WISCONSIN LEGISLATURE

P.O. Box 7882 • Madison, WI 53707-7882

Assembly Bills 802, 803, 804

Public Testimony
Assembly Committee on Criminal Justice and Public Safety
January 30, 2020

Thank you, Chairman Spiros and members of the committee for holding this hearing on Assembly Bills 802,803, and 804.

It is no secret that the criminal justice process can be incredibly taxing on witnesses. These three bills make the process of testifying a little smoother as well as helps to protect the witness from potential harm.

Assembly Bill 802 would add the 'safety or the risk that the witness may be unavailable to testify' to the list of criteria to be considered by the judge when decided whether to allow a witness to testify through videoconference.

Assembly Bill 803 specifies that if an individual is at 'risk of being intimidated and therefore is at risk of not fully cooperating at trial', their testimony may be taken by deposition. Anyone accused of a crime, as well as their counsel, still have the right to be present at the deposition.

Assembly Bill 804 would add intimidating a victim of a crime of domestic abuse to those offenses that warrant an increased penalty from a Class A misdemeanor to a Class G felony.

Prosecutors and law enforcement have highlighted the growing problem of witness intimidation in Wisconsin. Milwaukee, in particular, has been hard hit, with a recent Journal-Sentinel investigation identifying that 23% of charged homicide cases were impacted by documented instances of witnesses failing to appear in court to testify. Despite Milwaukee being a national leader in proactive actions to prevent witness intimidation, it remains a problem in the city and throughout the state.

Increasing protections for crime victims and witnesses is important, particularly in cases of domestic abuse. We should be making it harder for criminals to continue terrorizing our communities, not easier. This legislation moves us in the right direction.

Thank you for your time and I'd be happy to take any questions at this time.

Dan Knodl

Representative Dan Knodl

Alberta

Senator Alberta Darling

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To: Assembly Committee on Criminal Justice and Public Safety
Date: January 30th, 2020
From: Jenna Gormal, Director of Public Policy and Systems Change, End Domestic Abuse Wisconsin
Re: Assembly Bill 804 Relating to: intimidating a victim of domestic abuse and providing a penalty.

Thank you, Chairman Spiros, Vice Chairman Sortwell, and fellow members of the Assembly Committee on Criminal Justice and Public Safety, for the opportunity to provide testimony today on AB 804: regarding intimidating a victim of domestic abuse and providing a penalty which would increase the crime of intimidating a victim from a Class A misdemeanor to a Class G felony, an increase in sentencing of approximately 10 years.

My name is Jenna Gormal, and I am the Director of Public Policy and Systems Change at End Domestic Abuse WI. End Abuse is the statewide voice for survivors of domestic violence and the membership organization representing local domestic violence victim service providers throughout Wisconsin.

The intent of this legislation is laudable, and we appreciate and share lawmakers' goal of supporting survivors. However, End Abuse opposes the idea that increased sentencing is the solution to ending domestic violence. Criminalization has been the primary response to domestic abuse in the U.S. for 30 years, and the results are disappointing. The failure of the criminal legal system to seriously decrease neither incidence nor the severity of intimate partner violence highlights the limits of a one-dimensional approach to a multi-dimensional problem. Increasing penalties will do very little to protect survivors of violence.

While we traditionally think of victims and defendants as existing totally separate from one another, the lines between them are often murky. The two categories may seem diametrically opposed, but numerous survivors of domestic violence across the state will find themselves sitting in court both as victims and defendants. For example, we know that victims are often arrested after being mistaken for the abusive partner because their response to the trauma they have experienced is perceived as anger. Or when a scratch made in self-defense is misinterpreted by law enforcement as abusive behavior. I know from past experience as a victim advocate that this happens every day in Wisconsin. Imagine the impact this legislation would have on a victim, assumed to be an abuser, entering the criminal legal system. Requiring that victim intimidation in domestic violence cases is charged as a felony, rather than looking at incidents on a case by case basis, removes judicial discretion and the exploration of other remedies or appropriate charges.

With these considerations in mind, reforming the criminal justice system should be about making the entire process trauma informed, training the court's representatives to better understand the experience of survivors and ensuring that currently existing resources are adequately funded to better serve victims. This is particularly true given that Wisconsin has some of the most racially disparate criminal justice outcomes in the nation. Changes of this magnitude are bound to affect some communities more than others.

Intimate partner violence has overlapping economic, community, public health, and human rights facets. Viewing intimate partner violence through each of these frames opens new avenues for addressing the problem. IPV will continue unabated if policymakers continue to focus on punishment and fail to focus on economic inequality and instability. The evidence is clear that IPV is more prevalent and more severe in the context of economic distress. Poor people, particularly poor women, are more vulnerable to IPV and few policy dollars are allocated to programs that would directly reduce that risk.

Victims and advocates talk frequently about lack of access to legal aid, underfunding of county victim witness units, chronically overworked and underpaid DAs and public defenders, restrictions on access to Medicaid and other lifesaving benefits, sparse or nonexistent affordable housing in their area, and an insufficient focus on interpersonal violence in our education system. These are just a handful of resources that can, when made accessible and adequately funded, make a difference. Individuals who receive assistance in securing material resources are significantly less likely to experience psychological and physical abuse after leaving shelter and report greater improvements in their quality of life. Therefore, economic policy may have more potential to seriously decrease IPV than other policy interventions.

Let us not forget that incarceration is expensive. We're talking about spending a considerable amount of taxpayer dollars, over 10 years, to house an individual who has intimidated a victim. Imagine if we provided supportive housing for that victim instead. What would it look like if we used those funds to provide survivors with the support they need to live a life free from violence? What if we listened to their voices? Survivors across the state are not telling us that we need to be tougher in sentencing. They're telling us that they need affordable housing and childcare. They're telling us that their partners need help. They're telling us that incarceration is not justice.

We appreciate the intent of this legislation, and yet as an organization that represents and responds to the needs of survivors and advocates across the state, we know that they are expressing a dire need for us to move away from resourcing the criminal legal system and toward developing a holistic approach to justice instead. If any lawmakers are interested in drafting such legislation, End Abuse would be happy to assist in that process. As such, we respectfully request that the committee vote no on Assembly Bill 804.

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Protecting Justice for all Since 1977

Kelli S. Thompson
State Public Defender

Jon Padgham
Deputy State Public Defender

Assembly Committee on Criminal Justice
Thursday, January 30, 2020
Assembly Bills 802-809

Chairman Spiros and members,

Thank you for the opportunity to testify on Assembly Bills 802-809, known as the "Tougher on Crime" package. We are providing written comments on all of the proposals but will speak to those that most directly impact the State Public Defender (SPD) and its clients.

The SPD provides constitutionally mandated representation for financially eligible clients in Wisconsin who are charged with or face a criminal or civil proceeding that could result in the deprivation of their liberty. Relevant to this package of bills, we provide representation for both adults and juveniles accused of having committed a criminal offense as well as in revocation proceedings.

Following are our specific comments on each piece of legislation.

Assembly Bill 802 (Videoconferencing at a proceeding)

Assembly Bill (AB) 802 provides new criteria to allow the use of videoconferencing for participation as a witness in a court proceeding. While the language allowing its use if there is "the risk that the witness may be unavailable" appears to be broad, there is existing language in s. 885.56(1)(L) which already gives courts significant discretion in allowing this use of videoconferencing.

Assembly Bill 803 (Witness deposition based on intimidation)

AB 803 allows for depositions in criminal trials if a witness is at risk of being intimidated. While Wisconsin currently allows for criminal depositions, it is only in very limited circumstances such that depositions rarely occur now. This bill would likely increase the number of depositions which would have an impact on both SPD staff time and resources as the ability to depose witnesses in those circumstances would be available to all parties in the criminal proceeding.

There is one specific concern with the language used on page 3, line 2 of the bill which allows a court to use as a factor in determining whether to allow the deposition the "nature of the defendant." This is an undefined term of art that could exacerbate systemic racial bias in the criminal justice system and continue implicit biases already present in the criminal justice system. We had the opportunity to raise this concern with the Senate author of the bill and look forward to future discussions on possible alternative language.

Assembly Bill 804 (Domestic abuse victim intimidation penalty enhancer)

AB 804 essentially creates a penalty enhancer if the victim in a domestic abuse allegation is intimidated. As with most penalty enhancers or mandatory minimum sentences, evidence does not demonstrate that they serve as an effective deterrent.

S. 940.45 includes six other scenarios to charge intimidation of a witness as a Class G felony. In those cases, the enhancer is accompanied by an additional act such as injury or force as a reason that the action of intimidation is more serious than a Class A misdemeanor. This section of statute does not differentiate one type of crime or one type of victim from another, it treats all intimidation of a witness crimes equally based on the degree of intimidation that's employed. The subtle difference in AB 804 is that it increases the penalty based not on the action taken to intimidate, but based on the type of underlying crime. This could present the hypothetical scenario that intimidation of a witness in a domestic abuse crime is treated more severely that intimidation of a witness in a homicide even if the type of intimidation employed is similar.

Assembly Bill 805 (Mandatory revocation recommendation)

AB 805 requires the Department of Corrections to recommend revocation of an individual's community supervision if they are charged with a new crime.

The primary concern is the potentially unconstitutional burden shift for extended periods of incarceration. If an individual on extended supervision is charged with a new crime and, as a result of this bill, the new crime is handled as an administrative revocation rather than a new circuit court case, the practical standard of conviction will have become "probable cause" rather than "beyond a reasonable doubt." The only burden that will have taken place for the administrative law judge to revoke supervision will have been the probable cause standard a prosecutor must meet to issue charges.

Added on top of this is the impact of Wisconsin's sentencing structure. Because individuals do not earn credit for time served on extended supervision, any violation during the period of supervision can result in re-incarceration for the full term. For an example, let's consider a person who was sentenced to a term of 5 years initial confinement followed by 5 years of extended supervision. Even under current law, if the person violates supervision during year 4, the person can be reincarcerated for 5 more years. Now consider that under the bill, if the person is charged with a relatively low level crime such as disorderly conduct, even prior to the criminal case proceeding, they can be revoked for the full 5 years. Effectively the person has been sentenced to a 5 year term in state prison for a crime that carries a potential penalty of a $1000 fine and 90 days in jail.

And while the administrative law judge would still retain discretion under the bill whether or not to revoke supervision, because of a combination of the conditions of release, the administrative hearing process for a revocation proceeding, and the burdens and standards for a revocation proceeding, this bill will lead to prison sentences that are disproportionate to the alleged criminal activity.

As part of Wisconsin's continuing efforts to expand the use of research-based practices in the area of criminal justice, justice professionals (including prosecutors and staff of the Department of Corrections) are increasingly making individualized decisions and recommendations in light of the risk level and needs of the defendant. Often, appropriate and effective programs available in the community provide for greater public safety while saving taxpayer funds.

This bill may result in a significant number of new prison terms, which will neither be cost effective nor have a substantially beneficial impact on future criminal behavior.

Assembly Bill 806 (Expanded list of crimes for Serious Juvenile Offender Program)

AB 806 expands the list of delinquent acts that qualify a young person to be placed in the Serious Juvenile Offender Program. By expanding the types of crimes that qualify for the Serious Juvenile Offender Program to include any crime classified as a felony if committed by an adult, there will be a significant expansion in the number of juveniles placed at Lincoln Hills. Placement at Lincoln Hills is not an effective way to reduce recidivism and is less cost effective than nearly every other alternative.

The Serious Juvenile Offender Program was created as a way to impose more serious punishment through more severe types of incarceration. The Legislature, in the legislative intent section of Chapter 938, has stated that the goals of the juvenile justice system include conducting an "individualized assessment" and to "divert juveniles from the juvenile justice system through early intervention." To be sure, the intent recognizes the need to protect public safety as well. By treating all adult felonies as a serious juvenile offense, the individualized assessment is removed from consideration. In current law, by enumerating individual serious juvenile offenses, the legislature has recognized that some felony offenses committed by juveniles do not carry the same level of culpability when committed by a juvenile. While a juvenile charged with felony retail theft (a $500 value threshold) can still be sentenced to Lincoln Hills based on an individualized assessment, this bill assumes that all juveniles committing that crime are serious juvenile offenders.

Research and data suggests that juveniles are not capable of the same cognitive process as adults. By treating all juveniles committing an adult felony the same, we will not effectively address the needs and root causes of the delinquent behavior.

Assembly Bill 807 (Mandatory minimum on 3rd offense retail theft)

AB 807 creates a 180 day mandatory minimum sentence for third or more offense retail theft.

As noted earlier in our written testimony, there is little evidence to suggest mandatory minimum sentences serve as an effective deterrent against criminal activity. Presumptive minimum sentence offers a minimum guideline but allows for a sentence beneath that minimum if the reasons for doing so are placed on the record at sentencing.

In addition, by not allowing the court to place an individual on probation, empirical studies have shown that we are likely to increase their future risk for criminal activity. That evidence shows that by placing a person who is considered low to medium risk to reoffend with a higher risk population in jail or prison, that individual is at higher risk to reoffend in the future.

Finally, it is important to highlight that as drafted, this bill would apply a minimum sentence for third offense retail theft regardless of the value of merchandise taken in the qualifying offense. To use a hypothetical, a 17 year old who is caught taking a loaf of bread on three separate occasions would be charged as an adult and could not be sentenced to less than 180 days.

Assembly Bill 808 (Felon in possession of a firearm charging process)

AB 808 changes the process for amending or dismissing charges involving felon in possession of a firearm and limits access to deferred prosecution programs.

The total effect of the bill will be to limit the ability for the criminal justice system to consider the individual circumstances of these cases. Especially in combination with a bill like AB 805 requiring a revocation recommendation based on new criminal allegations, it is not difficult to envision a scenario where an individual is charged and, though a prosecutor may seek to dismiss the charges later, a judge does not allow it and a person is revoked based on a lower standard of proof.

Assembly Bill 809 (Limiting earned release programs)

AB 809 limits the ability for an individual to qualify for the earned release program, the challenge incarceration program, or the special action release program if they have been sentenced based on a violation of a violent crime.

These limits will place additional burdens on an already overcrowded prison system.

The total effect of Assembly Bills 805, 806, 807, and 808 will be to significantly increase the population of Wisconsin's jails and prisons while AB 809 will remove the few limited provisions that allow the Department of Corrections to provide release to appropriate individuals in limited circumstances. It is not unrealistic to expect that the bills will result in a need for a considerable number of new jail and prison beds, a cost not accounted for in the package.

We appreciate the opportunity to testify today. If you have any additional questions, please do not hesitate to contact us.

EVAN GOYKE
STATE REPRESENTATIVE
18th ASSEMBLY DISTRICT

January 30, 2020
Written Testimony of State Representative Evan Goyke
Re: Assembly Bills 802, 803, 804, 805, 806, 807, 808, 809, 817 – The "Tougher" On Crime Package

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Mr. Chairman and Members of the Assembly Committee on Criminal Justice and Public Safety,

Thank you for the opportunity to testify today regarding Assembly Bills 802, 803, 804, 805, 806, 807, 808, 809, and 817 – The Wisconsin Republican "Tougher" On Crime Package.

On Criminal Justice: President Trump gets it - mostly. Vice President Pence gets it. Former Speaker Ryan, Senator Ron Johnson, and Congressmen Sensenbrenner, Grothman and Gallagher also get it.

President Trump signed The First Step Act – Public Law 115-391 into law on December 21, 2018. The law makes dozens of positive changes to our criminal justice system including opportunities to be released from incarceration early, the reduction of mandatory minimums, and investments in prisoner re-entry.

During the 2019 State of the Union speech, President Trump acknowledged two formerly incarcerated individuals and highlighted the bipartisan First Step Act as a key legislative victory of his administration. Assembly Bills 805, 807, and 809 do the opposite of the First Step Act.

The question for the committee today – and the Legislature moving forward – is why Legislative Republicans disagree with President Trump and so many members of Congress? Who's right and who's wrong?

Wisconsin Republican Legislators are wrong. Here's why.

More incarceration does not mean less crime. The authors of the bills site rising crime rates as justification for increased incarceration – yet incarceration has increased at the same time the crime rate has. Since 2013, the Legislature has increased penalties or created a new crime over 50 times and our prison population has grown too. We don't need more of what's not working.

Many states have experienced crime reductions while they've reduced incarceration. This is achieved by moving resources from incarceration (the most expensive criminal justice intervention) to more effective options like treatment and supervision (much less expensive). America now has over a decade of evidence that this works, with 45 states having enacted some justice reform legislation to reduce their prison populations.

Conservative and Liberal organizations have supported these bipartisan reforms, including here in Wisconsin where conservative-leaning groups like Americans for Prosperity, The Badger Institute, Right on Crime have joined with liberal-leaning groups like the ACLU and WISDOM in working to bring this legislative reality to Wisconsin. These groups in Wisconsin, like their counter parts around the country, have conducted or reviewed the strong and growing evidence that criminal justice reform can be done safely. They also warn of the massive expense of not enacting reforms.

In the 2019-2021 budget, the Legislature approved a 5% increase in the Department of Corrections budget, with an annual budget now above $1.3 Billion. Included in the budget was an estimate that the prison population will grow roughly 600 additional inmates by the end of the biennium – which would place Wisconsin's prison population at an all-time high of 24,350. To accommodate this growth, the DOC estimates that by 2020, roughly 1,000 inmates won't fit within the existing prison system and will need to serve their sentence at a contracted facility.

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Select Geometry: Police District

Specific Location within Geographic Area: (All)

Milwaukee Police Department

Data current through: 1/16/2020

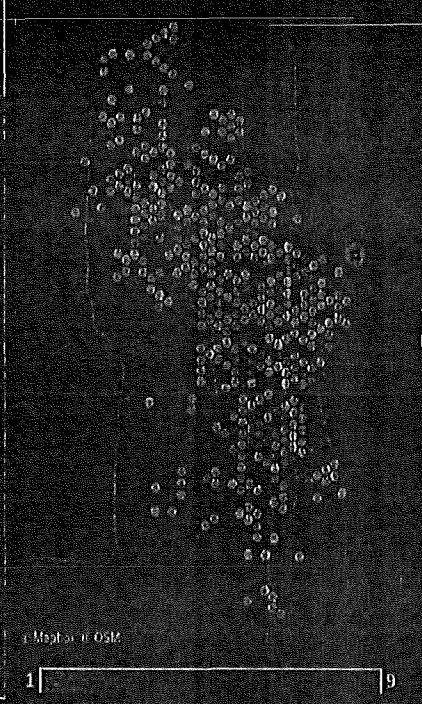
CompStat Part I Crimes

4 Week - 4 Week

UCR/Incident: UCR	Full Year			Year-to-Date			Comparison Time Frame (Date Ranges auto-update)		
	2018	2019	% Change 2018-2019	2019	2020	% Change 2019-2020	11/22/2019 - 12/19/2019	12/20/2019 - 1/16/2020	% Change Time Frame
Homicide	99	97		7	1		5	4	
Rape	499	487		40	25		48	35	
Robbery	2,320	1,994		125	86		158	147	
Aggravated Assault	5,802	5,757		322	210		469	405	
Burglary	4,432	3,683		231	139		260	263	
Theft - Larceny	8,458	7,973		515	329		686	558	
Motor Vehicle Theft	4,651	3,481		235	154		340	256	
Arson	263	202		9	11		14	14	
Grand Total	*26,317*	*23,511*		*1,468*	*949*		*1,967*	*1,672*	

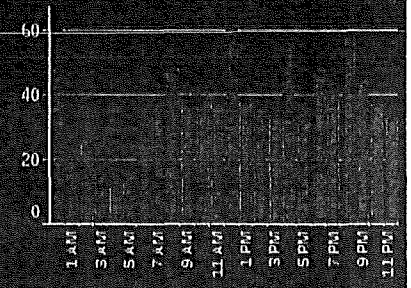
Incident Map 2020

Filter Crime Type: <All Part 1 Crimes>



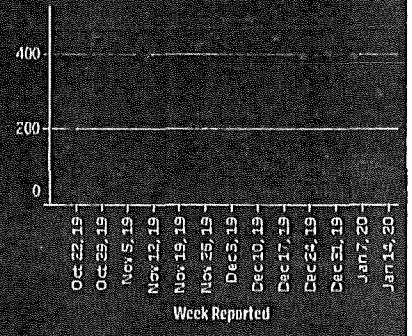
2020 Incident Time Analysis
Based on selected time period

Hour



Weekly Incident Trend Analysis
Based on selected date range

12 Week



Uniform Crime Reporting (UCR) guidelines for Part 1 Offenses include counting Homicide, Rape, and Aggravated Assault by victims. All other crime types are counted by incidents. Geographic areas are based on reporting districts. Incidents without an identified reporting district in the incident report are coded as null locations. Specific locations and names of persons involved have not been included to protect the identity of the individuals. Information is not yet verified and may include mechanical or human error. Preliminary crime classifications may be changed at a later date based upon further investigation(s).

MAP

NIBRS CITYWIDE PART I CRIME

Offense	2017	2018	2019	17-19 % Change	18-19 % Change
Homicide	119	99	97	-18%	-2%
Rape	445	499	460	3%	-8%
Robbery	2,950	2,326	1,993	-32%	-14%
Aggravated Assault	6,097	5,794	5,720	-6%	-1%
Burglary	5,719	4,430	3,678	-36%	-17%
Auto Theft	5,448	4,646	3,488	-36%	-25%
Theft	10,559	8,450	7,960	-25%	-6%
Arson	315	262	203	-36%	-23%
Violent Crime	**9,611**	**8,718**	**8,270**	**-14%**	**-5%**
Property Crime	**22,041**	**17,788**	**15,329**	**-30%**	**-14%**
Total	***31,652***	***26,506***	***23,599***	***-25%***	***-11%***

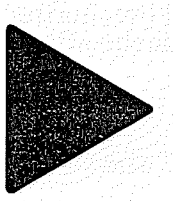
Part I crime data was obtained from the Wisconsin Department of Justice (DOJ) and reflects preliminary UCR Summary Statistics for the time period of January 1 - December 31, 2017-2019. UCR statistics are subject to change for a period of up to two years. Homicide data was obtained from the OMAP Homicide database and counts victims for the time period of January 1 – December 31, 2017-2019.

‘No face, no case:’ Criminals bribe, threaten and kill to keep witnesses from testifying

POSTED 9:05 PM, FEBRUARY 8, 2018, BY BRYAN POLCYN AND STEPHEN DAVIS, *UPDATED AT 09:58PM, FEBRUARY 8, 2018*

This is an archived article and the information in the article may be outdated. Please look at the time stamp on the story to see when it was last updated.

No case no face



MILWAUKEE — No face, no case. It's a popular mantra for criminals who aim to silence the witnesses against them.

If you've been the witness to a crime, be prepared.

The suspected criminal just might try to reach out and touch you from behind bars.

It's no secret investigators are listening to jailhouse phone calls, but that doesn't keep the bad guys from trying.

In Milwaukee's most violent neighborhoods, it's not what you do that could be dangerous, but what you see. Nikeyia Jones found that out the hard way.

"We're taught from bein' kids not to tell on people," Jones said.

She was sitting on a front porch near 29th and Locust when another man was shot and killed right in front of her.

Nikeyia Jones says she heard people calling her a "snitch" as she left the courtroom after testifying about the homicide she witnessed.

"I tried to run. I couldn't. My feet were planted," she said.

What she saw made her an instant target.

"I was just scared because I didn't know what to do," she said. "It was my first time going through anything like that. Ever."

It's the kind of thing Milwaukee County District Attorney John Chisholm battles every day.

Milwaukee DA John Chisholm says the witness protection unit has grown from 1 employee to nearly a dozen in the past 9 years.

Last year alone, his office charged more than 90 defendants with intimidating witnesses and victims.

"It's not good enough to identify it. You have to disrupt it. You have to stop it from happening. And then you have to prosecute it," Chisholm said. "It's not easy."

Time and time again, prosecutors have used the defendants' own words against them.

"Make sure that b**** don't press no m*****-f***** charges against me."

Those are the words of Carlos Davis as he talked to another man in a phone call from the Milwaukee County Jail. FOX6 Investigators obtained the recordings of several jailhouse phone calls in which accused criminals attempted to dissuade victims and witness from coming to court or cooperating with authorities.

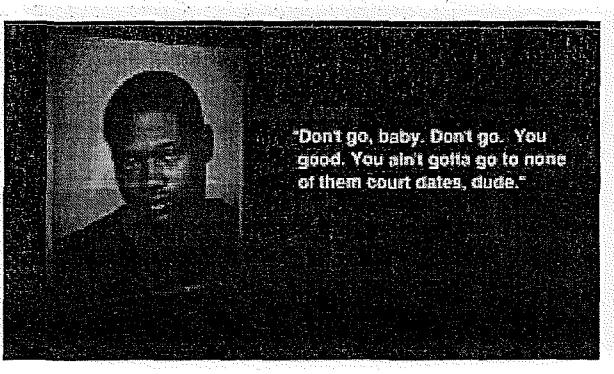
Like Davis, Dmitri Moss was accused of domestic violence and tried to keep his victim from participating in the case against him.

"Just like a m*****-f***** always say, 'No face, no case.' Point blank, period," Moss said.

Much of prosecutors they uncover is more manipulation than intimidation, especially in cases of domestic violence.

"I often use the word 'dissuasion,'" Chisholm said.

Carols Davis punched the mother of his children in the face and pulled out chunks of her hair. Hours later, he called her from jail.



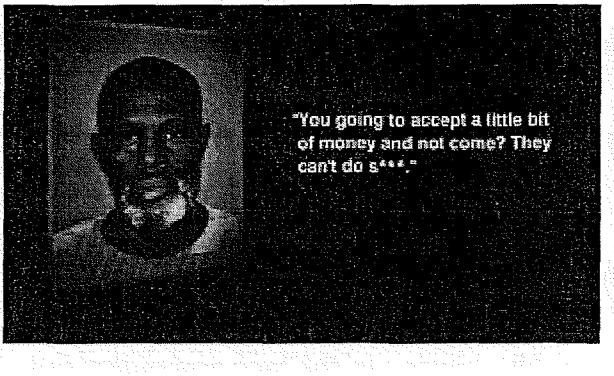
Carlos Davis was sentenced to two years in prison for attempting to keep the victim of his domestic violence case from coming to court.

> Carlos Davis: "I said okay I didn't mean that shit 'Ne. I love you though."
> Victim: "You should see my face, you broke my damn nose."
> Davis: "I broke your nose?"
> Victim: "Yes."

After apologizing and professing his love more than once, Davis got to the point of his call.

> Davis: "Don't go, baby. Don't go. You good. You ain't gotta go to none of them court dates, dude."

Sometimes it takes more than manipulation to keep a witness away from court.



Timothy Treadway was not convicted of child sexual assault, but was sent to prison for bribing the child's mother not to cooperate with the case.

Timothy Treadway was accused of molesting a 5-year-old-girl, but when the victim and her mother failed to show up for trial, the case was dismissed. And prosecutors soon discovered why when they came across an incriminating phone call.

"You going to accept a little bit of money and not come?" Treadway says. "They can't do s***."

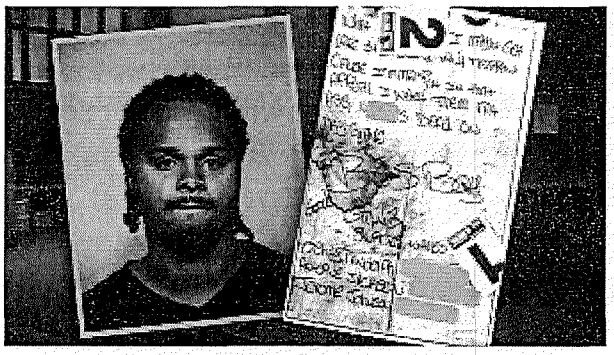
He offered the woman $400 to keep herself - and the victim - away from the case.

"Just keep a low profile, that's it."

But when it comes to eliminating witnesses, it's hard to top Christopher Anderson, who was the "enforcer" for a violent street gang known as Brothers of the Struggle -- or BOS.

Known by the nickname 'Gunz,' Anderson shot and killed Jarvis Johnson whose brother was believed by the gang to have witnessed a wild shootout on I-43. The killing was intended to send a message not to testify against his fellow gang members. And prosecutors say it was a common practice for Anderson.

"The very next day the defendant was involved in the shooting and attempted homicide of a state's witness against a different BOS gang member," said Assistant District Attorney Grant Huebner during a sentencing proceeding for Anderson.



Christopher Anderson, known as "Gunz," authored a 'hit list' from behind bars. Guards confiscated the note before the homicides could be carried out.

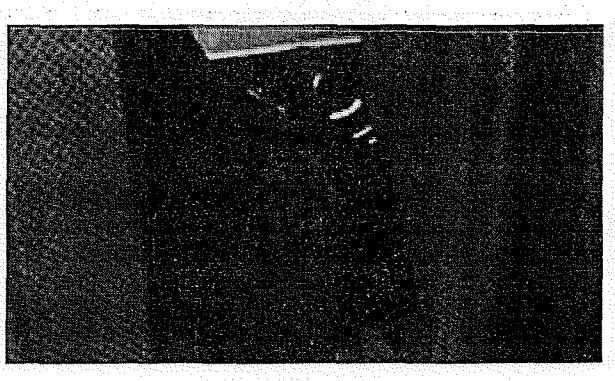
Even after he was convicted of murder, Anderson tried to silence three more witnesses from behind bars. And he might have succeeded if guards had not intercepted a note he tried passing to a fellow inmate. It was a 'hit list' with instructions to kill.

"Revenge. It's retaliation," Huebner said.

"A lot of it is outright, cold-blooded murder," Chisholm said.

It's also nothing new. The FOX6 Investigators first exposed jailhouse intimidation way back in 2002. Our stories helped change state law to make it a felony in 2007. And the DA launched an official witness protection program in 2009. In fact, Milwaukee County prosecutors have been so proactive in rooting out intimidation that other jurisdictions around the country have dubbed their approach, "the Milwaukee Method."

"When I talk to other major city prosecutors, they deal with these same issues," Chishold said. "And they're actually looking at the Milwaukee model to try and adopt some of the practices that we use here."



Prosecutors have a full time analyst who monitors jailhouse phone recordings for hours every day.

Criminals in Milwaukee today are well aware their jailhouse phone calls are being recorded. Still, it hasn't stopped them from trying.

"Because they don't know any other way of communicating," Chisholm said.

Consider what happened Courtney Stokes. She did not witness a homicide. Rather, the father of her child one to her. In a videotaped interview with detectives from the Milwaukee Police Department, she declares, "I'm ready to tell you guys the truth."

Stokes told detectives that Shontrevious Harmon had admitted to her that he committed murder.

"He told me like, 'Maaaaan. I done did something,'" Stokes recounted. "I'm like, 'What did you do?' He was like, 'I shot and killed somebody.'"

Harmon tried to keep her quiet, first with direct phone calls from jail:

> Harmon: "Hey."
> Stokes: "Hey."
> Harmon: "Listen, just keep your mouth closed. Don't go to court and tell them nothing else, man. I love you and I will be home in a couple days."

Then, by sending letters to his sister, his mother and even his grandmother in hopes of giving Stokes a scare.

"Tell her don't cross me," he wrote in one letter. "Let her know how dangerous it is to be runnin' her mouth," he quipped in another. "Innocent people get hurt for stuff like this."

But the state's star witness against Harmon wasn't Stokes. It was Nikeyia Jones.

"Right is right and wrong is wrong," Jones said.

She saw Harmon pull the trigger, recognized his face, and told the jury so.

"You get butterflies in your stomach and all types of thoughts running through your head and you never know what can happen to you, but you know you are doing the right thing," Jones said.

But there's one thing she never knew about the case until now. An item that became known as State's Exhibit 1. It was a note Harmon wrote from jail with instructions to others for silencing the witnesses who could testify against him.

"Do what needs to be done, my n****," Jones read aloud from the note. "He got my daddy name, my grandmother name, my uncle's, my auntie," Jones said.

Throughout the handwritten scribbles, the word "Ratt" appears next to several names, including Jones'. A reference to her willingness to cooperate with the investigation.

"Sticks and stones may break my bones but words shall never hurt me," Jones said.

Jones does not appear to be phased by the revelation.

"You're not a man," she said, directing her words at Harmon. "I'm a snitch. You're not a man."

After all, she helped put a cold-blooded killer in prison. Because she was not intimidated.

The Milwaukee DA's office started the Maurice Pulley Witness Protection Unit in 2009 after the 24-year-old Pulley testified against another man and was gunned down for doing so. But prosecutors were battling this problem long before that.

They worked with FOX6 News in 2002 and again in 2006 to educate victims about witness tampering and that education has paid off.

They've now charged more than 800 offenders with intimidation since launching the unit nine years ago.

And while the numbers dropped off slightly last year, the D-A says that matches an overall drop in crime after a spike in 2015 and 2016.

If you are a victim or a witness to a crime and are subjected to threats the first thing to recognize is that if someone tries to talk you out of testifying or cooperating with investigators, that could be a crime.

If that happens, preserve any evidence you can. Save your call history, text messages or any written letters or notes the offender has sent you, either directly or through a third party.

Make sure you tell police or prosecutors that it's happening. They say that's the only way they can stop it.

“Tougher” on Crime Won’t Make us Safer

Why you should oppose Assembly Bills 802-809 & 817

By Representative Evan Goyke (not his staff)

From the State of the Union, 2019:

"Inspired by stories like hers [after recognizing a recently released individual] my administration worked closely with members of both parties to sign the First Step Act into law.

This legislation reformed sentencing laws that have wrongly and disproportionately harmed the African-American community. The First Step Act gives nonviolent offenders re-enter society. Now states across the country are following our lead."

Wisconsin Congressional Republicans Supported the First Step Act

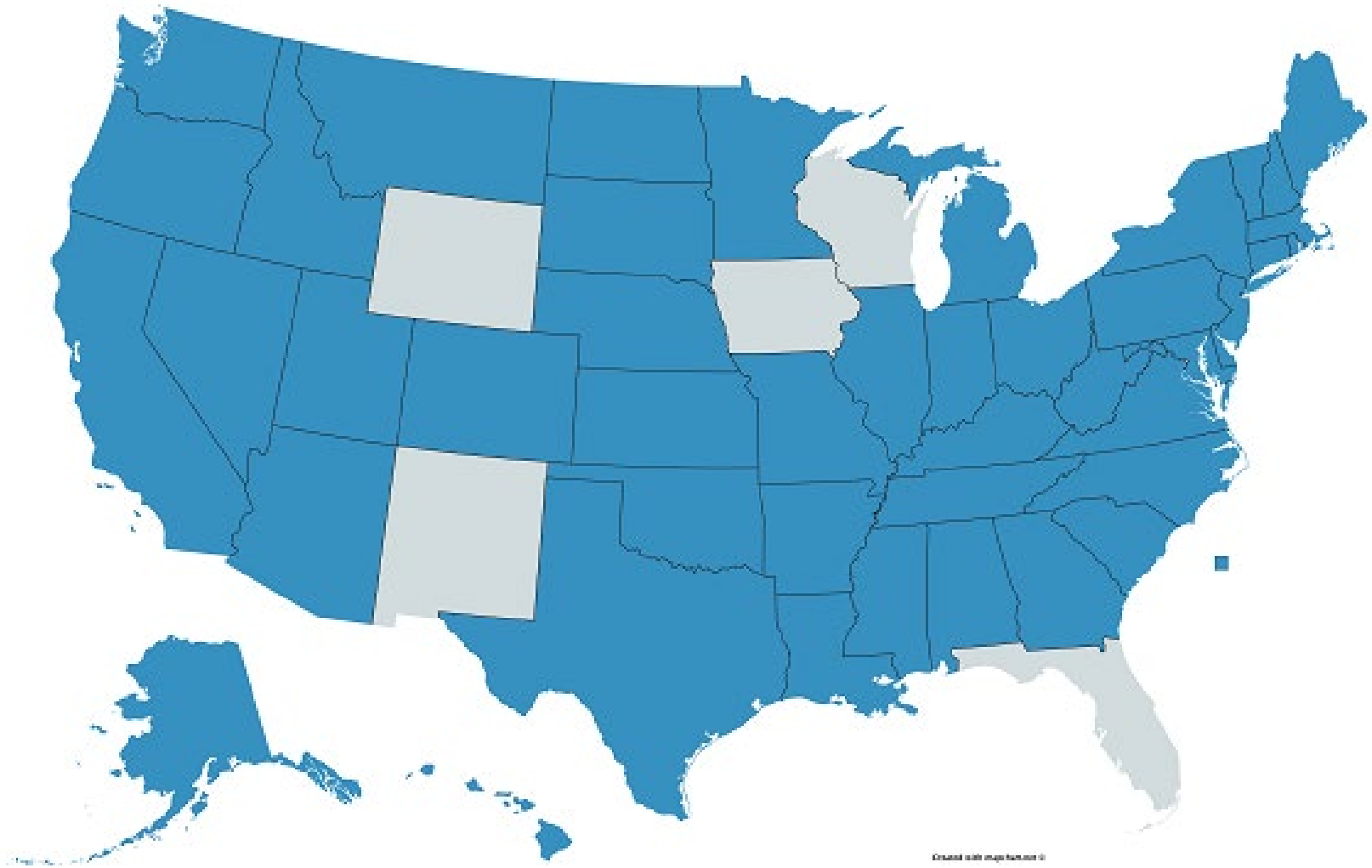
The First Step Act and "Tougher on Crime" go in the opposite directions:

The First Step Act:

- Reduces Mandatory Minimums (AB 807 creates a new one)
- Expands options for Early Release (AB 809 takes them away)
- Increases Judicial Discretion (ABs 809, 808, 807 take it away)

- Increases funding for re-entry (none)
- Increases funding for treatment (nope)
- Clears red tape as individuals re-enter (zilch)

Beyond Congress, 45 States have passed reform



The “Tougher on Crime” package – issues

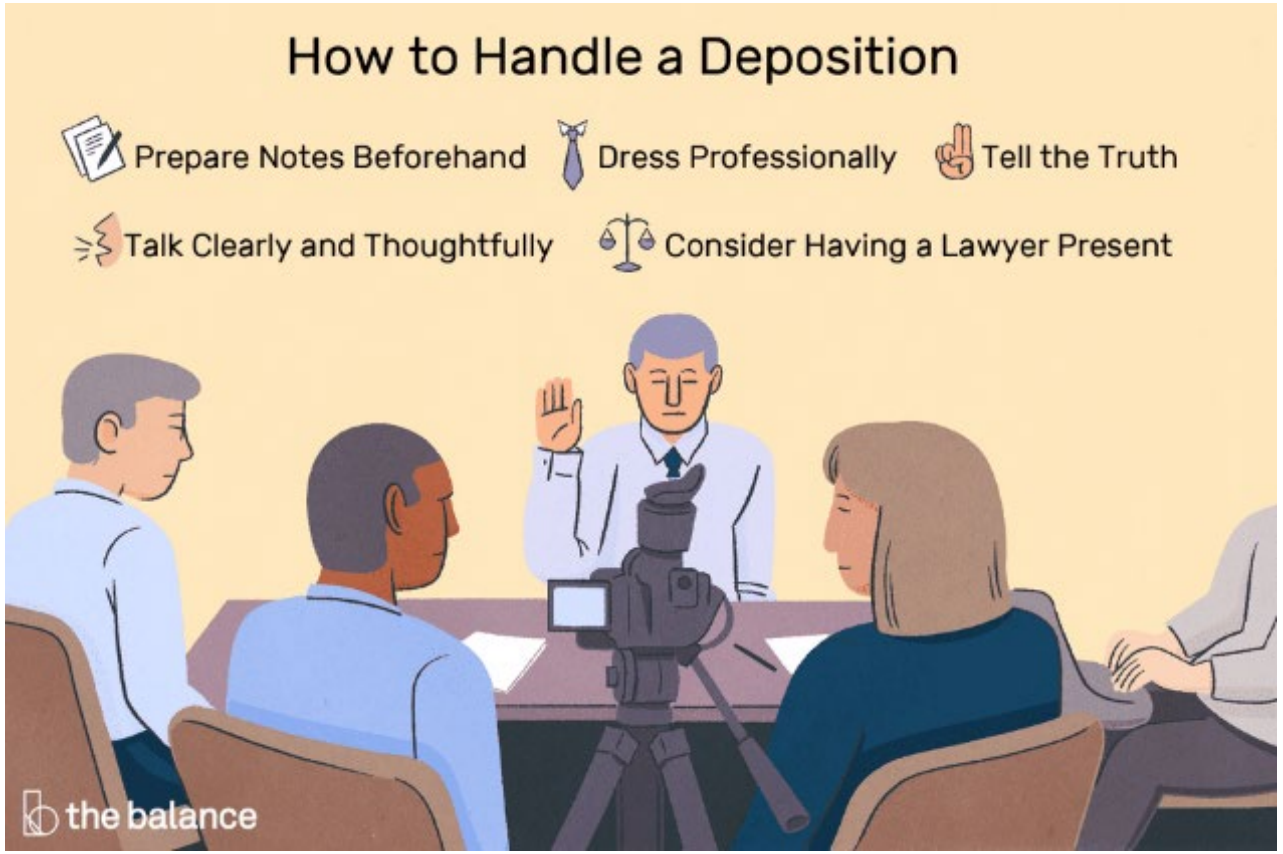
AB 802:

The intent of the bill, to increase the use of video conferencing, is a good one. The bill is short and to the point, but also probably not necessary.

Current law allows a judge to consider: “Any other factors that the court may in each individual case determine to be relevant” to assess whether to use video conferencing.

AB 803

- Sixth Amendment of the US Constitution: “to be confronted with the witnesses against him” – meaning the defendant may have the right to be present at the deposition and/or admission could be difficult
- Adds work to Judges, DA’s, and Defense by creating a new hearing, with a new standard of proof



- Depositions may be more intimidating than trial
- Defense Counsel may have more room to cross examine the witness

AB 804

Felony Intimidation exists and includes:

Whenever the person is already charged with a felony

Any “expressed or implied threat of force, violence, injury”

Domestic Violence as defined in the bill includes:

- his or her spouse or former spouse,
- an adult with whom the person resides or formerly resided,
- an adult with whom the person has a child in common

AB 805 – part 1

- Re-introduction of 2017 Senate Bill 54 – exact same language
- DOC's 2017 fiscal estimate had the prison increase of over 1,000 inmates per year
- Speaker Vos hired the Council of State Governments to validate the DOC fiscal estimate
- A substitute amendment was passed, which included $350 Million in new bonding authority to build a new prison
- The substitute amendment estimated $57 Million annually for increased operational expenses

Speaker Vos CSG Memorandum

"…WI DOC's impact estimate rightly considers impacts on the prison population."

"…WI DOC's methodology is sound.."

MEMORANDUM

TO:	Wisconsin Assembly Speaker Robin Vos
FROM:	Marc Pelka, Deputy Director of State Initiatives, CSG Justice Center Ed Weckerly, Research Manager, CSG Justice Center
CC:	Marshall Clement, Director, Council of State Governments Justice Center
DATE:	January 12, 2018
RE:	Independent Review of Impact Estimates for Legislation (SB54 and AB94)

This memo responds to a request for an independent review of the impact estimate the Wisconsin Department of Corrections carried out for legislation (SB54 and AB94) pending in the legislature.

AB 805 – part 2

Revocation hearings are very different than trials:

- Lesser rules of evidence
- Lower burden of proof
- Lesser appellate rights

When the DOC recommends revocation, the Administrative Law Judge follows the recommendation 92% of the time

“Charged” with a crime does not mean guilty. If the individual is not guilty or the charge is dismissed, the revocation can still go forward (sometimes it’s already over), the bill has no provision for these situations

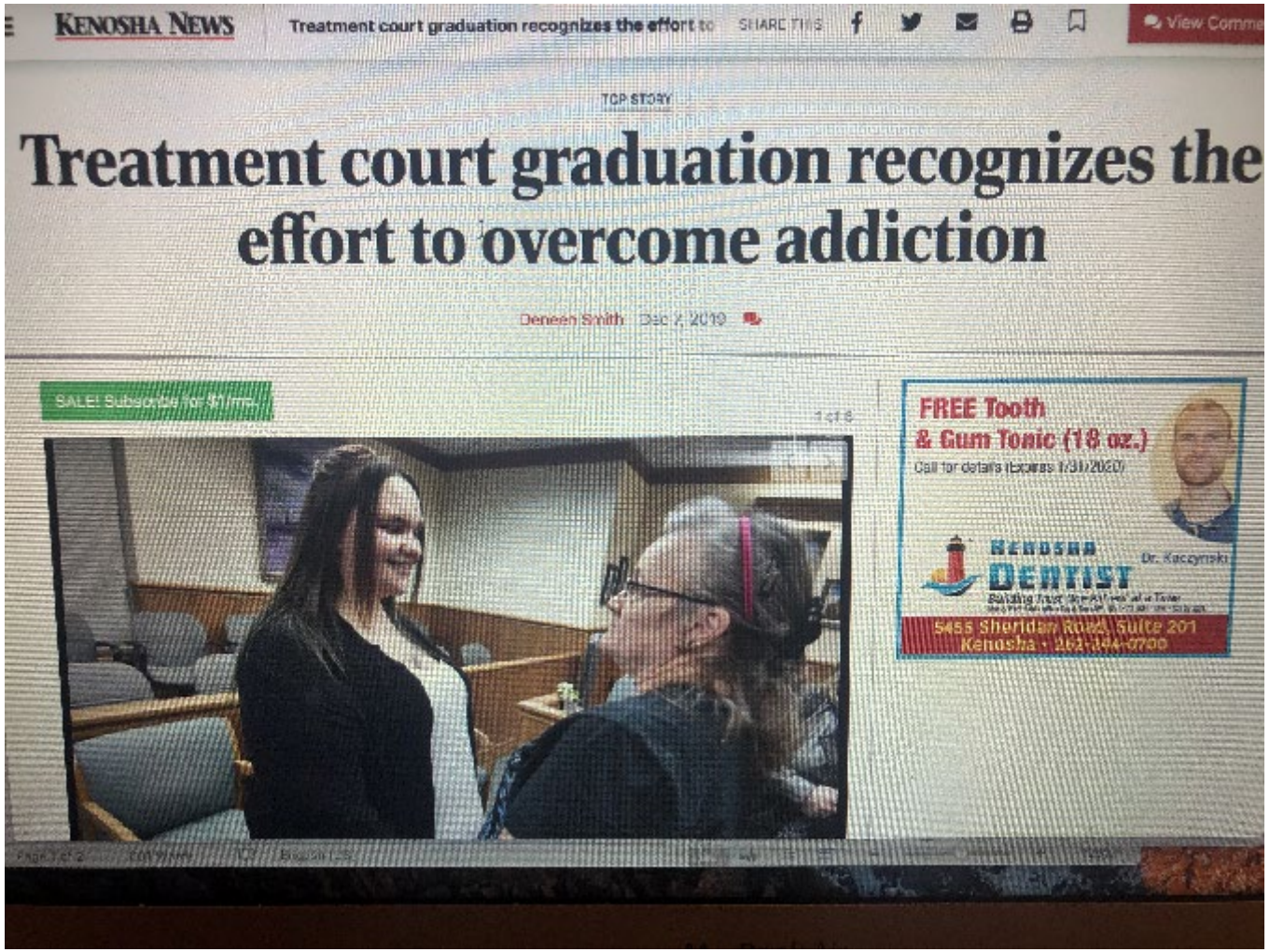
AB 806

- It has been 679 days since the passage of 2017 Act 185
- Funding is stalled by the GOP in Joint Finance – breaking the impasse should be the top priority of Legislative Republicans
- AB 806 will increase the juvenile prison population and create the need for an additional juvenile prison
- The bill allows a juvenile to go to prison and be supervised until age 25 for “any felony”
- The bill also treats “any felony” as prima facie evidence “that the juvenile is a danger to the public and in need of restrictive placement"
- Felonies could include: any heroin or opiate, 2nd offense marijuana, theft of property over $2,500 – roughly 500 felonies in Wisconsin

AB 807 – part 1

- Mandatory Minimums don't work
- Donald Trump says these types of laws "***disproportionately harmed the African-American community"***
- Reduce Judicial discretion and increase litigation
- Not necessary: current law Wis. Stat. 939.62 "Habitual Criminality" allows and increased penalty for: 1 felony or 3 misdemeanors within the previous 5 years
- With 180 days required jail, individuals would not be able to participate in treatment, drug courts

AB 807



When the judge called Detective Jeff Bliss to the front of the courtroom, Katie Erickson looked over at her friends and whispered, “that’s who arrested me.”

This meeting was a much different from the last day Erickson and Bliss met in April 2017. Then, Erickson was a 26-year-old heroin user stealing to support her habit. Now, Erickson was two years clean, graduating from drug treatment court, the mother of a healthy baby girl and a mentor to people in the program.

AB 808 – part 1

Violent offenders are currently not eligible to participate in TAD programs:

Wis. Stat. 165.95 Alternatives to incarceration; grant program.

(3) (c) The program establishes eligibility criteria for a person's participation. The criteria shall specify that a violent offender is not eligible to participate in the program.

Removes the discretion of a DA to amend or dismiss the charge

Reduces judicial discretion to amend or dismiss the charge

Possible violation of Separation of Powers to require judges to write reports explaining their discretionary decisions to partisan elected legislators

AB 808 – part 2

There are a lot of reasons a charge may be amended or dismissed:

The person is innocent

The evidence was obtained unlawfully and was suppressed

The lack of discretion is at odds with a lawyer's ethical obligation:

SCR 20:3.8 Special responsibilities of a prosecutor. (a) A prosecutor in a criminal case or a proceeding that could result in deprivation of liberty shall not prosecute a charge that the prosecutor knows is not supported by probable cause.

AB 809 – part 1

- The sick, dying and aging population represents one of the most expensive (and growing) populations for DOC
- Terminal or elderly individuals represent a reduced risk to public safety
- The bill reduces judicial discretion to craft the appropriate sentence
- The bill reduces the DOC's discretion to release when safe and earned
- The bill takes away an individual's incentive to perform required rules of supervision – including paying restitution

AB 809 – part 2

Frail, Old and Dying, but Their Only Way Out of Prison Is a Coffin

Kevin Zeich had three and a half years to go on his prison sentence, but his doctors told him he had less than half that long to live. Nearly blind, battling cancer and virtually unable to eat, he requested "compassionate release," a special provision for inmates who are very sick or old. – NYT, 2018

He died the day before he was to be released

AB 817

- Just eliminate cash bail, create a pretrial detention system and be done with it
- Bail jumping is over used and doesn’t require the commission of a new offense – can be used as leverage to plead guilty, this bill may make that worse through pretrial incarceration
- Services and monitoring is more effective to assure appearance and promote public safety than cash bail
- 7 Wisconsin counties are working on evidence based risk assessments to guide bail decisions, this is the way forward

More incarceration does not equal more safety

The Economist

Locking up more people does not reduce crime

But it has a heavy social cost

BRENNAN CENTER FOR JUSTICE

Between 2007 and 2017, 34 States Reduced Crime and Incarceration in Tandem. Some still argue that increasing imprisonment is necessary to reduce crime. Data show otherwise.

SCIENTIFIC AMERICAN®

Do Prisons Make Us Safer?

New research shows that prisons prevent far less violent crime than you might think

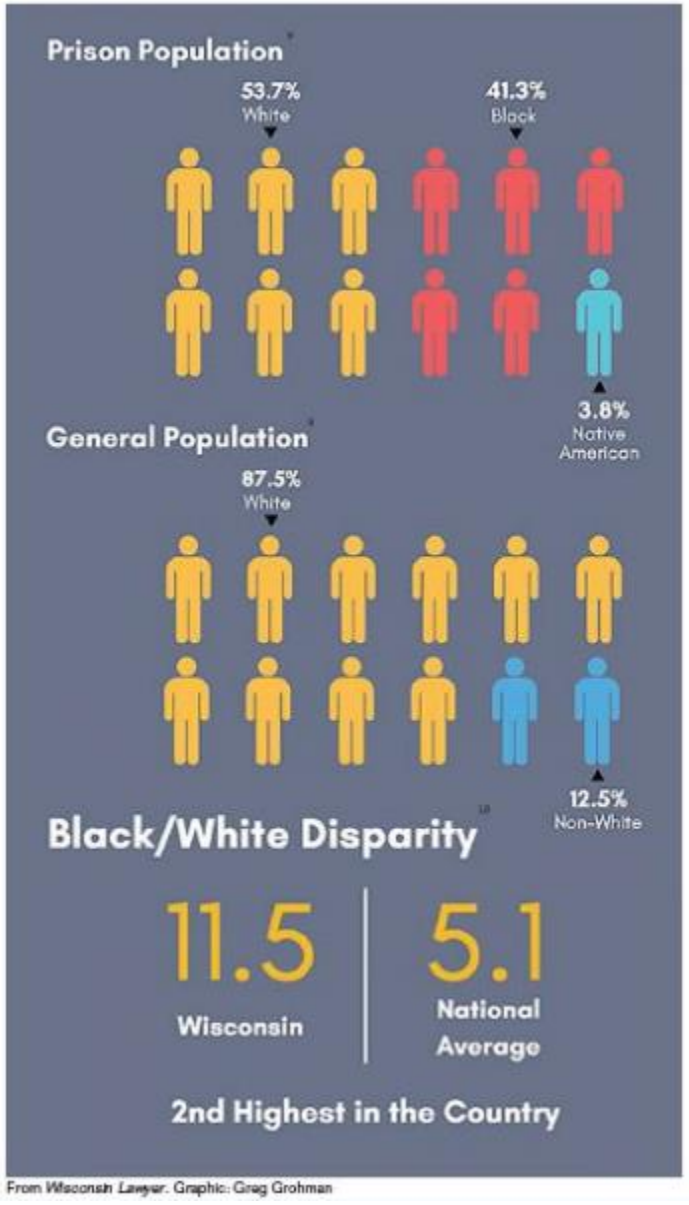
Racial Disparities and Costs in Wisconsin Corrections

January 30th, 2020

Wisconsin Prison Population: 23,555
Contract Beds: 532
Cost today of contract beds: $27,400

2020 DOC Budget: roughly $1,300,000,000

Estimated Prison population by 2021: 24,350



From *Wisconsin Lawyer*. Graphic: Greg Grohman

- Crime is real, victims deserve justice, the system can be improved
- Incarceration doesn't make us safer and is the most expensive intervention we have
- If passed in current form, the "tougher on crime" package will require a new prison, plus annual operational costs
- 45 States and Congress are going in the opposite direction – including Wisconsin Congressional Republicans and President Trump
- Bi-partisan criminal justice reform and re-investment in what is most effective is the way forward

Thank you!