ORDER OF THE STATE OF WISCONSIN NATURAL RESOURCES BOARD AMENDING, REPEALING, REPEALING AND RECREATING AND CREATING RULES

The Wisconsin Natural Resources Board proposes to amend NR 20.08 (6) (b), 20.12 (2) (b), 20.40 (1), 21.03, 21.07, 21.09, 21.10, 21.11 (1) (intro.) and (b), 21.13 (3) (a), 21.17, 22.05 (1), 22.09, 22.10, 22.11 (1), (2), (2m), (6) to (10), (12) and (18), 22.12, 22.13 (3) (a), 22.16 and 24.02 (11) and (13); to repeal NR 22.11 (13); to repeal and recreate NR 21.02, 21.11 (1) (L) and 22.02; and to create NR 21.11 (1) (intro.) Note, 22.065, 22.066 and 22.11 (2) Note and (19) to (25), relating to commercial fishing on the Mississippi river boundary waters of Wisconsin and affecting small business.

FH-17-09

Analysis Prepared by Department of Natural Resources

1. Statutes interpreted. Sections 29.014, 29.024, 29.041, 29.523, 29.526, 29.529, 29.531 and 29.533 Stats.

2. Statutory authority. Sections 23.11 (1), 29.014 (1), 29.041, 29.523, 29.526, 29.529, 29.531, 29.533 and 227.11 (2) (a), Stats.

3. Explanation of agency authority to promulgate the proposed rules under the statutory authority.

Section 23.11 (1), Stats., grants the department such powers as may be necessary or convenient to enable it to exercise the functions and perform the duties required of it by ch. 23, Stats., and by other provisions of law.

Section 29.014 (1), Stats., directs the department to establish and maintain conditions governing the taking of fish that will conserve the fish supply and ensure the citizens of this state continued opportunities for good fishing, and s. 29.041, Stats., provides that the department may regulate fishing on and in all interstate boundary waters, and outlying waters.

Section 29.041, Stats., authorizes the department to regulate hunting and fishing on and in all interstate boundary waters, and outlying waters.

Section 29.523, Stats., authorizes residents to use certain nets to take commercial fish on the Mississippi River.

Section 29.526, Stats., authorizes residents holding the appropriate license to take commercial fish with the use of slat nets in that part of the Mississippi River over which this state has jurisdiction.

Section 29.529, Stats., authorizes residents holding the appropriate license to take commercial fish with the use of trammel nets in that part of the Mississippi River over which this state has jurisdiction.

Section 29.531, Stats., authorizing residents holding the appropriate license to take rough fish, catfish and turtles with a set or bank pole on waters of the state where this type of gear is authorized.

Section 29.533, Stats., authorizing residents holding the appropriate license to take rough fish, catfish and turtles on certain inland waters, and to additionally take commercial fish on the Wisconsin/Iowa and Wisconsin/Minnesota boundary waters located in Wisconsin.

Finally, s. 227.11 (2) (a), Stats., expressly confers rulemaking authority on the department to promulgate rules interpreting any statute enforced or administered by it, if the agency considers it necessary to effectuate the purpose of the statute.

4. Related statutes.

29.522	Descriptions of nets.	29.971	General penalty provisions.
29.535	Shovelnose sturgeon harvest permits	29.973	Commercial fish reporting system.
29.539	Sale of game or fish.	29.984	Commercial fish protection surcharge.
29.563	Fee schedule.	29.99	Great Lakes resource surcharge.
29.924	Investigations; searches.	29.991	Fishing net removal surcharge.
29.931	Seizures.		

5. Plain language analysis of the proposed rule.

SECTIONS 1, 2, 3 and 30 of the order amend cross references found in ch. NR 20 to definitions that have been renumbered by this rule or which were incorrect.

SECTION 4 repeals and recreates the definition section in ch. NR 21. There are 8 new definitions added to this section, including bait net, buffalo net, frame net or fyke net, hoop net, lead, detrimental species, slat net or basket trap and trammel nets. Five existing definitions are revised and all others are retained but have been renumbered. Unnecessary statutory references placed in parenthesis after some definitions were removed.

SECTIONS 5 and 6 of the order correct cross references in ch. NR 21 to definitions that have been renumbered by this rule or which were incorrect.

SECTIONS 7 and 19 clarify in both ch. NR 21 and ch. NR 22 that live carp taken for use as bait may not be transported away from any waters of the state unless specifically authorized. Such movement of live fish has been prohibited under s. NR 19.05 effective November 2, 2007 as a result of new rules meant to reduce the risk of the spread of Viral Hemorrhagic Septicemia (VHS) in fish.

SECTION 8 and 20 clarify in both ch. NR 21 and ch. NR 22 that a licensed commercial fisher and their agents are restricted to commercial fishing only within the state boundaries of the state they are licensed under.

SECTIONS 9, 10, 11, 21, 22 and 26 clarify in both ch. NR 21 and ch. NR 22 that each person who is required to hold a commercial fishing license must be present at all times when any of his or her nets or setlines are set, placed, tended or operated, while still allowing the licensee to move commercial fish by boat or on the ice and to load commercial fish into trucks at a boat landing while the crew continues to load fish at the net. These sections also provide that a commercial fishing licensee's fish helpers or crew members do not need to also hold a commercial fishing license when only assisting a licensed commercial fisher, but that the commercial fisher must notify the department of the names of all such helpers or crew members.

SECTIONS 12 and 24 repeal unnecessary references to the cost for tags issued for commercial fishing nets. These fees are established under ss. 29.523 and 29.563 (7) (c), Stats. SECTION 12 also clarifies that it is not legal to remove roe from a commercial fish while on the water, ice or shore, and that commercial fish shall remain intact until the fish reaches the final processing facility or place of business of the commercial fisher. This new language created in ch. NR 21 is consistent with the current rule language found in s. NR 22.11(2m).

SECTIONS 13 and 28 clarify that either any small game or a fishing license is a valid approval for taking turtles. This change is consistent with a recent change made to s. NR 19.275 (3) (a) under clearinghouse rule CR 09-018 and which took effect March 1, 2010

SECTIONS 14 and 29 clarify that a person taking of turtles on the Wisconsin-Minnesota and Wisconsin-Iowa boundary waters shall comply with the regulations of the state in whose territorial waters they are taking the turtles.

SECTION 15 of the order repeals and recreates the definition section in ch. NR 22. There are 16 new definitions added to this section, including bait net, bank pole, buffalo net, detrimental fish, drive set, drift set, frame net or fyke net, gill net, hoop net, lead, seine, seine haul, setline, slat net or basket trap and trammel nets. Two existing definitions are revised and all others are retained but have been renumbered.

SECTION 16 makes the s. NR 22.05 (1) language consistent with the language found under ch. NR 21, regarding the ability to sell or barter rough fish under one's control or possession if lawfully taken during the open season by hook and line, spear or bow and arrow.

SECTION 17 clarifies in ch. NR 22 that fishing within 200 feet of any fishway, lock or dam by any means other than hook and line is not legal. This is consistent with the restrictions found in ss. NR 20.05 (3) and 21.065.

SECTION 18 clarifies that set or bank poles are not commercial gear on the Wisconsin-Iowa boundary waters and that the same rules apply to their use on the Wisconsin portion of this water as apply to their use on non-boundary inland waters.

SECTION 23 makes a number of revisions to ss. NR 22.11 and 22.12 so that the language in these sections is more consistent with current s. NR 21.11.

SECTION 25 removes reference to tortoises and simply refers to these animals as turtles.

For consistency, SECTION 26 creates several new restrictions in s. NR 22.11 that currently apply to commercial fishing on the Mississippi river in the Wisconsin-Minnesota boundary waters in s. NR 21.11, but not to commercial fishing on the Mississippi river in the Wisconsin/Iowa boundary waters under ch. NR 22.

SECTION 27 amends s. NR 22.12 commercial fishing gear restrictions to make them more consistent with the commercial gear restrictions found in ch. NR 21. These new restrictions will provide for more consistency in the commercial fishing rules up and down the Mississippi river, as well as provide additional opportunity to use commercial fishing nets on this water.

6. Summary of and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule.

The department is not aware of any existing or proposed federal regulation that would govern fishing in Wisconsin's boundary waters with Minnesota or Iowa.

7. Comparison of similar rules in adjacent states (Minnesota, Iowa, Illinois and Michigan).

Michigan does not border the Mississippi river and therefore the chs. NR 21 and 22 commercial fishing regulations are not applicable there. The central issues in this rule proposal relate to establishing definitions of existing net types authorized by statute and code, and create more consistency between the commercial fishing rules on the Mississippi river.

 \underline{Iowa} – Iowa laws do not allow commercial gear to block more than one-half of a channel if less than 3 feet of water is over the net, requires commercial turtle harvesters and fish helpers to be licensed and that the commercial fisher to be present any time a net is raised. Iowa prohibits commercial gear within 900 feet of a lock and dam or 300 feet of the mouth of a tributary stream. Iowa recently limited the number of setline hooks to 200.

<u>Minnesota</u> – Minnesota does not currently allow any hoop nets or trammel nets, prohibits shovelnose sturgeon harvest with any gear, prohibits sturgeon roe harvest, has net and setline marking similar to Wisconsin, limits the number of commercial licenses, limits the number of hooks on setlines to 400, and prohibits use of commercial gear within 900 feet of a lock and dam. Seine harvest of catfish is limited to 100 pounds per day consistent with Wisconsin-Minnesota boundary rules in Wisconsin. Minnesota requires a license for helpers.

8. Summary of the factual data and analytical methodologies that the agency used in support of the proposed rule and how any related findings support the regulatory approach chosen for the proposed rule.

This rule was not based on a technical analysis of data. It was developed in consultation with commercial fishers to address concerns regarding the lack of legal descriptions of what the varieties of nets are and inconsistency between the rules that apply to the same Wisconsin commercial fisher depending on if he or she is fishing in the waters between Wisconsin and Iowa or the waters between Wisconsin and Minnesota.

9. Analysis and supporting documentation that the agency used in support of the agency's determination of the rule's effect on small businesses under s. 227.114, Stats., or that was used when the agency prepared an economic impact report.

Small businesses engaged in commercial fishing may be affected by the rule. However, we currently have no basis for quantifying the economic impacts of the rule.

10. Effects on small business, including how the rule will be enforced.

This rule will benefit commercial fishers on the Mississippi river by providing clear descriptions of the nets that their licenses authorize them to use on this water and not leaving the types of nets open for a variety of interpretations. This rule will also benefit commercial fishers by creating more consistency in the rules regardless of which part of the river in Wisconsin they are fishing. The rule will be enforced by department Conservation Wardens under the authority of chapters 23 and 29, Stats., through routine patrols, record audits of commercial fishers and follow up investigations of citizen complaints. Liberalization of some of the commercial fishing rules will also benefit commercial fishers such as the higher number of hooks on setlines allowed with these changes.

11. Agency contact person (including e-mail and telephone number).

Thomas Van Haren, 101 S. Webster St., PO Box 7921, Madison, WI 53707-7971, (608) 266-3244, <u>Thomas.VanHaren@wi.gov</u> or Steven Dewald (608) 267-2452, <u>Steven.Dewald@wi.gov</u>

12. Place where comments are to be submitted and deadline for submission:

Comments can be submitted by U.S. mail to the contact and address above. In addition, comments can be submitted during the public comment period using the Internet at <u>http://adminrules.wisconsin.gov</u>. The comment period will begin upon publication of the public hearing notice and will continue until <u>[to be determined]</u>, 2010.

SECTION 1. NR 20.08 (6) (b) is amended to read:

NR 20.08 (6) (b) Live fish or live fish eggs obtained in Minnesota or Iowa and used as bait in or on waters of the Mississippi River lying between the Chicago, Milwaukee, St. Paul and Pacific railroad tracks on the Iowa or Minnesota side of the river, and the Burlington Northern and Santa Fe railroad tracks lying on the Wisconsin side of the river, including all sloughs and backwaters, bays and newly extended water areas connected with the main channel of the Mississippi River by a channel which is navigable when the waters are approximately equal to the normal pool elevation as created by the U.S. army corps of engineers and in the waters of Lake St. Croix, and the St. Croix River and the St. Louis River as defined in s. NR 21.02 (16) s. NR 21.02 (39),

SECTION 2. NR 20.12 (2) (b) is amended to read:

NR 20.12 (2) (b) Use, set, lift, attend or possess more than one setline while on the waters of this state except as provided in ss. NR 21.11 (1) (a) ss. NR 21.11 (4) (d) and 22.12 (1).

SECTION 3. NR 20.40 (1) is amended to read:

NR 20.40 (1) APPLICABILITY. This section applies to fishing tournaments on lakes, rivers, the Great Lakes, Wisconsin-Minnesota boundary waters as defined in s. NR 21.02 (16) s. NR 21.02 (39), Wisconsin-Iowa boundary waters as defined in s. NR 22.02 (14) s. NR 22.02 (34) and Wisconsin-Michigan boundary waters as defined in s. NR 23.02 (10).

SECTION 4. NR 21.02 is repealed and recreated to read:

NR 21.02 Definitions. Except as otherwise specifically defined in the statutes, the following terms, for the purposes of this chapter, are defined as follows:

- (1) "Bait net" has the meaning given in s. NR 22.02 (1).
- (2) "Buffalo net" has the meaning given in s. NR 22.02 (2).

(3) "Closed season" means that period of the year not included in the open season for each species of fish as provided in this chapter.

(4) "Commercial fish" means rough and detrimental fish as defined by this chapter, shovelnose (hackleback) sturgeon 25 inches long or longer only when taken on setlines, catfish 15 inches long or longer or 12 inches long or longer dressed and bullheads of any length when taken with commercial fishing gear and all taken while fishing under a commercial fishing license on the Mississippi river.

(5) "Commercial fishing gear" or "commercial gear" is that equipment specifically authorized for use in commercial fishing by this chapter.

(6) "Commercial fishing licenses" means those licenses issued pursuant to ss. 29.523 and 29.533, Stats.

(7) "Constant net attendance" means the continuous presence of a commercial fisher who remains on the water or ice within sight of his or her nets at all times without the aid of vision magnifying devices such as binoculars or spotting telescopes, except that after a net has been drawn, a licensed commercial fisher may temporarily leave the net to transport fish taken from the net to a landing.

(8) "Daily bag limit" has the meaning given in s. NR 20.03 (8) for fish and for turtles means the maximum number specified by rule of a turtle species which may be reduced to a person's possession in a single day.

(9) "Dead set gill net" means a gill net that is set and allowed to catch fish without being moved and without constant net attendance by the operator.

(10) "Detrimental fish" means all species of Asian carp, including but not limited to bighead, silver, grass and black carp.

(11) "Dressed fish" means a fish with the head and viscera removed but the tail on.

(12) "Drift net" means a net of any type that is not staked or anchored at one or both ends and is free to drift or move under the influence of wind or water current, whether or not the net has constant net attendance.

(13) "Drive netting" means a method of operating a net so that the operator is in constant net attendance and uses boats, motors, oars, plungers or other devices to create sound or vibrations in the water so as to chase, move or drive fish in the direction of the net.

(14) "Drive set gill net" means a gill net that is operated without being moved and has constant net attendance.

(15) "Frame net" or "fyke net" has the meaning given in s. NR 22.02 (15).

(16) "Fisher" means any person engaged in fishing.

(17) "Gill net" has the meaning found in s. 29.522, Stats.

(18) "Hooking" means, as used in s. NR 21.13, any activity which utilizes a dull-pointed, metal, barbless hook attached to a staff to remove a turtle from a body of water.

(19) "Hoop net" has the meaning given in s. NR 22.02 (18).

(20) "Lead" has the meaning given in s. NR 22.02 (19).

(21) "Length" for the purposes of measuring a fish, unless otherwise specified, means the distance measured in a straight line from the tip of the snout to the outermost end of the tail with the tail or caudal fin fully extended.

(22) "Lower pool 7" means that part of the Mississippi river bounded on the north by an imaginary line at a compass bearing of 65 1/2 degrees from river mile marker 709.5 to the north end of the Burlington Northern and Santa Fe main railroad track bridge that crosses the Black river; on the east by the Burlington Northern and Santa Fe main railroad tracks; on the south by the U.S. army corps of engineers lock and dam 7 dike; and on the west by the state line boundary between Wisconsin and Minnesota.

(23) "Lower pool 8" means that part of the Mississippi river bounded on the north by state highway 16; on the east by the Burlington Northern and Santa Fe main railroad tracks; on the south by the U.S. army corps of engineers lock and dam 8 dike; and on the west by the state line boundary between Wisconsin and Minnesota.

(24) "Minnows" are all species defined as such in s. 29.001, Stats., and bullheads not exceeding 4 inches in length.

(25) "Mississippi river" means all waters lying between the Chicago, Milwaukee, St. Paul and Pacific railroad tracks on the Minnesota side of the river, and the Burlington Northern and Santa Fe railroad tracks lying on the Wisconsin side of the river. Mississippi river includes Lake Onalaska and Lake Pepin.

(26) "Possession limit" has the meaning given in s. NR 20.03 (31) for fish, except in s. NR 21.13 where "possession limit" means the maximum number of a turtle species or group of turtle species set in s. NR 21.13 which may be possessed by a person at any time.

(27) Rough fish are all species defined as such in s. 29.001, Stats., and detrimental fish including amur carp which is also known as grass carp (Ctenopharyngodon idella).

(28) "Seine" has the meaning found in s. 29.522 (3), Stats.

(29) "Seine haul" means a single setting, retrieval and emptying of a seine, including placement of the net, driving fish in the direction of the net, drawing or lifting the net, or both, to entrap fish by retrieving one or both ends of the net, bagging the fish in the net, sorting and removal of the game fish in the net and removal of all fish from the net. A single seine haul may take more than one day to complete from the time the net is set until all fish have been removed from the net.

(30) "Setline" has the meaning given in s. NR 20.01 (36) and are also known as a trotline.

(31) "Slat net" or "basket trap" has the meaning given in s. NR 22.02 (28).

(32) "Sport fishing" or "angling" is any fishing, including the methods commonly known as hook and line fishing or angling, which is conducted without a commercial fishing license and with other than commercial fishing gear, but does not include the taking of turtles.

(33) "Stretch measure" is the extension measure of net mesh size whenever the size of mesh of a net is specified. Stretch measure shall mean the distance between the extreme angles of any single mesh with the mesh fully stretched.

(34) "Supervisor" means any department employee assigned or designated to oversee fishing activities conducted under this chapter.

(35) "Trammel net" has the meaning found in s. 29.522 (2) (a), Stats.

(36) "Turtle", as used in this chapter, means a reptile having horny, toothless jaws and a body enclosed in a bony or leathery shell into which the head, limbs and tail may be partially or fully withdrawn, and includes parts of turtles and turtle eggs.

(37) "Upper pool 7" means that part of the Mississippi river bounded on the north by the U.S. army corps of engineers lock and dam 6 dike; on the east by the Burlington Northern and Santa Fe main railroad tracks; on the south by an imaginary line at a compass bearing of 651/2 degrees from river mile marker 709.5 to the north end of the Burlington Northern and Santa Fe main railroad track bridge that crosses the Black river; and on the west by the state line boundary between Wisconsin and Minnesota.

(38) "Upper pool 8" means that part of the Mississippi river bounded on the north by the U.S. army corps of engineers lock and dam 7 dike, on the east by the Burlington Northern and Santa Fe main railroad tracks, on the south by state highway 16, and on the west by the state line boundary between Wisconsin and Minnesota.

(39) "Wisconsin-Minnesota boundary waters" for sport fishing purposes, means all waters of the Mississippi river, Lake St. Croix, the St. Croix river from the Burlington Northern and Santa Fe railroad bridge at Prescott, as far in a northerly direction as the St. Croix river forms and acts as boundary waters between the states of Wisconsin and Minnesota, and the St. Louis river from the north-south Wisconsin-Minnesota boundary line downstream to the Lake Superior beach line in the Superior entry including St. Louis bay, Superior bay, Little Pokegama bay, Pokegama bay upstream to highway 105, Kimballs bay, Howard bay, Allouez bay and all other bays connected to the St. Louis river. For the purpose of taking turtles and commercial fishing, "Wisconsin-Minnesota boundary waters" means all waters from the Burlington Northern and Sante Fe railroad tracks on the east side of the Mississippi river and from the east bank of the St. Croix river in Wisconsin, extending west to the state line between Wisconsin and Minnesota.

SECTION 5. NR 21.03 is amended to read:

NR 21.03 Reciprocity, sport fishing or spearing and dip netting. All residents of Wisconsin and Minnesota holding a resident fishing license from their respective states or residents other than Wisconsin and Minnesota holding an angling or sport fishing license issued by either state, may fish in any of the waters of the Mississippi river lying between the Burlington Northern and Santa Fe railroad tracks on the Wisconsin side of the river and the Chicago, Milwaukee, St. Paul and Pacific railroad tracks on the Minnesota side of the river, including all sloughs and backwaters, bays and newly-extended water areas connected with the main channel of the Mississippi river by a channel which is navigable at periods when the water is approximately equal to normal pool elevation as created by the U.S. department of the army, and in the waters of Lake St. Croix, and the St. Croix river and the St. Louis river as defined in s. NR 21.02 (16) <u>s. NR 21.02 (39)</u>. This reciprocity applies only to sport fishing, spearing, dip netting, and the taking of minnows and crayfish for such fishing. (29.041, 29.045)

SECTION 6. NR 21.07 is amended to read:

NR 21.07 Ice fishing shelters. Buildings, vehicles, tents, fish shanties or similar enclosures may be used on the ice for fishing purposes on the Mississippi river, Lake St. Croix, the St. Croix river and St. Louis river as defined in s. NR 21.02 (16) s. NR 21.02 (39) from the time the ice forms; provided, however, that all such enclosures or shelters shall be removed from the ice on or before March 1 of each year. The door of any such enclosure or shelter must be equipped with a latch which will permit the door to be readily opened from the outside at all times while the enclosure or shelter is occupied. The name and residential address of the person owning such shelter or enclosure must be painted or permanently affixed in the English language on the outside of the structure with lettering a minimum of one inch square. Residents of Wisconsin or Minnesota angling from a fish house shall comply with the law of their respective states relative to licensing and identification of fish houses. (29.404, 29.041)

SECTION 7. NR 21.09 is amended to read:

NR 21.09 Carp as bait. Live carp taken and possessed for the purpose of bait shall only be transported <u>live</u> by boat or other floating conveyance while in possession on Wisconsin-Minnesota boundary waters and by vehicle on and including state highway 35 and roads west from Victory, Vernon county to junction with federal highway 63 Pierce county. (23.11, 29.509).

SECTION 8. NR 21.10 is amended to read:

NR 21.10 Boundary water, commercial fishing restriction. For the purpose of fishing under a commercial fishing license or the taking of turtles, in the Wisconsin-Minnesota boundary waters, licensed persons commercial fishers and agents of the licensees are restricted to the state boundaries of the state they are licensed under. No person may operate The operation of any commercial fishing gear or turtle traps beyond the state line boundaries of the state in which the license was issued-is prohibited.

SECTION 9. NR 21.11 (1) (intro.) is amended to read:

NR 21.11 (1) GENERAL RESTRICTIONS. No person may conduct commercial fishing operations unless he or she has first obtained the appropriate license or licenses required under s. 29.523, 29.526 and 29.533, Stats. A commercial fisher shall carry each license with him or her at all times while engaged in any part of commercial fishing and shall exhibit the license to the department or its wardens on demand. Each commercial fishing licensee must be a resident of the Wisconsin. Commercial fish helpers and crew members are not required to hold a license but a commercial fisher using helpers or crew members shall submit to the department a list of all helpers' or crew members' names and addresses along with the fisher's application for a license or before the helper or crew member begins to assist the licensee. Commercial fishing approvals or privileges have been revoked may not act as a helper or crew member for another licensee.

SECTION 10. NR 21.11 (1) (intro.) Note is created to read:

NR 21.11 (1) Note: Names and addresses of fish helpers and crew members may be submitted with the fisher's application for a license to the Department of Natural Resources, Mississippi River License application -CS/1, P.O. Box 7924, Madison, WI 53707-7924 or may be submitted along with a licensee's monthly catch report.

SECTION 11. NR 21.11 (1) (b) is amended to read:

NR 21.11 (1) (b) Each <u>person required to hold a</u> commercial fisher <u>fishing license</u> shall be present at all times when any of his or her nets or setlines are set, placed, tended or operated. The licensee does not need to be present when fish are removed from a bagged seine or crib while the licensee transports commercial fish on the water or ice or is tending to the loading of commercial fish at a boat landing.

SECTION 12. NR 21.11 (1) (L) is repealed and recreated to read:

NR 21.11 (1) (L) No person may remove roe from a commercial fish while on the water, ice, bank or shore. Commercial fish shall remain intact until the fish reaches the final processing facility or place of business of the commercial fisher.

SECTION 13. NR 21.13 (3) (a) is amended to read:

NR 21.13 (3) (a) Take, possess or control a turtle unless the person is in possession of a valid approval issued under s. 29.624, 29.161, 29.204, 29.207, 29.231 or 29.235, Stats., which authorizes the hunting of small game, or an approval issued under s. 29.624, 29.228, 29.219, 29.231, 29.235, 29.523, 29.526, 29.529, Stats., which authorizes fishing which authorizes the hunting of small game or which authorizes fishing, unless otherwise exempt under ch. 29, Stats., from the need to possess one of more of these approvals to hunt or fish.

SECTION 14. NR 21.17 is amended to read:

NR 21.17 Conflicting rules. Where there are differences in elements of the boundary waters regulations of Minnesota and Wisconsin, anglers, and commercial fishers must and persons taking turtles shall comply with the regulations of the state in whose territorial waters they are fishing in or taking turtles. (23.11, 29.041, 29.045)

SECTION 15. NR 22.02 is repealed and recreated to read:

NR 22.02 Definitions. Except as otherwise specifically defined in the statutes, the following terms, for the purpose of this chapter, are defined as follows:

- (1) "Bait net" means a hoop net that uses bait and does not include a lead or leads
- (2) "Bank Pole" means a set or bank pole as defined in s. 29.531, Stats.

(3) "Buffalo net" means a baited or unbaited hoop net and does not include a lead or leads. The net may have one or more internal funnel-shaped throats whose tapered ends are directed inward from the mouth leading to a closed end of net that allows for accumulation of fish in the far end of the net. The closed end is tied off creating a holding place for fish.

(4) "Closed season" means that period of the year not included in the open season for each species of fish as provided in this chapter.

(5) "Commercial fish" means species of rough and detrimental fish as defined in this chapter, shovelnose (hackleback) sturgeon 27 inches and over but less than 34 inches in fork length, catfish 15 inches or over in length or 12 inches or over dressed and bullheads of any length when taken with commercial fishing gear under a commercial fishing license.

(6) "Commercial fishing gear" or "commercial gear" means that equipment specifically authorized for use in commercial fishing by this chapter.

(7) "Commercial fishing licenses" means those licenses issued under ss. 29.523, 29.526, 29.529 and 29.533, Stats., authorizing commercial fish harvests.

(8) "Daily bag limit" has the meaning given in s. NR 20.03 (8) except as used in s. NR 22.13, where it means the maximum number of a turtle species or group of turtle species which may be reduced to a person's possession in a single day.

(9) "Detrimental fish" has the meaning given in s. NR 21.02 (10).

(10) "Dressed fish" means fish with the head and viscera removed but the tail on.

(11) "Drift set" has the meaning given in s. NR 21.02 (12).

(12) "Drive set" has the meaning given in s. NR 21.02 (13).

(13) "Fisher" means any person engaged in fishing.

(14) "Fork length" means that distance measured in a straight line from the tip of the snout to the tip of the median caudal fin rays of a fish.

(15) "Frame net" or "fyke net" means a unbaited modified hoop net with no more than two leads. of netting attached to the first hoop. The wings are staked out from the net providing a barrier that funnels fish into the hoop portion of the net. Internal funnels within the frame net are designed to lead fish to the fish holding area of the net. Any mesh size is allowed with a front not to exceed $4 \ge 8$ feet if rectangular or 8 feet in diameter if round.

(16) "Gill net" has the meaning found in s. 29.522, Stats.

(17) "Hooking", as used in s. NR 22.13, means any activity which utilizes a dull-pointed, metal, barbless hook attached to a staff to remove a turtle from a body of water.

(18) "Hoop net" means a net constucted out of multiple round, rectangular or oval hoops covered with a nylon or other stretchable fabric mesh that is not wire. The hoops are made of wood, fiberglass, or steel. Maximum hoop diameter is 8 feet for round hoops and 4 feet by 8 feet for rectangular hoops. The netting is constructed with a funnel entrance at one or both ends which are tied off to the sides or the opposite ends. The opening in the funnel may be round, rectangular or oval in shape. Hoop nets include bait nets and buffalo nets.

(19) "Lead" means a length of net strung outward from a fish net or trap that is used to obstruct the path of a fish and cause the fish to follow the lead net toward the fish trap. Leads may have a maximum length of 300 feet and a maximum mesh size of 2 inches.

(20) "Length" for the purposes of measuring a fish, unless otherwise specified, means the distance measured in a straight line from the tip of the snout to the outermost end of the tail or caudal fin fully extended.

(21) "Minnows" mean all species defined as such in s. 29.001 (54), Stats., and bullheads not exceeding 4 inches in length.

(22) "Mississippi river" means all waters lying between the Chicago, Milwaukee, St. Paul and Pacific railroad tracks on the Iowa side of the river, and the Burlington Northern and Santa Fe railroad tracks lying on the Wisconsin side of the river.

(23) "Possession limit" has the meaning given in s. NR 20.03 (31), except in s. NR 22.13 where possession limit means the maximum number of a turtle species or group of turtle species set in s. NR 22.13 which may be possessed by a person at any time.

(24) "Rough fish" means all species defined as such in s. 29.001 (74), Stats., and detrimental fish including grass carp which is also known as amurcarp (Ctenopharyngodon idella).

(25) "Seine" has the meaning found in s. 29.522 (3), Stats.

(26) "Seine haul" means a single setting, retrieval and emptying of a seine, including placement of the net, driving fish in the direction of the net, drawing or lifting the net, or both, to entrap fish by retrieving one or both ends of the net, bagging the fish in the net, sorting and removal of the game fish in the net and removal of all fish from the net. A single seine haul may take more than one day to complete from the time the net is set until all fish have been removed from the net.

(27) "Setline" has the meaning given in s. NR 20.01 (36) and is also known as a trotline.

(28) "Slat net" or "basket trap" means a fish trap made of wood slats. The slat net may not be more than 6 feet in length and not more than 72 inches in circumfrance. A slat net will have square or round ends with a funnel made of wood slats on one end, one or more wood slat funnels inside the trap leading to a fish accumulation area and cotton or nylon webbing at the closed end of the net to hold the fish in the net.

(29) "Sport fishing" or "angling" means any fishing, including the methods commonly known as hook and line fishing or angling conducted without a commercial fishing license and with other than commercial fishing gear.

(30) "Stretch measure" means the extension measure of net mesh size whenever the size of mesh of a net is specified and is the distance between the extreme angles of any single mesh with the mesh fully stretched. Such measurements shall apply to all nets except basket traps or slat nets.

(31) "Supervisor" means any department employee assigned or designated to oversee fishing activities conducted under this chapter.

(32) "Trammel net" has the meaning found in s. 29.522 (2) (a), Stats.

(33) "Turtle", as used in this chapter, means a reptile having horny, toothless jaws and a body enclosed in a bony or leathery shell into which the head, limbs and tail may be partially or fully withdrawn, and includes parts of turtles and turtle eggs.

(34) "Wisconsin-Iowa boundary waters" for sport fishing purposes, means all waters of the Mississippi river as defined under this section. For the purpose of taking turtles or commercial fishing, means all waters from the Burlington Northern and Sante Fe railroad tracks on the east side of the Mississippi river in Wisconsin extending west to the state line between Wisconsin and Iowa.

SECTION 16. NR 22.05 (1) is amended to read:

NR 22.05 (1) Only rough fish legally taken during the open season by hook and line, spear or bow and arrow may be sold, purchased, bartered or offered for sale, or under control or in possession for the purpose of sale or barter. (23.11, 29.503, 29.539).

SECTION 17. NR 22.065 is created to read:

NR 22.065 Fishing near dams. Except as otherwise provided by ss. NR 22.11 and 22.15, no person may fish within 200 feet of any fishway, lock or dam by any means other than hook and line.

SECTION 18. NR 22.066 is created to read:

NR 22.066 Bank poles. Bank poles may be used year round by persons holding a license issued under s. 29.531, Stats., for sport fishing purposes only and only for the taking rough fish, catfish and turtles in accordance with bag limits, size limits and seasons established under ss. NR 22.04 and 22.13 and in accordance with the rules regulating the use of bank poles under s. NR 20.12.

SECTION 19. NR 22.09 is amended to read:

NR 22.09 Carp as bait. Live carp taken and possessed for the purpose of bait shall only be transported <u>live</u> by boat <u>or other floating conveyance</u> while in possession on Wisconsin-Iowa boundary waters and by vehicle on and including state highway 35 and roads west from Victory, Vernon county, south to the Wisconsin-Illinois state line.

SECTION 20. NR 22.10 is amended to read:

NR 22.10 Boundary <u>water</u>, commercial fishing <u>restriction</u>. For the purpose of fishing under a commercial fishing license, <u>or the</u> taking <u>of</u> turtles or tortoises, or clamming, the Wisconsin-Iowa boundary waters are as defined in <u>s. NR 22.02 (14)</u> <u>s. NR 22.02 (34) and licensed commercial fishers and agents of the licensees are restricted to the state boundaries of the state they are licensed under</u>. <u>No</u> person may operate any commercial fishing gear or turtle traps beyond the state line boundaries of the state in which the person's license was issued.

SECTION 21. NR 22.11 (1) and (2) are amended to read:

NR 22.11 (1) All game fish <u>that are not commercial fish and all fish that are listed in ch. NR 27 as</u> endangered or threatened species that are taken with any net, setline or other commercial gear shall be immediately returned to the water <u>with as little injury as possible</u> as soon as they appear in the operation. Seines may not be bagged in a manner that causes either game fish that are not commercial fish or fish that are listed in ch. NR 27 as endangered or threatened species to die while bagged in the net. The presence of dead game fish that are not commercial fish or dead fish that are listed in ch. NR 27 as endangered or threatened species to die while bagged in the net. The presence of threatened species in a seine bag shall be prima facie evidence of a violation of this paragraph.

(2) All licensed commercial fishers shall obtain a license issued under s. 29.523, 29.526 or 29.533, Stats., before conducting commercial fishing operations. Agents of the licensee must be residents of Wisconsin No person may conduct commercial fishing operations unless he or she has first obtained the appropriate license or licenses required under s. 29.523, 29.526, 29.529 and 29.533, Stats. A commercial fisher shall carry each license with him or her at all times while engaged in any part of commercial fishing and shall exhibit the license to the department or its wardens on demand. Each commercial fishing licensee must be a resident of Wisconsin. Commercial fish helpers and crew members are not required to hold a license but a commercial fisher using helpers or crew members shall submit to the department a list of all helpers' or crew members' names and addresses along with the fisher's application for a license or before the helper or crew member begins to assist the licensee. Commercial fishers whose commercial fishing approvals or privileges have been revoked may not act as a helper or crew member for another licensee.

SECTION 22. NR 22.11 (2) Note is created to read:

NR 22.11 (2) Note: Names and addresses of fish helpers and crew members may be submitted with the fisher's application for a license to the Department of Natural Resources, Mississippi River License application -CS/1, P.O. Box 7924, Madison, WI 53707-7924 or along with a licensee's monthly catch report.

SECTION 23. NR 22.11 (2m), (6) to (10) and (12) are amended to read:

(2m) No person may remove roe from a commercial fish while on the water, <u>ice</u>, bank or shore. Commercial fish shall remain intact until the fish reaches the final processing facility or place of business of the commercial fisher.

(6) Improperly placed or tagged commercial fishing gear is considered contraband <u>a public</u> <u>nuisance</u> and will be seized and held <u>by the department</u> subject to order of the court.

(7) Nets of any kind, and setlines, set or bank poles may not be set, lifted, hauled or operated in any manner between one half hour after sunset and one hour before sunrise of the following day, except

for the purpose of completing a seine haul with prior permission from the department nor shall any net be used in drifting manner other than expressly provided in this chapter.

(8) A licensed commercial fisher or any member of the crew or any person in or on a the boat may not have in possession any game fish while operating licensed commercial gear or bank poles, or when traveling to or from the operation of such gear while on the waters <u>or ice</u>.

(9) Commercial fishing gear not authorized for use in the Wisconsin-Iowa boundary waters by this chapter may not be in possession or under control while on those waters <u>or ice</u>.

(10) All fishers licensed under the provisions of ss. 29.523, 29.526, 29.529 and 29.533, Stats., shall complete and submit monthly reports on forms available from the department. All reports shall be submitted by the 10th of the month following each month fished the commercial fisher is required to be licensed. Each monthly report shall be signed by the commercial fisher and shall include complete and accurate information on all fish sold or kept, whether these fish were legally or illegally taken or obtained.

(12) Commercial fish taken by commercial gear under this chapter may be sold <u>only</u> by the <u>licensed</u> commercial fisher <u>whose gear was used to take the fish</u>. <u>A commercial fisher may not sell fish</u> <u>taken under the authority of another fisher's license, unless he or she sells the other fisher's fish under the authority of a wholesale fish dealer's license.</u>

SECTION 24. NR 22.11 (13) is repealed.

SECTION 25. NR 22.11 (18) is amended to read:

NR 22.11 (18) Except where otherwise expressly provided, turtles and tortoises taken incidental to licensed commercial fishing operations may be possessed and sold.

SECTION 26. NR 22.11 (19) to (25) are created to read:

NR 22.11 (19) No person may mark or tag a net or setline with his or her license number or metal tag if the net or setline is already marked or tagged by another licensed commercial fisher.

(20) No person may set, place, tend or operate any net or setline that is marked or tagged with the license number or metal tag of another person, except for crew members acting under the direction of the commercial fishing licensee while the licensee is present, unless specifically authorized in advance by a conservation warden.

(21) Each person required to hold a commercial fishing license shall be present at all times when any of his or her nets, setlines or other commercial gear are set, placed, tended or operated. The licensee does not need to be present when fish are removed from a bagged seine or crib while the licensee transports commercial fish on the water or ice or is tending to the loading of commercial fish at a boat landing.

(22) All nets shall be equipped with a metal tag stamped to designate the number of the license issued to the commercial fisher using the net as described in s. 29.523, Stats. Gill nets, setlines, and

frame nets, that are left unattended shall have the metal tag attached next to a stake or buoy located on at least one end of the net so it will be visible above the surface of the water. If a stake is used, the stake shall extend at least 3 feet above the surface of the water and upon the upper end of the stake there shall be a white flag at least 10 inches square. The flag shall be numbered with legible figures at least 3 inches in height corresponding with the number of the license authorizing the use of such net. A buoy may be placed in lieu of a stake and flag, providing the buoy or bouys are numbered with legible figures at least 3 inches in height corresponding with the number of the license authorizing the use of such nets. On gill nets set through the ice there shall be maintained on each end of the gang a board or similar material which is readily identifiable and which shall bear the license number authorizing the use of the net.

(23) No person required to hold a license under s. 29.523, 29.526 or 29.529, Stats., may join his or her net to that of any other person.

(24) No person may use bait in any commercial net except bait nets, buffalo nets and slat nets.

(25) No person may hobble, double or overlay the webbing of any net upon itself, or make other net modifications that alter the functioning of a net that would otherwise be lawful.

SECTION 27. NR 22.12 is amended to read:

NR 22.12 Commercial fishing gear. Only commercial fishing gear as described and operated in the manner prescribed below may be used by commercial fishers in the Wisconsin-Iowa boundary waters.

Type of gear	Period of year may be used dates inclusive	Specifications	Restrictions
(1) Setline	(a) All year	1. Each licensee is limited to $\$$ <u>12</u> setlines with not to exceed a total of 50 hooks on each line or 4 <u>6</u> setlines with not to exceed 100 hooks on each line, either not to exceed a total of 400 <u>600</u> hooks in the aggregate.	 <u>a.</u> Frogs or game fish, or any part of, whether dead or alive, may not be used as bait in the Mississippi river <u>b.</u> Lines shall be equipped with a metal tag stamped to Additional restrictions are contained in s. NR 22.11. designate the number of the license covering it attached to a buoy or stake at one end of the setline so it will be visible above the surface of the water. <u>c.</u> At one end of every licensed setline there shall be placed and maintained a white flag, not less than 16 10 inches square, with the upper end of the shaft stake extending at least 2 3 feet above the water and numbered with legible figures at least 3 inches in height corresponding with the number of the license authorizing the use of such setline. It shall be lawful to use buoys in lieu of flags providing that same are numbered with legible figures at least 3 inches in height corresponding with the

			 number of the license authorizing the use of such setlines. <u>d.</u> Lines shall be lifted and fish removed at least once each day following the day set unless a longer period is granted by the department or its agents. <u>e. Setlines may not be set in a manner which blocks off more than 1/2 the width of any slough, bay or channel to any type of boat traffic.</u> <u>f.</u> Additional restrictions are contained in s. NR 22.11.
-(2) Set or bank poles	All year	Not to exceed 5 set or bank poles	Frogs or game fish, or any part of, whether dead or alive, may not be used as bait in the Mississippi river. <u>Hach set or bank pole shall have securely attached a metal tag stamped with the number of the license covering the pole.</br></u>
(3) Seine	(a) All year	<u>1.</u> No size restriction	 <u>a. Licensees may not take A commercial</u> fisher and his or her crew members may not take more than 100 lbs. plus one fish of catfish per day with seines regardless of the number of seine hauls made in one day, 15 inches or over in length from the Saturday nearest October 1 to April 30. <u>b. A commercial fisher and his or her crew</u> members may only take 100 pounds plus one fish of catfish from any single seine haul even if the seine haul takes more than one day to complete. <u>c. Seines may not be bagged in a manner</u> that causes either game fish that are not commercial fish or fish that are listed in ch. NR 27 as endangered or threatened species to die while bagged in the net. The presence of dead game fish that are listed in ch. NR 27 as endangered or threatened species in a seine bag shall be prima facie evidence of a violation of this subdivision paragraph. Rough fish that are not listed in ch. NR 27 as endangered or threatened species and commercial fish that are bagged as part of a seine haul may not be held in any bag, seine or other type of live box for more than 24 hours without prior permission from the department.

d. Shovelnose (hackleback) sturgeon may not be taken in seines.
e. Seines may not be drawn, lifted or operated in any manner between one-half hour after sunset and one-half hour before sunrise without permission of the department.
f. Seines may not be used as a drift net or be attached to another net at any time.
g. Seines may not be set or operated in a manner that will shut-off more than one-half the width of any channel, bay or slough.
h. No seine may be set or operated within 1,000 feet of any other net.
i. No licensee or crew member may join a net to that of any other licensee.
j. Seines must be actively attended until the fish are bagged for removal within 24 hours.
<u>k.</u> Additional restrictions are contained in s. NR 22.02 (2) s. NR 22.11.
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(4) Gill nets	(a) All year	<u>1.</u> Only gill nets with a mesh of 7 inches stretch	<u>a.</u> Gill nets may not be used as a drag seine or drift net at any time.
		or larger used.	b. All gill nets shall be lifted and emptied of fish at least once each day between May 1 and September 1, at least once each 2-day period when set during the remaining open water period and at least once each 4 days when set under ice, unless a longer period is granted by the department or its agents. Each gill net set in open water shall be lifted and emptied of all fish at least once each day following the day set. Each gill net set under the ice shall be lifted and emptied of fish at least once every 2 days following the day set.
			c. Gill nets may not be set in a manner that will shut-off more than one-half the width of any channel, bay or slough.
			d. A gill net may not be set within 1,000 feet of any other net.
			e. A gill net may not be hobbled, doubled or overlapped on itself or with another net to reduce the effective size of the mesh with a second layer of net.
			<u>f.</u> Additional restrictions are contained in s. NR 22.11.
(5) Buffalo net <u>and Bait nets</u>	(a) All year	<u>1.</u> No size restriction <u>Any size mesh with a</u> <u>maximum not over 4 x 8</u> <u>foot rectangular front or</u> 8 foot round hoop front.	<u>a</u> . Shall be raised and emptied except for bait once each 4-day <u>3-day</u> period unless a longer period is granted by the department or its agents.
			b. May not be used with any lead or wings.
			<u>c.</u> Only commercial species of fish, cheese, <u>blood</u> , soybeans or other nonfish materials <u>may be used as bait.</u>
			<u>d.</u> Additional restrictions are contained in s. NR 22.11.
(6) Bait net	<u>All year</u>	Any size mesh not over 4 foot hoop front.	Shall be raised and emptied except for bait once each 4-day period unless a longer pariod is granted by the department or its
		Lead or leads not allowed.	period is granted by the department or its agents. Additional restrictions are contained in s. NR 22.11

(7) (6) Frame net or fyke net	(a) Sept. 1 thru	1 Any size mash not to	a. Shall be raised and emptied once each 2-
(++) (0) Frame net <u>or tyke het</u>	<u>(a)</u> Sept. 1 thru June 1	<u>1.</u> Any size mesh not to exceed 4 x 8 foot front with a single lead <u>if</u> rectangular or 8 foot diameter front if round, with a one or two leads.	 <u>a.</u> Shall be raised and empired once each 2- day period unless a longer period is authorized by the department or its agents. <u>b. May not contain any bait.</u> <u>c.</u> Additional restrictions are contained in s. NR 22.11.
(8) (7) Basket traps (Slat nets) Slat nets	(a) Saturday nearest May 1 thru Oct. 31	1. Not more than 6 feet in length and not more than 72 inches in circumference, over-all dimensions and with one end closed with webbing of a mesh not less than one and one-fourth inches bar or square measure. Such webbing shall be attached in such a manner that the length, depth or width of each mesh is not decreased.	 <u>a.</u> Each net shall have attached a metal tag stamped to designate the kind of net and the number of the license. <u>b. May contain bait.</u> <u>c.</u> Restricted to the use of 50 nets per licensee. <u>d.</u> All traps shall be lifted at least once every 2-day period, unless a longer period is granted by the department or its agents. Nets may not be set within 100 feet of any muskrat or beaver house. <u>e.</u> Any slat net found in the waters during the closed season and any slat net found on the Wisconsin banks or shores without a tag showing evidence of being used in the last 5 months shall be seized and held subject to the order of the court or judge under ss. 29.05 and 29.343, Stats ss. 29.931 and 29.934, Stats. <u>f.</u> Additional restrictions are contained in s. NR 22.11.
(9) (8) Trammel net (Drift set)	(a) All year	<u>1.</u> Not more than 300 feet in length. No mesh size restriction	 <u>a.</u> May be used in a drifting manner only. <u>b.</u> Trammel nets may not be attached to other nets. <u>c.</u> Trammel nets may not be left unattended. <u>d.</u> Additional restrictions are contained in s. NR 22.11.
(10) (9) Trammel net (Drive set)	(a) All year	1. Not more than 300 feet in length with a mesh of 7 inches stretch or larger.	 <u>a.</u> Licensed commercial fisher or crew shall be in attendance when net is fished. <u>b.</u> The harvest of catfish with a dead set trammel net is illegal. No person may fish with a dead set trammel net. <u>c.</u> Additional restrictions are contained in s. NR 22.11.

SECTION 28. NR 22.13 (3) (a) is amended to read

NR 22.13 (3) (a) Take, possess or control a turtle unless the person is in possession of a valid approval issued under s. 29.161, 29.204, 29.207, 29.231, 29.235 or 29.624, Stats., which authorizes the hunting of small game, or an approval issued under s. 29.228, 29.219, 29.193, 29.231, 29.235, 29.523, 29.526, 29.529 or 29.624, Stats., which authorizes fishing which authorizes the hunting of small game or which authorizes fishing, unless otherwise exempt under ch. 29, Stats., from the need to possess one of more of these approvals to hunt or fish. **SECTION 29. NR 22.16 is amended to read:**

NR 22.16 Conflicting rules. Where there are differences in elements of the boundary waters regulations of Iowa and Wisconsin, anglers, and commercial fishers and persons taking turtles shall comply with the regulations of the state in whose territorial waters they are fishing <u>or taking turtles</u>.

SECTION 30. NR 24.02 (11) and (13) are amended to read:

NR 24.02 (11) "Wisconsin-Iowa boundary waters" has the meaning given it in s. NR 22.02 (14) s. NR 22.02 (34).

(13) "Wisconsin-Minnesota boundary waters" has the meaning given it in $\frac{10}{10}$ s. NR 21.02 (39).

SECTION 31. EFFECTIVE DATE. This rule shall take effect on the first day of the month following publication in the Wisconsin administrative register, as provided in s. 227.22 (2) (intro.), Stats.

Dated at Madison, Wisconsin _____

STATE OF WISCONSIN DEPARTMENT OF NATURAL RESOURCES

By_

Matthew J. Frank, Secretary

(SEAL)