag limits established in s. NR 10.01 (3) upon approval of the board and the issuance of an order of the secretary and publication in the official state newspaper.

- 1. The department may modify the bag limits for a deer season in the following ways:
- a. The bag limit shall be one antlerless deer for each antlerless deer harvest authorization issued under s. NR 10.104 for all archery, crossbow, or firearm deer seasons. No person may harvest any buck deer except as authorized by ss. 29.173 (2) (b) and 29.193 (2) (cr) 1. and 4.
- 2. The department may modify the deer hunting season dates and bag limit in a farmland zone by establishing that the firearm season reopens on December 24 and continues through January 1. Only antlerless deer may be harvested.

3. The department may modify the archer and crossbow season dates so that those seasons continue through January 31 in a farmland zone unit where it has also modified the season dates as established under subd. 2.

SECTION 8. NR 10.07 (1) (b) 3. and (2m) (g) (2) are amended to read:

NR 10.07 (1) (b) 3. While hunting with a firearm, bow, or crossbow, possess or accompany a person possessing any turkey decoy or device which may be used to call or attract wild turkeys during the spring hunting season for wild turkeys described in s. NR 10.01 (2) (f) unless that person possesses a valid turkey hunting permit and careass tag license and valid, unused harvest authorization.

(2m) (g) 2. Valid approval required. Unless hunting pursuant to s. NR 10.07 (2) (b) 8., no person may hunt over bait or feed material placed for:

- 1. Bear without possessing a valid unused class A bear license and carcass tag.
- 2. Deer without possessing an appropriate valid archer, crossbow, or gun deer license and carcass tag valid, unused harvest authorization.

SECTION 9. NR 10.08 (2) and (3) are repealed and recreated to read:

NR 10.08 (2) Daily Bag Limit.

(2)(a) Generally.

- 1. Daily bag limits are established on a per-hunter basis, are not transferable, and cannot be shared, except as provided in s. 29.324. No person may take, or attempt to take, any game for another person, unless in compliance with s. 29.324.
- 2. If an animal is required to be registered under NR 10.085, no person may gift game to any person until after it has been registered under NR 10.085.
- 3. No person may gift game to any person while afield. All gifted game remain counted toward the daily bag limit of the original harvester.

(b) No person may:

- 1. Take, or attempt to take, any game for which a daily bag limit is established and restricted to an issued harvest authorization or tag without holding the proper valid harvest authorization or tag.
- 2. Take, or attempt to take, any game in excess of one daily bag limit in any one day. NR 10.08(3) Possession and Possession Limit.

(3)(a) No person may:

1. exceed an established possession limit unless otherwise authorized by the department.

- 2. possess game killed by unlawful or unknown means, unless otherwise authorized by the department.
- 3. except when in compliance with subd 4. and 5., possess game without also possessing all required approvals for that game.
- 4. while afield, possess game taken by another unless accompanied by the original harvester.
- 5. possess game taken by another unless the person provides the registration confirmation number, or name and address or customer ID number of the source, to a warden upon demand.
- (3)(b) Specific possession limits. Except where otherwise provided in NR 10.01, the following possession limits are established:
- 1. Turkey. The possession limit corresponds to the number of harvest authorizations issued.
 - 2. Deer. The possession limit corresponds to the number of harvest authorizations issued.
 - 3. Bobcat. The possession limit corresponds to the number of pelt tags issued.
 - 4. All other game which have a daily bag limit established. The possession limit is three times the established daily bag limit.

SECTION 10. NR 10.08 (6m) is created to read:

- (6m) Harvest Authorizations and Tags.
 - (1) Every harvest authorization and tag is identified by a unique number, which represents a singular game harvest approval issued to the person, regardless of the number of reprints generated, or duplicates issued.
 - (2) Only the person who has been issued the harvest authorization and tag may exercise its privilege, except as provided in s. 29.324.
 - (3) A harvest authorization or tag is valid only when all of the following apply:
 - a. Game has not already been harvested under the authority of the harvest authorization or tag.
 - b. The person and game are both located in the zone, unit, and land type specified on the harvest authorization or tag, when such restrictions are designated.
 - c. The season is open, and no time period restrictions are in effect.
 - d. The target game matches the type of animal specified on the harvest authorization or tag.

- e. The harvest method is permitted by the harvest authorization or tag.
- f. The harvest authorization or tag is not expired.

SECTION 11. NR 10.08 (7) (h) is amended to read:

NR 10.08(7)(h) Validate or attach a carcass tag to an animal trapped, killed, or harvested by another, or an animal killed by unlawful or unknown means.

SECTION 12. NR 10.085 (intro) is amended to read:

NR 10.085 Tagging and registration of game. Requirements for the tagging and registration of game in this section apply to the species listed in sub (1), except that subs (6), (6m), (7) and (8) also apply to deer and subs (6), (6m), and (8) also apply to turkey:

SECTION 13. NR 10.085 (1) (d) is repealed.

SECTION 14. NR 10.085 (6) (c) 1. is amended to read:

NR 10.085 (6) (c) 1. Exhibit the pelt, separated from the rest of the carcass, to an authorized department representative no later than 5 7 days after the month of harvest. Persons who intend to have a bobcat, fisher, otter or wolf mounted by a taxidermist may exhibit the bobcat, fisher, otter or wolf to the department for registration in whole carcass condition without separating the pelt, but shall surrender the skinned carcass to the department within 30 days after registration.

SECTION 15. NR 10.085 (6m) is created to read:

(6m) Registration prohibition. No person may register any game under the authority of an issued harvest authorization or tag unless the reported harvest authorization or tag was the approval that authorized the harvest. Providing false information to the department during registration and obtaining a registration confirmation number approval is a violation of s. 29.961. Any harvest authorization or tag submitted to the registration system is considered filled and is no longer valid, regardless of whether such authorization or tag was actually the approval that authorized the harvest.

SECTION 16. NR 10.103 (1) is amended to read:

NR 10.103 (1) TAGS <u>HARVEST AUTHORIZATIONS</u>. A carcass tag <u>harvest authorization</u> shall be issued with each hunting license except when an archer license is issued to a person who has already been issued a crossbow license or when a crossbow license <u>is</u> issued to a person who has already been issued an archer license.

SECTION 17. NR 10.104(6), (7), (8), and (9) are amended to read:

NR 10.104 (6) ANTLERLESS DEER TAGS <u>HARVEST AUTHORIZATIONS</u>. The department may issue deer eareass tags <u>harvest authorizations</u> that are valid for the harvest of antlerless deer that are in addition to those established in sub. (7). If the department issues antlerless deer <u>eareass tags harvest authorizations</u>, the department shall issue antlerless deer <u>hunting permits and tags harvest authorizations</u> in sufficient numbers to achieve the population objective established in sub. (4), after evaluating the results of population monitoring required under sub. (5).

- (7) DEER CARCASS TAGS HARVEST AUTHORIZATIONS. (a) Archer license deer earcass tags harvest authorizations. 1. Except as established in s. NR 10.01 (3) (ex), each license that authorizes the hunting of deer with a bow and arrow, and not with a firearm or crossbow, shall include one deer earcass tag harvest authorization that is valid for taking one buck deer in any unit or subunit statewide with a bow and arrow. When purchasing an archer hunting license, a person who has already been issued a license authorizing deer hunting with a crossbow during a crossbow—only season established under s. 29.014 (1m) (b), Stats., or s. NR 10.01 (3) (ep) will not receive the earcass tag harvest authorization established in this subdivision. A person may use a earcass tag harvest authorization issued with a license authorizing hunting with a crossbow during a crossbow—only season established under s. NR 10.01 (3) (ep) under the authority of an archer license during the archery deer season established under s. NR 10.01 (3) (em).
- 2. Licenses that authorize the hunting of deer with a bow and arrow, and not with a firearm or crossbow, may include one or more eareass tags harvest authorizations that are valid for the taking of one antlerless deer in a management zone, unit, or portion of a unit specified on the tag harvest authorization that is in a farmland zone or a metropolitan deer management subunit established in s. NR 10.28 (2) and (4) except that, where the department has established an objective to increase or maintain the deer population under s. NR 10.104 (4), the department may establish that the antlerless tags harvest authorization is not weapon or season specific, but the holder must possess the correct license for the method of harvest and season. This tag harvest authorization is valid statewide for a person holding a Class A or Class C disabled permit issued under s. 29.193 (2) (b), Stats., or a person who obtains the tag harvest

authorization while under 18 years of age except that, in units where the department has not established a quota allowing the harvest of antierless deer, the department may establish that tags harvest authorizations obtained under this subdivision by people who are under 18 years of age are not valid. These eareass tags harvest authorizations are valid as indicated on the permit only for harvesting antierless deer on public access lands or only for harvesting antierless deer on private land as defined in s. NR 10.001 (23a) and (23b). A person who has already been issued a license authorizing deer hunting with a crossbow during a season established under s. 29.014 (1m) (b), Stats., or s. NR 10.01 (3) (ep) will not receive the eareass tag harvest authorization established in this subdivision. A person may use any eareass tag harvest authorization issued with a license authorizing hunting with a crossbow during a crossbow deer season established under s. NR 10.01 (3) (ep) under the authority of an archer hunting license during the archery deer season established in s. NR 10.01 (3) (em).

- 3. Modifications by the department under subd. 2. shall become effective upon issuance of an order of the secretary and publication in the official state newspaper.
- (b) Firearm deer license earcass tags harvest authorizations. 1. Except as established in s. NR 10.01 (3) (ex), each license that authorizes the hunting of deer with a firearm shall include one earcass tag harvest authorization that is valid for taking one buck deer in any unit statewide with a firearm, bow and arrow, or crossbow during a season open to hunting bucks with a firearm.
- 2. Licenses that authorize the hunting of deer with a firearm may include one or more eareass tags harvest authorizations that are valid for taking one antlerless deer in a management zone, unit, or portion of a unit specified on the tag harvest authorization that is in a farmland zone or in a metropolitan deer management subunit established in s. NR 10.28 (2) and (4) except that, where the department has established an objective to increase or maintain the deer population under s. NR 10.104 (4), the department may establish that the antlerless tag harvest authorization under this subdivision is not valid. This antlerless deer earcass tag harvest authorization is not weapon or season specific, but the holder must possess the correct license for the method of harvest and season. This carcass tag harvest authorization is valid for the taking of one antlerless deer in any unit statewide by a person holding a Class A or Class C disabled permit issued under s. 29.193 (2) (b), Stats., or a person who obtains the tag harvest authorization while under 18 years of age except that, in units where the department has not established a quota allowing the harvest of antlerless deer, the department may establish that tags harvest authorizations obtained under this subdivision by people who are under 18 years of age are not valid. These earcess tags harvest authorization are valid as indicated on the tag harvest authorization only for harvesting antlerless deer on public access lands or only for harvesting antlerless deer on private land as defined in s. NR 10.001 (23a) and (23b).

- 3. Modifications by the department under subd. 2. shall become effective upon issuance of an order and publication in the official state newspaper.
- (c) Crossbow license deer earcass tags harvest authorizations. 1. Except as established in s. NR 10.01 (3) (ex), each license that authorizes the hunting of deer with a crossbow, and not with a firearm or bow and arrow, shall include one deer earcass tag harvest authorization that is valid for taking one buck deer in any unit or subunit statewide with a crossbow. When purchasing a crossbow hunting license, a person who has already been issued a license authorizing deer hunting with a bow and arrow during an archery—only deer season established under s.NR 10.01 (3) (em) will not receive the earcass tag harvest authorization established in this subdivision. A person may use a earcass tag harvest authorization issued with a license authorizing hunting with a bow and arrow during an archery—only deer season established under s. NR 10.01 (3) (em) under the authority of a crossbow license during a deer season established under s. NR 10.01 (3) (ep).
- 2. Licenses that authorize the hunting of deer with a crossbow, and not with a firearm or bow and arrow, may include one or more eareass tags harvest authorizations that are valid for the taking of one antlerless deer in a management zone, unit, or portion of a unit specified on the tag harvest authorization that is in a farmland zones or a metropolitan deer management subunit established in s. NR 10.28 (2) and (4) except that, when the department has established an objective to increase or maintain the deer population under s. NR 10.104 (4), the department may establish that the antlerless tags harvest authorizations under this subdivision are not valid. This antlerless deer eareass tag harvest authorization is not weapon or season specific, but the holder must possess the correct license for the method of harvest and season. This tag harvest authorization is valid statewide for a person holding a Class A or Class C disabled permit issued under s. 29.193 (2) (b), Stats., or a person who obtains the tag harvest authorization while under 18 years of age except that, in units where the department has not established a quota allowing the harvest of antlerless deer, the department may establish that tags harvest authorizations obtained under this subdivision by people who are under 18 years of age are not valid. These earcess tags harvest authorization are valid as indicated on the tag harvest authorization only for harvesting antlerless deer on public access lands or only for harvesting antlerless deer on private land as defined in s. NR 10.001 (23a) and (23b). A person who has already been issued a license authorizing deer hunting with a bow and arrow during an archery-only deer season established under s. NR 10.01 (3) (em) will not receive the earcass tag harvest authorization established in this subdivision. A person may use any antlerless deer eareass tag harvest authorization issued with a license authorizing hunting with a bow and arrow during an archery-only deer season established under s. NR 10.01 (3) (em) under the authority of a crossbow hunting license during the crossbow deer season established in s. NR 10.01 (3) (ep).

- 3. Modifications by the department under subds. 2. and 2m. shall become effective upon issuance of an order and publication in the official state newspaper.
- (8) BONUS <u>ANTLERLESS DEER HUNTING TAG PERMIT ISSUANCE</u>. The department may issue bonus antlerless deer earcass tags <u>permits</u> valid for harvesting antlerless deer only on public access lands and bonus antlerless deer earcass tags <u>permits</u> valid for harvesting antlerless deer only on private land as defined in s. NR 10.001 (23a) and (23b). Bonus antlerless tags <u>permits</u> shall be issued in the following manner:
- (a) *General issuance*. The department may issue bonus antlerless deer tags permits on a first—come, first—served basis to individuals who possess a valid deer hunting license. No person may purchase or obtain more than 1 bonus antlerless deer earcass tag permit per day except as established in subs. (9m) and (15) (d).

Note: The department conducts extensive publicity on the day when the bonus antlerless deer earcass tags permits are first available for sale beginning several months prior to the purchase date. Bonus tag permit sale dates are published in news releases, license outlet handouts, and pertinent regulation pamphlets. Bonus antlerless deer earcass tags permits are available from department license agents, on—line through the department's website, or by telephone.

- (b) *Bonus antlerless tags permits for farm owners*. Eligible resident farm owners under s. 29.181, Stats., will receive one free bonus antlerless deer earcass tag/permit tags for each bonus antlerless deer earcass tag/permit they purchase if requested at the time of purchase. When there are joint owners or vendee names under a land contract, only one of the owners or vendees is eligible for the free bonus tags permits. The free tag permit shall be valid for the same type of land, either public access or private as defined in s. NR 10.001 (23a) and (23b) as the one that was purchased. To be an eligible farmer under this section, a majority of the land shall be used on a commercial agricultural basis, to produce income.
- (c) *Bonus tags-permits* in a CWD affected area. The fee for bonus tags permits issued in a CWD affected area shall be the same as the fee established in s. 29.563 (2) (c.) 1. and (d.) 1., Stats. If the department allows the use of bonus permits both in areas where CWD has been identified and in areas where CWD has not been identified, the department shall use deer harvest registration information to establish a number of permits that are issued for CWD areas for purposes of s. 29.181 (3), Stats.

Note: Under s. 29.181 (3) Stats., the department is required to credit an amount equal to \$5 times the number of those bonus deer hunting permits issued to an appropriation that is established for management of, and testing for, chronic wasting disease.

(9) TAG HARVEST AUTHORITY. No person may hunt antierless deer unless the hunter possesses a current valid antierless deer eareass tag harvest authorization or bonus antierless deer permit for the deer management unit or subunit or a portion thereof in which the person is hunting, or as

authorized when group hunting with a firearm as established in s. 29.324, Stats. No person may hunt antlerless deer under the authority of an antlerless deer earcass tag harvest authorization or bonus antlerless deer earcass tag or permit on public access lands or on private lands unless the hunter possesses a current valid bonus antlerless deer permit that is valid for the type of land, either public access lands or private land, upon which the person is hunting.

SECTION 18. NR 10.104 (9m), (10), and (12) are amended to read:

(9m) BONUS TAGS PERMITS UNDER THE DEER MANAGEMENT ASSISTANCE PROGRAM. The department may issue antlerless tag permit to level 2 and level 3 participants, and to individuals authorized by level 2 and level 3 participants, in the deer management assistance program established under Subchapter II. All of the following apply to the issuance and use of bonus tags permits under this section:

- (a) Issuance. Permits shall be issued in the number prescribed by the department or its agents following evaluation and harvest recommendations under s. NR 10.72 (2) (b) or (4) (b).
 - (b) Fee. The fee for bonus tags permits issued under this subsection shall be \$6.00.
- (c) 1. Bonus tag permit distribution. A landowner or his or her authorized representative for an individually enrolled property may distribute the eareass tags permits to persons who are authorized to hunt on the enrolled property or portion of the property or may retain the eareass tags permits for their own use. The primary contact or authorized representative for a cooperative or an individually enrolled property with multiple owners may distribute the eareass tags permits to persons who are authorized to hunt on the enrolled property or portion of the property and may retain a portion of the allotted eareass tags permits for their own use. No person may charge any form of a fee for bonus tags permits issued under the deer management assistance program except that the primary contact or authorized representative under subchapter II who is transferring a bonus tag permit to other hunters for use on an enrolled property may collect no more than \$6.00 for each tag permit in order to recover actual cost of the tag permit and when there is no monetary benefit to the transferrer.
- (c) 2. The department may issue the earcass tags permits directly to people who are authorized by the landowner or the landowner's authorized representative for an individually enrolled property to purchase them
- (d) *Locations and times when valid*. Tags-Pemits are valid for use only on the property or group of properties authorized by the department during any firearm, archery, or crossbow deer season.
- (e) *Carcass tag Permit reporting*. Every landowner, primary contact, or authorized representative who receives or distributes <u>eareass tags permits</u> issued under this subsection shall keep a current, correct

and complete record of all such bonus earcass tags permits as required by the department on electronic or paper forms made available by the department. Records of bonus tag permit distribution shall be provided to the department by required deadlines or upon request. A violation of this paragraph shall be treated as a violation of s. 29.961 (2), Stats.

Note: The number of carcass tags-permits distributed will be determined by the department following a site visit by a wildlife biologist and a forester. Bonus antlerless deer carcass tags-permits issued under this subsection are available only to level 2 and level 3 participants in the Deer Management Assistance Program established in s. NR 10.72. Deer Management Assistance Program enrollees are exempt from the restriction against purchasing no more than one bonus permit daily on a first-come-first-served basis that is established in s. NR 10.104 (8) (a).

- (10) BAG LIMIT. The bag limit is equal to the number of valid deer earcass tags permits a person is issued.
- (12) SPECIAL DISEASED DEER REPLACEMENT PERMITS. The department may provide a free replacement permit issued under s. 29.177, Stats., to hunters who harvest deer that are suspected of being diseased, provided that the entire deer is surrendered to the department or is disposed of as directed by the department. Each special permit shall be all the following:
 - (a) Issued by a department employee or a designated agent.
 - (b) Issued to the hunter harvesting and tagging the suspect deer.
- (c) Issued for the type of deer authorized on the approval used to harvest and tag the suspect deer. SECTION 19. NR 10.104 (14) is repealed.

SECTION 20. NR 10.104 (15) (intro.), (a), (b) and (d) are amended to read:

NR 10.104 (15) APOSTLE ISLANDS. The following eareass tags <u>harvest authorizations</u> are valid for the taking and tagging of deer in islands of the Apostle Islands National Lakeshore:

- (a) Archery buck deer careass tag harvest authorization.
- (b) Archery antlerless deer carcass tag harvest authorization.
- (c) Gun buck deer harvest authorization
- (d) Special permits harvest authorizations for the islands of the Apostle Island National Lakeshore deer permit harvest authorization. These special permits harvest authorizations shall be issued free of charge at a rate of up to 2 permits harvest authorizations per day per hunter. Each tag harvest authorization may be used to tag harvest any of the following:

SECTION 21. NR 10.106 is amended to read:

NR 10.106 REGISTRATION. Each person who has killed a deer or if s. 29.324, Stats.; related to group deer hunting—applies, the person—who has tagged the deer for whom the deer has been killed shall comply with the requirements for registration established under s. NR 10.085.

SECTION 22. NR 10.106 (note) is created to read:

Note: s. 29.342, Stats. is related to group deer hunting.

SECTION 23. NR 10.125 (3), (4) (a) and (note) are repealed.

SECTION 24. NR 10.16 (2), (2m), (3) and (4) are amended to read:

NR 10.16 (2) ARCHERY SEASON. An open season for hunting deer, and unprotected wild animals as listed in s. NR 10.04, with bow and arrow shall be established on the Necedah national wildlife refuge and said season shall be concurrent with the statewide season for bow and arrow established in s. NR 10.01 (3) (em). Such open season shall be effective only in those areas on the Necedah national wildlife refuge designated by posted notices of the U.S. fish and wildlife service. No special permits shall be required, but hunting licenses and deer tags harvest authorizations as required by statutes and this chapter are necessary.

(2m) CROSSBOW SEASON. An open season for hunting deer, and unprotected wild animals as listed in s. NR 10.04, with a crossbow shall be established on the Necedah national wildlife refuge and said season shall be concurrent with the state—wide crossbow deer season established s. NR 10.01 (3) (ep). Such open season shall be effective only in those areas on the Necedah national wildlife refuge designated by posted notices of the U.S. fish and wildlife service. No special permits shall be required, but hunting licenses and deer tags harvest authorizations as required by statutes and this chapter are necessary.

(3) FIREARM SEASON. An open season for hunting deer, and unprotected wild animals as listed in s. NR 10.04, with firearms shall be established on the Necedah national wildlife refuge and such season shall fall within the season established for the remainder of Juneau county in s. NR 10.01 (3) (e). Such open season shall be effective only on those areas on the Necedah national wildlife refuge

designated by posted notice of the U.S. fish and wildlife service. No special permits shall be required, but hunting licenses and deer tag harvest authorizations as required by statutes under s. NR 10.01 (3) (e) shall apply.

(4) TURKEY SEASON. An open season for hunting wild turkeys as listed in s. NR 10.01 (2) (f) is established on the Necedah national wildlife refuge, and such season shall be concurrent with the open season for hunting turkeys as described in s. NR 10.01 (2) (f). Such open season shall be effective only in those areas on the Necedah national wildlife refuge designated by posted notices of the U.S. Fish and Wildlife Service. Hunting on the Necedah national wildlife refuge shall be restricted to only those persons holding a valid principal or guest turkey hunting permit harvest authorization issued by the department.

SECTION 25. NR 10.24 (3) (b) is amended to read:

NR 10.24 (3) (b) *Limitations*. Permits and associated carcass tags <u>and harvest authorizations</u> are not transferable or replaceable and are valid only for the date and area specified on the permit <u>or harvest</u> authorization.

SECTION 26. NR 10.25 (1) (a) 1., (f), (g), and (4) (intro) are amended to read:

NR 10.25 (1) (a) 1. Except as provided under subd. 2., no person may hunt wild turkey unless he or she possesses a wild turkey hunting license and stamp issued by the department and turkey earcass tag harvest.authorization issued by the department or Ft. McCoy military reservation. All licenses, stamps, and earcass tags harvest.authorizations shall be valid for the current hunting season.

- (f) *Carcass tag <u>Harvest authorization</u> issuance*. 1. 'Oversubscribed zones and time periods.' Each successful applicant for a turkey hunting license shall be issued a <u>carcass tag harvest authorization</u> by the department.
- 2. 'Undersubscribed zones and time periods.' If the number of applications for licenses for a wild turkey hunting zone is less than the available quota of licenses, the department may make available to any person the remaining eareass tags harvest authorizations for the zone and time period for purchase at a rate of no more than one eareass tags harvest authorizations per day per person.

- (g) License and earcess tag harvest authorization restrictions. 1. Except for youths participating in the youth turkey hunt established in s. NR 10.01 (2) (f) 4., licenses and earcess tags harvest authorizations issued under this section are only valid for the zone and time period indicated on the earcess tag harvest authorization. Carcass tags Harvest authorizations used during the youth turkey hunt are valid only for the zone indicated on the earcess tag harvest authorization, but are not limited to the time period indicated on the earcess tag harvest authorization.
- 2. Licenses or eareass tags <u>harvest authorizations</u> issued under this section may not be transferred to or used by any person other than licensee.
- 3. Persons successful in obtaining a turkey license and tag harvest authorization for any numbered zone and time period under par. (f) 1. are not eligible to receive a Ft. McCoy military reservation turkey hunting license.
- (4) HARVEST QUOTA. The number of wild turkey hunting licenses or earcass tags harvest authorizations issued annually for the spring and fall seasons shall be determined by the department. The department shall base its determination for each wild turkey hunting zone upon:

SECTION 27. NR 10.40 (3) (f) and (note) is repealed and recreated to read:

NR 10.40 (3) (f) *Rule compliance*. Unless otherwise provided by the department, all disabled hunters and accompanying persons shall comply with all hunting rules and laws applicable to the regular gun deer season specified under s. NR 10.01 (3) (e). The bag limit is one buck deer per valid gun buck deer harvest authorization and additional antlerless deer per current valid antlerless deer harvest authorization. An antlerless deer harvest authorization that is issued under s. NR 10.104 (7) may be used by a participant in this special hunt in any unit statewide on public access lands or private land. Other hunters, hunting on the lands described on the application during the special gun deer hunt, shall comply with the highly visible clothing requirements in s. 29.301 (2), Stats., except waterfowl hunters.

Note: Highly visible clothing meeting the requirements of s. 29.301 (2), Stats., must be worn by all disabled hunters and accompanying persons. Participants must use their regular gun deer season license and harvest authorization.

SECTION 28. NR 10.41 (3) (e) is amended to read:

NR 10.41 (3) (e) Tags Harvest Authorizations. Pursuant to s. NR 12.06, the department may issue free deer hunting permits or tags harvest authorizations to hunters or landowners, lessees, occupants or their duly authorized agents of a single parcel of land at least 5 acres in size, all within the CWD—affected area, which authorizes the individual to hunt deer in the CWD—affected area or a portion of the area.

SECTION 29. NR 10.72 (2) (c) is amended to read:

NR 10.72 (2) (c) Antlerless tags permits established under s. NR 10.104 (9m) when appropriate based on harvest recommendations developed under par. (b).

SECTION 30. EFFECTIVE DATE. This rule takes effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22 (2) (intro.), Stats.

SECTION 31. BOARD ADOPTION. This rule was approved and adopted by the State of Wisconsin Natural Resources Board on April 10, 2019.