

# Wisconsin Executive Budget Bills, 1931–2017

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isconsin's biennial state budget sets the financial parameters for virtually all state programs over the two-year budget cycle to which it applies. The budget covers two fiscal years, each running from July 1 to June 30 of the following year. The provision for a biennial executive budget bill was created by 1929 Chapter 97, and it has applied to all legislative sessions since 1931. Prior to that time, the governor was not responsible for submitting an executive budget bill to the legislature. Individual bills were introduced for each department.

Originally, the biennial budget focused on general agency appropriations and the revenue measures necessary to provide for them. Major policy changes were introduced separately. However, over the years, budget bills have evolved into major policy documents. Since the advent of program budgeting in the early 1960s, governors have usually submitted single omnibus budget bills that contain both program and fiscal proposals.

# Biennial budget process

The usual budget process encompasses four principal steps in which budget proposals are 1) developed by the governor with input from state agencies; 2) submitted to the legislature in bill form; 3) acted upon by the legislature; and 4) signed or vetoed, in whole or part, by the governor. (A two-thirds vote of both houses of the legislature is required to override the governor's veto.) In practice, the process involves complex maneuvers that generate significant debate and negotiation.

Budget Development. Agencies formally begin action on their biennial budget requests in June of the even-numbered year after receiving instructions from the State Budget Office (SBO) in the Department of Administration. Those agencies that have complex budgets or are planning major program changes will begin drafting their requests even earlier. These drafts are usually prepared by attorneys at the Legislative Reference Bureau (LRB). The budget instructions include the prescribed format for requests along with budget directives from the governor, such as limitations on or reductions of appropriation requests.

Agencies submit their requests to the SBO and the Legislative Fiscal Bureau (LFB) by September 15 of the even-numbered year. By November 20, the secretary of administration submits the requests to the governor (or governor-elect) and each member of the incoming legislature. In mid-December, the LFB publishes a summary of agency requests for distribution to the legislature.

The Department of Revenue also prepares general fund revenue estimates by the November 20 deadline. These reports cover actual and estimated revenues for each year of the biennium. In January, the LFB prepares an additional, independent estimate of general fund revenues for the legislature.

During the closing days of the even-numbered year, the governor considers the recommendations of the SBO analysts and develops a biennial budget that incorporates the desired fiscal policies and program levels for the next two years. In arriving at the final biennial budget bill, the governor may consult with many individuals, including the secretary of administration, the state budget director and SBO analysts, the secretary of revenue and revenue analysts, the heads of specific agencies, and legislators.

The Governor's Budget Bill. When the governor's budget decisions are finalized, attorneys at the LRB draft the statutory changes needed to implement them, creating the governor's budget bill. The biennial budget bill is the most complex piece of legislation introduced in a session, and recent versions have run well over 1,000 pages.

By statute, the governor must deliver the biennial budget message to the legislature on or before the last Tuesday in January of the odd-numbered year. The Tuesday deadline was enacted by 1973 Chapter 333; previously, the date had been February 1 of odd-numbered years. If the governor so requests, the legislature may pass a joint resolution that allows later submission of the biennial budget message, the executive budget bill, and the accompanying reports. This type of extension is now very common, having been authorized 17 times in the 22 most recent legislative sessions covered in this report. The latest date of introduction was March 3, 1971.

The law also requires the governor to transmit the executive budget bill to the Joint Committee on Finance, which introduces it without change in one of the legislative houses. Transmission of the bill must occur immediately after delivery of the budget message. The budget bill is then referred to the Joint Committee on Finance.

The format for budget bills can vary according to the wishes of a particular governor. The practice is almost always to submit one biennial budget proposal, but Governor Tommy G. Thompson recommended separate budget bills for revenue, transportation, natural resources, and the capital budget in 1987 and for natural resources and transportation in 1989. In both sessions, the Joint Committee on Finance combined the separate bills along with the committee's modifications into substitute amendments. In 1995, Governor Thompson submitted his recommendations for the transportation budget after the biennial budget bill was introduced. The legislature introduced and passed the transportation budget as a separate bill. Additionally, budget bills may be introduced as two identical bills (known as "companion bills") in both houses of the legislature, as was the case in the 1997, 1999, 2001, 2011, 2015, and 2017 sessions.

Joint Committee on Finance. The Joint Committee on Finance has the primary responsibility for committee consideration of budget bills. Since the 1911 session, it has had the authority to receive all bills containing provisions for appropriations, revenue, and taxation. The joint committee begins its consideration of the budget with initial overview briefings by the LFB, followed by public hearings on the governor's proposed budget. A hearing is then scheduled for each agency's budget proposal, and agency personnel are invited to appear. This gives the joint committee members an opportunity to question each agency head about the effects of the budget proposals.

The length of each hearing depends on the size of the agency and the complexity of the proposals affecting it. In addition, the joint committee may hold hearings at different locations around the state to receive testimony from the general public. Individuals and interest groups may also testify at these hearings. At the close of its public hearings, which take several weeks, the joint committee meets in executive session to decide what action it will recommend. Public testimony is not taken during executive sessions, but agency heads may be asked to respond to committee questions.

The joint committee uses various procedures for breaking the budget into workable portions for discussion and action. In some cases, the joint committee may use "issue discussion groups," which are more informal than subcommittees, to study sections of the budget in greater detail. In recent sessions, with the cooperation of leadership in both houses, the joint committee has removed some unrelated policy items that the governor submitted as part of the budget; the policy items are then drafted as separate bills for introduction.

Legislative Action. When the Joint Committee on Finance completes its work on the budget, its recommendations are forwarded to the legislative house in which the bill originated. Legislative leaders decide which house will first consider the budget bill. The joint committee's report usually takes the form of a substitute amendment, drafted by attorneys at the LRB working with the LFB. The bill is then debated, amended, passed, and forwarded to the second house where similar action is taken.

If the two houses do not agree on identical versions of the budget, one avenue for resolution is the establishment of a committee of conference, which includes representation from each house. The conference committee tries to reach an agreement on the differences between the versions passed by the senate and the assembly, and the conference report it produces cannot be amended in either house but must be accepted or rejected in its entirety. From the 1931 session to the 1969 session, the legislature used budget conference committees on only five occasions. Since then, the legislature has appointed conference committees more frequently, particularly when each major party controls one of the legislative houses. However, there has not been a conference committee on a biennial budget bill since 2009.

Another practice for narrowing the differences between the houses involves the use of simple amendments rather than a complete substitute amendment for the entire bill. Beginning in the 1977 session, the legislature has used omnibus amendments, known as "super amendments" or "caucus amendments," which are composed of numerous simple amendments combined to reach agreement. These types of amendments, however, have not been used in recent legislative sessions, other than for making technical corrections in the substitute amendment or adding minor items.

Governor's Approval. When the houses have agreed to pass an identically worded budget bill, the proposal is prepared as an enrolled bill for the governor's signature. While the governor usually accepts the majority of the enrolled bill, the governor may reject separate parts within it using the partial veto power. The legislature may override a veto with a two-thirds vote in each house, but a veto override rarely happens. The legislature last overrode a governor's partial veto in 1985.

If the legislature fails to enact a new budget by July 1 of the odd-numbered year when the previous biennial budget is due to expire, state law provides that the existing appropriations remain in effect until amended or eliminated by legislation so government can continue to operate. The earliest biennial budget adoption was the 1941–43 budget, which passed the legislature on March 13, 1941, and was published on April 18, 1941. The latest adoption was the 1971–73 budget, passed on October 27, 1971, and published on November 4, 1971.

# Budget adjustments and reviews

The 1971 legislature enacted 1971 Chapter 125 to provide that during even-numbered years, the governor could submit a budget review bill if the state's fiscal condition required changes in expenditures and revenues. This procedure was viewed as an alternative to annual budgeting. The legislature passed budget review bills for the 1971 to 1979 sessions, but displeasure with the process in both the legislature and the governor's office led to the repeal of the review bill mechanism in 1981 Chapter 27.

Since then, the legislature has frequently passed "budget adjustment" bills without any statutory requirement. A budget adjustment bill affects state expenditures or revenues set by the biennial budget or a previous budget adjustment. In recent years, these bills have typically been introduced at the request of the governor and contain a relating clause that includes the words "state finances."

Similar to budget review bills, budget adjustment bills have most commonly been introduced in even-numbered years to affect a biennial budget enacted in the prior odd-numbered year. In the 2009 and 2011 sessions, however, the legislature enacted budget adjustment bills at the beginning of the sessions (in the final months of the fiscal bienniums) to address budget shortfalls and promote economic development in response to the 2007–9 recession and subsequent recovery. The governor has not introduced a budget adjustment bill since 2011.

Beginning with the 1971 biennium, the legislature has passed budget review or budget adjustment bills in all but seven sessions, the exceptions being the 1983, 1999, 2003, 2005, 2013, 2015, and 2017 sessions. Since that time, the legislature has considered 35 bills that proposed major changes in the existing biennial budget: 10 budget review bills, 24 budget adjustment bills, and one annual budget.

Subsequent to the budget review repeal, the only statutory requirement for passage of a bill affecting a biennial budget occurred during the 1987 session. The legislature, at

the request of Governor Thompson, included in 1987 Wisconsin Act 4 a provision for the passage of an "annual budget" in the second year of the session that would incorporate "any needed changes in appropriations or revenues." Although the legislature did pass an annual budget in 1988, the provision was allowed to sunset in the following session.

# **Budget history**

The following table outlines budget legislation considered and passed by the legislature from 1931 to 2017. In that period, Wisconsin has completed 44 biennial budget cycles. ■

#### Executive budget bills, 1931–2017

Session	Bill type		Introduced	Reported from joint finance	Final passage				
		Bill			Conference committee	House of origin	Second house	Published	Session law
1931	Biennial budget	AB 107 <sup>1</sup>	1/30	3/4	Yes	4/2	4/2	4/27	Ch. 67
1933	Biennial budget	SB 64	1/27	3/24	No	3/31	4/13	5/22	Ch. 140
1935	Biennial budget	AB 17 <sup>2</sup>	1/18	4/25	Yes	9/17	9/18	9/30	Ch. 535
1937	Biennial budget	AB 74	1/27	3/23	No	5/11	5/12	5/29	Ch. 181
1939	Biennial budget	AB 194	2/3	4/14	No	5/9	5/19	6/10	Ch. 142
1941	Biennial budget	AB 35	1/16	2/19	No	3/5	3/13	4/18	Ch. 49
1943	Biennial budget	AB 61	2/2	3/18	No	3/31	4/15	5/15	Ch. 132
1945	Biennial budget	AB 1	1/18	3/16	No	4/11	4/26	6/12	Ch. 293
1947	Biennial budget	AB 198	2/13	5/28	No	6/11	6/19	6/30	Ch. 332
1949	Biennial budget	AB 24	1/20	5/3	No	5/13	5/20	6/29	Ch. 360
1951	Biennial budget	AB 174	2/2	4/4	No	4/18	4/25	6/12	Ch. 319
1953	Biennial budget	AB 139	1/27	2/24	No	3/18	4/1	6/13	Ch. 251
1955	Biennial budget	AB 73	2/1	4/14	No	4/28	5/5	6/27	Ch. 204
1957	Biennial budget	AB 77	1/31	5/2	No	5/14	5/16	6/29	Ch. 259
1959	Biennial budget	AB 106 <sup>3</sup>	2/4	4/16	Yes	6/23	6/23	6/30	Ch. 135
1961	Biennial budget	AB 111	2/2	4/27	No	5/10	5/22	6/30	Ch. 191
1963	Biennial budget	AB 255 <sup>4</sup>	2/19	_	_	_	_	_	_
	Biennial budget	SB 615	6/18	6/18 (withdrawn from comm.)	No	7/26	7/29	8/10	Ch. 224
1965	Biennial budget	SB 99 <sup>5</sup>	2/4	5/14	No	_	_	_	_
	Biennial budget	AB 903 <sup>6</sup>	6/29	6/29 (withdrawn from comm.)	Yes	7/22	7/22	7/30	Ch. 163
1967	Biennial budget	AB 99	1/31	4/28	No	5/12	6/7	6/24	Ch. 43
1969	Biennial budget	SB 95 <sup>7</sup>	1/31	5/20	Yes	8/15	8/19	8/30	Ch. 154
1971	Biennial budget	AB 414 8	3/3	6/1	Yes				
	Biennial budget	SB 805	10/8	10/8 (withdrawn from comm.)	No	10/26	10/27	11/4	Ch. 125

## Executive budget bills, 1931–2017, continued

Session	Bill type	Bill	Introduced	Reported from joint finance	Conference committee	Final passage		_	
						House of origin	Second house	Published	Session law
	Budget review	AB 1477 9	1/19/72	2/22/72	_		_	_	_
	Budget review	AB 1610 10	3/7/72	(no comm. referral)	No	3/10/72	3/10/72	3/30/72	Ch. 215
1973	Biennial budget	AB 300 11	2/7	5/1	Yes	7/26	7/24	8/4	Ch. 90
	Budget review	AB 1407 12	1/30/74	2/27/74	_	_	_	_	_
	Budget review	SB 905 13	3/19/74	_	_	_	_	_	_
	Budget review	Apr. 1974 SS SB 3 <sup>14</sup>	4/30/74	_	_	_	_	_	_
	Budget review	Apr. 1974 SS AB 1 <sup>15</sup>	4/29/74	5/1/74	Yes	6/12/74	6/12/74	6/28/74	Ch. 333
1975	Biennial budget	AB 222 16	1/29	5/6	Yes	7/15	7/11	7/30	Ch. 39
	Budget review	SB 755 17	1/29/76	2/25/76	Yes	3/25/76	3/24/76	5/4/76	Ch. 224
1977	Biennial budget	SB 77 18	1/25	5/10	No	6/15	6/13	6/29	Ch. 29
	Budget review	AB 1220 19	2/9/78	3/9/78	No	3/31/78	3/31/78	5/18/78	Ch. 418
1979	Biennial budget	SB 79 <sup>20</sup>	2/13	5/22	No	6/29	6/29	7/28	Ch. 34
	Budget review	AB 1180 <sup>21</sup>	2/5/80	3/13/80	No	4/2/80	4/2/80	4/29/80	Ch. 221
	Budget review	SB 615 <sup>22</sup>	3/25/80	3/25/80 (withdrawn from comm.)	_	_	_	_	_
1981	Biennial budget	AB 66 <sup>23</sup>	1/27	6/2	No	7/16	7/17	7/30	Ch. 20
	Budget adjustment	AB 818 <sup>24</sup>	10/6	11/3 (indefinite postponement recommended)	_	_	_	_	_
	Budget adjustment	Nov. 1981 SS AB 1 <sup>25</sup>	11/4	11/13 (withdrawn from comm.)	_	_	_	_	_
	Budget adjustment	Nov. 1981 SS SB 1 <sup>26</sup>	11/4	11/9	No	11/17	11/13	12/4	Ch. 93
	Budget adjustment	SB 783 <sup>27</sup>	2/18/82	3/9/82	Yes	4/23/82	4/23/82	4/30/82	Ch. 317
1983	Biennial budget	SB 83 <sup>28</sup>	2/8	5/26	No	6/24	6/23	7/1	Act 27
1985	Biennial budget	AB 85 <sup>29</sup>	1/29	6/6	No	6/29	6/29	7/19	Act 29
	Budget adjustment	Jan. 1986 SS SB 1 <sup>30</sup>	1/27/86	1/29/86	Yes	2/1/86	1/31/86	2/7/86	Act 120
1987	Biennial budget	SB 100 <sup>31</sup>	2/17	6/11	No	7/2	7/2	7/31	Act 27
	Annual budget	AB 850 32	1/27/88	3/16/88	Yes	4/21/88	4/20/88	5/16/88	Act 399
1989	Biennial budget	SB 31 33	2/2	6/14	Yes	6/30	6/30	8/8	Act 31
	Budget adjustment	SB 542 <sup>34</sup>	3/20/90	3/21/90	No	3/22/90	3/21/90	5/10/90	Act 336
1991	Biennial budget	AB 91 35	2/7	6/25	Yes	7/3	7/3	8/14	Act 39
	Budget adjustment	SB 483 <sup>36</sup>	1/30/92	3/12/92	Yes	3/27/92	3/27/92	4/30/92	Act 269

## Executive budget bills, 1931–2017, continued

Session			Introduced	Reported from joint finance	Conference committee	Final p	assage	- Published	Session law
	Bill type	Bill				House of origin	Second house		
1993	Biennial budget	SB 44 <sup>37</sup>	2/4	6/29	Yes	7/16	7/16	8/11	Act 16
	Budget adjustment	SB 690	2/1/94	_	_	_	_	_	_
	Budget adjustment	SB 749 <sup>38</sup>	2/23/94	3/4/94	Yes	_	_	_	_
	Budget adjustment	AB 1126 39	2/9/94	_	Yes	3/25/94	3/25/94	5/9/94	Act 437
	Budget adjustment	AB 1180 40	3/1/94	3/14/94	_	_	_	_	_
1995	Biennial budget	AB 150 41	2/16	6/15	No	6/29	6/29	7/28	Act 27
	Transportation budget	AB 402 42	5/24	5/30	_	_	_	_	_
	Transportation budget	AB 557 <sup>43</sup>	9/12	10/3	Yes	11/14	11/16	12/20	Act 113
	Budget adjust- ment (state government operations revisions)	SB 565 <sup>44</sup>	2/21/96	3/26/96	No	3/28/96	3/27/96	4/29/96	Act 216
	Companion to SB 565	AB 935 45	2/23/96	3/21/96	_	_	_	_	_
1997	Biennial budget	AB 100 46	2/12	9/4	No	9/29	9/25	10/13	Act 27
	Companion to AB 100	SB 77	2/12	6/19	_	_	_	_	_
	Budget adjustment	AB 768 <sup>47</sup>	2/3/98	5/6/98	No	5/6/98	5/7/98	6/16/98	Act 237
	Companion to AB 768	SB 436	2/3/98	_	_	_	_	_	_
1999	Biennial budget	AB 133 48	2/16	6/25	Yes	10/6	10/6	10/28	Act 9
	Companion to AB 133	SB 45	2/16	6/29	_	_	_	_	
	Budget adjustment	SB 357 <sup>49</sup>	2/1/00	2/8/00	No	_	_	_	_
2001	Biennial budget	SB 55 50	2/20	6/18	Yes	7/26	7/26	8/31	Act 16
	Companion to SB 55	AB 144	2/20	_	_	_	_	_	_
	Budget adjustment (deficit)	Jan. 2002 SS AB 1 <sup>51</sup>	2/5/02	3/14/02	Yes	7/5/02	7/3/02	7/29/02	Act 109
2003	Biennial budget	SB 44 <sup>52</sup>	2/20	6/16	No	6/24	6/19	7/25	Act 33
2005	Biennial budget	AB 100 53	2/9	6/17	No	7/5	6/30	7/26	Act 25
2007	Biennial budget	SB 40 <sup>54</sup>	2/14	6/20	Yes	10/23	10/23	10/26	Act 20
	Biennial budget	Oct. 2007 SS SB 1 <sup>55</sup>	10/15	_	_	_	_	_	_

#### Executive budget bills, 1931–2017, continued

Session	Bill type	Bill	Introduced	Reported from joint finance		Final passage			
					Conference committee	House of origin	Second house	Published	Session law
	Transportation budget	Oct. 2007 SS SB 2 <sup>56</sup>	10/15	_	_	_	_	_	_
	Budget adjustment	Mar. 2008 SS AB 1 <sup>57</sup>	3/12/08	_	Yes	5/14/08	5/13/08	5/30/08	Act 226
2009	Budget adjustment	SB 62 <sup>58</sup>	2/17	2/17	No	2/18	2/18	3/5	Act 2
	Biennial budget	AB 75 <sup>59</sup>	2/17	6/8	Yes	6/26	6/25	6/29	Act 28
2011	Budget adjustment	Jan. 2011 SS AB 11 <sup>60</sup>	2/15	2/17	Yes	3/10	3/9	first published 3/25; republished 6/28	Act 10
	Companion to Jan. 2011 SS AB 11	Jan. 2011 SS SB 11 <sup>61</sup>	2/14	2/17	_	_	_	_	_
	Budget adjustment	Jan. 2011 SS SB 12 <sup>62</sup>	3/31	_	No	4/5	4/5	4/7	Act 13
	Companion to Jan. 2011 SS SB 12	Jan. 2011 SS AB 13	4/1	_	_	_	_	_	_
	Budget adjustment	AB 148 <sup>63</sup>	5/25	5/27	No	6/8	6/14	6/29	Act 27
	Biennial budget	AB 40 <sup>64</sup>	3/1	6/13	No	6/14	6/16	6/30	Act 32
	Companion to AB 40	SB 27 65	3/1	6/14	_	_	_	_	_
2013	Biennial budget	AB 40 66	2/20	6/14	No	6/18	6/21	7/1	Act 20
2015	Biennial budget	SB 21 67	2/3	7/6	No	7/7	7/8	7/13	Act 55
	Companion to SB 21	AB 21 68	2/3	7/7	_	_	_	_	_
2017	Biennial budget	AB 64 69	2/8	9/11	No	9/13	9/15	9/22	Act 59
	Companion to AB 64	SB 30	2/8	9/13	_			_	_

Note: Before 1983, a bill that was enacted into law was called a "chapter" rather than an "act."

<sup>-</sup> not applicable; AA-assembly amendment; AB-assembly bill; AJR-assembly joint resolution; A. Sub.-assembly substitute amendment; Ch.-chapter; comm.-committee; SA-senate amendment; SB-senate bill; SJR-senate joint resolution; S. Sub.-senate substitute amendment; SS-

<sup>1.</sup> The assembly passed the amended bill on Mar. 10. The senate concurred as amended by SA 1 and SA 4 on Mar. 19. The assembly nonconcurred in SA 4 on Mar. 25, and the senate refused to recede on Mar. 31. A conference committee was created. It reported on Apr. 2 and recommended that the senate recede from its position on SA 4. The senate adopted the report, and the assembly concurred on Apr. 2

<sup>2.</sup> The assembly adopted A. Sub. 1 on May 10. The senate adopted S. Sub. 1 on June 27. The assembly nonconcurred in S. Sub. 1 on Aug. 20, and the senate refused to recede. A conference committee was created and reported A. Sub. 2 on Sept. 14. The assembly adopted the report on Sept. 17, and the senate concurred on Sept. 18.

<sup>3.</sup> The assembly adopted A. Sub. 1 on Apr. 29. The senate adopted S. Sub. 1 on May 19. The assembly nonconcurred in S. Sub. 1 on May 20, and the senate refused to recede. A conference committee was created and reported S. Sub. 2 on June 22. Both houses adopted the committee report on June 23.

- 4. On Mar. 12, the bill was withdrawn from the Joint Committee on Finance and rereferred to it. On May 22 and June 4, attempts to withdraw the bill failed. The bill was withdrawn from the Joint Committee on Finance on July 30 and indefinitely postponed.
- 5. The senate adopted S. Sub. 3 as amended on June 4. The assembly nonconcurred on June 10.
- 6. The assembly passed the amended bill on July 1. The senate concurred, with amendments, on July 8. The assembly nonconcurred in SA 1, SA 3, and SA 5 on July 9, and the senate adhered to its position. A conference committee was created pursuant to AJR 112 on July 22 and reported AA 1 to SA 1. The assembly receded from its position on SA 1 and SA 3 and adopted the report on July 22. The senate receded from its position on SA 5 and concurred on July 22.
- 7. The senate adopted S. Sub. 2 on June 20. The assembly adopted A. Sub. 1 on July 18. The senate nonconcurred in A. Sub. 1 and requested a conference committee on July 18. The conference committee reported on Aug. 12. The senate adopted the report on Aug. 15. The assembly concurred on Aug. 19.
- 8. The assembly adopted A. Sub. 1 on June 11. The senate adopted S. Sub. 1 on June 29. The assembly nonconcurred on July 14. The senate adhered to its position and requested a conference committee. The committee failed to reach an agreement.
- 9. The assembly adopted A. Sub. 2 on Mar. 1. The senate nonconcurred on Mar. 2.
- 10. The assembly adopted AB 1610 as amended on Mar. 8. The senate adopted S. Sub. 1 on Mar. 10. The assembly concurred on Mar. 10.
- 11. The assembly adopted A. Sub. 1 on May 10. The senate nonconcurred on May 17. The conference committee, created by SJR 67, reported S. Sub. 1 on July 11. The senate adopted the report on July 24. The assembly concurred on July 26.
- 12. The bill failed to pass the assembly pursuant to AJR 13 on Apr. 8, 1974.
- 13. The bill failed to pass the senate pursuant to AJR 13 on Apr. 1, 1974.
- 14. The bill was tabled on the day it was introduced and never considered.
- 15. The assembly adopted A. Sub. 1 on May 2. The senate concurred in A. Sub. 1 as amended by 87 senate amendments on May 22. The assembly nonconcurred in all senate amendments on June 12. A conference committee was created and reported on June 12. The senate adopted the report on June 12. The assembly concurred on June 12.
- 16. The assembly adopted A. Sub. 1 on May 21. The senate adopted S. Sub. 1 on June 13. The assembly nonconcurred in S. Sub. 1 on June 19 and requested a conference committee. The conference committee reported on July 8. The senate adopted the report on July 11. The assembly concurred on July 15.
- 17. The senate adopted S. Sub. 1 on Mar. 4. The assembly nonconcurred on Mar. 11. The conference committee, created by AJR 90, reported on Mar. 24. The assembly adopted the report on Mar. 24. The senate concurred on Mar. 25.
- 18. The senate adopted S. Sub. 2 on May 24. The assembly concurred in S. Sub. 2 as amended by AA 262 (an omnibus "super amendment") on June 13.
- 19. The assembly adopted A. Sub. 1 on Mar. 20. The senate concurred in A. Sub. 1 as amended by SA 1 and SA 49 (as amended) on Mar. 24. The assembly concurred in SA 1 to A. Sub. 1 as amended by AA 17 and nonconcurred in SA 49 on Mar. 30. The senate concurred in AA 17 to SA 1 as amended by SA 1 and receded from its position on SA 49 on Mar. 31. The assembly concurred in SA 1 to AA 17 to SA 1 on Mar. 31
- 20. The senate adopted S. Sub. 1 on June 6. The assembly concurred in S. Sub. 1 as amended by AA 444 (as amended) and AA 445 on June 27. The senate concurred in AA 444 as amended by SA 12, 13, and 14 and concurred in AA 445 on June 29. The assembly concurred on June 29.
- 21. The assembly adopted A. Sub. 2 on Mar. 26. The senate amended and concurred on Mar. 29. Subsequent action involved the adoption of numerous simple amendments offered in both houses. The senate and assembly concurred on A. Sub. 2 as amended on Apr. 2.
- 22. The senate tabled the bill on Mar. 28, and it failed to pass pursuant to AJR 1 on Apr. 3.
- 23. The assembly adopted A. Sub. 2 on June 30. The senate concurred in A. Sub. 2 as amended by SA 125 (an omnibus "super amendment") and SA 132 on July 8. The assembly concurred in SA 125 as amended by AA 2 and AA 18 and SA 132 on July 16. The senate concurred on July 17.
- 24. The assembly adjourned floorperiod IV while AB 818 was on the floor and took no final action on the bill. It failed to pass pursuant to SJR 1 on Apr.
- 25. The assembly adopted A. Sub. 2 on Nov. 13. The senate nonconcurred on Nov. 13.
- 26. The senate passed Nov. 1981 SS SB 1 on Nov. 13. The assembly concurred in Nov. 1981 SS SB 1 as amended by AA 2 on Nov. 13. The senate concurred on Nov. 17.
- 27. The senate adopted S. Sub. 1 on Mar. 17. The assembly adopted A. Sub. 2 on Apr. 22. The senate nonconcurred on Apr. 23 and requested a conference committee. The conference committee reported on Apr. 23. The assembly adopted the report on Apr. 23. The senate concurred on Apr. 23.
- 28. The senate adopted S. Sub. 1 on June 3. The assembly concurred in S. Sub. 1 as amended by AA 4 and AA 29. The senate concurred in AA 4 as amended by SA 1 and AA 9 as amended by SA 1 on June 23. The assembly concurred in SA 1 to AA 4 as amended by AA 2 and AA 3 and SA 1 to AA 9. The senate concurred on June 24.
- 29. The assembly adopted A. Sub. 1 on June 14. The senate concurred in A. Sub. 1 as amended by several senate amendments on June 23. The assembly concurred in the senate amendments as amended by several assembly amendments on June 28. The senate concurred in the assembly amendments and amended AA 23 to SA 137 on June 29. The assembly concurred on June 29.
- 30. The senate passed Jan. 1986 SS SB 1 as amended by SA 1 on Jan. 29. A conference committee was appointed on Jan. 31 pursuant to AJR 1. The assembly adopted the conference committee report on Jan. 31. The senate concurred on Feb. 1.
- 31. The senate adopted S. Sub. 1 on June 18. The assembly adopted A. Sub. 1 on July 2. The senate concurred in A. Sub. 1 as amended by SA 2 on July 2. The assembly concurred on July 2.
- 32. The assembly adopted A. Sub. 1 on Mar. 17. The senate concurred in A. Sub. 1 as amended by SA 9 on Apr. 19. A conference committee was appointed on Apr. 20 pursuant to SJR 67. The committee reported Conf. Am. 1 (amended) and five other amendments. The senate receded from its position on SA 9 and adopted the conference report on Apr. 20. The assembly concurred on Apr. 21.
- 33. The senate adopted S. Sub. 1 as amended by SA 1 on June 19. The assembly concurred in S. Sub. 1 as amended. A conference committee was appointed pursuant to SJR 50 on June 28 and June 29. The committee recommended the adoption of AA 1 and AA 2 (both as amended) to S. Sub. 1. The assembly adopted the conference report on June 30. The senate concurred on June 30.

- 34. The senate adopted SB 542 as amended by 48 senate amendments on Mar. 21. The assembly adopted the bill as amended by three assembly amendments on Mar. 21. The senate concurred on Mar. 22.
- 35. The assembly adopted A. Sub. 1 as amended by 10 assembly amendments on June 26. The senate concurred in A. Sub. 1 as amended by SA 1 on July 2. A conference committee was appointed on July 2. The committee reported Conf. Am. 1 on July 3. The senate adopted the conference report on July 3. The assembly concurred on July 3.
- 36. The senate adopted S. Sub. 1 as amended by four senate amendments on Mar. 13. The assembly concurred in S. Sub. 1 as amended by several assembly amendments on Mar. 24. A conference committee was appointed on Mar. 25. The committee reported 117 LRB draft amendments on Mar. 27. The assembly adopted the conference report on Mar. 27. The senate concurred on Mar. 27.
- 37. The senate adopted S. Sub. 2 as amended by SA 1 and SA 2 on June 30. The assembly did not take up the bill. A conference committee was appointed pursuant to AJR 70 on July 7. The committee reported Conf. Am. 1 on July 16. The assembly adopted the conference report on July 16. The senate concurred on July 16.
- 38. The senate adopted S. Sub. 1 as amended by SA 1 and SA 2 on Mar. 4. The assembly did not take up the bill. A conference committee was appointed pursuant to AJR 129 to reconcile differences related to SB 749, AB 1126 (see below), and Assembly Bills 1233 to 1247. The senate receded from its position on SB 749 as part of the conference report.
- 39. AB 1126 originally related to abolishing the property tax levy for school operations and was not introduced as a budget adjustment bill. It was reported by the Assembly Committee on Rules on Feb. 15. The assembly passed the bill as amended by AA 7 and AA 14. The senate did not take up the bill. A conference committee was appointed pursuant to AJR 129 to reconcile differences related to SB 749, AB 1126, and Assembly Bills 1233 to 1247. The committee reported Conf. Sub. 1, as amended by Conf. Am. 1, to AB 1126. The senate receded from its position on SB 749. The senate adopted the conference report on Mar. 25. The assembly concurred on Mar. 25.
- 40. The bill was reported by the Joint Committee on Finance as A. Sub. 1 but was never taken up.
- 41. The bill was introduced without a transportation budget. The assembly adopted A. Sub. 1 as amended by AA 26 (including a transportation budget) and three other amendments on June 22. The senate concurred in A. Sub. 1 as amended by SA 116 (removed the transportation budget), SA 117, and SA 123 on June 28. The assembly concurred in SA 116 as amended by AA 1 and nonconcurred in SA 117 and SA 123 on June 29. The senate concurred in AA 1 to SA 116 and receded from its position on SA 117 and SA 123 on June 29.
- 42. The biennial budget bill did not include a transportation budget. The governor's recommendations given on Mar. 7 were introduced as AB 402. The Joint Committee on Finance reported the bill as A. Sub. 1 on May 30. The assembly referred the bill back to the Joint Committee on Finance on June 6. The bill was referred to the Committee on Rules on Oct. 10 but was never taken up.
- 43. The assembly adopted A. Sub. 2 as amended by four amendments on Oct. 12. The senate concurred in A. Sub. 2 as amended by SA 1 on Nov. 7. The assembly nonconcurred in SA 1 and requested a conference committee on Nov. 9. The committee reported Conf. Am. 1 on Nov. 14. The assembly adopted the conference report on Nov. 14. The senate concurred on Nov. 16.
- 44. The senate adopted S. Sub. 1 as amended by SA 2 and SA 4 on Mar. 26. The assembly concurred in S. Sub. 1 as amended by AA 1 and AA 4 on Mar. 27. The senate concurred in AA 1 and AA 4 on Mar. 28.
- 45. The Joint Committee on Finance reported the bill as A. Sub. 1 on Mar. 21. The assembly tabled the bill on Mar. 27.
- 46. The assembly adopted A. Sub. 1 as amended by AA 8 and AA 9 on Sept. 16. The senate concurred in A. Sub. 1 as amended by SA 1 on Sept. 25. The assembly concurred in SA 1 on Sept. 29.
- 47. The assembly adopted A. Sub. 1 as amended by AA 48 on May 6. The senate concurred in A. Sub. 1 on May 7.
- 48. The assembly adopted A. Sub. 1 as amended by AA 2, AA 3, and AA 39 on June 30. The senate adopted S. Sub. 1 (identical to A. Sub. 1) as amended by SA 1 on July 1. The assembly refused to concur in S. Sub. 1 on July 1. The senate requested a conference committee in SJR 19, adopted on July 1. The assembly requested a conference committee in AJR 65, adopted on July 1. The assembly concurred in SJR 19 as amended by AA 1, and the senate concurred in AA 1 on July 1. The committee reported Conf. Am. 1 to ASA 1 on Oct. 5. The senate adopted the conference report on Oct. 6. The assembly concurred on Oct. 6.
- 49. The senate adopted SB 357 as amended by SA 2, SA 3, and SA 5 on Feb. 8. The bill was rereferred to the Joint Committee on Finance on Feb. 15 by the assembly and was not reported.
- 50. The senate adopted S. Sub. 1 as amended by SA 2 on June 19. The assembly adopted A. Sub. 1 (identical to S. Sub. 1) as amended by AA 1, AA 22, AA 69, AA 75, AA 120, and AA 123 on June 29. The assembly requested a conference committee in AJR 55, adopted on June 29. The senate concurred in AJR 55 as amended by SA 1, and the assembly concurred in SA 1 on July 2. The committee reported Conf. Am. 1 to S. Sub. 1 on July 26. The assembly adopted the conference report on July 26. The senate concurred on July 26.
- 51. The assembly adopted A. Sub. 1 as amended by AA 1, AA 63, and AA 64 on Mar. 14. The senate adopted S. Sub. 1 (identical to A. Sub. 1) as amended by SA 2 and SA 3 on Apr. 5. The assembly requested a conference committee in Jan. 2002 SS AJR 1, adopted on May 1. The senate concurred on May 1. The conference committee reported Conf. Am. 1 and 2 to A. Sub. 1 on July 3. The senate adopted the conference report on July 3. The assembly concurred on July 5.
- 52. The senate adopted S. Sub. 1 as amended by SA 119 and SA 121 on June 18. The assembly adopted AA 55 and concurred in SB 44 as amended on June 19. The senate concurred in AA 55 on June 24.
- 53. The assembly adopted A. Sub. 1 as amended by AA 32 and AA 40 on June 21. The senate adopted SA 19, SA 29, and SA 50 and concurred in AB 100 as amended on June 30. The assembly concurred in SA 19, SA 29, and SA 50 on July 5.
- 54. The senate adopted S. Sub. 1 as amended by SA 1 and SA 2 on June 26. The assembly adopted A. Sub. 1 as amended by AA 1 on July 10. The assembly requested a conference committee in AJR 59, adopted on July 10. The senate concurred in AJR 59 on July 17. The conference committee reported Conf. Sub. Am. 1 on Oct. 23. The assembly adopted the conference report on Oct. 23. The senate concurred on Oct. 23.
- 55. The bill was introduced as an alternative budget proposal because SB 40 had not yet been enacted. October 2007 SS SB 1 did not include a transportation budget. The senate adopted Oct. 2007 SS SB 1 as amended by SA 1 on Oct. 15. The assembly refused to concur on Oct. 15.
- 56. October 2007 SS SB 1 did not include a transportation budget. The senate adopted Oct. 2007 SS SB 2 as amended by SA 1 on Oct. 15. The assembly failed to concur pursuant to SJR 1 on Oct. 23.
- 57. The assembly adopted A. Sub. 1 on Mar. 12. It was reported from the Senate Committee on Finance on Mar. 20. The senate adopted Mar. 2008 SS AB 1 as amended by SA 1 and SA 2 on Mar. 25. Pursuant to Joint Rule 3, the assembly requested and the senate agreed to a conference committee on May 12. The conference committee reported Conf. Sub. 1 on May 12. The senate adopted the conference report on May 13. The assembly concurred on May 14.

- 58. The senate adopted SB 62 as amended by SA 1 on Feb. 18. The assembly concurred in SB 62 on Feb. 18.
- 59. The assembly adopted A. Sub. 1 as amended by AA 122 on June 11. The senate adopted S. Sub. 1 as amended by SA 1 and SA 17 on June 17. Pursuant to Joint Rule 3, the senate requested and the assembly agreed to a conference committee on June 24. The conference committee reported Conf. Am. 1 to S. Sub. 1 on June 25. The senate adopted the conference report on June 25. The assembly concurred on June 26.
- 60. The assembly adopted Jan. 2011 SS AB 11 as amended by AA 1 and AA 105 on Feb. 22. Pursuant to Joint Rule 3, the senate requested and the assembly agreed to a conference committee on Mar. 9. The conference committee reported Conf. Sub. 1 on Mar. 9. The senate adopted the conference committee report on Mar. 9. The assembly concurred on Mar. 10.
- 61. The Joint Committee on Finance reported the bill as S. Sub. 1 on Feb. 17. The senate tabled the bill on June 16.
- 62. The bill was referred to and withdrawn from the Joint Committee on Finance on Apr. 4, pursuant to Senate Rule 41 (1) (e). The senate adopted Jan. 2011 SS SB 12 on Apr. 5. The assembly concurred in Jan. 2011 SS SB 12 on Apr. 5.
- 63. The assembly adopted AB 148 as amended by AA 1 and AA 2 on June 8. The senate concurred in AB 148 on June 14.
- 64. The assembly adopted A. Sub. 1 as amended by AA 1 on June 14. The senate concurred in A. Sub. 1 on June 16.
- 65. The Joint Committee on Finance reported the bill as S. Sub. 1 on June 14. The senate tabled the bill on June 16.
- 66. The assembly adopted A. Sub. 1 as amended by AA 3 on June 18. The senate concurred in A. Sub. 1 on June 21.
- 67. The senate adopted S. Sub. 1 as amended by SA 1 and SA 2 on July 7. The assembly concurred in S. Sub. 1 on July 8.
- 68. The Joint Committee on Finance reported the bill as A. Sub. 1 on July 7. The assembly tabled the bill on July 8.
- 69. The assembly adopted A. Sub. 1 as amended by AA 20 on Sept. 13. The senate concurred in A. Sub. 1 on Sept. 15.