



Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

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Joint Committee on Finance

Paper #257

Minor Policy and Technical Changes -- Serious Juvenile Offender Funding (DOC -- Juvenile Corrections)

[LFB 2003-05 Budget Summary: Page 128, #7]

CURRENT LAW

The serious juvenile offender (SJO) appropriation reimburses juvenile correctional institutions, secured child caring institutions, alternate care providers, aftercare supervision providers and corrective sanctions supervision providers for costs incurred, beginning on July 1, 1996, for: (1) the care of any juvenile 14 years of age or over who has been adjudicated delinquent for an act that is equivalent to a Class A or B felony or a juvenile 10 years of age or older who has attempted or committed first-degree intentional homicide or has committed first-degree reckless or second-degree intentional homicide, and who has a disposition as a serious juvenile offender; (2) juveniles less than 16 years of age under the jurisdiction of the adult court and sentenced to state prison, but placed by Corrections at a secured juvenile correctional facility or a secured child caring institution; (3) correctional services for juveniles adjudicated as violent juvenile offenders for certain offenses committed prior to July 1, 1996 (all violent juvenile offenders are now out of the juvenile correctional system); and (4) juveniles under extended jurisdiction orders prior to July 1, 1996, who receive juvenile correctional services. Adjusted base funding for the SJO appropriation totals \$17,034,300 GPR annually.

GOVERNOR

Reduce funding by \$318,000 GPR in 2003-04 and \$1,023,100 GPR in 2004-05 to reflect decreased population estimates and cost changes associated with state-funded serious juvenile offenders.

DISCUSSION POINTS

1. Under the bill, the following average daily populations (ADP) for the SJO appropriation, including SJO juveniles and extended jurisdiction juveniles, are projected for the 2003-05 biennium:

**Average Daily Population
Governor**

<u>Type of Care</u>	<u>Serious Juvenile Offenders</u>		<u>Extended Jurisdiction Juveniles</u>	
	<u>2003-04</u>	<u>2004-05</u>	<u>2003-04</u>	<u>2004-05</u>
Secured Correctional Facilities	144	147	5	4
Corrective Sanctions Program	71	57	1	0.5
Aftercare Supervision	<u>70</u>	<u>57</u>	<u>1</u>	<u>0.5</u>
Total ADP	285	261	7	5
Alternate Care*	53	43	0	0

* A subset of aftercare supervision that includes residential care centers and group homes.

2. The SJO appropriation expenditure authority is calculated on the basis of the projected ADP for each type of care and the average cost, or daily rate, for each type of care.

Under the bill, the daily rates for secured correctional facilities are set at \$190 in 2003-04 and \$194 in 2004-05. Further, corrective sanctions daily rates are set at \$88 in 2003-04 and \$89 in 2004-05. Following the introduction to the bill, budget errata from the administration show that the cost basis used to calculate the daily rates for institutional care did not include certain reductions made under SB 44. With these corrections, the daily rate would be reduced to \$187 in 2003-04 and \$191 in 2004-05 for secured correctional facilities and to \$86 in 2003-04 and \$88 in 2004-05 for the corrective sanctions program.

3. A population reestimate discussed in Paper #255 on juvenile populations and daily rates would set the juvenile ADP for secured correctional facilities at 800 annually in the 2003-05 biennium. This reestimate would result in a daily rate for this type of care of \$194 in 2003-04 and \$198 in 2004-05. These rates for secured correctional facilities, the revised corrective sanctions rates of \$86 in 2003-04 and \$88 in 2004-05, and other daily rates under the bill that do not require correction, are used in the recalculation for the suggested modification of SJO funding provided below.

4. The Governor's ADP projections for SJO placements is based on a model that projects such populations through the 2003-05 biennium. By updating this model to reflect actual placement data for the period July, 2002, through March, 2003, the SJO projections in the 2003-05 biennium for secured correctional facilities, corrective sanctions and aftercare services can be reestimated. In addition, the projection for the number of extended jurisdiction juveniles placed in secured correctional facilities in 2003-04 and 2004-05 made under the bill appear to be slightly

overstated in light of current data. As a result of updating the population data, the APD for SJO placements is reestimated as shown in the table below.

**Average Daily Population
Reestimated**

<u>Type of Care</u>	<u>Serious Juvenile Offenders</u>		<u>Extended Jurisdiction Juveniles</u>	
	<u>2003-04</u>	<u>2004-05</u>	<u>2003-04</u>	<u>2004-05</u>
Secured Correctional Facilities	141	147	2	1
Corrective Sanctions Program	66	54	2	1
Aftercare Supervision	<u>94</u>	<u>76</u>	<u>3</u>	<u>2</u>
Total ADP	301	277	7	4
Alternate Care*	46	37	0	0

* A subset of aftercare supervision that includes residential care centers, group homes, treatment foster homes, and monitored living situations.

5. Under the reestimates, the projections for SJO placements in corrective sanctions, aftercare services and alternate care settings reflect different assumptions from those used under the bill. The bill assumes that field placements are equally divided between corrective sanctions and aftercare services and that certain percentages of juveniles in aftercare are placed in alternate care settings that include group homes and residential care centers only.

6. The assumptions in the bill should be modified on the basis of year-to-date placement data for 2002-03. This data shows for field placements that the corrective sanctions program receives about 41% of the SJO juveniles and aftercare services receive about 59% of the SJO juveniles. In addition, the assumption relating to group homes and residential care center placements should be modified to recognize alternate care settings for SJO juveniles including treatment foster homes and monitored living situations for certain juveniles.

7. The SJO appropriation can be recalculated based on: (a) revised daily rates for secured correctional facilities and the corrective sanctions program; (b) reestimated SJO and extended jurisdiction ADP in the 2003-05 biennium; and (c) reestimated relative proportions of SJO field placements in corrective sanctions, aftercare and a wider variety of alternate care settings, based on the current placement data for 2002-03.

8. These recalculations result in revised total funding needs of \$16,342,600 GPR in 2003-04 and \$15,915,400 GPR in 2004-05. These reestimates represent a reduction to the bill of \$373,700 GPR in 2003-04 and \$95,800 GPR in 2004-05.

MODIFICATION

Delete \$373,700 GPR in 2003-04 and \$95,800 GPR in 2004-05 to reflect a reestimate of the serious juvenile offender appropriation.

Explanation: The reduction results from revised daily rates for care and reestimated SJO populations and placement assumptions.

<u>Modification</u>	<u>GPR</u>
2003-05 FUNDING (Change to Bill)	- \$469,500

Prepared by: Art Zimmerman