# STATE OF WISCONSIN DEPARTMENT OF REGULATION AND LICENSING

IN THE MATTER OF RULE-MAKING : PROPOSED ORDER OF THE PROCEEDINGS BEFORE THE : DEPARTMENT OF REGULATION AND DEPARTMENT OF REGULATION : LICENSING ADOPTING RULES AND LICENSING : (CLEARINGHOUSE RULE 10- 102)

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## PROPOSED ORDER

An order of the Department of Regulation and Licensing to create chs. RL 192 to 196, relating to the regulation of mixed martial arts sporting events.

Analysis prepared by the Department of Regulation and Licensing.

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# <u>ANALYSIS</u>

# **Statutes interpreted:**

2009 Wisconsin Act 111.

## **Statutory authority:**

Sections 227.11 (2), 440.03 (1), 440.03 (1m), 444.01, 444.02, 444.03, 444.035, 444.06, 444.095, 444.11, 444.12, 444.13, 444.14, 444.15 and 444.18, Stats.

# **Explanation of agency authority:**

The Department of Regulation and Licensing has the authority under 2009 Wisconsin Act 111 to promulgate rules to implement the requirements under ch. 444, Stats., relating to the regulation of mixed martial arts sporting events.

#### Related statute or rule:

There are no other statutes or rules other than those listed above.

## Plain language analysis:

This proposed rule-making order creates chs. RL 192 to 196 relating to the regulation of mixed martial arts sporting events. The proposed rules contain current health and safety standards as practiced within the sport. Other provisions establish the manner in which sporting events will be conducted.

Summary of, and comparison with, existing or proposed federal regulation:

None.

## Comparison with rules in adjacent states:

#### Illinois:

Statutes and rules for conducting mixed martial arts sporting events are found in the Illinois Professional Boxing Act 225 ILCS 105 and the Illinois Administrative Code Title 68 Chapter VII Subchapter b Part 1371. The regulations are consistent with the provisions in the proposed rules with majority of the differences being in the areas of permit requirements, officials' duties and conducting the event.

#### Iowa:

The Iowa legislature recently amended Chapter 90A, <u>Code of Iowa</u> by broadening the statute to include the regulation of Mixed Martial Arts along with the sport of boxing and wrestling. Before the amendment, Iowa had the distinction of creating a jurisdiction in which the sport of mixed martial arts was legal but unregulated as shoot fighting. The Iowa Administrative Code has been revised to reflect the statutory change of including the regulation of mixed martial arts. The regulations are similar to these proposed rules.

# Michigan:

Statutes and rules for conducting mixed martial arts sporting events are found in the Michigan Unarmed Combat Regulatory Act 2004 PA 403, MCL 338.3601 to MCL 338.3633 and the Michigan Administrative Code R339.101 - R339.403. Unlike Wisconsin, licensure must be sought through the Department of Labor and Economic Growth, Bureau of Commercial Services. The Unarmed Combat Commission assists the Director of the Department of Labor and Economic Growth in regulating the sport.

# Minnesota:

Statutes and rules for conducting mixed martial arts sporting events are found in the Minnesota Statutes §341.21-§341.37 and the Minnesota Register at Minn. Reg. §.2202.0010-§2202.1200. Licensure must be sought via the Combative Sports Commission, which regulates the manner in which mixed martial arts contests will be conducted. The regulations are consistent with these proposed rules.

## Summary of factual data and analytical methodologies:

A department-approved advisory panel met several times in 2010 to draft these proposed rules. The advisory panel was comprised of Mixed Martial Arts combatants, judges, fight officials and promoters, and a physician familiar with the injuries incurred in mixed

martial arts contests. Several department staff persons, including the State Boxing Commissioner, provided support and expertise to the advisory panel. In addition to the advisory panel's discussions, which formed the basis for the public safety protections, the regulations of several other states were reviewed. Provisions in force in some states were imported into the working draft, resulting in a set of standards that incorporates the most effective rules from other jurisdictions to rules that are unique to the regulation of mixed martial arts in Wisconsin.

# Analysis and supporting documents used to determine effect on small business or in preparation of economic impact report:

There will be an effect on small businesses that promote mixed martial arts events in Wisconsin because previous to the legislation that was passed to regulate the sport, promoters did not need to meet certain requirements or pay certain fees that they will be required to pay now that the sport is regulated. Some of those fees and/or financial obligations that were outlined in 2009 Wisconsin Act 111 include: licensing fee, event fee, gate tax fee, bond requirements, and payment for inspectors, officials, etc. Payment for inspectors and officials was something that promoters paid for prior to the legislation being passed; however, we may require them to have more officials than they previously had which could increase their cost. The costs associated with regulating the sport are necessary to ensure the safety of the sport. Our fees are also in line with other states that conduct mixed martial arts events.

Section 227.137, Stats., requires an "agency" to prepare an economic impact report before submitting the proposed rule-making order to the Wisconsin Legislative Council. The Department of Regulation and Licensing is not included as an "agency" in this section.

# Anticipated costs incurred by private sector:

The department finds that this rule will have an impact on the private sector as indicated above. It is important to note that mixed martial arts events bring in significant revenue to cities that conduct these events. The Ultimate Fighting Championship brand brings in millions of dollars in revenue when they come to a given state to conduct one of their events. The revenue comes from the patronization of hotels, restaurants, retail and other businesses.

#### Fiscal estimate:

The department will have a one-time cost of \$3,440 which will come from IT programming, form development and website updates. The department will have total on-going costs of \$245,440 (includes both mixed martial arts and boxing), which will consist of staff time for licensing activities and attending events.

## **Effect on small business:**

These proposed rules were reviewed by the department's Small Business Review Advisory Committee to determine if the rules will have a significant economic impact on a substantial number of small businesses, as defined in s. 227.114 (1), Stats. The rule may have some impact as described above in the "Analysis and supporting documents used to determine effect on small business" section. The Department's General Counsel may be contacted by email at <a href="michael.berndt@wisconsin.gov">michael.berndt@wisconsin.gov</a>, or by calling 608-267-2914.

## **Agency contact person:**

Shawn Leatherwood, Department of Regulation and Licensing, Division of Board Services, 1400 East Washington Avenue, Room 152, P.O. Box 8935, Madison, Wisconsin 53708; telephone 608-261-4438; email at <a href="mailto:shancethea.leatherwood@wisconsin.gov">shancethea.leatherwood@wisconsin.gov</a>.

## Place where comments are to be submitted and deadline for submission:

Comments may be submitted to Shawn Leatherwood, Department of Regulation and Licensing, Division of Board Services, 1400 E. Washington Ave., Room 152, P.O. Box 8935, Madison, Wisconsin 53708-8935, or by email <a href="mailto:shancethea.leatherwood@wisconsin.gov">shancethea.leatherwood@wisconsin.gov</a>. Comments must be received on or before September 27, 2010, to be included in the record of rule-making proceedings.

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## TEXT OF RULE

SECTION 1. Chs. RL 192 to 196 are created to read:

## CHAPTER RL 192

# AUTHORITY AND DEFINITIONS MIXED MARTIAL ARTS SPORTING EVENTS

**RL 192.01 Authority**. The rules in chs. RL 192 to 196 are adopted under the authority of ss. 227.11 (2), 444.01, 444.02, 444.03, 444.04, 444.06, 444.09, 444.095, 444.10 to 444.15, 444.18 and 444.19, Stats.

#### **RL 192.02 Definitions**. As used in chs. RL 192 to 196:

- (1) "Amateur" means an individual who participates in a mixed martial arts contest who does not receive or has competed for any purse, article, or thing that exceeds \$50.00 in value for participating in a contest.
- (2) "Anabolic steroid" means any drug or hormonal substance as defined in s. 961.01 (2m) (a), Stats.

- (3) "Cage" means a fenced enclosure in which some promotional organizations hold mixed martial arts matches that meet the Association of Boxing Commissions' uniform rules of mixed martial arts.
- (4) "Choke" means a submission technique that restricts blood flow in the carotid arteries and results in a contestant either tapping-out or losing consciousness. A "choke" includes the guillotine choke, rear-naked choke, leg triangle choke, and arm triangle choke.
- (5) "Commissioner" means a person duly authorized to represent the department in administering the regulation of professional and amateur mixed martial arts fighting contests.
- (6) "Compression lock" means a submission technique that causes severe pain by pressing a muscle against a bone and results in a contestant either tapping-out or suffering an injury. A "compression lock" includes the Achilles lock, bicep slicer, and calf slicer.
  - (7) "Contest" means a group of bouts organized as a single event.
- (8) "Contestant" means a person licensed by the department who competes in a bout.
- (9) "Controlled substance" means a substance as defined in s. 961.01 (4), Stats.
- (10) "Corner" means a person licensed as a second who assists a contestant during a bout by taking position in their corner between rounds. A "corner" is also known as a second.
  - (11) "Department" means the department of regulation and licensing.
  - (12) "Drug" means a controlled substance as defined in ch. 961, Stats.
- (13) "Grappling" means techniques of throwing, locking, holding, and wrestling, as opposed to kicking and punching an opposing contestant.
- (14) "Guard" means a basic position in which one contestant lies on his or her back with his or her knees and legs open. If the opposing contestant is between his or her legs, the opponent is in his or her "guard." Depending upon the leg position of the contestant on his or her back, the "guard" is referred to as being an open, closed, half, butterfly, spider, or rubber band "guard."
- (15) "Joint lock" means a submission technique that hyper-extends or hyper-rotates a joint in the body and results in a contestant either tapping-out or suffering

an injury. A "joint lock" includes the can opener, arm bar, kimura, Omoplata, Americana, and ankle lock.

- (16) "Mixed martial arts" means the convergence of techniques from a variety of combative sports disciplines including boxing, wrestling, judo, jujitsu and kickboxing. "Mixed martial arts" techniques may be broken down into 2 categories: striking and grappling.
- (17) "Mount" means a basic position in which a contestant gains top position and controls his or her opponent by sitting on top of them in the full "mount" position, or from the side of the opponent in the side "mount."
- (18) "Official" means a referee, judge, timekeeper, ringside physician, inspector or department representative involved in conducting a professional or amateur mixed martial arts event.
- (19) "Promoter" means any person, club, corporation, or association, and in the case of a corporate promoter includes any officer, director, employee, or stockholder, who conducts, produces, arranges, or stages any mixed martial arts contest.

#### CHAPTER RL 193

#### LICENSE APPLICATIONS AND PERMITS

- **RL 193.01 Bond required for promoter and club license**. Any promoter or club who wishes to conduct a professional or amateur mixed martial arts contest shall post a bond or other surety of not less than \$10,000 as required by s. 444.035, Stats., with their application for a promoter or club license, to ensure payment of the expenses incurred in conducting an event including, in order of priority, the department, contestants and the officials.
- **RL 193.02 Promoter's license**. (1) APPLICATION. Any person, club, corporation or association who wishes to conduct a mixed martial arts event in this state shall, before conducting an event, submit an application for a promoter's license on forms provided by the department, together with the \$500 fee, as specified in s. 444.03, Stats.
- NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (2) ELIGIBILITY. (a) To be eligible for a promoter's license an applicant shall:
  - 1. Comply with the requirements in s. 444.03, Stats.

- 2. Comply with the requirements in s. 444.11, Stats.; submit a copy of their articles of incorporation and proof that the secretary of state has filed their articles pursuant to s. 180.0122, Stats.; identify all persons connected with or having a proprietary interest in the professional club, corporation or association and the percentage of proprietary interest.
- 3. Possess appropriate knowledge of the proper conduct of competition involved in the sport of mixed martial arts.
- 4. Post a \$10,000 bond, or other surety made payable to the department, a copy of the certificate verifying the approval and the filing of the bond, or other surety with the department.
- (b) The department shall issue a promoter's license if it finds that the applicant is not in default on any payments, obligations, or debts payable to the state of Wisconsin.
- (c) The department may deny a license to an applicant who has committed any act which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.
- **RL 193.03 Matchmaker's license**. (1) APPLICATION. A person shall, before acting as a matchmaker at any mixed martial arts event, submit an application on forms provided by the department together with the \$10 fee as specified in s. 444.11, Stats.
- NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (2) ELIGIBIILITY. (a) To be eligible for a license as a matchmaker an applicant shall be at least 18 years of age.
- (b) The department may deny a license to an applicant who has committed any act which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.
- **RL 193.04 Contestant's license**. (1) APPLICATION. A person shall, before acting as a professional or amateur mixed martial arts contestant at any event, submit an application on forms provided by the department together with the \$40 fee as specified in s. 444.11, Stats.
- NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.

- (2) ELIGIBILITY. (a) To be eligible for a license as a professional or amateur mixed martial arts contestant, an applicant shall do all of the following:
  - (b) Be at least 18 years of age.
- (c) Obtained an Association of Boxing Commission's mixed martial arts national identification number along with a \$20 processing fee at the department before participating in a scheduled contest.
- (d) Provide results of a physical examination by a physician and laboratory results conducted no more than 90 days before the date of the application in accordance with ch. 448, Stats., affirming all of the following:
  - 1. Negative HIV.
- 2. Negative hepatitis B surface antigen. If a contestant had a failing hepatitis B antigen test, the contestant shall pass a hepatitis B "PCR" quantitative test. The quantitative limit shall be within permissible limits according to the laboratory where the test was administered. The commissioner, department representative, or ringside physician may request that a contestant take an additional hepatitis B antigen test and provide the results within 2 weeks of a professional contest in which a contestant is scheduled to compete.
- 3. Negative hepatitis C antibody. If a contestant had a failing hepatitis C antibody test, the contestant shall pass a hepatitis C "PCR" quantitative test. The quantitative limit shall be within permissible limits according to the laboratory where the test was administered. The commissioner, department representative, or ringside physician may request that a contestant take an additional hepatitis C antibody test and provide the results within 2 weeks of a professional contest in which a contestant is scheduled to compete.
- 4. Eye examination by a licensed physician, ophthalmologist, or optometrist.
- 5. An applicant 35 years of age and older is required to submit a cat scan (CT) with contrast or MRI examination in addition to all other required medical examinations.
- 6. An applicant 39 years of age and older is required to submit in addition to all other required medical examinations:
  - a. MRI/MRA brain examination.
  - b. A stress echocardiogram examination with

- c. Metabolic blood profile.
- d. A chest x-ray that has been given within 2 years.
- (e) The department may deny a license to an applicant who has committed any act which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.
- **RL 193.05 Judge's license**. (1) APPLICATION. A person shall, before acting as a judge at any professional contest, submit an application on forms provided by the department with the \$15 fee as specified in s. 444.11, Stats.
- NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: http://drl.wi.gov.
- (2) ELIGIBILITY. (a) To be eligible for a license as a judge an applicant shall be at least 18 years of age.
- (b) The department may deny a license to an applicant who has committed any act which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.
- (c) The applicant shall obtain an annual examination with corrective lenses. The results of the examination shall be on forms provided by the department.
- (3) QUALIFICATIONS. In accordance with s. 444.095 (3), Stats., the department shall determine whether a person possesses the knowledge and experience necessary to hold a license as a judge by reviewing criteria from the following list:
- (a) Certificate of completion of a judge's training program from another state, other regulating bodies such as the Association of Boxing Commission, and other organizations that have a judge's training program certified by the Association of Boxing Commission.
- (b) A resume with 3 professional references that can verify the number of years of experience as an amateur or professional judge along with a log of experience.
- (c) A valid and current license as a judge from another state or organization that regulates the sport of mixed martial arts.

- (d) Obtain a passing grade on an examination administered by the department designed to test the examinee's knowledge of mixed martial arts and successful completion of the trial judge program.
- (e) The trial judge program administered and supervised by the commissioner, inspector, or department representative shall consist of all of the following:
  - 1. Observing mixed martial arts events.
  - 2. Shadowing a licensed judge at mixed martial arts events.
- 3. Officiating, on a trial basis, as a judge during a mixed martial arts event under the supervision of the commissioner, inspector, or department representative.
- **RL 193.06 Referee's license**. (1) APPLICATION. A person shall, before acting as a referee at any professional event, submit an application on forms provided by the department together with the \$15 fee as specified in s. 444.11, Stats.
- NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (2) ELIGIBILITY. (a) To be eligible for a license as a referee an applicant shall be at least 18 years of age.
- (b) The department may deny a license to an applicant who has committed any act which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.
- (c) An applicant shall provide the results of a physical examination conducted by a licensed physician. The results of the examination shall be on forms provided by the department.
- NOTE: Forms are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (3) QUALIFICATIONS. In accordance with s. 444.095 (3), Stats., the department shall determine whether a person possesses the knowledge and experience necessary to hold a license as a referee by reviewing criteria from the following list:
- (a) Certificate of completion of a referee training program from another state, other regulating bodies such as the Association of Boxing Commission, and

other organizations that have a referee training program certified by the Association of Boxing Commission.

- (b) A resume with 3 professional references that can verify the number of years of experience as an amateur or professional referee along with a log of experience.
- (c) A valid and current license as a referee from another state or another organization that regulates the sport of mixed martial arts.
- (d) Obtain a passing grade on an examination administered by the department designed to test the examinee's knowledge of mixed martial arts and successful completion of the trial referee program.
- (e) The trial referee program administered and supervised by the commissioner, inspector, or department representative shall consist of all of the following:
  - 1. Observing mixed martial arts events.
  - 2. Shadowing a licensed referee at mixed martial arts
- 3. Officiating, on a trial basis, as a referee during a mixed martial arts event under the supervision of the commissioner, inspector, or department representative.

events.

**RL 193.07 Ringside physician's license**. (1) APPLICATION. A person shall, before acting as a ringside physician at any mixed martial arts event, submit an application on forms provided by the department together with the \$10 fee as specified in s. 444.11, Stats.

NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.

- (2) ELIGIBILILITY. (a) To be eligible for a license as a ringside physician an applicant shall hold a credential to practice medicine in Wisconsin in accordance with ch. 448, Stats.
- (b) The department may deny a license to an applicant who has committed any act which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.

- **RL 193.08 Second's license**. (1) APPLICATION. A person shall, before acting as a second at any mixed martial arts event, submit an application on forms provided by the department together with the \$40 fee as specified in s. 444.11, Stats.
- NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (2) ELIGIBILITY. (a) To be eligible for a license as a second an applicant shall be at least 18 years of age.
- (b) The department may deny a license to an applicant who has committed any act which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.
- **RL 193.09 Timekeeper's license**. (1) APPLICATION. A person shall, before acting as a timekeeper at any mixed martial arts event, submit an application on forms provided by the department together with the \$10 fee as specified in s. 444.11, Stats.
- NOTE: Applications are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (2) ELIGIBILITY. (a) To be eligible for a license as a timekeeper an applicant shall be at least 18 years of age.
- (b) The department may deny a license to an applicant who has committed any which would, if committed by a licensee, subject the applicant to discipline under ch. RL 196.
- **RL 193.10 Term of license**. A license as a promoter, matchmaker, contestant, judge, referee, ringside physician, second, or timekeeper shall be valid for one year, unless suspended or revoked for cause, and expire 12 months after its date of issuance.
- **RL 193.11 Renewal of license**. A promoter, matchmaker, contestant, judge, referee, ringside physician, second, or timekeeper who chooses to continue licensure after the date of expiration of a license shall file an application for renewal. The criteria and conditions for an original license apply equally to applications for renewal.
- **RL 193.12 Permits**. (1) A licensed promoter or club who wishes to conduct a professional or amateur mixed martial arts event shall, before conducting an event, obtain a permit from the department. An application for a permit to conduct an event shall be submitted to the department at least 30 calendar days before the proposed date of the event and no more than 90 calendar days before an event by a promoter or an authorized

representative of a licensed professional club, corporation or association on forms provided by the department and shall include all of the following:

NOTE: Applications for permits are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.

- (a) The name, address, phone number and license number of the promoter or professional club, corporation or association.
- (b) The name and license number of the matchmaker, the promoter, or professional club, corporation or association's plans to use for the event. If the matchmaker is not licensed in Wisconsin, the event permit application shall include the proposed matchmaker's application for licensure along with all required documents.
- (c) The proposed date, starting time, and location of the event as well as all of the following information regarding the venue.
  - 1. Name and address.
  - 2. Seating capacity.

and fire exits.

3. A floor plan which indicates the dressing room locations

4. Name and telephone number of the primary contact person of the proposed venue.

- 5. Evidence satisfactory to the department that the promoter or professional club has entered into a valid agreement with the owner or manager of the venue where the proposed mixed martial arts event will be conducted.
- (d) Information regarding whether the proposed event will be all professional, all amateur, or combined professional and amateur, the number of rounds for each scheduled bout, and the proposed number of professional bouts and amateur bouts.
- (e) A minimum number of 24 rounds and 8 bouts shall be scheduled. The commissioner or department representative may grant a waiver of rounds.
- (f) All combined professional and amateur events shall start with the amateur bouts. The intermixing of professional and amateur bouts as well as conducting mixed martial arts events in combination with other forms of single combat sports is not allowed, pursuant to s.444.01(1j)(a), Stats.

- (g) A non-refundable \$300 dollar permit application processing fee pursuant to s.444.02 (3), Stats.
- (h) The preliminary fight card for the event which shall include all of the following:
- 1. The name and weight class of each of the proposed mixed martial arts contestants in each bout.
  - 2. The contestant's Wisconsin license number.
- 3. The contestant's Association of Boxing Commission's mixed martial arts national identification number.
  - 4. The contestant's contest history.
- 5. The names and Wisconsin license numbers of the contestant's seconds and manager.
  - 6. Proposed purse.
- (i) A detailed plan to provide medical personnel and equipment for the event and for evacuating a seriously injured contestant to a hospital, including the name of the promoter or professional club's representative responsible for evacuating an injured contestant, a detailed evacuation route, method of removal from the contest area, the means of transportation to the hospital, and the name of the nearest hospital, pursuant to s. 444.095 (2) (c) and (d), Stats.
- (j) A detailed plan to furnish adequate police or private security forces for the protection of the spectators.
- (k) The date, time and location of the official weigh-in and physical examination.
- (1) Proof of having obtained the insurance required by s. 444.18, Stats.
- (m) Proof of having complied with s. 444.035, Stats., and s. RL 193.01.
- (n) The admission fee of all tickets and the proposed number of tickets, including the number and proposed value of complimentary tickets.

- (2) Upon receipt of an application for a permit to conduct a professional mixed martial arts event, the department may deny the application upon the occurrence of any one of the following:
  - (a) The applicant does not provide all the required information.
- (b) The department does not have the appropriate number of judges, referee, inspector, or ringside physicians available on that date.
- (c) One or more mixed martial arts contestant listed on the fight card is not licensed or is ineligible to compete due to being under a suspension or revocation order issued by the department or another licensing jurisdiction for one of the following reasons:
  - 1. A recent knock-out or series of consecutive losses.
- 2. An injury, a requirement for a medical procedure, or a physician's denial of certification.
  - 3. Testing positive for a prohibited drug.
- 4. The use of false aliases, falsifying, or attempting to falsify official identification cards or documents issued pursuant to ch. 444, Stats.
- 5. Unprofessional conduct or other inappropriate behavior inconsistent with generally accepted methods of competition at mixed martial arts events.
- 6. The department may grant a permit for the event, but withhold approval of one or more mixed martial arts contestants scheduled to compete in an event.
- (3) A permit issued under this section shall allow the permit holder to conduct only the event named in the permit. A permit is not transferable. The promoter or representative of the professional club, corporation or association whose name appears on the permit shall be present at the weigh-in and at the event until the conclusion of the final bout unless executed by the department.
- (4) The department shall establish all rules and requirements for conducting mixed martial arts events, pursuant to s. 444.02 (1), Stats.
- (5) The commissioner or department representative shall determine if the contestants are evenly and fairly matched according to skill level, experience, and weight so as to produce a fair and sportsmanlike contest.

- **RL 193.13 Permits, issuance and effect**. (1) All promoters and professional clubs who have obtained an event permit from the department shall submit no later than 4 business days before the scheduled event, all of the following:
- (a) All complete and signed bout agreements, on forms provided by the department.

Note: Forms are available upon request to the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, WI 53708, or on the department's website at: http://drl.wi.gov.

- (b) The complete and executed contract or rental agreement between the promoter or professional club and the venue.
- (c) Complete license applications for all contestants, managers, judges, referees, timekeepers and seconds.
- (d) All required physical examination forms and laboratory reports from contestants as stated in s. RL 193.04 (2) (d).
- (e) The final fight card for the event listing the name, license number, contest history, weight class, scheduled rounds and opponent of each contestant, and red/blue corner designations.
- (2) If the department denies an application for a permit or refuses to approve a contestant whose name has been submitted to the department by the applicant, it shall provide the applicant with an opportunity to have that decision reviewed by the commissioner or department representative. The review shall be conducted at the discretion of the commissioner or department representative.
- (3) Issuance of a permit by the department authorizes a promoter or professional club to conduct a mixed martial arts event under the control of the commissioner, inspectors, department representatives, referees and ringside physicians assigned and listed in the permit.
- (4) A promoter may substitute a mixed martial arts contestant listed on their permit application after requesting a substitute. The request shall be submitted to the department no later than one business day preceding the date of the event. Exceptions may be allowed and shall be determined by the department.
- **RL 193.14 Canceling an event**. (1) At any time during an event, the assigned department representative may cancel all or part of an event upon the occurrence of either one of the following:

- (a) The commissioner or department representative reasonably believes that the event is not being conducted according to chs. RL 192 to 196 and ch. 444, Stats, or the conditions stated in the permit which authorizes the event; or
- (b) The commissioner or department representative reasonably believes that the event poses an unreasonable threat to the health or safety of contestants, spectators, or officials.
- (2) The department may cancel an event at any time for violation of chs. RL 192 to 196.
- (3) A promoter or professional club may cancel an event by notifying the department and those members of the media whom the promoter or professional club initially notified about the event no later than 30 hours before it was scheduled to begin. Any cancellation by a promoter shall result in an assessment of costs by the department pursuant to s. 444.035, Stats.

## CHAPTER RL 194

## OFFICIALS FOR MIXED MARTIAL ARTS SPORTING EVENTS

- **RL 194.01 Promoter duties**. All promoters that have been issued a permit to conduct a mixed martial arts event by the department shall comply with all of the following:
- (1) Provide proof of having complied with s. 444.035, Stats., and s. RL 193.01, to ensure payment of the expenses incurred in conducting an event including, in order of priority, the department, contestants and the officials
  - (2) Have a current license as a mixed martial arts promoter.
- (3) Submit to the department the bout agreement executed between a promoter and a contestant on a form provided by the department that includes the name and address of the contestant. No bout agreement may provide that a contestant shall fight exclusively for one promoter or at the option of the promoter for amateur contestants.
- NOTE: Forms are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (4) Have submitted an application for an event that complies with s. RL 193.12 and ss. 444.02 (3), 444.035, 444.095 (2) (c) and (d), and 444.18, Stats.

- (5) Submit all contestants' names to Mixed Martial Arts LLC, or the official record keeper designated by the Association of Boxing Commission and the commissioner or department representative for approval.
- (6) Have a separate divider between the cage or fenced area and spectators. The divider shall be approved by the inspector or department representative. If the divider is not a solid barrier, then a uniformed officer.
- (7) Issue tickets that comply with all ticket and tax rules as defined in s. 444.02 (3) (b) and (c), Stats., and have all of the following:
  - (a) Price and date of the event.
  - (b) Seat, row, and section number, if applicable.
- (c) The word "complimentary" in a prominent manner for all such tickets.
- (d) Provide a certified invoice from the ticket printer which indicates the total number of tickets printed in each price range, including the number of complimentary tickets.
- (8) Have obtained medical and life insurance for each contestant competing in the event pursuant to s. 444.18, Stats.
- (9) The amount of medical insurance shall not be less than \$25,000 and shall be paid to or for the use of a contestant that sustains an injury during a contest.
- (10) The amount of life insurance shall not be less than \$25,000 per contestant and shall be paid to the contestant's estate if he or she dies as a result of participating in the event.
- (11) Contestants may not waive the insurance coverage and are not responsible for any deductible payments.
- (12) A promoter shall submit to the department verification that medical and life insurance have been obtained for each contestant no later than 4 days prior to the event.
- (13) Shall not begin conducting an event without the presence of one licensed referee, at least 3 licensed judges, at least 2 licensed physicians, an ambulance, emergency medical personnel, and security personnel present on site pursuant to s. 444.095 (2), Stats.
- (14) Shall supply the contestant's gloves. The gloves shall be approved by the inspector, department representative or referee.

- (15) Have disposable garbage bags in each dressing room and at ringside.
- (16) Provide cleaning solution to be used for cleaning blood and debris in the cage or fenced area. A solution of 10% bleach and 90% water is an acceptable solution.
- (17) Shall provide police or private security forces for the protection of the public, with at least one commissioned police officer on site during the event.
- (18) Begin all events at the time designated on the event permit issued by the department. Failure to begin an event at the designated time may result in disciplinary action by the department.
- (19) No promoter or contestant may exhibit any type of entrance theme that includes music, video, or any type of physical display that contains any profanity or derogatory ethic remarks. Failure to comply will subject the promoter or contestant to disciplinary action by the department.
- (20) No promoter shall allow a round card girl, round card model, or any of the promoter's agents to use any language, including profanity or derogatory ethnic remarks, or any conduct or performance that the average person, applying contemporary community standards, would find appeals to the prurient interest; describes or shows sexual conduct in a patently offensive way; or lacks serious literary, artistic, political, educational or scientific value, in accordance with s. 944.21 (2) (d), Stats. Any promoter violating this subsection will be subject to disciplinary action up to and including being suspended for up to 6 months and be subject to criminal prosecution in accordance with s. 944.21 (3) (b) and (5), Stats.
- (21) Submit a written report, verified by the promoter, to the department within 2 business days of conducting an event. Failure to timely file a complete and accurate report shall result in disciplinary action by the department pursuant to s. 444.04, Stats., and may cause the department to examine the books and records of the promoter as described in s. 444.15., Stats. The report shall include all of the following:
- (a) Number of tickets sold, including the number of complementary tickets.
  - (b) Total amount of gross proceeds.
  - (c) All unsold tickets with the stubs attached.
- (22) Shall provide emergency medical personnel and equipment for the event and for evacuating a seriously injured contestant to a hospital, including the name of the promoter or designated representative responsible for evacuating an injured contestant, the method of removal from the contest area, the means of transportation to

the hospital, and the name of the nearest hospital, pursuant to s. RL 193.12 (1) (i) and s. 444.095 (2) (c) and (d), Stats.

- (23) Shall pay for pregnancy testing and drug testing of contestants.
- (24) Shall compensate all officials and contestants.
- (25) The commissioner, inspector, or department representative may request a promoter place at least 2 video screens which meet the approval of the commissioner, inspector or department representative which will allow patrons to view action inside the cage or fenced area.
- (26) Shall pay the gross receipt taxes as defined in s. 444.02 (3), Stats. The tax is due and payable to the state within 2 business days of the event and shall be paid with a separate check upon determination by the inspector of the gross admission receipts.
  - (27) Comply with all rules and regulations relating to promoting events.
  - (28) Provide department approved sound devices for the timekeeper.
- **RL 194.02 Inspectors' duties at events**. (1) Inspectors assigned to an event by the department represent the department and are delegated the department's authority to conduct the event from the time of the weigh-in and pre-bout physical examination until 24 hours after the completion of the last bout in the scheduled event or the final determination of all bouts pursuant to s. 444.06, Stats.
- (2) Additional inspectors may be assigned or designated by the department at any one venue for any one event and shall be compensated by the promoter in accordance with s. 444.06, Stats., including their actual and necessary travel expense.
- **RL 194.03 Judges' duties at events**. (1) Once assigned to an event, a judge has all of the following duties and responsibilities:
- (a) Shall render an independent decision at the end of each round of each bout.
- (b) Shall give their scorecard to the referee at the end of each round and at the end of the final round of an amateur mixed martial arts event, who shall transfer them to the inspector assigned to the event.
- (c) Shall use the 10-point must scoring system to determine the result of a bout and their decision shall be final.

- (2) The department shall assign the judges for an event. The department may not assign a person to act as a judge if it has reasonable proof that the person is any of the following:
  - (a) Not competent to act as a judge.
  - (b) Has a conflict of interest.
- (c) Has been subject to a disciplinary action by the department or another jurisdiction that prohibits the person from acting as a judge.
- (3) All judges are independent contractors and shall be assigned at the discretion of the commissioner, or department representative.
- **RL 194.04 Referees' duties at events**. (1) Once assigned to an event a referee has all of the following duties and responsibilities:
- (a) Represent the department for the purpose of regulating mixed martial arts contestants and others in the contest area, pursuant to chs. RL 192 to 196, the Association of Boxing Commissions' uniform rules of mixed martial arts, and ch. 444, Stats.
  - (b) Maintain, direct and control the bout at all stages.
- (c) Before the bout, obtain the name of the chief second responsible for the conduct of any assistant second.
- (d) Prevent a weakened or outclassed mixed martial arts contestant from receiving excessive punishment.
- (e) Interpret the rules relevant to a bout, make a determination, and take action upon any circumstance of a bout not covered by a rule.
- (f) Caution, warn or disqualify a mixed martial arts contestant for committing a foul.
- (g) Act as the sole arbiter of the bout. The referee is the only official authorized to stop a bout pursuant to s. 444.12, Stats.
  - (h) Conduct rule meetings with each contestant.
  - (i) Consult with the ringside physician as needed during an event.
  - (i) Issue cautions and deduct points for committed fouls.
  - (k) Inspect the contest area before the beginning of any event.

- (2) Attire for all mixed martial arts referees shall be dark trousers or coaching pants with a black pull over shirt with a collar. The referee's shoes shall be black and athletic so that the referee is able to maintain good footing on the surface of the contest area. Referees for title bouts may wear the assigned uniform of the championship body.
- (3) The department shall assign the referee for an event. The department may not assign a person to act as a referee if it has reasonable proof that the person is any of the following:
  - (a) Not competent to act as a referee.
  - (b) Has a conflict of interest.
- (c) Has been subject to a disciplinary action by the department or another jurisdiction that prohibits the person from acting as a referee.
- (4) All referees are independent contractors and shall be assigned at the discretion of the commissioner, or department representative.
- **RL 194.05 Ringside physician's duties at events.** Once assigned to an event a ringside physician has all of the following duties and responsibilities:
  - (1) Be prepared to administer medical procedures to contestants.
  - (2) Attend the official weigh-on.
- (3) Conduct the pre-bout physical examination, including examining each contestant no earlier than 30 hours and no later than 2 hours before the event and certifying on forms provided by the department as to the physical fitness of a contestant to compete in a contest.
- NOTE: Forms are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (4) Continuous observation at cage side of the physical condition of contestants during bouts including being prepared to administer emergent medical procedures to contestants that receive injuries during bouts.
- (5) Conduct post-bout physical examinations, including recommending medical suspensions and medical requirements that must be met to clear medical suspensions.

- (6) Attending injured contestants between bouts.
- (7) Complete records and reports.
- (8) Provide all medical supplies that will be needed to attend contestants and conduct examinations.
- **RL 194.06 Second's duties at events**. (1) A maximum of 3 licensed seconds will be allowed to assist any one contestant or be positioned in a designated area by a cage or fenced area during a bout. For championship bouts there may be 4 licensed seconds allowed to assist any one contestant. The appropriate number of licensed seconds allowed for championship and non-championship bouts will be subject to the approval of the commissioner or department representative and based on venue size and space.
- (2) A maximum of 2 seconds may enter the contest area to tend to a contestant between rounds. In case of an open cut, the ringside physician or a cut man who is licensed as a second may enter the cage or fenced area. No person other than the contestants and referee may enter the cage or fenced area during a bout.
- (3) There shall be no profanity, insults or degrading language from anyone working the corner.
- (4) If a second leaves the designated area the contestant will be disqualified.
- (5) Any person violating any rule while working the corner will be disqualified for the remainder of the event and subject to disciplinary action.
- **RL 194.07 Timekeepers' duties at events**. Once assigned to an event a timekeeper has all of the following duties and responsibilities:
- (1) Provide 2 stopwatches that have been examined and approved by the inspector or department representative.
- (2) Give a 10-second warning before the beginning of each round to signal all unauthorized persons to leave the contestant area before a bout begins.
- (3) Give a 10-second warning before the end of a round to indicate that the end of the round is approaching.
  - (4) Provide notice that a round has concluded.
- (5) If a bout terminates before the scheduled limit of a round, inform the inspector or department representative of the exact duration of the bout.

- **RL 194.08 Officials' pay schedule**. (1) The commissioner or department representative shall appoint all licensed officials for all mixed martial arts events. Promoters shall compensate all officials appointed by the commissioner or department representative in accordance with the following pay schedule:
  - (a) A minimum of 3 judges at a minimum of \$150 each.
  - (b) A minimum of one referee at a minimum of \$300 each.
  - (c) Inspectors up to \$250 each.
- (d) The department shall assign a minimum of one ringside physician, but may assign additional ringside physicians based upon need as determined by the department. A ringside physician shall be assigned as either one of the following:
- 1. The primary physician at a minimum of \$600, not including the cost of any negotiated services or supplies, shall attend the official weighin, conduct the pre-bout physical examination, and be in attendance at cage side during each bout for the entire event, or
- 2. The secondary physician at a minimum of \$300 shall be in attendance during the entire event and conduct post-bout physical examinations. In the event of injuries to multiple contestants, the assigned primary physician may assist the secondary physician by alternating duties between attending contestants and remaining at ringside during bouts. Each physician must provide all medical supplies that will be needed to attend contestants and conduct examinations.
  - (e) A minimum of one timekeeper at a minimum of \$75 each.
- (2) An individual who participates in an event as more than one type of official, alternating between individual professional bouts, shall be compensated at the rate of the highest level at which the individual who officiated the event, pursuant to s. 444.06. Stats.
- (3) The department reserves the right to require additional payments to assigned officials based on any one of the following factors:
  - (a) Number of professional bouts scheduled for the event.
  - (b) Type of venue, including the venue's seating capacity.
  - (c) Live broadcast of the event.
  - (d) Inclusion of a title bout at the event.

- (e) An official that travels more than 90 miles from their residence may be reimbursed up to an additional \$150 for lodging, meals, mileage, and necessary expenses incurred in performance of their duties.
- (4) No later than 4 business days before the scheduled event, the department and the promoter or professional club shall have agreed to the amount of compensation for the officials assigned to the event. Failure to reach an agreement on the amount of compensation for assigned officials by the deadline may result in the cancellation of the event.

#### CHAPTER RL 195

#### CONDUCTING MIXED MARTIAL ARTS SPORTING EVENTS

- **RL 195.01 General provisions**. (1) Male and female contestants may not compete against each other in a bout.
- (2) Each contestant shall present a completed medical examination report form to the ringside physician at the pre-bout examination.
- (3) All professional and amateur events shall be conducted under the supervision of the department.
  - (4) Only licensed participants shall be allowed in the contest area.
- (5) Amateur contestants may not currently or have ever been a professional fighter in any combative sport. This includes mixed martial arts, boxing, karate or any other form of a combative sport. Any contestant found in violation will be subject to disciplinary action.
- (6) Debut amateur contestants shall complete a department approved form detailing the contestant's experiences and training in mixed martial arts competitions. The trainer of the debut contestants shall certify that the contestant is skilled enough to compete and has never engaged in any type of professional mixed martial arts event.
- NOTE: Forms are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: <a href="http://drl.wi.gov">http://drl.wi.gov</a>.
- (7) Amateur mixed martial arts contestants shall be required to have a minimum of 5 recorded amateur bouts prior to being permitted to compete as a professional mixed martial arts contestant. The commissioner or a person designated by the department may waive this requirement.

- **RL 195.02** Weigh-in procedures and weight classes. (1) Professional and amateur mixed martial arts contestants shall weigh in no more than 30 hours prior to the event start time in which they will compete. The weigh-in shall be conducted under the supervision of an inspector or department representative at a place designated by the promoter in an area with ample lighting to observe contestants and conduct the weigh-in.
- (2) Contestants may wear a shirt, a pair of shorts and socks at the weighin. Contestants may not wear any additional apparel or jewelry.
- (3) The scale shall be provided by the promoter and approved by the inspector or department representative.
- (4) The weight allowance is the difference in weight permitted between contestants in 2 different weight classes.
- (5) Contestants shall not be allowed to participate in a bout where the weigh-in weight difference of opposing contestants exceeds the weight allowance shown in Table A.
- (6) The commissioner or department representative shall have the sole discretion as to whether to cancel a contest if a mixed martial arts contestant does not make weight.
- (7) There may not be a difference of more than 3 pounds between weight classes from straw weight up to and including the bantamweight class. A one pound weight variance is allowed.
- (8) There may not be a difference of more than 5 pounds between weight classes from featherweight up to and including the welterweight class.
- (9) There may not be a difference of more than 7 pounds between weight classes from middleweight up to and including the heavyweight class.
- NOTE: Examples of the difference between weight classes: A fighter weighing 134 pounds in the bantamweight class may not compete against an opponent who weighs more than 137 pounds in the featherweight class. A fighter weighing 184 pounds in the middleweight class may not compete against an opponent who weighs more than 191 pounds in the light heavyweight class.

TABLE A

Weight class	Weight	Allowance	Glove size
Straw weight	up to and including 115 lbs	3 lbs	4 oz to 8 oz
Flyweight	over 115 to 125 lbs	3 lbs	4 oz to 8 oz
Bantamweight	over 125 to 135 lbs	3 lbs	4 oz to 8 oz
Featherweight	over 135 to 145 lbs	5 lbs	4 oz to 8 oz

Lightweight	over 145 to 155 lbs	5 lbs	4 oz to 8 oz
Welterweight	over 155 to 170 lbs	5 lbs	4 oz to 8 oz
Middleweight	over 170 to 185 lbs	7 lbs	4 oz to 8 oz
Light Heavyweight	over 185 to 205 lbs	7 lbs	4 oz to 8 oz
Heavyweight	over 205 to 265 lbs	7 lbs	4 oz to 8 oz
Super Heavyweight	over 265 lbs		4 oz to 8 oz

- (10) A one pound weight variance is allowed for all weight classes.
- (11) A contestant in the welterweight class and lower shall not lose more than 2 pounds within 1 hour. A contestant above the welterweight class shall not lose more than 3 pounds within 1 hour.
- (12) Weight allowances between weight classes do not apply to professional mixed martial arts contestants in a title fight or amateur contest. Amateur contestants shall compete within their weight class.
- (13) The final agreement between a contestant and a promoter shall be provided to the department no later than 4 business days before the official weigh-in.
- (14) Contestants that fail to arrive at their report time for weigh-in will be subject to disciplinary action of a suspension of up to 60 days and an assessment of costs and forfeitures by the department.
- (15) Contestants that fail to make their contracted weight within 2 hours of their official weigh-in will be subject to disciplinary action of a suspension of up to 60 days, an assessment of costs and forfeitures by the department, and any monetary penalties to the opposing contestant that have been negotiated in contract.

# **RL 195.03 Judging and scoring**. (1) All bouts will be scored by 3 judges.

- (2) The ten-point must scoring system will be the standard system of scoring a bout. The winner of the round will be awarded 10 points and the loser of the round will be awarded 9 points or less, except for the rare occasion of an even round, which is scored 10 to 10.
- (3) Judges shall judge mixed martial art techniques, including effective striking, effective grappling, and control of the opponent, effective aggressiveness and defense.
- (4) Effective striking is judged by determining the total number of legal heavy strikes landed.
- (5) Effective grappling is judged by considering the amount of successful executions of a legal takedown and reversal. Factors to consider are takedowns from the

standing position to a mount position, passing the guard to the mount position, and bottom position fighters using an active threatening guard.

- (6) Effective control is judged by determining who is dictating the pace, location and position of the bout. Factors to be considered are any of the following:
- (a) Countering a grappler's attempt at a takedown by remaining standing and legally striking.
  - (b) Taking down an opponent to force a ground fight.
  - (c) Creating threatening submission attempts.
  - (d) Passing the guard to achieve a mount.
  - (e) Creating striking opportunities.
- (7) Effective aggressiveness means moving forward and landing legal strikes.
- (8) Effective defense means avoiding being struck, take down or reversals while countering with offensive strikes.
- **RL 195.04 Fouls**. (1) The referee shall issue a warning. After the initial warning a penalty will be issued. The penalty may be a deduction of points or disqualification depending on the severity of the foul. Any points deducted for any foul shall be deducted in the round in which the foul occurred.
- (2) The referee, as soon as practical after the foul, shall call time and notify which contestant is being penalized and the total number of points the contestant is being penalized.
- (3) If a bottom contestant commits a foul and in the referee's judgment is not in control, unless the top contestant is injured, the bout shall continue so as not to jeopardize the top contestant's superior positioning at the time.
  - (4) The referee shall verbally notify the bottom contestant of the foul.
- (5) When the round is over, the referee shall notify the judges and the inspector of the foul and the total point deduction.
- (6) Only the referee can assess a foul or any point deductions. Judges may not deduct points for what they interpret is a foul.
- (7) The referee shall check the fouled contestant's condition to see if they can still participate in the contest.

- (8) Disqualification occurs after any combination of 3 fouls or if the referee determines the foul to be flagrant.
- (9) If an injury results that is severe enough to terminate the bout, the contestant causing the injury loses by disqualification.
- (10) If an intentional foul causes an injury and the bout is allowed to continue, a mandatory 2-point penalty shall be assessed to the contestant committing the foul.
- (11) If an injury sustained by a contestant as a result of an intentional foul causes the contestant to be unable to continue at a subsequent point, the injured contestant shall win by a technical decision, if they are ahead on the score cards. If the injured contestant is even or behind on the score card at the time of the stoppage, the bout shall be declared a technical draw.
- (12) If a bout is stopped because of an unintentional foul, the referee shall determine whether the contestant who has been fouled can continue or not. If the contestant's chance of winning has not been seriously jeopardized as a result of the foul, and if the foul did not involve concussive impact to the head of the contestant who has been fouled, the referee may order the bout continued after a recuperative interval of not more than 5 minutes. Immediately after stopping the bout or at the end of the round, the referee shall immediately inform the inspector, commissioner, or department representative of their determination that the foul was accidental and unintentional.
- (13) If the referee determines either from their observation or that of the ringside physician that the bout may not continue because of the injury from the unintentional foul, the bout shall be declared a no contest if the foul occurred during the first 2 rounds of a non-championship bout, or during the first 3 rounds of a championship bout.
- (14) If an unintentional foul renders the contestant unable to continue the bout, or an injury from an intentional foul later becomes aggravated by fair blows and the referee stops the bout because of the injury, after the completion of the second round in a non-championship bout or 3-round bout, or after the completion of the third round of a championship bout or 5-round bout, the outcome shall be determined by scoring the completed rounds and the partial round at which the referee stopped the bout.
- (15) A contestant may not be declared the winner of a bout on the basis of their claim that the opponent fouled them unintentionally by hitting them in the groin. If after a recuperative interval of not more than 5 minutes a contestant is unwilling to continue because of the claim of being hit in the groin, the bout will be declared a no contest if the second round has not been completed in a 3-round bout or the third round has not been completed in a 5-round bout.

(16) Ty	ypes of fouls in a mixed martial arts contest include all of the	
C	(a) Butting with the head.	
	(b) Eye gouging of any kind.	
	(c) Biting.	
	(d) Hair pulling.	
	(e) Fishhooking.	
	(f) Groin attacks of any kind.	
an opponent.	(g) Putting a finger into any orifice or into any cut or laceration on	
	(h) Small joint manipulation.	
	(i) Striking to the spine or back of head.	
strikes are permitted.	(j) Striking downward using the point of the elbow. Arcing elbow	
	(k) Throat strikes of any kind, including grabbing the trachea.	
	(L) Clawing, twisting or pinching the flesh.	
	(m) Grabbing the clavicle.	
	(n) Kicking the head of a grounded opponent.	
	(o) Kneeing the head of a grounded opponent.	
(p) Stomping on a grounded opponent. A contestant is considered grounded when he or she has more than just the sole of their feet on the ground. A downed opponent may kick up to all legal striking points of the body.		
	(q) Kicking to the kidney with the heel.	
	(r) Throwing an opponent out of the cage or fenced area.	
	(s) Holding the shorts or glove of an opponent.	
	(t) Spitting on an opponent.	

- (u) Engaging in any unsportsmanlike conduct that causes an injury to an opponent.
  - (v) Holding the ropes or cage.
- (w) Using abusive language or illicit gestures in the cage or fenced area.
  - (x) Attacking an opponent on or during the break.
  - (y) Attacking an opponent who is under the care of the referee.
- (z) Attacking an opponent after the bell has sounded to end the round.
  - (za) Flagrantly disregarding the instructions of the referee.
- (zb) Timidity, including avoiding contact with an opponent, intentionally or consistently dropping the mouthpiece or faking an injury.
- (zc) Interference from anyone working the corner or corner men leaving their area.
- (zd) Any act in the judgment of the referee that is detrimental and places an opponent at a disadvantage.
  - (ze) No spiking.
- (17) Illegal strikes to the back of the head, resulting in a foul, include strikes in the nape of the neck area up until the top of the ears and strikes in the Mohawk area from the top of the ears to the crown of the head, or the area where the head begins to curve in accordance with the Association of Boxing Commission's uniform rules of mixed martial arts.
- (18) The following actions are additional fouls for amateur mixed martial arts contestants:
- (a) No elbow or forearm strikes to the head or torso at any time. Elbow strikes to the limbs are acceptable.
  - (b) No knee strikes to the head at any time.
- (c) Neck cranks or any hold that places a contestant's neck in jeopardy from a crank is illegal.

- (d) No heel hooks.
- (e) No toe holds.
- (f) No striking against the knees including all strikes to or around the knee joint.
- **RL 195.05 Mouthpiece**. All contestants are required to wear a mouthpiece during competition. The round may not begin without the mouthpiece. If the mouthpiece is dislodged during competition, the referee will call time and have the mouthpiece replaced at the first opportune moment, without interfering with the immediate action. The referee may deduct points if it is judged the mouthpiece is being purposely spit out.
- **RL 195.06 Appearance and attire**. (1) Male contestants shall wear a groin protector which will protect them against injury from a foul blow.
  - (2) Female contestants may wear groin and breast protectors.
- (3) Each contestant shall wear mixed martial arts shorts, biking shorts, or kickboxing shorts. Shorts shall be approved by the inspector or department representative.
- (4) Male contestants may not wear a shirt or Gi. Shirts are permitted for female contestants.
  - (5) No shoes are permitted.
  - (6) No grappling shin guards are permitted.
- (7) No body grease, gels, balms, oils or lotions shall be applied to the hair, face or body. This includes the use of excessive amounts of water dumped on a contestant to make him or her slippery.
- (8) Petroleum jelly may be applied to the facial area at cage side in the presence of an inspector, referee, or a person designated by the department. Any contestant applying anything other than Vaseline in an approved fashion prior to this could be penalized a point or disqualified.
  - (9) Taping of hands, wrists, and ankles is permitted.
  - (10) Neoprene joint supports only. Metal supports are prohibited.
  - (11) Finger and toe nails shall be trimmed.
- (12) The inspector or department representative shall determine whether head or facial hair presents any hazard to the safety of the contestant or their opponent or

will interfere with the supervision and conduct of the event. Facial hair may not be braided.

- (13) Contestants shall not wear any equipment that does not pass the inspector or department representative's approval.
- (14) Amateur mixed martial arts contestants shall wear mixed martial arts shorts, biker shorts, boxing or kicking shorts during competition that will be subject to the approval of a department representative. The shorts may not have pockets, buttons, zippers, grommets, exposed Velcro, or metal of any kind.
- (15) Amateur male contestants may not wear a shirt or Gi during competition other than a close fitting rash guard. Any rash guard shall be approved by the department. Amateur female contestants shall wear a body shirt.
- (16) Amateur mixed martial arts contestants may not wear shoes or padding on their feet during a contest. Ankle guards or knee wraps are optional, and they shall be approved by the department.
- **RL 195.07 Gloves.** (1) All mixed martial arts contestants shall wear grappling gloves that weigh a minimum of 4 ounces and not more than 8 ounces. Amateur mixed martial arts contestants shall wear gloves that weigh a minimum of 6 ounces and a maximum of 8 ounces.
- (2) Gloves shall be supplied by the promoter. Contestants are not permitted to supply their own gloves. Gloves shall be new the first time they are being inspected by the department representative. Once inspected, new gloves may not be used more than three times. Used gloves may not be worn for title bouts. The promoter shall supply new gloves for both contestants competing in any title bout including state bouts.
  - (3) Both contestants shall wear the same size gloves.
- (4) Each contestant's gloves shall be inspected and approved by the inspector, referee, or department representative prior to starting the bout.
  - (5) Amateur contestants may use a mitt style glove.
- **RL 195.08 Hand wraps**. (1) All mixed martial arts contestants shall be required to gauze and tape their hands prior to all contests.
- (2) In all weight classes, the bandages on each contestant's hands shall be restricted to soft gauze cloth not more than 15 yards in length and 2 inches in width, held in place by not more than 10 feet of surgeon's tape, one inch in width for each hand.

- (3) Surgeon's adhesive tape shall be placed directly on each hand for protection near the wrist. The tape may cross the back of the hand twice and may not extend to cover and protect the knuckles when the hand is clenched to make a fist.
  - (4) The bandages shall be evenly distributed across the hand.
- (5) Bandages and tape shall be placed on the contestant's hands in the dressing room in the presence of the inspector or department representative.
- (6) The manager or chief second of the opponent may elect to be present when hands are being wrapped.
- (7) Under no circumstances are gloves to be placed on the hands of a contestant until approved by the inspector or department representative.
- (8) No substances other than tape and gauze are allowed. Pre-wraps are not allowed.
- **RL 195.09 Requirements for caged or fenced area**. (1) All mixed martial arts contests shall take place in a cage or fenced area that has been approved by the department and subject to inspection prior to each event by the referee, inspector, or department representative.
- (2) Mixed martial arts contests shall not be conducted in a ring in the state of Wisconsin.
- (3) The fighting area floor shall be no smaller than 18 feet by 18 feet and no larger than 32 feet by 32 feet.
- (4) The fighting area floor shall be padded in a manner as approved by the department, with at least one inch layer of foam padding. Padding shall extend beyond the fighting area and over the edge of the platform.
- (5) The fighting area floor shall not be more than 4 feet above the floor of the building and shall have 2 sets of suitable steps or ramp for use by the contestants.
- (6) Posts shall be made of metal not more than 6 inches in diameter, extending from the floor of the building to a minimum height of 58 inches above the fighting area floor and shall be properly padded in a manner approved by the department.
- (7) The fighting area shall be enclosed by a fence made of material that will not allow a contestant to fall out or break through it onto the building floor or spectators, including but not limited to a vinyl coated chain link fencing.
- (8) All metal parts shall be covered and padded in a manner approved by the department and shall not be abrasive to the contestants.

- (9) The fighting area shall provide 2 separate entries onto the fighting area floor.
- **RL 195.10 Number and duration of rounds**. (1) Professional bouts shall be 3 rounds of 5 minutes each with a one minute rest period that includes a 10 second warning signal.
- (2) Championship bouts shall be 5 rounds of 5 minutes each with a one minute rest period that includes a 10 second warning signal.
- (3) Amateur bouts shall be 3 rounds of 3 minutes each with a 60 second rest period that includes a 10 second warning signal.
- (4) A minimum number of 24 rounds and 8 bouts shall be scheduled. The commissioner or department representative may grant a waiver of rounds.
- **RL 195.11 Medical requirements, physicals and examinations**. (1) All mixed martial arts contestants shall have had a complete physical examination conducted by a physician licensed in accordance with ch. 448, Stats., as required in s. RL 193.04(2)(d) and shall produce the results of the physical examination and laboratory results affirming all of the following:

# (a) Negative HIV.

- (b) Negative hepatitis B surface antigen. If a contestant had a failing hepatitis B surface antigen test, the contestant shall pass a hepatitis B "PCR" quantitative test. The quantitative limit shall be within permissible limits according to the laboratory where the test was administered. The commissioner, department representative, or ringside physician may request that a contestant take an additional hepatitis B surface antigen test and provide the results within 2 weeks of an event in which a contestant is scheduled to compete.
- (c) Negative hepatitis C antibody. If a contestant had a failing hepatitis C antibody test, the contestant shall pass a hepatitis C "PCR" quantitative test. The quantitative limit shall be within permissible limits according to the laboratory where the test was administered. The commissioner, department representative, or ringside physician may request that a contestant take an additional hepatitis C antibody test and provide the results within 2 weeks of an event in which a contestant is scheduled to compete.
- (d) Eye examination by a licensed physician ophthalmologist, or optometrist.

- (2) The commissioner, department representative, or ringside physician may order a CAT scan (CT) with contrast or MRI examination when a contestant has any one of the following:
  - (a) lost 3 bouts in a row by knock-out or technical knock-out.
  - (b) lost 6 bouts in a row.
  - (c) an extensive losing record.
- (3) All contestants shall be examined at a pre-bout physical examination by the ringside physician within 30 hours before each bout, and if requested by a contestant, referee, or inspector, after a bout. After each pre-bout and post-bout examination of a contestant, the ringside physician shall complete a report, on forms provided by the department, and submit the completed reports to the department representative.

NOTE: Forms are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: http://drl.wi.gov.

(4) The ringside physician shall review all documents provided by contestants regarding medical examinations and laboratory results and examine each contestant as appropriate in his or her judgment including heart rate, blood pressure, temperature, vision and lungs. The ringside physician shall certify as fit those contestants whose physical condition appears satisfactory for completion and shall disqualify others. The results of the examination shall be recorded on a form provided by the department and submitted by the ringside physician to the inspector.

NOTE: Forms are available from the Department of Regulation and Licensing, Division of Professional Credentialing, 1400 E. Washington Avenue, P.O. Box 8935, Madison, Wisconsin 53708, or from the department's website at: http://drl.wi.gov.

- (5) A contestant who has been knocked out or injured in a bout which was terminated by a referee shall undergo a thorough physical examination by a physician licensed in accordance with ch. 448, Stats., and be certified fit to participate in a competitive mixed martial arts contest. If a contestant has been knocked out or injured by a head blow, a medical suspension is required under s. RL 196.02.
- (6) Female contestants shall submit to a pregnancy test conducted under the supervision of the inspector or ringside physician at their pre-bout physical examination, pursuant to s. 444.095 (3) (b) 3., Stats.

**RL 195.12 Types of bout results**. A mixed martial arts contest may end under any of the following results:

# (1) Submission:

- (a) Tap out is when a contestant physically uses their hands to indicate that they no longer wish to continue.
- (b) Verbal tap out is when a contestant verbally announces to the referee that they do not wish to continue.
  - (2) Knock-out ("KO") is a failure to rise from the floor.
  - (3) Technical knock-out ("TKO") is any of the following:
- a. The referee stops the bout because the contestant can no longer defend themselves.
  - b. The ringside physician advises the referee to stop the bout.
- c. An injury as a result of a legal maneuver is severe enough to terminate the bout.

# (4) Decision via scorecards:

- a. Unanimous is when all 3 judges score the bout for the same contestant.
- b. Split decision is when 2 judges score the bout for one contestant and one judge scores for the opponent.
- c. Majority decision is when 2 judges score the bout for the same contestant and one judge scores the bout a draw.

## (5) Draws:

- a. Unanimous is when all 3 judges score the bout a draw.
- b. Majority is when 2 judges score the bout a draw.
- c. Split is when all 3 judges score a bout differently.
- (6) Disqualification is when an injury sustained during competition as a result of an intentional foul is severe enough to terminate the contest.

(7) Forfeit is when a contestant fails to begin competition or prematurely ends the contest for reasons other than injury or indicating a tap out.

## (8) Technical draw:

- (a) An injury sustained during competition as a result of an intentional foul causes the injured contestant unable to continue and the injured contestant is even or behind on the scorecards at the time of stoppage, or
- (b) The sufficient number of rounds have been completed with the results of the scorecards being a draw.
- (9) Technical decision is when a bout is prematurely stopped due to an injury and a contestant is leading on the scorecards.
- (10) No contest is when a contestant is prematurely stopped due to accidental injury and a sufficient number of rounds have not been completed to render a decision via the scorecards, or when a contestant tests positive for prohibited drug use and is disciplined under s. RL 196.03.
- **RL 195.13 Rule meetings**. All mixed martial arts contestants and their seconds shall attend pre-bout meetings with the referee and a department representative to review the Association of Boxing Commissions' Uniform Rules of Mixed Martial Arts, fouls, and department regulations.
- **RL 195.14 Consumables**. (1) Only water or an approved electrolyte-replacement beverage may be consumed during the bout. Electrolyte-replacement beverages include Gatorade, PowerAde, Propel, and Smart Water. All consumables are subject to approval by the inspector or representative of the department.
- (2) Beverages shall be brought to cage side unopened, sealed, and only in a plastic container. Unsealed beverages are not acceptable.
- (3) The inspector or department representative shall approve and sign off on any beverage.
- (4) No stimulant beverages or beverages with caffeine, such as Red Bull and Rock Star, are allowed.
- (5) The department reserves the right to inspect, test, or remove any beverage from cage side. The department may test any contestant that an inspector or department representative believes is in violation of this section.
- (6) Any beverage that is tested and found to have been adulterated in any manner will result in the contestant being subject to disqualification and disciplinary action.

(7) Tobacco use is not permitted in the contestant's locker room.

#### CHAPTER RL 196

#### DISCIPLINE

- **RL 196.01 Grounds for discipline**. (1) The department may reprimand, deny, limit, suspend, or revoke the credential of any promoter or professional club member, matchmaker, official, or representative who commits any one of the following:
- (a) Violates any state statute or rule related to the sport of mixed martial arts.
- (b) Conducts an event or engages in conduct at an event in a manner that would pose unreasonable risk of harm to spectators or participants.
- (c) Interferes with an inspector, judge, referee, or ringside physician while performing their official duties at an event.
- (d) Misrepresents material facts related to an event including the identity or record of a contestant.
- (e) Associates or consorts with bookmakers or gamblers as defined in ch. 945, Stats., or has engaged in similar pursuits.
- (f) Has been found guilty of any fraud or misrepresentation substantially related to the sport of mixed martial arts, or any crime as defined in ss. 111.321, 111.322 and 111.335, Stats.
- (g) Has violated any law related to fraud or misrepresentation substantially related to the sport of mixed martial arts, or any crime as defined by ss. 111.321, 111.322 and 111.335 Stats.
  - (h) Does not meet the financial obligations required by these rules.
- (2) No person whose license has been suspended or revoked may participate in any mixed martial arts event including entering the dressing rooms or entering the contest area at any event. If a person's suspended license has been reinstated then that person may participate in any mixed martial arts event including entering the dressing room or entering the contest area at any event.
- (3) The department may deny the application, reprimand, limit, suspend, or revoke the credential of any mixed martial arts contestant or second if any one of the following occurs:

- (a) Violates any state statute or rule related to the sport of mixed martial arts.
- (b) Fails to comply with a directive of or interferes with an inspector, referee, or ringside physician while performing their official duties at an event.
- (c) Engages in conduct which would cause spectators, officials or participants at an event an unreasonable risk of harm, including throwing a mouthpiece into the audience during or after an event.
- (d) Makes a materially false statement in an application or provides any materially false information to the department, its representatives, or officials.
- (e) Holds, or has held, a license to engage in the sport of mixed martial arts in another jurisdiction which has been revoked, suspended or limited for reasons which are substantially the same as the grounds for revocation, limitation, or suspension stated in this section.
- (f) Subject to ss. 111.321, 111.322, and 111.335, Stats., has been convicted of a crime or subject to an adverse action. The licensee shall send to the department within 30 days of the judgment of conviction a copy of the complaint or other information which describes the nature of the conviction. The applicant shall disclose the nature of any conviction or pending criminal allegation while their application is under review.
- (g) Is not capable of competing in a bout due to the use of alcohol or drugs. The department may require a mixed martial arts contestant to submit to a drug test pursuant to s. RL 196.03 and s. 444.095 (3) (c), Stats.
- (h) The commissioner or department representative may seek an order to hold a contestant's purse for failing a drug test that tests positive for alcohol, drugs, controlled substances, anabolic steroids, or illegal enhancement substances in violation of these rules and s. 444.095 (3) (c), Stats.
- (i) Is not physically fit to engage in professional mixed martial arts competition, or fails to perform to the best of their ability based on information contained in a physical examination report or other reliable information.
- (j) Participates in any mixed martial arts event not sanctioned and approved by the department.
- (k) If licensed as a professional mixed arts contestant, in any jurisdiction, competes in a mixed martial arts event as an amateur.

- (1) Fails to appear or compete in a contest in which they signed a bout agreement to appear. The contestant may provide a certificate from a physician, subject to the approval of the commissioner or department representative, verifying a physical disability. The contestant who files a certificate from a physician stating they are unable to fulfill a bout agreement because of physical disability, shall be given a medical suspension for a term deemed appropriate by the department. The contestant shall submit a medical clearance from a physician, subject to the approval of the commissioner, inspector or department representative before having their medical suspension cleared and their license reinstated.
- (m) Fails to appear for their report time for their official weigh-in or fails to make their contracted weight within 2 hours of their official weigh-in time, and as a result their scheduled bout is cancelled in accordance with s. RL 193.16.
- (n) Verbally harassing or physically abusing any department representative or official before, during or after an event regulated by the department.
- **RL 196.02 Medical suspensions and mandatory rest periods**. (1) A contestant who is determined by the referee to have sustained a knock-out may not compete and is subject to a mandatory 60-day suspension, s. RL 195.12(2) defines a knock-out or ("KO") as a failure to rise from the floor.
- (2) A contestant who is determined by the referee to have sustained a technical knock-out may not compete and is subject to a mandatory 30-day suspension, s. RL 195.12(3) defines a technical knock-out or ("TKO") as any of the following; the referee stops the bout because the contestant can no longer defend themselves, the ringside physician advises the referee to stop the bout, or a contestant sustains an injury as a result of a legal maneuver severe enough to terminate the bout.
- (3) The ringside physician may also determine that a contestant is subject to a medical suspension, after conducting the post-bout examination.
- (4) The suspension provided for in subsections. (1), (2), or (3) shall not be cleared by the department until a contestant complies with all post-bout medical requirements determined by the ringside physician.
- (5) Without a release from the commissioner or department representative, a mixed martial arts contestant may not compete until 7 days have elapsed from their last bout. The 7-day period begins the day following the event in which they competed.
- (6) Without a release from the commissioner or department representative, an amateur or a professional mixed martial arts contestant competing in a non-sanctioned contest may not compete again until 60 days have elapsed from their last bout. The 60-day period begins the day following the event in which they last competed.

- (7) If a contestant is reported on "Mixed Martial Arts LLC," "Fight Fax Inc." or "FCFighter's" suspension lists, another jurisdiction, or any other suspension list recognized by the department, the contestant will not be able to compete without a release from the commissioner, inspector or department representative.
- **RL 196.03 Mandatory drug testing**. (1) Mixed martial arts contestants may not engage in the personal use of drugs, including all anabolic steroids or controlled substances, pursuant to s. 444.095 (3) (c), Stats., while participating in a bout, except when prescribed, dispensed or administered by a licensed physician or dentist for a legitimate medical condition.
- (2) It shall be the contestant's responsibility to provide written notice or a prescription to the department before participating in any event. The written notice or prescription shall contain the name of the substance, the quantity and dosage or the substance prescribed, and the name, address and telephone number of the physician or dentist prescribing the substance.
- (3) Mixed martial arts contestants may not be under the influence of alcohol while participating in a bout.
- (4) The commissioner, department representative, or ringside physician may require any mixed martial arts contestant to submit to a drug test including the testing of urine, hair, or blood specimens.
- (5) The department representative or ringside physician may require a contestant to submit to testing for the presence of alcohol, drugs, controlled substances, or steroids at any time after the official weigh-in, on the day of the bout in which the contestant is participating, or within 24 hours of competing in a bout based on reasonable cause or random selection.
  - (6) Grounds for reasonable cause include all of the following:
- (a) The commissioner, inspector, department representative, or ringside physician observes the contestant or receives information that a contestant is under the influence of alcohol, drugs, controlled substances or steroids.
- (b) The contestant has previously tested positive for drugs, controlled substances or steroids.
- (7) The random testing of contestants competing in a bout shall be conducted by the inspector or department representative. The department representative shall determine the number of random tests for each event. Both contestants competing in a selected bout shall submit to a drug test.

- (8) The collection of specimens from contestants for drug testing shall be taken in the presence of the inspector, department representative, or ringside physician in a manner prescribed by the official. Specimens may include urine, hair samples, or blood. Specimens shall be tested at a facility acceptable to the department. Results of all drug tests shall be submitted directly to the department.

  (9) If laboratory testing of a contestant's specimen test positive for any alcohol, drug, controlled substance, anabolic steroids or illegal enhancement substances,
- alcohol, drug, controlled substance, anabolic steroids or illegal enhancement substances, the contestant shall be disciplined. A contestant who is disciplined and who was the winner of a contest shall be disqualified and the decision shall be changed to no contest. The results of a contest shall remain unchanged if a contestant who is disciplined was the loser of the contest.
- (10) If the laboratory test results prove to be negative or inconclusive, no action shall be taken and all results of the contestant's bout shall stand.
- (11) Contestants who are prohibited, restrained, disqualified, or are otherwise ineligible to compete in another state or jurisdiction due to a disciplinary action that involves the use of drugs shall not compete in any department authorized event until such time as the period of prohibition, restraint, disqualification, or ineligibility is completed or removed and subject to the approval of the commissioner, or department representative.
- (12) Subject to the discretion of the commissioner, or department representative, a contestant with a previous disciplinary action in another state or jurisdiction may be required to take a drug test before being allowed to compete in any department authorized event.

(13) The promoter shall be responsible for the costs of testing contestants for drugs. Any requests for follow-up or additional testing shall be the financial responsibility of the contestant.				
(END OF TEXT OF RULE)				
The rules adopted in this order shall take effect on the first day of the month following publication in the Wisconsin administrative register, pursuant to s. 227.22 (2) (intro.), Stats.				

Dated

 Chs. RL 192-196 CR10- 102 (Mixed martial arts) Draft to LRB 032011