

# **Wisconsin National Guard Activations**

Melinda Johns

legislative attorney

Alex Rosenberg

legislative analyst



© 2020 Wisconsin Legislative Reference Bureau One East Main Street, Suite 200, Madison, Wisconsin 53703 http://legis.wisconsin.gov/lrb • 608-504-5801

This work is licensed under the Creative Commons Attribution 4.0 International License. To view a copy of this license, visit http://creativecommons.org/licenses/by/4.0/ or send a letter to Creative Commons, PO Box 1866, Mountain View, CA 94042, USA.

### Introduction

On March 12, 2020, Governor Tony Evers issued Executive Order 72, declaring a public health emergency due to the spread of the novel COVID-19 coronavirus. The order directs various state agencies to respond to the emergency and authorizes the adjutant general of the Wisconsin National Guard to activate members of the Guard to assist in the state's response. Although activations of the Wisconsin National Guard are common, gubernatorial activations of the Guard for public health emergencies are rare.

This report provides information about the Wisconsin National Guard and its activations by current and past governors. First, the report describes what the Wisconsin National Guard is and how it differs from the other military branches of the United States. Next, the report discusses the statutes that govern the authority of the governor and the president to call the National Guard into action, the adjutant general's role relative to the National Guard, and what National Guard activation means for other laws governing the state. Finally, the report describes the types of missions the National Guard may be called upon to complete, and provides examples and statistics on Wisconsin National Guard activations since 1965.

### The mission of the National Guard

The Wisconsin Legislature officially created the Wisconsin National Guard in 1879, but the Guard has roots that reach back before Wisconsin statehood. President Martin Van Buren appointed the first adjutant general as an aide to the Wisconsin territorial governor in 1839. The position had authority over the territorial militia and, later, the state militia. Chapter 208 of the Laws of 1879 reorganized the state militia into the Wisconsin National Guard, which has persisted since that time.

The United States National Guard—which is now made up of the Army National Guard and the Air National Guard—differs from the rest of the U.S. military in several ways. First, the National Guard has the broader purpose of serving the federal mission of defending the United States. The President can deploy the National Guard to defend the United States, but "unlike the other branches, Guard Soldiers can [also] be deployed by the governors of their resident states to support communities stricken by natural disasters like floods and hurricanes."2

Second, members of the National Guard can, for the most part, continue to pursue other occupations in a manner that would be inconsistent with a commitment to another

<sup>1.</sup> Holmes, Fred L. (ed.), The Wisconsin Blue Book, 1927, (Madison, WI: Wisconsin Legislative Reference Bureau, 1927), p. 401, https://digicoll.library.wisc.edu. William Rudolph Smith, the first adjutant general, would go on to serve as secretary of the Legislative Council, delegate to the first Wisconsin constitutional convention, two-term state attorney general, and president of the State Historical Society—see Charles R. Tuttle, An Illustrated History of the State of Wisconsin, (Madison, WI: B.B. Russell & Co., 1875), 733, https://books.google.com/.

<sup>2. &</sup>quot;Army National Guard—Guard FAQs," Army National Guard, accessed April 10, 2020, https://www.nationalguard.com.

branch of the military. When a person joins the army, navy, air force, marine corps, or coast guard, military service becomes their full-time job. They usually relocate to live on or near a military base and are committed to service 24 hours per day, seven days per week, for the length of the service commitment. By contrast, members of the National Guard are "required to attend a paid drill one weekend a month and attend paid annual training for two weeks every summer." When needed, National Guard members may be activated by the President or Governor and called into full-time, active-duty status for a period of time that could range from a few days to many months. The rest of the time, they live in their local communities and work civilian jobs.

About 7,700 Wisconsinites serve in the Wisconsin Army National Guard in 67 commands located throughout the state, and an additional 2,300 Wisconsinites serve in the Wisconsin Air National Guard. Appendix I shows the distribution of Wisconsin National Guard members throughout the state.

### Federal and state authority over the National Guard

In federal statute, the National Guard are part of the organized militia of the states and territories. The National Guard can include a land force (Army) and an air force (Air); has its officers appointed under <u>article I, section 8, cl. 16</u> of the U.S. Constitution; is trained, organized, armed, and equipped wholly or partly at federal expense; and is federally recognized.<sup>5</sup>

The Wisconsin National Guard is recognized under Wis. Stat. § 321.30 (1), which provides that "the organized militia of this state shall be known as the 'Wisconsin national guard' and shall consist of members commissioned or enlisted in accordance with federal law or regulations governing the national guard."

The Wisconsin Statutes provide that the adjutant general is the director of the Department of Military Affairs, which is charged with administering the National Guard.<sup>6</sup> The adjutant general is also the military chief of staff to the governor and is required to "serve as the governor's principal assistant for directing and coordinating emergency management activities."<sup>7</sup>

The adjutant general's duties include developing and adopting a state plan of emergency management: the <u>Wisconsin Emergency Response Plan</u>. In developing the plan, he or she must seek the advice of the administrator of the Division of Emergency Management in the Department of Military Affairs, the Department of Health Services, and the Department of Administration. Because the duty to develop a state plan is ongoing, the

<sup>3. &</sup>quot;Army National Guard—Guard FAQs," Army National Guard, accessed April 10, 2020, https://www.nationalguard.com.

 $<sup>4. \ \ {\</sup>rm \ \ \ } \underline{\rm \ The\ Wisconsin\ National\ Guard}, \ Wisconsin\ Department\ of\ Military\ Affairs,\ accessed\ April\ 10,\ 2020,\ https://dma.wi.gov.$ 

<sup>5. 32</sup> USC § 101 (3), (4), and (6).

<sup>6.</sup> Wis. Stat. § 15.31 (intro.); Wis. Stat. § 321.03 (1) (a).

<sup>7.</sup> Wis. Stat. § 321.04 (1) (a); Wis. Stat. § 323.13 (1) (a).

current Wisconsin Emergency Response Plan specifies processes for biennial review by department secretaries and the governor, as well as for interim changes.8

Further, the adjutant general must "prescribe and carry out statewide training programs and exercises to develop emergency management proficiency, disseminate information, and coordinate emergency management programs." These duties are also ongoing, presumably so that the adjutant general and Division of Emergency Management are prepared to respond quickly when an emergency is declared.

The Wisconsin Statutes do not specify how the adjutant general may direct the National Guard and its resources, particularly in a state of emergency. Rather, the National Guard's mission, which includes service to the community in times of need, has informed the purposes for which the National Guard is called into active duty.

### Activation of the National Guard under statute

Both the President of the United States and state governors can call the National Guard into active duty. The president may activate the National Guard in one of two ways: a call to active military status as the commander in chief of the U.S. armed forces to serve in combat, or under Title 32 of the United States code. 10 Under Title 32, National Guard members may be called to perform "other duty" in addition to the members' usual one weekend per month and two weeks per year of training and service. Those other duties may include "support operations or missions undertaken by the member's unit at the request of the President or Secretary of Defense."12

Governors also have the power to call their states' National Guard members into active duty. In Wisconsin, the governor may order members of the Wisconsin National Guard into active duty as provided in Wis. Stat. § 321.39 under the following circumstances:

- In case of war, insurrection, rebellion, riot, invasion, terrorism, or resistance to the execution of the laws of the state of Wisconsin or of the United States.
- In the event of public disaster resulting from flood, fire, tornado, or other natural disaster.
- If the governor declares a state of emergency relating to public health under Wis. Stat. \$ 323.10.
- In order to assess damage or potential damage and to recommend responsive action as a result of an event listed above.
- Upon application of any marshal of the United States, the president of any village, the mayor of any city, the chairperson of any town board, or any sheriff in the state.

<sup>8.</sup> Wisconsin Emergency Management, Wisconsin Emergency Response Plan (Madison, WI: Wisconsin Department of Military Affairs, November 2017), 19-20, https://dma.wi.gov/.

<sup>9.</sup> Wis. Stat. § 323.13 (1) (c).

<sup>10. 50</sup> USC § 1541 (c).

<sup>11. 32</sup> USC § 502 (f) (1).

<sup>12. 32</sup> USC § 502 (f) (2).

These circumstances are the only times when the governor of Wisconsin may call members of the Wisconsin National Guard into active duty status. The activation of the National Guard does not itself trigger martial law or any direct changes to Wisconsin state law and how laws are carried out. However, the emergency declaration that activates the National Guard may also include separate orders to suspend administrative rules or otherwise provide for the "security of persons and property."<sup>13</sup>

The most recent National Guard activation in Wisconsin began on March 12, 2020, when Governor Tony Evers issued Executive Order 72, declaring a state of emergency relating to public health due to the COVID-19 outbreak. Per Wis. Stat. § 323.10, item five of the executive order specifically authorizes the adjutant general to activate the Wisconsin National Guard as "necessary and appropriate to assist in the state's response to the public health emergency."<sup>14</sup>

### Prior gubernatorial activations of the National Guard

Pursuant to the dual mission of the National Guard, members are trained both to help with disaster relief and to serve in armed conflict. They are prepared to serve in a wide variety of roles, and may be trained to do a specific job as needed in a particular situation or emergency.

The activation of the Wisconsin National Guard in response to the COVID-19 outbreak is not the first public health-related activation, but the National Guard is more often activated for other purposes. Since 1965, Wisconsin governors have ordered the activation of some or all of the Wisconsin National Guard by executive order 168 times. Types of activations are shown in the following graph.

<u>Appendix II</u> includes a more detailed breakdown of Wisconsin National Guard activations by governor, year, and category since 1965.

Examples of the common types of activations include the following:

• **Disaster recovery**. In July 2019, more than 20 Wisconsin National Guard members were activated "to assist civil authorities in Langlade County after severe storms resulted in damage to local infrastructure and utilities." Their duties included delivering water to local citizens and removing debris to clear roadways and ditches for civilians and emergency responders. <sup>17</sup>

<sup>13.</sup> Wis. Stat. § 323.12 (4) (b) and (d)

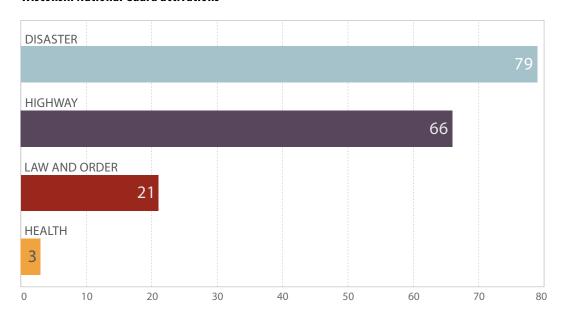
<sup>14.</sup> Exec. Order No. 72, March 12, 2019, https://docs.legis.wisconsin.gov.

<sup>15.</sup> Executive orders only began to see appreciable use with a numbered system starting with Governor Warren Knowles in 1965. For more information, see Richard A. Champagne and Madeline Kasper, "<u>The Use of Executive Orders in Wisconsin</u>," *LRB Reports* 2, no. 2 (Madison, WI: Legislative Reference Bureau, March 2018): 5–6, https://legis.wisconsin.gov/lrb/.

<sup>16.</sup> Capt. Joe Trovato, Wisconsin National Guard, "Wisconsin Army Guard Soldiers Assist after Severe Storms," Guard News, July 23, 2019, https://www.nationalguard.mil. Exec. Order No. 35, July 21, 2019, https://docs.legis.wisconsin.gov.

<sup>17.</sup> Staff Sgt. Alexandria Hughes, Wisconsin National Guard, "Veterans and Volunteers Show Appreciation for National Guard as Recovery Efforts Continue," Wisconsin Department of Military Affairs, August 5, 2019, https://dma.wi.gov.

#### **Wisconsin National Guard activations**



The governor can also activate the National Guard to respond to disasters occurring outside of Wisconsin. For example, in September and October 2017, Wisconsin National Guard members were activated to assist with recovery from Hurricanes Irma and Maria in Florida, Puerto Rico, and the U.S. Virgin Islands. <sup>18</sup> Guard members cooked and delivered food, worked to restore communications infrastructure, helped transport patients to medical facilities, and otherwise assisted local authorities as needed. 19

• Law and order. Some National Guard activations cover overlapping areas of police work and military defense. For example, after shootings in Tennessee that targeted members of the armed forces in 2015, Governor Scott Walker took the precautionary step of issuing an executive order to activate and arm Wisconsin National Guard personnel to "preserve the lives, property, and security of themselves and other persons."20 After the emergency declaration, the Wisconsin National Guard did not face threats or attacks similar to what took place in Tennessee, and so did not undertake any further action as a result of Governor Walker's order.

The National Guard can also be activated to assist with other types of police action such as complex missing person searches. For example, in 1994, Governor Tommy Thompson activated the Wisconsin National Guard to assist the Crawford County Sherriff in the search for Terri Jacobus, a missing person.<sup>21</sup> In 1973, Governor Patrick Lucey

<sup>18.</sup> Exec. Order No. 254, September 8, 2017, https://docs.legis.wisconsin.gov; Exec. Order No. 260, October 23, 2017, https://docs.legis.wisconsin.gov.

<sup>19.</sup> Capt. Joe Trovato, Wisconsin National Guard, "State's Troops Making an Impact in Puerto Rico, US Virgin Islands," Wisconsin Department of Military Affairs, October 27, 2017, https://dma.wi.gov.

<sup>20.</sup> Exec. Order No. 169, July 21, 2015, https://docs.legis.wisconsin.gov. For context regarding the attack, see Catherine E. Shoichet and Gary Tuchman, "Chattanooga Shooting: 4 Marines Killed in Tennessee," CNN, July 17, 2015, https://www.cnn.

<sup>21.</sup> Exec. Order No. 235, September 12, 1994, https://docs.legis.wisconsin.gov. Jacobus' body was discovered in the Wis-

activated the Wisconsin National Guard to "protect life" and assist in the search for a missing child later found to have been murdered.<sup>22</sup>

• Highways and traffic. While activations of this type have not taken place for decades, it was once common practice for the Wisconsin National Guard to be activated and deployed multiple times per year for the purposes of highway safety. The practice began in 1954, before the era of modern executive orders used for activations. In response to high rates of traffic accidents and fatalities, Governor Walter Kohler Jr. deployed the Wisconsin National Guard to bolster the state highway patrol. The practice continued under several governors through the 1960s, 70s, 80s, and early 90s, during which the Wisconsin National Guard provided additional traffic patrol units, aerial surveillance and coordination, and other traffic safety services.

Because state of emergency declarations are limited in duration unless extended by the legislature, governors regularly declared overlapping states of emergency, effectively restarting the time limit and keeping the National Guard activated through entire seasons.<sup>25</sup>

<u>Appendix III</u> contains a complete list of Wisconsin governors' activations of the National Guard through executive orders since 1965.

Before Governor Evers's activation for the COVID-19 outbreak, there have been only two other public health-related activations of the Wisconsin National Guard since 1965:

- In 2009, Governor Jim Doyle activated the Wisconsin National Guard as part of a broader, multi-agency response to the H1N1 Swine Flu epidemic.<sup>26</sup> The governor reported at the time of the emergency declaration that he did not expect to need the National Guard other than to move antiviral medications around the state, but that he wanted to "[give] the Adjutant General the authority, if the situation worsens and we need more help."<sup>27</sup>
- In 2015, Governor Scott Walker activated the Wisconsin National Guard in response to the H5N2 Bird Flu epidemic.<sup>28</sup> While Governor Walker stated that "there is no threat to humans with the avian flu outbreak," the virus nonetheless threatened poultry production in the state, and other strains of avian flu such as H5N1 have adapted from poul-

consin River and she was later found to have been murdered by her husband; see State v. Brian A. Jacobus, No. 95-2160-CR, 205 Wis. 2d 112, 555 N.W. 2d 410, https://wicourts.gov.

<sup>22.</sup> Exec. Order No. 65, November 3, 1973, https://docs.legis.wisconsin.gov. For information about the search and the "Halloween killer," see Sharon Roznik and Mary Helen Moore, "Stuart Mom Fights Release of 'Halloween Killer,' Who Murdered Her 9-Year-Old Child in 1973," *TCPalm*, December 9, 2017, https://www.tcpalm.com.

<sup>23.</sup> Chris Foran, "When National Guard Played Traffic Cop," Milwaukee Journal Sentinel, August 30, 2016, https://www.isonline.com.

<sup>24.</sup> Division of State Patrol, Fifty Years of Service and Integrity: A History of the Wisconsin State Patrol on Its 50th Anniversary (Madison, WI: Wisconsin Department of Transportation, May 3, 1989), 28, https://wisconsindot.gov.

<sup>25.</sup> Wis. Stat. § 323.10 states in part that "A state of emergency shall not exceed 60 days, unless the state of emergency is extended by joint resolution of the legislature." In the past, emergencies resulting from "enemy action" lasted 60 days, but emergencies from "natural or manmade disaster" lasted just 30 days. The differentiation between 30- and 60-day limits was dropped as part of a significant reorganization of emergency management provisions in the statutes in 2009 Wisconsin Act 42.

<sup>26.</sup> Exec. Order No. 280, April 30, 2009, https://docs.legis.wisconsin.gov.

<sup>27. &</sup>quot;Doyle Declares Health Emergency," Wisconsin Radio Network, April 30, 2009, https://www.wrn.com.

<sup>28.</sup> Exec. Order No. 156, April 20, 2015, https://docs.legis.wisconsin.gov.

try to infect humans as well.<sup>29</sup> Members of the Wisconsin National Guard's Chemical, Biological, Radiological, Nuclear, High Explosive Enhanced Response Force Package worked to decontaminate vehicles and farm sites, significantly curbing the spread of the disease.30

Since the COVID-19 outbreak, the Wisconsin National Guard has been activated to respond to the public health emergency with what is most likely its broadest set of public health missions. Examples of their missions include the following:

- Escort 29 Wisconsin residents who had been stuck on board the Grand Princess cruise ship due to confirmed cases of COVID-19 back to their homes.<sup>31</sup>
- Augment medical staff at a senior living facility in Grafton, Wisconsin, during a staffing shortage due to confirmed cases of COVID-19.32
- Transport a load of donated personal protective equipment to a warehouse and approximately assist with ongoing warehouse operations.<sup>33</sup>
- Provide medical support, decontamination, and logistics for mobile COVID-19 testing around the state.34
- Staff isolation facilities in Milwaukee and Madison, "providing administrative support and medical monitoring for individuals who would otherwise be unable to effectively self-isolate."35
- Assist elections officials planning for the April 7 election and then staff polling sites for the election itself, which was the first time that Wisconsin National Guard members have ever been mobilized as election staff.<sup>36</sup> Members served "in civilian clothes, augmenting volunteers, poll workers and local elections officials [to] fulfill the same duties as traditional poll workers."37

By and large, the role of the Wisconsin National Guard during the COVID-19 response has been similar to missions undertaken by other states' national guards. Missions in other states include the following:

<sup>29.</sup> Maggie Fox, "Wisconsin Declares Bird Flu Emergency," NBC News, April 20, 2015, https://www.nbcnews.com.

<sup>30.</sup> Capt. Joe Trovato, Wisconsin National Guard, "Decontamination Team Concludes Avian Flu Mission in Lake Mills," Wisconsin Department of Military Affairs, May 22, 2015, https://dma.wi.gov.

<sup>31.</sup> Wisconsin National Guard, "Wisconsin National Guard Helps Bring Cruise Passengers Home," Guard News, March 16, 2020, https://www.nationalguard.mil.

<sup>32.</sup> Capt. Joe Trovato, Wisconsin National Guard, "Wisconsin Guard Medic Team Helps at Senior Living Facility," Guard News, March 23, 2020, https://www.nationalguard.mil.

<sup>33.</sup> Capt. Joe Trovato, Wisconsin National Guard, "Wisconsin National Guard Continues to Support State's COVID-19 Response," Wisconsin Department of Military Affairs, March 27, 2020, https://dma.wi.gov.

<sup>34.</sup> Capt. Trovato, "Wisconsin National Guard Continues to Support."

<sup>35.</sup> Capt. Joe Trovato, Wisconsin National Guard, "Wisconsin National Guard Takes on 2 New COVID-19 Missions," Guard News, April 2, 2020, https://www.nationalguard.mil.

<sup>36.</sup> Capt. Joe Trovato, Wisconsin National Guard, "In a First for Wisconsin National Guard, Citizen Soldiers and Airmen Serve as Poll Workers across Wisconsin on Election Day," Wisconsin Department of Military Affairs, April 7, 2020, https:// dma.wi.gov.

<sup>37.</sup> Capt. Trovato, "Wisconsin National Guard Takes on."

- Deliver medical personal protective equipment to 23 distribution sites (Iowa National Guard).<sup>38</sup>
- Help the Federal Emergency Management Agency establish federal medical stations (Michigan and Pennsylvania National Guards).<sup>39</sup>
- Staff call centers in New York by answering phone calls to the New York Novel Coronavirus Hotline to provide information to citizens (New York National Guard).<sup>40</sup>
- Staff food banks throughout California, packaging and delivering food to families in need (California National Guard).<sup>41</sup>
- $\bullet$  Provide medical assistance at 35 mobile assessment sites across Tennessee (Tennessee National Guard).  $^{42}$

## Conclusion

Public health-related activations of the Wisconsin National Guard are rare but not unprecedented. Owing to the dual purpose of the National Guard, governors have activated the Wisconsin National Guard for a wide range of purposes to address the needs of the state and its citizens. As is taking place under Governor Evers's activation of the Wisconsin National Guard in response to COVID-19, one emergency declaration often involves a multitude of individual missions. The Wisconsin Statutes specify the limits of governors' powers with respect to the National Guard, but within those limits, governors have traditionally taken advantage of the National Guard's unique ability to quickly and effectively address emergency situations facing the state.

<sup>38.</sup> National Guard Bureau, "Iowa, Pa., Del. National Guard in Thick of COVID-19 Battle," Guard News, March 31, 2020, https://www.nationalguard.mil.

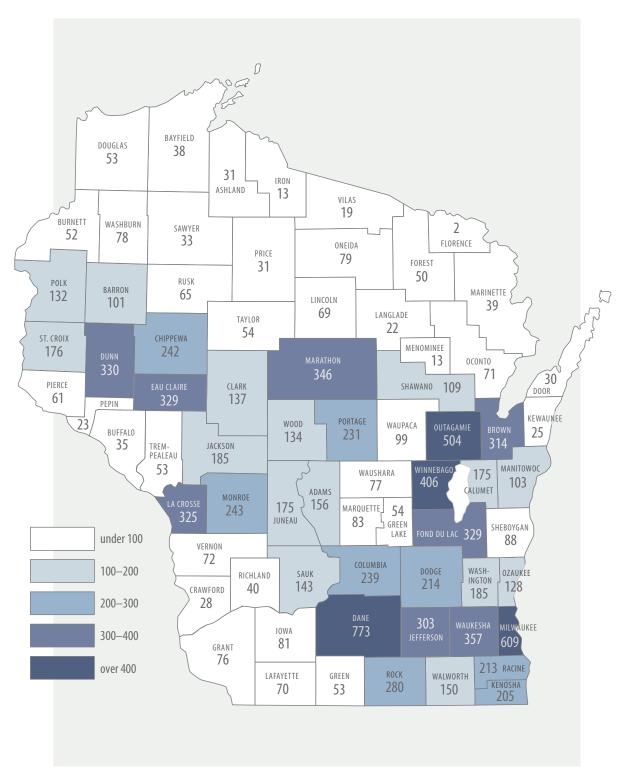
<sup>39.</sup> Capt. Andrew Layton, Michigan National Guard, "Michigan National Guard Helps Set up FEMA Medical Station," Guard News, April 1, 2020, https://www.nationalguard.mil; National Guard Bureau, "Iowa, Pa., Del. National Guard."

<sup>40.</sup> Tech. Sgt. Ryan Campbell, New York National Guard, "NY National Guard Staffing Call Center to Fight COVID-19," *Guard News*, March 31, 2020, https://www.nationalguard.mil.

<sup>41.</sup> Capt. Jason Sweeney, California National Guard, "California Guard Provides Critical Support to Food Banks," *Guard News*, April 1, 2020, https://www.nationalguard.mil.

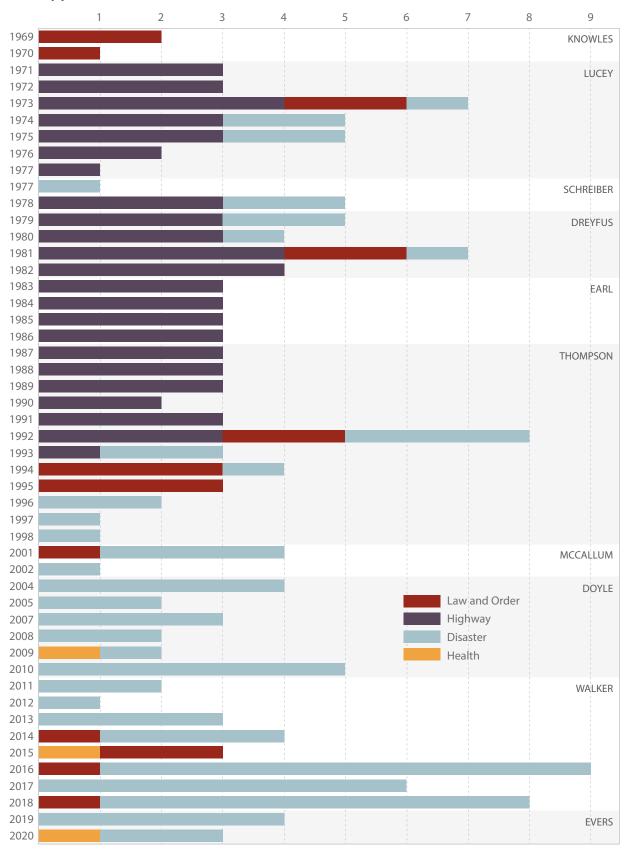
<sup>42.</sup> Staff Sgt. Timothy Cordeiro, Tennessee National Guard, "TN Guard Shifts from Tornado Cleanup to COVID-19 Response," *Guard News*, April 1, 2020, https://www.nationalguard.mil.

## Appendix I. Wisconsin National Guard members



Source: Office of the Adjutant General—Department of Military Affairs. Data available for Air National Guard and Army National Guard service members as of April 22, 2020.

## Appendix II. Wisconsin National Guard activations



## Appendix III. Executive orders activating the Wisconsin National Guard since 1965

Governor	Year	Order <sup>43</sup>	Category	Title (if included)44
Knowles	1969	<u>1969 no. 2</u>	Law and order	Providing for the restoration of law and order in the State of Wisconsin, City of Madison, and University of Wisconsin campus
		<u>1969 no. 11</u>	Law and order	Providing for the maintenance of law and order in the State of Wisconsin, City of Madison, and on the state capitol building and grounds
	1970	<u>1970 no. 16</u>	Law and order	Providing for the restoration of law and order in the State of Wisconsin, City of Madison, and University of Wisconsin campus
Lucey	1971	1971 no. 17	Highways	
		1971 no. 22	Highways	
		1971 no. 27	Highways	
	1972	1972 no. 38	Highways	
		1972 no. 40	Highways	
		1972 no. 48	Highways	
	1973	1973 no. 55	Natural	
			disaster	
		1973 no. 57	Highways	
		<u>1973 no. 61</u>	Highways	
		<u>1973 no. 62</u>	Highways	
		<u>1973 no. 65</u>	Law and order	Providing for the protection of life in the County of Fond Du Lac in the State of Wisconsin
		1973 no. 66	Law and order	Providing for the protection of life and property in the City of Milwaukee
		1973 no. 70	Highways	
	1974	1974 no. 75	Natural disaster	
		<u>1974 no. 76</u>	Natural disaster	
		1974 no. 78	Highways	
		1974 no. 79	Highways	
		1974 no. 85	Highways	
	1975	1975 no. 1	Highways	
		1975 no. 14	Highways	
		1975 no. 15	Natural disaster	
		1975 no. 18	Highways	

<sup>43.</sup> Wisconsin governors have used different numbering schemes over time when issuing executive orders. This table follows the numbering scheme of orders as issued, but adds the year to the order number to prevent confusion among orders that could appear to be duplicates (e.g., Governor Lucey issued "Executive Order 57" in both 1973 and 1978).

<sup>44.</sup> Wisconsin governors have followed different style conventions over time when issuing executive orders and did not always include order titles or descriptions. Titles are listed when governors included them in orders. Categories are an abstraction.

Governor	Year	Order	Category	Title (if included)
Lucey,	1975	1975 no. 19	Natural	
cont.	cont.		disaster	
	1976	<u>1976 no. 31</u>	Highways	
		<u>1976 no. 34</u>	Highways	
	1977	<u>1977 no. 42</u>	Highways	
Schreiber	1977	1977 no. 47	Natural	
	1070	1070	disaster	
	1978	1978 no. 55	Highways	
		1978 no. 57	Highways Natural	
		1978 no. 58	disaster	
		1978 no. 59	Natural	
			disaster	
		1978 no. 60	Highways	
Dreyfus	1979	<u>1979 no. 1</u>	Natural	
			disaster	
		<u>1979 no. 6</u>	Natural disaster	
		1979 no. 13	Highways	
		1979 no. 18	Highways	
		1979 no. 24	Highways	
	1980	1980 no. 44	Highways	
	1700	1980 no. 47	Highways	
		1980 no. 49	Natural	
		1700 110. 17	disaster	
		1980 no. 52	Highways	
	1981	1981 no. 60	Natural	
			disaster	
		<u>1981 no. 61</u>	Law and order	
		<u>1981 no. 64</u>	Law and order	
		<u>1981 no. 68</u>	Highways	
		<u>1981 no. 72</u>	Highways	
		<u>1981 no. 77</u>	Highways	
		<u>1981 no. 83</u>	Highways	
	1982	<u>1982 no. 93</u>	Highways	
		<u>1982 no. 95</u>	Highways	
		<u>1982 no. 99</u>	Highways	
		<u>1982 no. 100</u>	Highways	
Earl	1983	<u>1983 no. 15</u>	Highways	
		1983 no. 18	Highways	
		1983 no. 25	Highways	
	1984	1984 no. 54	Highways	
		1984 no. 59	Highways	
		1984 no. 64	Highways	

Governor	Year	Order	Category	Title (if included)
Earl,	1985	1985 no. 74	Highways	
cont.		1985 no. 78	Highways	
		1985 no. 80	Highways	
	1986	1986 no. 101	Highways	
		1986 no. 105	Highways	
		1986 no. 110	Highways	
Thompson	1987	1987 no. 14	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1987 no. 16	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1987 no. 22	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
	1988	1988 no. 42	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1988 no. 48	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1988 no. 52	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
	1989	1989 no. 59	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1989 no. 61	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1989 no. 65	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
	1990	1990 no. 93	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1990 no. 98	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
	1991	1991 no. 116	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1991 no. 119	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1991 no. 126	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
	1992	1992 no. 145	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1992 no. 151	Natural disaster	Proclamation of a State of Emergency
		1992 no. 152	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1992 no. 159	Law and order	Proclamation of a State of Emergency
		1992 no. 160	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1992 no. 161	Natural disaster	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard

Governor	Year	Order	Category	Title (if included)
Thompson, cont.	1992, cont.	1992 no. 162	Natural disaster	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1992 no. 169	Law and order	Proclamation of a State of Emergency
	1993	1993 no. 188	Highways	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1993 no. 191	Natural disaster	Order to Limited Service of the Wisconsin National Guard
		<u>1993 no. 192</u>	Natural disaster	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
	1994	1994 no. 224	Law and order	Relating to Calling to Active Service Members of the National Guard
		1994 no. 229	Natural disaster	Proclamation of a State of Emergency and Order to Limited Service of the Wisconsin National Guard
		1994 no. 232	Law and order	Relating to calling to Active Service the Wisconsin National Guard
		1994 no. 235	Law and order	Relating to calling to Active Service the Wisconsin National Guard
	1995	<u>1995 no. 251</u>	Law and order	Proclamation of a State of Emergency
		1995 no. 264	Law and order	Relating to Calling to Active Service Elements of the Wisconsin National Guard
		<u>1995 no. 265</u>	Law and order	Relating to Calling to Active Service Elements of the Wisconsin National Guard
	1996	1996 no. 274	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Waupaca County and Calling to Active Duty Such Elements of the Wisconsin National Guard as are Necessary to Address this Emergency
		1996 no. 291	Natural disaster	Relating to a Proclamation Declaring a State of Emergency and Calling to Active Duty Elements of the Wisconsin National Guard
	1997	1997 no. 315	Natural disaster	Relating to a Proclamation Calling to Active Duty Elements of the Wisconsin National Guard
	1998	1998 no. 338	Natural disaster	Proclamation of a State of Emergency-
McCallum	2001	2001 no. 4	Natural disaster	Relating to the Proclamation of a State of Emergency in $\underline{\text{Executive Order No. 3}}$
		2001 no. 15	Natural disaster	Relating to the Amendment of Executive Order No. $\underline{14}$
		2001 no. 16	Natural disaster	Proclamation of a State of Emergency
		2001 no. 29	Law and order	Relating to a Proclamation Declaring a State of Emergency and Calling to Active Duty Elements of the Wisconsin National Guard
	2002	2002 no. 53	Natural disaster	Proclamation of a State of Emergency
Doyle	2004	2004 no. 42	Natural disaster	Relating to a Proclamation Declaring a State of Emergency

Governor	Year	Order	Category	Title (if included)
Doyle, cont.	2004, cont.	2004 no. 59	Natural disaster	Relating to the Recovery from Natural Disaster
		2004 no. 62	Natural disaster	Relating to the Recovery from Natural Disaster
		2005 no. 115	Natural disaster	Relating to a Proclamation Declaring a State of Emergency
	2005	2005 no. 116	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Executive Order #115
		2005 no. 117	Natural disaster	Relating to a Proclamation Declaring a State of Emergency under the Emergency Management Assistance Compact and Calling to Active Duty Elements of the Wisconsin National Guard
	2007	2007 no. 209	Natural disaster	Relating to a Proclamation Declaring a State of Emergency
		2007 no. 211	Natural disaster	An Amendment to Executive Order #209 Relating to a Proclamation Declaring a State of Emergency
		2007 no. 213	Natural disaster	An Amendment to Executive Order #209 Relating to a Proclamation Declaring a State of Emergency
	2008	2008 no. 239	Natural disaster	Relating to a Proclamation Declaring a State of Emergency
		2008 no. 260	Natural disaster	Relating to a Proclamation Declaring a State of Emergency
	2009	2009 no. 280	Public health	Relating to a Proclamation Declaring a Public Health Emergency
		<u>2009 no. 306</u>	Natural disaster	Relating to a Declaration of a State of Emergency
	2010	2010 no. 328	Natural disaster	Relating to a Declaration of a State of Emergency
		2010 no. 329	Natural disaster	Relating to a Declaration of a State of Emergency in Executive Order #328
		2010 no. 330	Natural disaster	Relating to a Declaration of a State of Emergency in Executive Orders #328 and #329
		2010 no. 331	Natural disaster	Relating to a Declaration of a State of Emergency
		2010 no. 337	Natural disaster	Relating to a Declaration of a State of Emergency
Walker	2011	2011 no. 11	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Severe Winter Weather with Blizzard Conditions
		2011 no. 40	Natural disaster	Relating to a Declaration of a State of Emergency for Recurring Straight-Line Wind and Rain Storms in Northwestern Wisconsin
	2012	<u>2012 no. 91</u>	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Severe Winter Weather
	2013	2013 no. 103	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to a Forest Fire

Governor	Year	Order	Category	Title (if included)
Walker, cont.	2013, cont.	2013 no. 107	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
		2013 no. 110	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
	2014	2014 no. 130	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Severe Winter Weather and a Propane Shortage
		2014 no. 131	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Severe Winter Weather
		2014 no. 138	Natural disaster	Relating to a Proclamation Declaring a State of Emergency Due to Severe Weather and Flooding
		2014 no. 146	Law and order	Relating to a Proclamation Declaring a State of Emergency in Response to a Milwaukee County Request for Public Safety Assistance
	2015	2015 no. 156	Public health	Relating to the Declaration of a State of Emergency in Response to an Animal Disease Incident in the State of Wisconsin
		2015 no. 168	Law and order	Relating to Arming the Wisconsin National Guard
		2015 no. 169	Law and order	Relating to Amending the Order Arming the Wisconsin National Guard
	2016	2016 no. 190	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Severe Winter Weather and Blizzard Conditions
		2016 no. 196	Natural disaster	Relating to a Declaration of a State of Emergency in Response to Elevated Wildfire Conditions
		2016 no. 202	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Flooding
		2016 no. 205	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Flooding and Incorporating Executive Order #202
		2016 no. 207	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Flooding and Amending Executive Order #202 and Incorporating Executive Order #205
		2016 no. 209	Law and order	Relating to a Proclamation Declaring a State of Emergency in Response to a Milwaukee County Request for Public Safety Assistance
		2016 no. 215	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
		2016 no. 216	Natural disaster	An Amendment to Executive Order #215 Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
		2016 no. 217	Natural disaster	An Amendment to Executive Order #216 Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
	2017	2017 no. 242	Natural disaster	Relating to a Declaration of a State of Emergency in Response to Elevated Wildfire Conditions
		2017 no. 244	Natural disaster	Relating to a Declaration of a State of Emergency in Response to Severe Weather and Flooding

Governor	Year	Order	Category	Title (if included)
Walker, cont	2017, cont.	2017 no. 248	Natural disaster	Relating to a Declaration of a State of Emergency in Response to Severe Weather and Flooding
		2017 no. 249	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
		2017 no. 254	Natural disaster	Relating to a Proclamation Declaring a State of Emergency, Calling to Active Duty Elements of the Wisconsin National Guard under the Emergency Management Assistance Compact and allowing the Transportation of Emergency Relief Supplies
		2017 no. 260	Natural disaster	Relating to a Proclamation Declaring a State of Emergency and Calling to Active Duty Elements of the Wisconsin National Guard under the Emergency Management Assistance Compact
	2018	2018 no. 287	Natural disaster	Relating to a Declaration of a State of Emergency in Response to Elevated Wildfire Conditions
		2018 no. 295	Natural disaster	Relating to a Declaration of a State of Emergency in Response to Severe Weather and Flooding
		2018 no. 303	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
		2018 no. 305	Natural disaster	An Amendment to Executive Order #303 Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
		2018 no. 306	Natural disaster	An Amendment to Executive Order #303 Relating to a Proclamation Declaring a State of Emergency in Response to Widespread Flooding
		<u>2018 no. 308</u>	Natural disaster	Relating to a Proclamation Declaring a State of Emergency, Calling to Active Duty Elements of the Wisconsin National Guard under the Emergency Management Assistance Compact and allowing the Transportation of Emergency Relief Supplies
		<u>2018 no. 311</u>	Natural disaster	Relating to a Proclamation Declaring a State of Emergency, Calling to Active Duty Elements of the Wisconsin National Guard under the Emergency Management Assistance Compact, and Allowing the Transportation of Emergency Relief Supplies
		2018 no. 312	Law and order	Relating to Assisting the Wisconsin Elections Commission
Evers	2019	<u>2019 no. 5</u>	Natural disaster	Relating to Declaring a State of Emergency in Response to Severe Winter Weather
		2019 no. 35	Natural disaster	Relating to a Proclamation Declaring a State of Emergency Due to Extreme Severe Weather
		2019 no. 42	Natural disaster	Relating to Declaring a State of Emergency under the Emergency Management Assistance Compact and Calling to Active Duty Elements of the Wisconsin National Guard
		2019 no. 47	Natural disaster	Relating to a Proclamation Declaring a State of Emergency Due to Severe Weather and Flooding

Governor	Year	Order	Category	Title (if included)
Evers, cont.	2020	2020 no. 68	Natural disaster	Relating to a Proclamation Declaring a State of Emergency in Response to Damaging Winds and Lakeshore Flooding
		2020 no. 72	Public health	Relating to a Proclamation Declaring a Health Emergency in Response to the COVID-19 Coronavirus
		2020 no. 75	Natural disaster	Relating to Declaring a State of Emergency in Response to Elevated Wildfire Conditions