## ADMINISTRATIVE RULES Fiscal Estimate & Economic Impact Analysis

| 1. Type of Estimate and Analysis<br>☑ Original  □ Updated  □ Corrected   |  |  |
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| 2. Administrative Rule Chapter, Title and Number<br>Chapter Trans 102, Operator's Licenses and Identification Cards  |  |  |
| 3. Subject<br>This rule change expands the definition of documents that are 'unavailable', during an application for a no-fee<br>identification card for voting purposes to include documents that the applicant does not possess and would be required to<br>pay a fee to a government agency in order to acquire.  |  |  |
| 4. Fund Sources Affected       5. Chapter         □ GPR       □ FED       □ PRO       □ PRS       ⊠ SEG       □ SEG-S  | r 20, Stats. Appropriations Affected   |  |
|  | e Costs<br>Absorb Within Agency's Budget<br>ise Cost   |  |
| 7. The Rule Will Impact the Following (Check All That Apply)         State's Economy       Specific Businesses/Sectors         Local Government Units       Public Utility Rate Payers         Small Businesses (if checked, complete Attachment A)  |  |  |
| 8. Would Implementation and Compliance Costs Be Greater Than \$20 million?<br>☐ Yes  |  |  |
| 9. Policy Problem Addressed by the Rule<br>This rule change is needed to ensure the Department's Division of Motor Vehicles (DMV) has a documented means to<br>provide free identification (ID) cards for the purposes of voting, without requiring documentation that costs a<br>governmental fee to obtain.  |  |  |
| <ul> <li>10. Summary of the businesses, business sectors, associations representing business, local governmental units, and individuals that may be affected by the proposed rule that were contacted for comments.</li> <li>The Department of Transportation did not contact any of these non-individual entities for comments, as the rule affects only individuals.</li> </ul>  |  |  |
| This rule change will allow DMV to serve individuals that request an ID card for the purposes of voting, but who do not possess the documentation ordinarily required for proof of name, date of birth or U.S. citizenship (e.g. a birth certificate) and cannot obtain those documents without payment of a fee to a government agency, to obtain an ID card using alternative documentary proof. DMV will facilitate no-fee source documentation verification to replace the need for those individuals to present proof of name, date of birth, or U.S. Citizenship when obtaining the ID card for voting purposes. |  |  |
| 11. Identify the local governmental units that participated in the development of this EIA. $N\!/\!A$  |  |  |
| <ul> <li>12. Summary of Rule's Economic and Fiscal Impact on Specific Businesses, Bu<br/>Governmental Units and the State's Economy as a Whole (Include Implement<br/>Incurred)</li> <li>DMV has completed training for all field personnel (approximately 385<br/>them how to process ID card requests made without the documentary pr<br/>Emergency Rule EmR1421. EmR1421 took effect on September 17, 20<br/>and verifying any documentation submitted by an individual as part of the</li> </ul>   | entation and Compliance Costs Expected to be<br>individuals) in DMV service centers, instructing<br>roof ordinarily required, in conformity with<br>14. DMV will continue to incur costs assessing |  |

and verifying any documentation submitted by an individual as part of the petition process. From September 15, 2014 through October 28, 2014, DMV has issued 6,476 ID cards through the normal application process and has received 387

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applications for ID cards through the petition process. DMV's costs incurred in these processes have been absorbed by existing staff.

13. Benefits of Implementing the Rule and Alternative(s) to Implementing the RuleThe rule change will allow DMV to provide ID cards without charge for the purposes of voting, without requiringdocumentation that costs a governmental fee to obtain, while ensuring that the ID card positively identifies the bearer.14. Long Range Implications of Implementing the Rule

This change would adjust the process of ID card issuance that will continue indefinitely.

15. Compare With Approaches Being Used by Federal Government  $N\!/\!A$ 

16. Compare With Approaches Being Used by Neighboring States (Illinois, Iowa, Michigan and Minnesota) Illinois: Applicants for an original identification card or driver license are required to provide documentary proof of signature, date of birth, social security number and residency. Illinois issues identification cards for the homeless at no cost. Applicants for a no-fee homeless identification card must provide proof of name, date of birth and social security number ordinarily required, but in lieu of proof of address may submit a 'homeless status certification' signed by the homeless applicant before a notary public. This certification must be attested to by a representative of a homeless service agency that receives public funding; an attorney; a public school homeless liaison or school social worker; a human services provider funded by the State of Illinois; a representative of a religious organization that offers services to the homeless.

Iowa: An applicant for an original driver license or identification card must provide proof of identity, date of birth, social security number, Iowa residency and current residential address, and lawful status in the United States.

Michigan: Residents applying for a state identification card must present documentation of a valid social security number, U.S. citizenship or legal presence, identification, and Michigan residency. If the applicant is below the age of 18 and does not have one of the acceptable forms of proof of identity, a parent or guardian must present their driver's license or identification card and sign for the applicant who is a minor.

Minnesota: Applicants for an original driver license or identification card are required to provide documentary proof of date of birth, full legal name, social security number, photographic identity, and U.S. citizenship. Minnesota does grant variances to applicants whose required documentation is not available. If a person is unable to comply with the proof requirements, the person may make written application to the commissioner of public safety or a designee for a variance. The applicant must submit written documentation of the reasons why a variance should be granted, including the reasons the required documents are not available. The applicant must provide additional information regarding the applicant's name and identity, such as names of relatives, date and place of birth, place of residence, social security number, military service information, and any arrest information, to aid the commissioner in verifying the applicant's identity. Minnesota does issue a state identification card at a reduced fee to a qualified applicant with a condition of developmental disability, mental illness, or a physical disability.

| 17. Contact Name                                     | 18. Contact Phone Number |
|--|--------------------------|
| Robert Combs, DMV, Wisconsin Dept. of Transportation | (608) 266-1449           |

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## ATTACHMENT A

1. Summary of Rule's Economic and Fiscal Impact on Small Businesses (Separately for each Small Business Sector, Include Implementation and Compliance Costs Expected to be Incurred)

N/A

2. Summary of the data sources used to measure the Rule's impact on Small Businesses

Small businesses are not involved in the issuance of these identification cards and are not eligible to receive them.

3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?

Less Stringent Compliance or Reporting Requirements

Less Stringent Schedules or Deadlines for Compliance or Reporting

Consolidation or Simplification of Reporting Requirements

Establishment of performance standards in lieu of Design or Operational Standards

Exemption of Small Businesses from some or all requirements

Other, describe:

4. Describe the methods incorporated into the Rule that will reduce its impact on Small Businesses

5. Describe the Rule's Enforcement Provisions

6. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form)

🗌 Yes 🗌 No