



## Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

---

May 26, 2005

Joint Committee on Finance

Paper #234

### **Community Corrections Purchase of Services Funding (DOC -- Adult Corrections)**

[LFB 2005-07 Budget Summary: Page 130, #17]

---

#### **CURRENT LAW**

Base funding for probation, parole, and extended supervision purchase of services for offenders is \$19,330,300 GPR.

#### **GOVERNOR**

Provide \$3,737,700 GPR in 2005-06 and \$4,374,000 GPR in 2006-07 for purchased services for offenders under community corrections supervision. According to the Governor's Executive Budget Book, funding would be for halfway house beds, temporary living placements, day reporting centers, employment services, treatment, and other services in the community.

#### **DISCUSSION POINTS**

1. Purchase of services funding for probation, extended supervision and parole supports assessment and treatment services, employment services, day reporting centers, emergency housing, halfway houses, sex offender treatment, polygraph tests, temporary living placements, urinalysis testing and miscellaneous offender services.

2. Base funding includes \$1,600,000 in each year to support purchase of services funding for two enhanced supervision programs located in Racine and Dane Counties. The two programs provide intensive, community-oriented supervision, and treatment programs with assessment components. The programs take up to 40-70% of an offender's day. The programs are designed to serve a population of approximately 800 offenders, with purchase of services per offender of \$2,000 annually.

3. Removal of purchase of services funding associated with the enhanced supervision program results in base funding in 2004-05 of \$17,730,300 GPR for other offenders in the community.

4. Under Assembly Bill 100, funding of \$3,737,700 GPR in 2005-06 and \$4,374,000 GPR in 2006-07 would be provided for purchase of services to offenders in community corrections. According to Corrections, increased funding would support: (a) general funding increases (\$1,737,700 GPR in 2005-06 and \$2,374,000 in 2006-07); (b) increased alcohol and other drug abuse (AODA) treatment (\$1,700,000 GPR annually); and (c) increased domestic abuse treatment funding (\$300,000 GPR annually).

5. Table 1 identifies the estimated current distribution of purchase of services funding for offenders and the funding distribution proposed under AB 100 based on the 2004-05 distribution of funding. In the table, other programs include cognitive intervention, anger management, community services, vocational services, and funding for the felony drug offender alternative to prison program. Reserve funding is used to supplement other categories of services as necessary.

**TABLE 1**  
**Purchase of Services Funding Distribution**  
**(excludes Enhanced Supervision Program)**

	2004-05		2005-06		2006-07	
	Amount	Percent	Amount	Percent	Amount	Percent
Halfway House and Temporary Living Placements	\$12,843,700	72.4%	\$14,203,100	66.2%	\$14,658,700	66.3%
AODA	1,014,200	5.7	2,714,200	12.6	2,714,200	12.3
Day Reporting Centers and Treatment	489,500	2.8	489,500	2.3	489,500	2.2
Sex Offender Treatment	637,800	3.6	682,100	3.2	703,300	3.2
Urinalysis	658,800	3.7	711,000	3.3	735,900	3.3
Fresh Start	300,000	1.7	300,000	1.4	300,000	1.4
Domestic Violence	176,800	1.0	476,800	2.2	476,800	2.2
Other Programs	1,371,800	7.8	1,653,600	7.7	1,788,200	8.0
Reserve	237,700	1.3	237,700	1.1	237,700	1.1
<b>Total</b>	<b>\$17,730,300</b>		<b>\$21,468,000</b>		<b>\$22,104,300</b>	

6. It should be noted that the bill also provides \$640,600 GPR in 2005-06 and \$2,405,200 GPR in 2006-07 in funding for purchase of services to expand local community housing and treatment options available to offenders who violate their probation, parole, or extended supervision and may serve time and/or receive programming as an alternative to the revocation of their probation, parole, or extended supervision. This provision is addressed in Paper #233.

7. Based on actual monthly community corrections population growth since July, 2003, and recent trends, the population for offenders on probation, parole and extended supervision is estimated to be 68,358 in 2004-05, 71,238 in 2005-06 and 74,158 in 2006-07. The estimate does

not include 800 offenders in the enhanced supervision programs, but does include increased caseload associated with prison population management initiatives previously enacted into law and expanded under the bill.

8. Increased funding in the bill is intended to expand treatment options in the community for felony and misdemeanor offenders. While Corrections indicates that AODA and domestic abuse treatment programs would experience increased funding (an additional \$2,000,000 annually), purchase of services funding is budgeted on a per offender basis, rather than by specific type of service. Services are provided based on individual offender needs. Under the bill, purchase of services funding would increase from \$17,730,300 (\$259 per offender) in 2004-05, to \$21,468,000 (\$301 per offender) in 2005-06, and \$22,104,300 (\$298 per offender) in 2006-07.

9. Table 2 identifies budgeted community purchase of services funding and per offender amounts from 1999-00 to 2006-07.

**TABLE 2**  
**Budgeted Purchase of Services Funding**  
**1999-00 to 2006-07**

	<u>Amounts</u>	<u>Per Offender</u>
1999-00	\$13,287,500	\$208
2000-01	14,629,600	226
2001-02	17,312,000	263
2002-03	17,442,300	261
2003-04	17,730,300	263
2004-05	17,730,300	259
2005-06 (AB 100)	21,468,000	301
2006-07 (AB 100)	22,104,300	298

10. Given that purchase of services is budgeted on a per offender basis, the Committee could modify the overall increase in purchase of services funding in the bill by adopting a different per offender amount. Table 3 identifies various per offender amounts, the total funding amount at those levels, and the change to the bill.

**TABLE 3****Purchase of Service Funding at Various Funding Levels,  
With Adjusted Inflation Increases**

<u>Funding Level Per Offender</u>	<u>2005-06 Total Funding</u>	<u>2006-07 Total Funding</u>	<u>2005-06 Change to Bill</u>	<u>2006-07 Change to Bill</u>
\$259	\$18,450,600	\$19,206,900	-\$3,017,400	-\$2,897,400
260	18,521,900	19,281,100	-2,946,100	-2,823,200
270	19,234,300	20,022,700	-2,233,700	-2,081,600
280	19,946,600	20,764,200	-1,521,400	-1,340,100
290	20,659,000	21,505,800	-809,000	-598,500
298	21,228,900	22,104,300	-239,100	0
300	21,371,400	22,247,400	-96,600	143,100
301	21,468,000	22,321,600	0	217,300
310	22,083,800	22,989,000	615,800	884,700
320	22,796,200	23,730,600	1,328,200	1,626,300
330	23,508,500	24,472,100	2,040,500	2,367,800

11. If no additional funding is provided, purchase of services for probation, extended supervision and parole would be supported at approximately \$249 per offender in 2005-06 and \$239 per offender in 2006-07.

**ALTERNATIVES**

1. Approve the Governor's recommendation to provide \$3,737,700 GPR in 2005-06 and \$4,374,000 GPR in 2006-07 for increased purchase of services funding for offenders under community corrections supervision. Purchase of services per offender would be approximately \$301 in 2005-06 and \$298 in 2006-07.

2. Provide purchase of service funding at one of the following per offender funding levels.

<u>Funding Level Per Offender</u>	<u>2005-06 Change to Bill</u>	<u>2006-07 Change to Bill</u>	<u>Biennial Change</u>
a. \$259	-\$3,017,400	-\$2,897,400	-\$5,914,800
b. 260	-2,946,100	-2,823,200	-5,769,300
c. 270	-2,233,700	-2,081,600	-4,315,300
d. 280	-1,521,400	-1,340,100	-2,861,500
e. 290	-809,000	-598,500	-1,407,500
f. 298	-239,100	0	-239,100
g. 300	-96,600	143,100	46,500
h. 301	0	217,300	217,300
i. 310	615,800	884,700	1,500,500
j. 320	1,328,200	1,626,300	2,954,500
k. 330	2,040,500	2,367,800	4,408,300

3. Delete the provision.

<b><u>Alternative 3</u></b>	<b><u>GPR</u></b>
<b>2005-07 FUNDING</b> (Change to Bill)	- \$8,111,700

Prepared by: Chris Carmichael